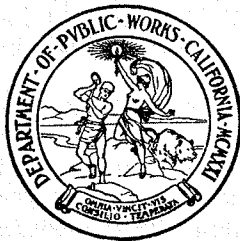


Report to the California Toll Bridge Authority

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Covering Preliminary Studies  
for an  
Additional Bridge Between San Francisco  
and the East Bay Metropolitan  
Area



*Calif.*

BY DEPARTMENT OF PUBLIC WORKS

January 31, 1947



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# MAP SHOWING GENERAL LOCATIONS STUDIED IN CONNECTION WITH A SECOND BAY BRIDGE



INTRO

SECTION

## Second Bay Bridge Study

### SCOPE

The extent of the investigation as authorized depended in part on provisions of the California Toll Bridge Authority Act of 1929 and subsequent amendments (Appendix D), setting forth the policy of the State with respect to toll bridges and defining the powers of the Authority.

The policy of the State as expressed in Section 1 of the act is "to acquire and own all toll bridges situated upon or along any part of the highways of the State."

Section 4 of the act implies a general meaning of a "toll bridge" when it states:

The \* \* \* Authority shall authorize and direct the Department of Public Works to build toll bridges and other toll highway crossings \* \* \* across waters, bays, arms of bays, straits, rivers and streams in California, both navigable and unnavigable \* \* \* whenever in its opinion and in the opinion of the Department of Public Works it is necessary and desirable so to do \* \* \*.

Accordingly, it was judged within the scope of the report to consider tube and causeway crossings. Further, the statutory limitation of location to "any part of the highways of the State" is not contradictory to the words of the resolution "without limitation as to location," since any new location can be enacted a State highway.

Section 5 determines the responsibility of the Department in presenting its opinion:

Whenever the Department of Public Works determines that it is for the best interests of the public highways in the State that a new toll bridge or bridges or other highway crossings be constructed \* \* \* the director of said department shall submit his recommendation to the \* \* \* Authority, together with preliminary estimates of the cost \* \* \* and \* \* \* of the amount \* \* \* to be raised \* \* \* by \* \* \* bonds, and a statement of the probable amount \* \* \* to be contributed from other sources \* \* \*.

Accordingly such estimates are made a part of this report. The magnitude of the undertaking, the diversity of construction items, the large proportion of the cost to be expended for foundations, and the irregular trend of prices for materials and labor required studies in detail of geologic and economic factors before reliable estimates could be compiled.

Section 5 limits the security for bonds to tolls and other revenues received from the operation of the facility. Neither principal nor interest may be an obligation of the State. Consequently, the Authority and this study are concerned only with a transbay highway crossing that is self-liquidating, and that with such certainty as to attract investors to purchase the revenue bonds.

There is no real limitation of scope in Section 12, which forbids the construction of another crossing within 10 miles of the San Francisco-Oakland Bay Bridge as long as its bonds are outstanding and unpaid. The Act stated that this provision was contractual for the benefit of bond holders. It will not prevent construction at any location if the bond holders are secured in some other way. Therefore, the scope of the study will not be limited to this provision.

Summarizing, the scope of the study and report embraces the following:

- (1) Study of the need for an additional transbay highway crossing to relieve congestion on the existing San Francisco-Oakland Bay Bridge.
- (2) Engineering investigation of feasibility and cost of alternative locations for such an additional transbay highway crossing.
- (3) Review of advantages and disadvantages of each such alternative from the viewpoints of national defense, coordination with existing or potential terminal highway systems, interference with navigation by water or air, and of other vested interests.
- (4) Economic comparison of feasible alternative locations and types of construction.
- (5) Study of legal and financial requirements for each or any such alternative location.
- (6) Recommendation of definite location, type, construction period, financial plan, and preparation for an additional transbay highway crossing best suited to the combination of engineering, legal, and economic requirements.

### PROCEDURE

The work was done by a special Bay Bridge studies organization, under the general supervision of C. H. Purcell, Director of Public Works and Chief Engineer of the San Francisco-Oakland Bay Bridge, and under

the immediate direction of F. W. Panhorst, Bridge Engineer of the California Division of Highways. The personnel of the organization is shown in Appendix H.

The investigation had three phases. First was the detailed study of traffic volumes and capacity of the existing bridge to determine need for an additional crossing. At the same time, a general study was made of alternative locations, the factors to be analyzed in a comparison, and the availability of pertinent data. Plans were laid for the other phases of the work.

Following a decision on need, the second phase was one of survey and research to collect data already available and secure other necessary information. These included (1) origin and destination of transbay traffic, (2) available and potential terminal distributive highways and streets, (3) foundation materials available at the alternative locations, (4) advantages, disadvantages, and indirect costs of alternative locations, (5) unit costs probably effective during the construction period, and (6) general designs suitable for development of each location. The foundation study included borings by contract.

The final phase was that of analysis and detailed study of the assembled information. Designs for practicable locations were defined in sufficient detail to assure reliable estimates. Immediate approach structures were laid out to determine their costs. Careful investigation was made of the economy of providing facilities for interurban and for steam railways. Effectiveness and cost of the better locations were compared for determination of the best solution to the problem.

### SPECIAL STUDIES UNDERTAKEN

Fact finding was divided into a series of special studies. Details of these studies appear in later sections of the report and summaries of the findings will be given in the following section. The subjects and scope of the special studies were:

(1) **TRAFFIC STUDIES** (Section III). Analysis of transbay traffic and corrective statistics in order to estimate future traffic and determine urgency of an additional crossing; segregation of traffic to determine facilities needed for automobiles, trucks, buses, and interurban trains; origin and destination study to determine diversion of future traffic from the existing bridge to each alternative location; investigation of steam-rail crossing proposals and factors bearing on design of facilities and economy.

(2) **FOUNDATION STUDIES** (Section IV). Review of previous explorations and comparison with construction experience; obtaining additional borings as required for determining feasibility and cost of alternative locations.

(3) **DESIGN AND COST STUDIES** (Section V). Preparing design standards and tentative design layouts;

studying the trend of construction costs to determine a sound basis for engineer's estimates; determining relative economy of optional designs at each local location; estimating costs of optimum designs and appropriate connections as a basis for economic and financial studies.

(4) **FINANCIAL STUDIES** (Section VI). Estimating future revenues; calculating future operating costs; preparation of amortization plans.

### SOURCES OF INFORMATION

Many agencies and firms were very helpful in the assembly of the required data. Formal reports and information compiled by the San Francisco Department of Public Works and City Planning Commission, the Alameda County Committee for a Second Crossing, the San Francisco Chamber of Commerce, California Public Utilities Commission, and the San Francisco Bay Municipal Utility District is acknowledged.

The public hearing of the Joint Army-Navy Board on the subject of an additional transbay crossing was timely (August 12-15, 1946). The oral testimony has been summarized (Appendix B) for reference, copies of some formal statements were obtained, and the hearing developed several sources of unpublished data. In addition to matter presented to the Board by the roads, a great deal of factual data related to performance of steam and diesel locomotives over grades and costs of operation and requirements for metropolitan termini was requested and obtained from the Atchafalaya, Topeka and Santa Fe Railway, Key System, Southern Pacific Company and the Western Pacific Railroad.

Through the cooperation of George T. McCoy, State Highway Engineer, assistance was given by the Traffic Department and San Francisco-Oakland Bay Bridge Division in compiling and analyzing statistics of the existing San Francisco-Oakland Bay Bridge Traffic. Since this structure is of such prime value as a source of information in connection with the construction and operation of a second bridge a brief statement of history is presented.

Through the cooperation of the Joint Army-Navy Board, aerial photographs were obtained of the several principal terminal areas.

### HISTORICAL BACKGROUND

The San Francisco-Oakland Bay Bridge was opened to traffic November 12, 1936, ending many years of controversy. Many had believed that it was economically unfeasible, if not physically impossible, to bridge San Francisco Bay directly between population centers without impairing the great natural harbor. Objections had been made by the Army and Navy from national



ts to determ defense viewpoints, by shipping interests, by ferry operators, and by many who considered ferries a picturesque essential of San Francisco, along with cable cars, Chinatown, and Fishermans Wharf.

Before that, the Bay had been bridged only in straits like Carquinez or shoals like San Mateo and Dumbarton. None of these bridges spanned the lanes of warships or merchant vessels en route from the Pacific to the ports of San Francisco or Oakland.

The controversy was settled by the Hoover-Young San Francisco Bay Bridge Commission. Having asked the Department of Public Works to make an engineering, economic, and traffic study of several proposed locations, it accepted and recommended approval of the Department's conclusion that a direct high-level double-deck bridge should be built from Rincon Hill via Yerba Buena Island to Key Route Mole.

Some elements of the proposal were considered daring at the time. Tower piers were to be founded on rock 240 feet below Mean Lower Low Water and burdened by 170 feet of soft material or broken rock. The bridge would be the longest structure ever erected at any considerable height, and the cost was unprecedented.

The events leading up to the final designs and awarding of contracts were:

Oct., 1929	First meeting of Hoover-Young Commission.
Aug., 1930	Commission's report published, Chapter 400, Statutes 1931 passed, providing \$650,000 for preliminary surveys and plans.
Aug., 1931	C. H. Purcell appointed Chief Engineer and appoints Board of Consulting Engineers.
Sept., 1931	Engineering headquarters opened at 500 Sansome Street, San Francisco.
Oct., 1931	Contract No. 1 awarded; covers moving of cables and borings at pier sites.
Jan., 1932	Act of Congress passed February 20, 1931, to permit construction of bridge via Yerba Buena Island extended and permits from War Department issued.
April, 1932	Financial Advisory Committee of prominent financial and business men appointed by Governor Rolph (Met and organized May 13th).
May, 1932	War Department approval of location and plans received.
Aug., 1932	Report of Department of Public Works forwarded to the Toll Bridge Authority; covers project history, laws, and its immediate and future effect on general economic welfare.

April, 1933 Approval of financing by the Reconstruction Finance Corporation received and contracts for main portion of bridge awarded.

The bridge was opened to highway traffic November 12, 1936, and to railroad traffic January 15, 1939. The time and cost of construction was less than anticipated. After ten years of service and with the basic toll gradually reduced from 60 to 25 cents, the authority foresees that all bonds will be retired and money borrowed from the State Highway Fund repaid in 1953.

It was estimated that revenues could liquidate the investment in twenty years. This was based on the prediction that traffic would reach 10,000,000 vehicles per annum in 1940 and increase thereafter at the rate of 3 percent per annum. For 1946, this premise is equivalent to 12,000,000 vehicles per annum or an average of 33,000 vehicles per day. Actual traffic is twice the predicted amount—in fact, now equals a volume which was not predicted until 1970.

This overrun of traffic has been recorded steadily from the day the bridge was opened—20 percent in 1937, 48 percent in 1939, 85 percent in 1941, 75 percent in 1943, 91 percent in 1945. It was gratifying to find that the conservatism and soundness of the self-liquidating financial plan was confirmed and that tolls could be reduced, but the continued growth of traffic developed undesirable congestion by 1941.

The need for an additional crossing was advocated at that time. Congress authorized study by a Joint Army-Navy Board of a proposal for a bridge from Hunter Point to Bay Farm Island. The board found that there was no immediate need from the standpoint of national defense and that construction then would divert materials required for urgent defense construction. An abstract of the findings is attached in Appendix A.

During the war, traffic increased materially although rationing of gasoline afforded some relief. But when rationing ended on August 15, 1945, the problem became acute. The authority directed this investigation on October 30, 1945, and Congress followed in March, 1946, with an authorization for another Joint Army-Navy Board to study the problem from the standpoints of national defense and peacetime economy.

## Transbay Traffic

### BAY BRIDGE TRAFFIC

In 1946, bridge traffic averaged 69,000 vehicles per day, of which 63,000 used the upper deck and 6,000 the lower deck. The peak day was April 21, 1946 (Easter), when 79,016 vehicles were counted, 76,609 of them on the upper deck. There was serious congestion on this day because of two multiple-car wrecks, but almost as great a volume of traffic occurred on July 3 and November 29, 1946, without special incident.

The traffic pattern has undergone a considerable change. In 1940 the greatest traffic always occurred on week-ends. At present, while week-end traffic has increased, the traffic during the five working days of the week is now the greater. This change indicates the growing use of the bridge as an intercity business artery. The year-day load factor (ratio of average daily load to maximum daily load in a year) has increased from 0.76 to 0.83.

The peak loads occur on week days on the westbound lanes in the morning and a more concentrated traffic on the eastbound lanes between 4.45 and 5.45 p.m., with concurrent westbound traffic three-quarters as great. A maximum hourly peak has been estimated at 7,300 on October 8, 1946, when 3,982 vehicles were counted on the eastbound lanes of the upper deck. Thus the day-hour load factor is about 0.38 for the whole bridge and 0.32 for the eastbound lanes.

Congestion on the upper deck results from wrecked or stalled cars and from entering streams of side traffic. During peak hours the stopping of one lane and the swerving of cars into the adjacent lane reduces the effectiveness of the remaining two by more than half.

The number of vehicles using the lower deck averaged 9 percent of the total vehicular traffic. A maximum daily traffic of 9,151 vehicles was counted on October 28, 1946; of these, 73 percent were trucks and 27 percent were busses. Peak rate was 900 vehicles per hour.

Congestion on the lower deck has been caused by slow progress of heavy trucks on the grade at the San Francisco end and west of Yerba Buena Island as well as by turbulence at the island turnouts. Heavy truck accidents cause serious delay because of the narrower roadway and the use of heavy equipment. While it can not be said that with the present traffic pattern the economic capacity of the lower deck has been reached, it is close to the desirable limit.

Load factors increase as use of facilities approaches capacity. The daily load factor will increase by adjustment of business hours and shopping habits; the limit for reasonable safety and tolerable delay has been estimated at 85,000 vehicles per day. (Toll collection and approach facilities at the present time are not sufficient for this amount of traffic, but the facilities are now being improved.) The annual load factor may increase to 0.90, from which the annual capacity is estimated at 28,000,000 vehicles.

### PRESENT TRANSBAY PASSENGER TRAFFIC AND REVENUE

All kinds of traffic which cross the Bay have been considered in the study. The following percentages, based on passengers using each form of transport during the year 1945, are of interest in considering the location and design of a second bridge:

<i>Passengers carried by</i>	<i>Percent</i>
Privately owned vehicles .....	45
Busses and interurban trains .....	53
Steam trains (crossing by ferry and bus, exclusive of military) .....	2

It is evident from these figures that provision for mass transportation on the present bridge was absolutely necessary to handle transbay interurban traffic.

Revenues collected on the San Francisco-Oakland Bay Bridge during 1945, segregated by mode of travel, were:

		<i>Percent</i>
Light passenger vehicles .....	\$4,357,000	63
Trucks .....	1,377,000	20
Total, privately-owned vehicles .....	\$5,734,000	83
Busses, Key System, Greyhound, Santa Fe, etc. ....	\$536,000	8
Key trains .....	631,000	9
Total, mass transportation* .....	\$1,167,000	17
Grand Total .....	\$6,901,000	100

\*Southern Pacific and Western Pacific mainline train passengers are transported across the Bay on Southern Pacific Company ferries.

The relative importance of the revenues collected from privately-owned vehicles should be noted.

### SUITABLE BRIDGEHEADS

Before taking up the economy and feasibility of different forms of transport, the limiting conditions that governed the choice of particular crossing locations for study will be given.

This study confirms the fact that the present Bay Bridge location between Rincon Hill and the Key Route Mole via Yerba Buena Island is the most favorable one; this refers to economy of construction and convenience for both San Francisco and East Bay traffic.

The physiography of the San Francisco peninsula provides favorable conditions for a second bridge terminus in four general areas: (1) Telegraph Hill, (2) Rincon Hill, (3) Potrero Point, and (4) Hunter Point.

The East Bay shore is flat and locations for bridge termini are limited by the geography of the area, its harbor, and airfield developments. (Important developments are Oakland's Outer and Inner [Estuary] Harbors and the Naval Air Station in Alameda.) These conditions and the location of the termini on the San Francisco side limit the choice of terminal areas on the East Bay side to four general areas: (1) Key Route

Mole, (2) Oakland Mole, (3) Southerly line of Alameda, and (4) Bay Farm Island.

Because of more favorable foundation conditions, bridges which cross on or to the north of the line, Rincon Hill-Oakland Mole, should be located via Yerba Buena Island.

If the San Francisco terminus of a crossing is in the Potrero Point area, the crossing must be located south of the Naval Air Station to avoid interference with its entrances and the Oakland Harbor channels. This requires the East Bay terminus to be south of Alameda with a freeway crossing the Oakland Estuary in order to reach the East Bayshore Highway and the principal center of traffic in downtown Oakland.

The natural East Bay terminus for a Hunter Point Bridge is on Bay Farm Island because of the general geography of the region.

### VEHICULAR TRAFFIC

Origin-destination counts of San Francisco-Oakland Bay Bridge traffic, supplemented by various other traffic data, are available to show the distribution of transbay vehicular traffic. The following pertinent conclusions come from a study of the data. (See Plate II-1 showing the traffic distribution referred to).

Of all the present bridge traffic, 55 percent stops or starts in the principal downtown area of San Francisco, both north and south of Market Street. Of all traffic, 79 percent stops or starts in this downtown area and the part of the city directly west and north of it, including Treasure Island.

Of all present bridge traffic, 65 percent stops or starts north and west of a line following 14th Street, Lake Merritt, MacArthur Blvd. and High Street in Oakland.

The center of gravity of transbay traffic on the San Francisco and that portion of the East Bay cities south and east of the above described line amounts to only 8 percent of the bridge traffic. Direct traffic between the northerly areas on each side amounts to 50 percent, or six times as much.

The center of gravity of transbay traffic on the San Francisco peninsula has moved south and west a small amount since 1932. The movement in the East Bay Area has been north and west. No future movement of sufficient magnitude to affect the choice of location for a second bridge is indicated.

No location other than one in close proximity to the existing bridge is likely to divert anything like half the traffic now using the San Francisco-Oakland Bay Bridge. It is estimated that a crossing on the location Potrero Point-Alameda will not divert more than 20 percent of its present traffic and one on the Hunter Point-Bay Farm Island location not more than 5 percent.

New developments in the areas directly tributary to these locations can, in time, produce a considerable

volume of additional traffic but it is doubtful if the effects of gravity of the main traffic generating area will be materially changed within the toll collecting area. Therefore, congestion on the present bridge can be relieved for very long, or to any great degree, by construction of a second bridge south of the vicinity of the Yerba Buena Island locations.

It is estimated that the bridge would again reach the limit for reasonable safety and tolerable traffic volume of 85,000 vehicles per day at the dates indicated for various crossing proposals:

Location of second crossing	Date when SF-OBBS will again be congested
Hunter Point-Bay Farm Island, Between 1954 and 1961	
Potrero Point-Alameda	Between 1961 and 1965
Rincon Hill-Key Mole	Beyond time limit of reasonable prediction

### TERMINI FOR YERBA BUENA ISLAND LOCATION

**EAST BAY TERMINI.** Comparing termini on the Mole and on Oakland Mole the latter has the following disadvantages: (1) A long span (on the order of 1,000 feet) is required to provide clearance over the Oakland Harbor Channel just to the west of the Mole, (2) foundation conditions for the piers of such a long span are poor, (3) the elevation of the bridge for clearance would interfere with the flight of planes from the Naval Air Station, (4) also because of this elevation, the bridge deck can not reach ground elevation until near Potrero Point in Oakland. The studies show that a terminus on Key Mole of a bridge parallel to the north of the present one having suitable connections is the most practical one.

**SAN FRANCISCO TERMINI.** The choice between a terminus on Telegraph Hill and Rincon Hill terminus is largely a matter of the relative cost and feasibility of providing proper facilities for traffic distribution in the downtown area, both north and south of Market Street.

A terminus on Telegraph Hill is not as suitable as one in the Rincon Hill area, which has the following advantages: (1) The greater proportion of vehicular traffic is generated in the downtown area south of Market Street, (2) the topography, property development and street plan is relatively favorable, (3) it provides a direct connection with the proposed Bayshore Freeway and its connections, (4) other freeway connections reaching the Potrero District and beyond can be constructed as needed, and, (5) it permits more flexible provisions for handling traffic in connection with the existing bridge.

### TERMINI SOUTH OF YERBA BUENA ISLAND

A terminus in the Potrero District of San Francisco has certain features to recommend it: (1) The terminal area is less congested than in the vicinity of the present bridge and the immediate approach fac-



ties will be less costly, (2) connection with the proposed West Bay Shore Freeway is feasible, (3) large business and industrial development is possible in the area directly tributary to the bridge end. Against these features may be set the following: (1) It can only serve for a crossing terminating in, or near to, the south of Alameda, which will require expensive construction through Alameda and across the Estuary to reach the main center of traffic in Oakland, (2) it requires the immediate construction of a long freeway connection along the waterfront area to tap the main downtown section, and, (3) as a result it will divert a relatively small part of the traffic and in consequence will not relieve the congestion on the present bridge. Comparative distances via Rincon Hill-Key Mole and via the Alameda terminus, when the desirable freeway connections linking the termini are constructed, are as follows:

From	To	Via Rincon Hill	Via Potrero Point
San Francisco	East Bay		
Potrero District	Center of all traffic	11 mi.	12½ mi.
Potrero District	14th and Broadway	11½ mi.	9½ mi.
Center of all traffic	Center of all traffic	10½ mi.	14½ mi.

From this tabulation it will be seen that a Rincon Hill-Key Mole location serves existing traffic between Potrero Point and the East Bay area as a whole as well as better than a Potrero Point-Alameda location. The latter has the advantage in distance for traffic going to the center of the downtown business district of Oakland but it will be noted that two-thirds of the East

Bay traffic comes from the north of this point. The Rincon Hill location provides the shortest route between the centers of gravity of all traffic on each side of the Bay.

### INTERURBAN RAIL AND BUS TRAFFIC

Under the present conditions the interurban railway on the San Francisco-Oakland Bay Bridge is an essential form of transportation for handling peak-hour traffic. The capacity of the bridge roadway and terminal facilities would not permit the handling of present train passengers by buses and private vehicles.

The number of passengers carried by the Bridge Railway, including government employees going to and from Treasure Island, rose to 37 million for the year 1945, 11 million of which were government toll-free passengers. Because of the large decrease in war activities, indications are that train passengers will not exceed 22 million during 1947.

Bus passengers have shown a steady increase since 1943, the increase for 1946 over 1945 traffic amounting to 3 percent. Added convenience in the use of automobiles and busses which should result from the building of a second crossing is likely to cause a further decrease in interurban train traffic.

Since the Bridge Railway during wartime was capable of handling nearly twice as many passengers as now use it, and could be made to handle more if necessary, no provision for additional rail facilities seems justified.

### Navigation

The navigation clearances required for the San Francisco-Oakland Bay Bridge and official statements in the records of the two Joint Army-Navy Board investigations (Appendices A and B) establish the following minimum requirements for a new crossing.

(1) A low-level bridge south of Hunter Point must clear a channel 450 feet wide to a height of 140 feet above MHHW.

(2) A high-level bridge in the vicinity of the exist-

ing bridge or north of it should match its clearance in the West Bay crossing and in the main span of the East Bay crossing.

(3) A high-level bridge near the Potrero-Alameda line will have one span clearing a channel 1,000 feet wide to a height of 214 feet. It should be anticipated that two such spans may be required, or that a single 1,700-foot channel will be specified with vertical clearance of 214 feet at center and 180 feet at piers.

### TREASURE ISLAND

of San Francisco and it: (1) The vicinity of approach facilities

## Steam Railroads

Three interstate rail systems terminate rails in Oakland and transfer passengers to San Francisco. The Southern Pacific Company and Western Pacific Railroad transfer by ferry and the Atchison, Topeka and Santa Fe Railway operates busses over the bridge. These transfers amounted to 4 percent of the transbay passenger volume in 1945, but a large portion was military traffic. In 1940 the proportion was only 2 percent and will probably retreat to this ratio.

For freight, the Western Pacific and Santa Fe operate car ferries and the Southern Pacific uses its Dumbarton Cut-off to its San Francisco yards.

The railroads have expressed no dissatisfaction with these arrangements. However, there has been public demand for extension of the rail systems to provide rail termini in San Francisco, and the possibility of providing such facilities as part of a new crossing was thoroughly investigated.

### RAILROADS NORTH OF HUNTER POINT

So far only a high-level bridge, or a tube, is permissible north of Hunter Point, because of the limitations imposed by airfields, navigation, and the naval anchorage. Provision for main line railroad trains on a long-span structure not only requires additional roadway space but adds greatly to the cost of the main bridge members. On such a structure the rail elevation will be 200 feet above the elevation of the terminals, and approach grades of 1 percent are the maximum that can be effectively operated over by passenger trains or short freight trains and then only at slow speed. This would require over four miles of approach between the bridge end and the rail terminals.

The cost of providing railroad tracks through a tube may be practically divorced from that of providing for vehicular traffic, since separate tubes and terminal facilities are required. Grades at least half as long as those required for the high-level bridge are necessary to get from ground level to the grade of the tubes under the ship channel. Ventilation difficulties will make it advisable to prohibit the use of steam power through the tube which will result in increased capital and operating costs due to the conversion to electric or diesel motive power. Therefore, neither a tube nor high-level bridge is feasible for main line railroads crossing north of Hunter Point.

### HUNTER POINT RAIL-VEHICULAR BRIDGE

Since a Hunter Point-Bay Farm Island location will divert but 5 percent of the San Francisco-Oakland Bay Bridge vehicular traffic, it offers no solution for the existing congestion on that structure. Its feasibility depends on whether it can be justified by the diversion of present and generation of new traffic, the economies provided by rail transportation, or by contributions from other sources.

It is certain that the financing of the railroad share of the initial capital investment by tolls collected from vehicles on both bridges would be resisted by motorists using them. The railroad share of the cost of the Hunter Point-Bay Farm Island structure alone is estimated to be \$65,000,000, and the cost for moving and expanding yards, shops, and other terminal facilities would be of like magnitude.

Very little Southern Pacific Company freight would be diverted from the Dumbarton Cut-off to a Hunter Point crossing. The car ferries used to handle Western Pacific and Santa Fe freight cars had sufficient capacity to handle the abnormal volume of war traffic, so there is little need for either of these roads to acquire additional freight facilities. Some saving in operating costs seems possible by the use of transbay rails, but they are not nearly sufficient to justify the large additional investment.

No saving in time of most of the passengers crossing the Bay to San Francisco would result from building of the Hunter Point bridge. It is estimated that there will be a loss of 10 or 15 minutes for Southern Pacific and Santa Fe passengers and a possible but very slight saving in time for Western Pacific passengers, but the latter constitute but a small portion of the total train passengers. Delays due to raising the lift span result in more or less frequent unscheduled delay.

Areas in San Francisco close enough to the center of the city to provide for the large additions to yards and terminal facilities, together with necessary street separations and parking spaces, will be extremely costly and disrupt many existing business locations and services thereto.

The total number of train passengers carried by three railroads across the Bay during the year 1945 included military traffic, which cannot be segregated from civilian traffic. It is expected that the postwar volume of train passengers will fall close to the 1945 count, which was:

	Passengers	Percent
Southern Pacific, via S. P. Co. ferries	767,040	78.2
Western Pacific, via S. P. Co. ferries	21,410	2.2
Santa Fe, via busses	192,628	19.6
Total	981,078	100.0

The charge for transporting passengers across the Bay in Key System busses or trains is 25 cents. Assuming this to be the cost of transporting main line passengers, the total annual cost of transporting 1,000,000 passengers would be \$250,000. Even if this total could be saved by the railroads it would finance more than \$8,000,000 of improvement work. It is evident, therefore, that even the most optimistic estimate of savings in operating costs would not justify investment by the railroads in a passenger terminal alone.

## Foundations

San Francisco Bay is a submerged valley in which the bed shales and sandstones lie at widely differing elevations. Outcrops appear as islands, rock points, and reefs, such as Yerba Buena Island, Mission Rock, and Rincon Reef. The deep of the valley is probably east of the axis of the Bay because alluvial cones have filled more of the eastern part. Evidently, also, this deep extends toward the existing valleys, such as Mission and Islais Creeks, which are vestiges of the branches of the ancient valley.

Overlying the bedrock are irregular alluvial deposits, the lowest being lenticular masses of clays, sands, and gravels generally suitable for pile foundations. Except where strong tidal currents have prevented such deposits, the uppermost are soft clays and fine muds of little supporting value. There are some soft materials encased by the stiff alluvium, and there is evidence that marsh peat underlies some East Bay deposits.

The great irregularity of foundation materials requires careful exploration to control design and considerable preliminary exploration for tentative design and reliable estimate of construction cost.

It was arranged to extend the results of previous foundation exploration along the locations selected for study. These lines were generally:

- (1) Telegraph Hill to Key Mole, via Yerba Buena Island (Locations Nos. 2, 3, 4, 6, and 7);
- (2) Near and parallel to the existing bridge (Locations Nos. 5, 8, and 9);
- (3) Potrero Point to Alameda (Locations Nos. 10, 10A, and 12);
- (4) Candlestick Point to Bay Farm Island (Location No. 11).

### PREVIOUS EXPLORATIONS

In 1930, as a part of its study for the Hoover-Young San Francisco Bay Bridge Commission, the department put down 41 jet borings aggregating 7,897 feet and four diamond-drill borings aggregating 837 feet at a contract cost of \$32,147. Most of this exploration was pertinent to the new study.

The construction record for the San Francisco-Oakland Bay Bridge added positive information along one line, giving some idea of irregularity of bedrock, reliability of borings, and proper factors of interpretation.

In 1932 after the general location of the bridge had been determined, intensive explorations were made in the vicinity of pier sites to adjust the line and design the sub-structure. Borings made at this time were used

to establish minimum and probable elevations of the cutting edge of each caisson. They have not been published, but were available and used in the analysis.

During the war, the U. S. Navy explored the area around Hunter Point intensively for control of dry dock and breakwater construction. Logs of these borings were made available to the department, but none located bedrock.

### NEW BORINGS

New borings for the present study were secured by contract at a cost of \$22,841.90. All borings were made with a high-pressure jet, the forty holes aggregating 11,000 feet below MLLW.

A location in the vicinity of the existing bridge is most favorable for any high-level, long-span structure because of the submerged rock saddle between Rincon Hill and Yerba Buena Island. The general rock levels had been fixed by previous borings and construction experience, but additional data was desired for comparison of new locations each side of the existing bridge. Logs of all new borings are compiled in this Appendix F.

### FOUNDATION ANALYSIS

Study of all old and new explorations confirmed or established with reasonable assurance the depth and nature of foundation materials available along each location, as follows:

- (1) The West Bay crossing of the existing San Francisco-Oakland Bay Bridge is situated on the ridge of the saddle between Rincon Hill and Yerba Buena Island, so the piers for a parallel bridge would be founded deeper. The extra depth is not great for the deeper piers.
- (2) West Bay piers on a line 350 feet north of the existing bridge (Locations 8 or 9) would be founded slightly deeper than if on a line the same distance south of the existing bridge.
- (3) For West Bay crossings between Telegraph Hill and Yerba Buena Island (Locations 2, 3, 4, 6, or 7) the depths to rock are similar along the several lines and materially greater than along the existing bridge.
- (4) For East Bay crossings from Yerba Buena Island to Emeryville or Oakland (Locations 2, 3, 4, 6, 7, 8, and 9) rock foundation is available only in the vicinity of the Island. Foundation materials for the rest of the crossing do not differ much between the several locations.

## SECOND SAN FRANCISCO BAY BRIDGE REPORT

(5) For Locations 10 and 12 between Potrero Point (or Army Street) and Alameda, seven borings to depths of 295 to 327 feet failed to reach bedrock.

(6) For Location 11 between Candlestick Point and Bay Farm Island, materials are satisfactory only for relatively short spans on pile founda-

tions. At three miles from Candlestick Point, hard or soft shale was found at a depth of 182 feet, which may be usable for support of channel piers.

## Estimated Costs

In estimating the cost of constructing each of several crossings that are being studied the pres-

## GENERAL DESCRIPTION AND COST OF LOCATIONS STUDIED

Location number	San Francisco terminal area and connections	Notes	East Bay terminal area and connections	Location number
2	Telegraph Hill (Lombard Street)	Telegraph Hill Bridges Via Yerba Buena Island	North of Key Mole (Stanford Avenue) Emeryville	2
4	Telegraph Hill (Lombard Street)	Traffic Interchange on Yerba Buena Island. New structure straddles present bridge	South of Key System Mole Oakland (22d Street)	4
7	Telegraph Hill (Broadway)	Via Yerba Buena Island	Key System Mole (North Side)	7
3	Telegraph Hill (Broadway)	Traffic Interchange on Yerba Buena Island. New structure straddles present bridge	Oakland Mole (East Bayshore Freeway)	3
6	Telegraph Hill (South Side)	Traffic Interchange on Yerba Buena Island. New structure straddles present bridge	Oakland Mole (East Bayshore Freeway)	6
8	Rincon Hill	Rincon Hill Bridges Via Yerba Buena Island	Key System Mole (North Side)	8
9	Rincon Hill	Traffic Interchange on Yerba Buena Island. New structure straddles present bridge	Oakland Mole (East Bayshore Freeway)	9
5	Rincon Hill (South of Fourth Street)	Transbay Tube Continuous curve of 32,800-ft. radius	Oakland Mole (Between 6th and 7th Sts)	5
10	Potrero Point	Potrero Point-Alameda Crossings	South Side Alameda (Webster and Sixth Streets)	10
10A	Potrero Point		South Side Alameda (Webster and Sixth Streets)	10A
12	Potrero Point (Army Street)		South Side Alameda (Webster and Sixth Streets)	12
11	Hunter Point (Candlestick Point)	Hunter Point Bridge	Bay Farm Island, Alameda (East Bayshore Freeway)	11



Bridge furnishes a basis for quantities and unit costs. In order to bring these costs in line with present, or expected price levels recourse is had to cost indexes prepared by various organizations and chiefly to the Building Cost Index prepared by *Engineering News-Record*, which is the most applicable to bridge construction.

In presenting estimates of the different locations

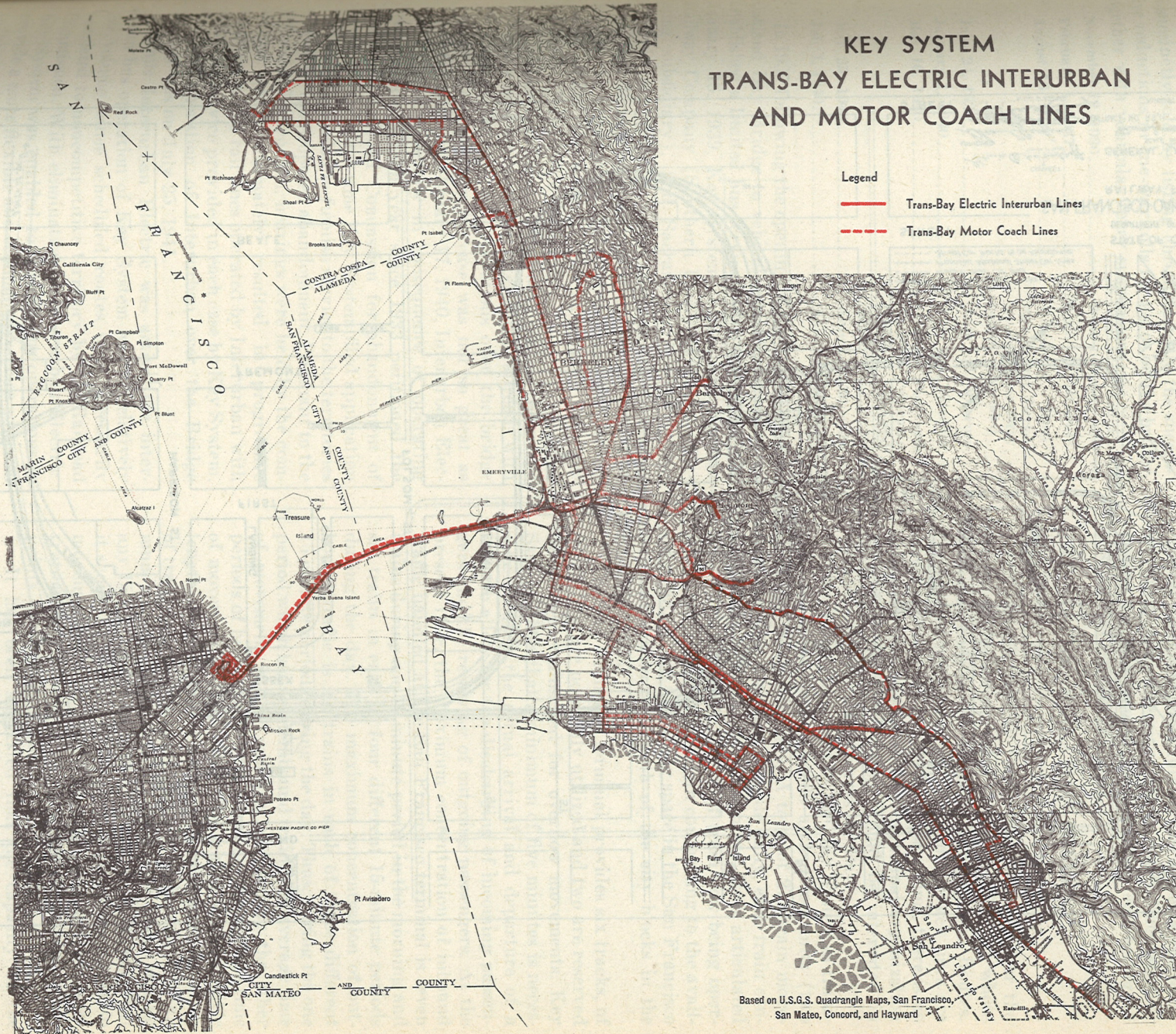
it must be kept in mind that they do not provide equivalent traffic facilities or capacities. Neither is the degree of interference with navigation, harbor facilities, or industry in the terminal areas comparable. The cost, therefore, is but one factor in a comparison of the relative merits of the locations.

The following tabulation summarizes the physical features and costs of these locations:

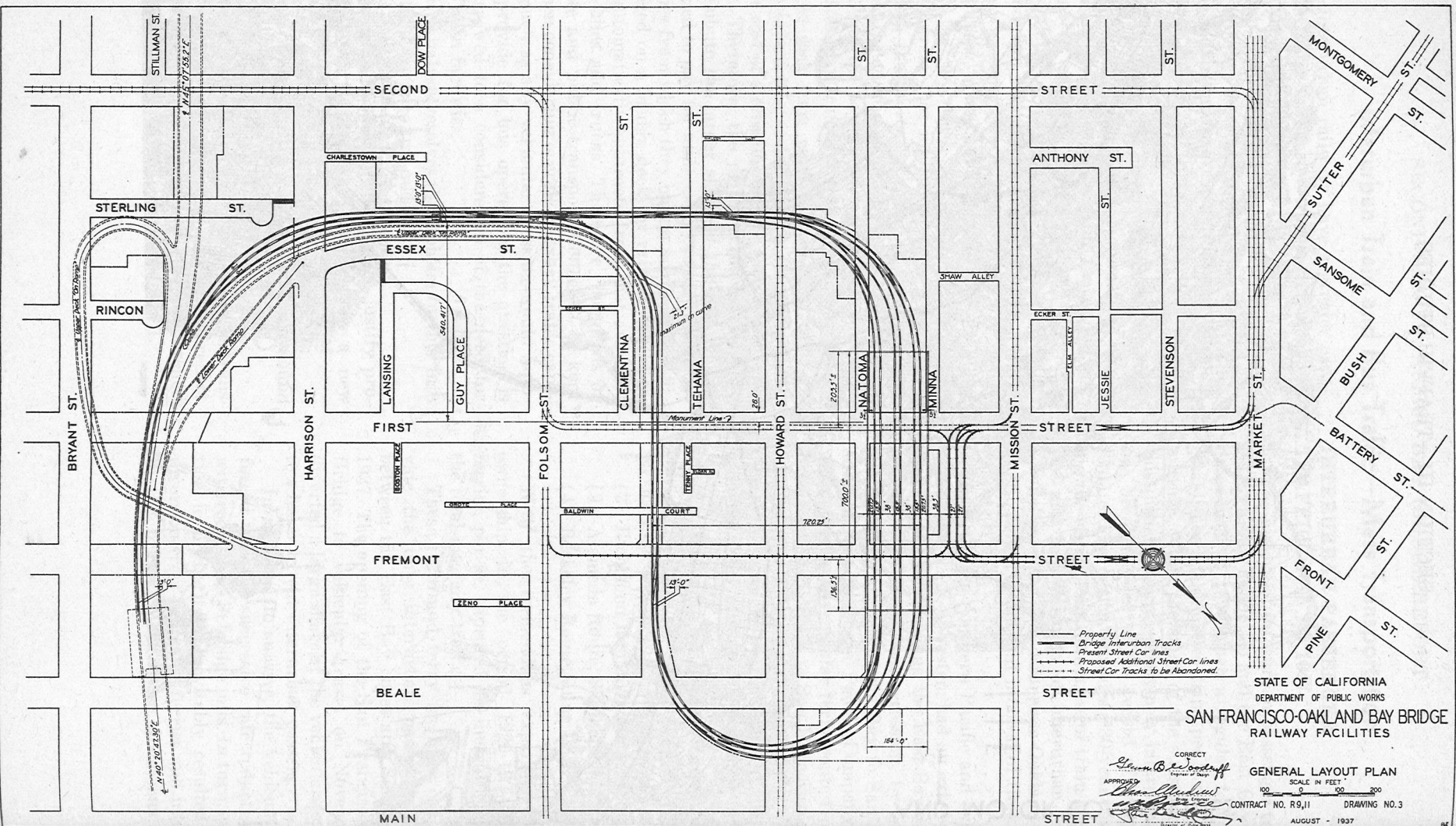
GENERAL DESCRIPTION AND COST OF LOCATIONS STUDIED—Continued

Location	Type of structure	Type of traffic	Arrangement of lanes	Estimated costs
East Bay terminal area and connections				
Key Mole (Ford Avenue) and (22d Street)	Four-span suspension bridge, West Bay; steel truss and cantilever spans East Bay	Telegraph Hill Bridges—Continued Vehicular only	Five or six each deck	\$103,000,000
Key System Mole (22d Street)	Four-span suspension bridge West Bay; steel truss and cantilever spans East Bay	Vehicular only	Five or six each deck	\$105,400,000
tem Mole (Side)	Three or four span suspension bridge West Bay; steel truss and cantilever spans East Bay	Vehicular only	Five or six upper deck. None, four or five lower deck	\$134,000,000
Mole Bayshore Freeway	Four-span suspension bridge West Bay; steel truss and cantilever spans East Bay	Vehicular only	Five or six each deck	\$102,000,000
Mole Bayshore Freeway	Four-span suspension bridge West Bay; steel truss and cantilever spans East Bay	Vehicular only	Five or six each deck	\$101,000,000
tem Mole (Side)	Entire bridge twin of present—300 ft. or more north	Rincon Hill Bridges—Continued Vehicular only	Five or six upper deck; two or three lower deck	\$84,000,000
Mole Bayshore Freeway	Bridge West Bay Twin of present; steel truss and cantilever spans East Bay	Vehicular only	Five or six upper deck; two to five lower deck	\$103,000,000
Mole (en 6th and 7th Sts.)	Two or more tubes	Transbay Tube—Continued Vehicular only or combination rail-vehicular	Two 12-ft. lanes each tube, total four to eight lanes. Possible two rail tracks, one tube but no plans or estimates made	\$167,000,000
e Alameda (er and Sixth Streets)	Steel truss spans with cantilever structure across channel	Potrero Point-Alameda Crossings—Continued Vehicular and steam railroad	Four upper deck. Two lanes and two railroad tracks lower deck	\$108,000,000
e Alameda (er and Sixth Streets)	Steel truss spans with cantilever structure across channel	Vehicular only	Four upper deck; two or four lower deck	\$83,000,000
e Alameda (er and Sixth Streets)	Mole, viaduct, and tube combination	Vehicular only or combination vehicular and steam railroad	Two lanes each tube. Total six or eight lanes. Possible two railroad tracks one tube, but no plans or estimates made	\$137,000,000
Island, Alameda Bayshore Freeway)	Steel spans with lift span across channel	Hunter Point Bridge—Continued Vehicular and steam railroad	Four upper deck; four railroad tracks or two lanes, and two railroad tracks lower deck	\$130,000,000









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## Terminal Areas Studied

It has been stated that because of the physical conditions and immediate traffic requirements of the Bay the San Francisco end of the bridge should not be south of Hunter Point. As described previously in the report, foundation conditions, topography, traffic requirements, and property developments indicate the more desirable termini on the San Francisco side to be in the general vicinity of (1) Telegraph Hill, (2) Rincon Hill, (3) Potrero Point, and (4) Hunter Point. On the Oakland side of the Bay the termini are limited by geography, location and course of ship channels, and by military and harbor developments to (1) the general vicinity of the easterly end of the present bridge, (2) the Oakland Mole, (3) the westerly part of Alameda, and (4) Bay Farm Island.

**TYPES OF CROSSINGS.** Various types of bridges, both high and low level, with and without provision for steam railroad trains, have been considered. A four-tube the full width of the Bay has been considered which amplifies the data on a tunnel line contained in the report of the Hoover-Young Commission. A study of a combination tube, fill, and viaduct extending from Army Street in San Francisco to Alameda has been made. This crossing serves the same area as a high-level bridge location terminating in the vicinity of 20th Street, where favorable topographic conditions are to be found.

**TELEGRAPH HILL.** Five of the locations chosen for study terminate in the Telegraph Hill area—two (2, 4) on the line of Lombard Street, one (6) in the vicinity of Washington Square, and two (3, 7) on the line of Broadway. The choice between these termini depends primarily on the relative practicality of building suitable connections to the business districts. The terrain falls off abruptly to the south from Telegraph Hill

and a considerable length of approach structure would be necessary to develop the proper grade.

**EAST BAY TERMINALS.** Locations 2 and 4 terminate in the vicinity of the present bridge in Oakland and permit a study of variations from the present bridge line, since they lead directly to Stanford Street and 22d Street respectively. Location No. 7 is parallel to the easterly end of the present bridge, and Locations 3, 6, and 9 terminate on the Southern Pacific (i.e. Oakland) Mole. These terminal locations permit studies of practicable layouts crossing Yerba Buena Island.

**RINCON HILL.** Three locations terminate on the Rincon Hill Area. Locations 8 and 9 are for a bridge parallel to the existing bridge and some 325 feet to the north of it. The East Bay termini of these locations are parallel to the existing bridge and on the Oakland Mole respectively. These layouts likewise permit a study of practicable Yerba Buena Island crossings and connections. Location No. 5 is a tube line in the vicinity of Rincon Hill and its study amplifies that of a tunnel line considered in the report to the Hoover-Young Commission.

**POTRERO POINT.** Two locations terminate in the area around Potrero Point. Location No. 10 is a high level structure terminating on the line of 20th Street in San Francisco and in the East Bay at the foot of Webster Street in Alameda. Location No. 12 is a combination tube and causeway terminating on the line of Army Street in San Francisco and at Webster and Sixth Streets in Alameda. This San Francisco terminus for a tube crossing can be compared with the high level bridge located in the vicinity of 20th Street, where favorable topographic conditions are to be found.

## General Design Requirements

To decide on the practicability of different structural designs and to make reasonable cost estimates, it is necessary to adopt uniform design standards to be used in making the comparisons. Important factors in the design include navigation clearances, roadway capacity, and loadings. For preliminary studies the standards used in designing the San Francisco-Oakland Bay Bridge and the Golden Gate Bridge serve as a satisfactory precedent.

### NAVIGATION AND AVIATION REQUIREMENTS

#### CLEARANCES

**VERTICAL CLEARANCE.** The vertical clearance fixed by the War Department for the Golden Gate Bridge was 220 feet at mid-span and 210 feet at the towers.

In the case of the San Francisco-Oakland Bay Bridge the required clearance was 180 feet at the San Francisco Pierhead Line and 214 feet above mean higher high water near the center of the West Bay Crossing. The main channel clearance on the East Bay crossing is 185 feet. The Army and Navy Board Report of 1941 for a bridge from a point just north of Hunter Point to Bay Farm Island used a vertical clearance of 214 feet above high water.

These vertical clearances make it advantageous to locate the San Francisco bridgehead in one of the elevated areas which have been mentioned, otherwise the approach section will be long. In the case of all but one terminal location on the East Bay side, the clearances required over the ship channels are lower and the water crossings are longer, so it is not so necessary that the bridgehead be located in an elevated area.



**HORIZONTAL CLEARANCES.** The horizontal clearance for the main span of the Golden Gate Bridge was covered by a permit issued by the War Department August 11, 1930, which required a minimum span length of 4,200 feet. The clear distance between the fenders of the main piers is slightly less than 4,100 feet. The horizontal clearance for the West Bay spans of the San Francisco-Oakland Bay Bridge was fixed at 1,000 feet by the War Department.

**YERBA BUENA ISLANDS CLEARANCES.** Several of the proposals involve viaducts in crossing Yerba Buena Island, on which the Navy Department maintains buildings and other facilities. Some cut-and-fill construction will be required and the viaducts will have to pass over certain government buildings. However, it appears feasible to locate trestle bents and limit the fills so that only minor rearrangement or reconstruction of buildings will be necessitated. Permission must, of course, be secured and arrangements made with the military authorities for island right-of-way, but all the preliminary layouts for a crossing of the island are designed to cause a minimum of interference with military establishments.

**CLEARANCE FOR AIRCRAFT.** The effort has been made to locate the towers of the bridges sufficiently distant from airfields to provide a minimum of interference with land-based aircraft. The same applies to flying boats or amphibious planes for the locations north of the present bridge, since the towers or trusses will not encroach on the glide angle of any present landing location. However, a bridge or causeway between Alameda and Potrero Point will offer serious interference with flying boats operating from the Alameda Air Base as will a long span structure crossing the Oakland Outer Harbor Channel on a location terminating on the Oakland Mole.

### SPAN LENGTHS

Various span lengths for that portion of a bridge which crosses the Bay to the west of Yerba Buena Island have been studied and compared. The economic span lengths must fit navigation requirements as well as meet topographic and sub-surface conditions. Plate V-1 shows three different combinations of suspension spans crossing the West Bay between San Francisco and Yerba Buena Island.

For a parallel structure the pier locations and span lengths must conform to the existing Bay Bridge. Bridges to the north of the present bridge will require longer main spans because of anchorage conditions, location of the pierhead line, and other restrictions imposed by navigation. To minimize the obstruction to the docking of ships, bridge piers in this area have been located so that each of those along the pierhead line

will be at the end of a harbor wharf. The other piers for the West Bay structures are located to provide clear channels for water-borne traffic through the present and the new bridges. It is believed that the piers are so located as to cause little if any hazard of interference with the movement of ships, whether docking, shifting to new locations, or moving from the Golden Gate to the upper regions of the Bay.

### TYPES OF SPANS

For the length of spans required for a West Bay structure north of the existing bridge, the suspension type was found to be most economical, and the following three arrangements were considered:

- (1) Five-spans, with an anchorage in the middle of the center span, which causes the structure to function as a pair of three-span bridges. This is the arrangement that is used for the present bridge.
- (2) Four-spans—2,900-foot main spans and two side spans, or 3,100-foot main spans and two side spans.
- (3) Three-spans—a 4,800-foot main span and 2,400-foot side spans.

Preliminary layouts were made using all three types north of the present bridge. The layouts show that the piers for any arrangement of spans other than the four-span or three-span arrangement, (2) or (3) above, interferes with water-borne traffic in the main shipping channels, and that the five-span bridge is only satisfactory in the case of a parallel bridge.

The four-span bridge proved more economical to build than the three-span, 4,800-foot structure, and consequently was used for Locations 2, 3, 4, and 5. Although this type of structure is not common and has been used in only a few instances, its past performance has been satisfactory. In fact, a bridge of the size and type contemplated has never been constructed and many engineers frown on four spans on account of the increased deflection from live loads over that found in the more orthodox three-span bridge. Dynamic wind force action would have to be considered and given serious study as well.

Prior to the selection of the type of structure adopted for the present West Bay portion of the San Francisco-Oakland Bay Bridge, one-hundred scale model tests were made at the University of California on two, three-span suspension bridges and on one four-span bridge. It was known at the time that electric interurban trains were to be carried on the bridge and that the maximum grade these trains could negotiate and maintain a reasonable schedule, was three percent. The four-span bridge was dropped from further con-

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wharf. The other structures are located to handle traffic through the Bay. It is believed that there is little if any hazard to ships, whether moving from or moving from the wharves of the Bay.

consideration as it was known to be too flexible to maintain three percent grade. The final report for the San Francisco-Oakland Bay Bridge had the following comments concerning these multiple-span bridges:

Considerable study was given to a multiple-span design; studies being made with tie cables and also with a less flexible stiffening truss. For a bridge with vehicular loads only and assuming probable conditions of unbalanced loads, multiple-spans, either with or without a tie cable have great possibilities. With interurban loading it was difficult to secure the desired rigidity.

Further studies and analyses would have to be made before this type of bridge could be adopted for any of the above-mentioned locations, but taking into consideration the results of model tests and the fact that balanced live loads from electric cars will not be

involved, it is believed that four-spans without intermediate anchorages could be used satisfactorily.

### ROADWAY REQUIREMENTS

Plate V-2 shows the roadway cross-sections for the San Francisco-Oakland Bay Bridge and a section tentatively proposed for Locations 2, 3, 4, and 6. The upper deck of the present bridge has six 9.7-foot lanes with only a six-inch center dividing strip, and the lower deck, which is used by heavy vehicles only, has a 31-foot, three-lane roadway. This does not lend itself to safe operation even when the lanes are not operating to full capacity.

The following table lists the various roadway layouts used at the different sites. Alternative lane widths are listed to show the possibilities which might be used in any final design. Locations 2, 3, 4, and 6 were planned with a 60-foot width, which permits either six 10-foot or five 12-foot lanes.

ROADWAY ARRANGEMENTS AND LANE WIDTHS

Location number		West Bay		East Bay	
		Upper deck	Lower deck	Upper deck	Lower deck
1 (S.F.-O.B.B.)	Design.....	6 @ 9 2/3 ft.	3 @ 10 1/3 ft.	6 @ 9 2/3 ft.	3 @ 10 1/3 ft.
	*Alternate.....	5 @ 11 3/5 ft.	2 @ 15 1/2 ft.	5 @ 11 3/5 ft.	2 @ 15 1/2 ft.
2, 3, 4, 6 (4-Span Bridges)	Design.....	6 @ 10 ft.	6 @ 10 ft.	6 @ 10 ft.	6 @ 10 ft.
	Alternate.....	5 @ 12 ft.	5 @ 12 ft.	5 @ 12 ft.	5 @ 12 ft.
7 (3-Span Bridge)	Design.....	6 @ 13 1/3 ft.	None	5 @ 12 ft.	5 @ 12 ft.
	Alternate.....	6 @ 13 1/3 ft.	4 @ 14 ft.	5 @ 12 ft.	5 @ 12 ft.
8 (4-Span Bridge)	Design.....	6 @ 9 2/3 ft.	3 @ 10 1/3 ft.	6 @ 9 2/3 ft.	3 @ 10 1/3 ft.
	*Alternate.....	5 @ 11 3/5 ft.	2 @ 15 1/2 ft.	5 @ 11 3/5 ft.	2 @ 15 1/2 ft.
9 (4-Span Bridge)	Design.....	6 @ 9 2/3 ft.	3 @ 10 1/3 ft.	5 @ 12 ft.	5 @ 12 ft.
	*Alternate.....	5 @ 11 3/5 ft.	2 @ 15 1/2 ft.	5 @ 12 ft.	5 @ 12 ft.

Location No.		Upper deck	Lower deck	Remarks
10 (Pier Point)	Design.....	4 @ 13 ft.	2 @ 14 ft. + 2 R.R. tracks.....	1-4 ft. dividing strip upper deck
	Alternate.....	4 @ 14 ft.	2 @ 14 ft. + 2 R.R. tracks.....	No dividing strip upper deck
10A	Design.....	4 @ 13 ft.	2 @ 14 ft.....	1-4 ft. dividing strip upper deck
	Alternate.....	4 @ 14 ft.	4 @ 14 ft.....	No plans or estimate made
11 (Pier Point)	Design.....	4 @ 13 ft.	4 R.R. tracks.....	1-4 ft. dividing strip upper deck
	Alternate.....	4 @ 14 ft.	2 @ 14 ft. + 2 R.R. tracks.....	No plans or estimate made

Location number		Lanes in tubes	Remarks
5 (Tubes)	Design.....	4 @ 12 ft.....	Total two tubes
12 (4-tube combination)	Design.....	8 @ 12 ft.....	Total four tubes
	Alternate.....	6 @ 12 ft. + 2 R.R. tracks.....	No plans or estimate made

\* For traffic in one direction only on each bridge.

one-way traffic on each deck was used because it /  
 has the following advantages:

1. Approach ramp system simplified.

2. Street approach ramps can be made one-way.

3. No center dividing strip required. (The minimum width for dividing strips is generally four feet. This would add materially to the cost of the structure, since the cost varies almost directly in proportion to the bridge width.)

4. Traffic not seriously affected if any one lane is blocked by an accident.

5. Head-on collisions eliminated.

One-way traffic with a center dividing strip was used for the upper deck of Location 7, as the stiffness requirements of the 4,800-foot span required a minimum bridge width of 100 feet. The span-to-span ratio for suspension bridges should not be greater than 1 to 50 for stability against wind loads and other lateral forces.

For the entire length of Location No. 8 and for the Bay portion of Location No. 9, which goes to the Land Mole, it is proposed to use the new structure for traffic going to San Francisco while the present bridge would be used for one-way traffic to Oakland. This scheme has the same advantages as mentioned previously in connection with one-way traffic on the decks of one bridge.

For Locations 10 and 11, a four-lane divided highway was used on the upper deck and alternate truck and railroad loadings were planned for the lower decks. At Location 10A four vehicular lanes were provided on each deck. A width between truss centers of 66 feet was selected, as this distance provided ample space for all facilities. With slight modifications plans of the East Bay structures of the San Francisco-Oakland Bay Bridge could be used for crossings at these locations. Fewer highway lanes are provided since traffic studies (Ref. Section III) indicate that the amount of traffic using new routing as compared with the present bridge would be small.

## GRADES

The question of limiting grades is one of great importance, especially when a structure handles mixed traffic. It was considered necessary to limit the grade to 3 percent on that portion of the existing structure which carried electric railway traffic. The maximum grade for vehicles on the new layouts has been limited to 4 percent except in a few cases where heavier grades were necessary. This will allow most vehicles to maintain a satisfactory speed. The street approaches leading to the main structure on several locations have existing grades of 5 percent for shorter distances.

## LOADING AND STRESSES

The preliminary bridge designs for these studies have been based on the design specifications of the American Association of State Highway Officials and the American Railway Engineering Association where applicable. These specifications do not apply to members whose designed strength is governed by a loading on span lengths greater than 400 feet. Previously-constructed, long-span bridges and the traffic requirements for each particular location are the best guide for determining loadings for spans over 400 feet. A list of the loadings and allowable stresses used in this study will be found in Appendix G.

Assuming the proposed bridge will not carry train traffic, the live loading will be somewhat lighter than the present bridge. (Plate V-2 shows this difference in loading.) The assumed live loading plus impact per lineal foot on the San Francisco-Oakland Bay Bridge was taken as 7,000 pounds while the new bridge will have a live loading of 6,200 pounds per foot.

Dead loads per foot of bridge for structures having the same main span lengths are slightly lower for the new structure than those of the San Francisco-Oakland Bay Bridge. Since the difference was within 2 percent, quantities were based directly on records of construction of the present bridge for estimating purposes.

Plate V-3 gives a summary of the railway loadings on the San Francisco-Oakland Bay Bridge and the loadings contemplated for the proposed bridges at Locations 10 and 11. The present bridge was designed for the abandoned Interurban Electric Railway, the cars of which had axle loadings of 35,000 pounds, but the Key System electric units which now operate over the bridge have maximum axle loads of 32,500 pounds. The spacings between axles and between truck centers are 6.5 and 45 feet respectively.

The bridges on Locations 10 and 11 have been designed for main line trains. The axle loadings for the heavier diesel and steam locomotives are twice as great as for electric passenger units, and the spacing between their axles is as close as 6.5 feet.

The standard design loading now used for bridges which carry steam trains is Cooper's E-72, which is portrayed at the bottom of Plate V-3. This theoretical engine has axle loads of 72,000 pounds on drivers spaced at five-foot centers. To the above loads must be added dynamic, vibratory, and impact effects which vary from 30 percent for interurban electric trains to 100 percent for steam locomotives. For short spans the design live loading plus impact stresses produced by the Cooper's E-72 locomotive can be 500 percent greater than those produced by electric trains and 750 percent greater than those produced by the heaviest legal truck.

Providing for such loads, especially if there are multiple tracks, adds materially to the cost of the steel superstructure and reflects to a lesser degree in the



cost of the substructure. In addition to the effect of these added loads, the ruling grades and horizontal curves needed for steam operation require much longer structures than are needed for handling vehicular traffic only.

It is possible that some savings could be made in the cost of the short span members of a structure if electric or diesel-electric motive power spread over more axles were used to draw trains across the Bay. However, this would be at great additional cost to the railroads for the purchase of new equipment; it would increase operating costs by requiring additional train crews; and it would result in a loss of time due to the changing of engines. It does not appear that the savings in cost of structure would be substantial enough to make up for the economic disadvantages and the loss of time.

The ratio of drawbar pull to locomotive weight is usually assumed to be 30 percent for diesel and 25 percent for steam locomotives. A minimum drawbar pull is required for any given grade. Therefore, it is not possible to reduce the total locomotive weight. Any

Not only does the cost of structural materials and labor vary with the locality and site conditions, but it also varies with business and general economic conditions. In the effort to foretell the cost of a structure at some future date, it is necessary to attempt to predict what the economic conditions will be at the time of construction. As in the case of any prediction of future conditions, it is necessary to study the trend of costs under known conditions during the past.

For the purpose of estimating the cost of items connected with these preliminary bridge layouts, cost indexes prepared by various organizations furnish a practical basis for comparison. The "Building Cost Index" prepared by *Engineering News-Record* is the one that appears most applicable to bridge construction. The components of this index are:

- Structural steel shapes, base price x 25 cwt.
- Cement at Chicago, price x 6 bbl.
- 2x4 S4S pine & fir, C.L. 20 cities, price x 1.088 M.B.M.
- Skilled labor, 20 cities, ave. wage x 68.38 hrs.

The relative costs of these components follow more nearly the proportion of labor and material for a large steel bridge than do the components of indexes prepared by other organizations. The inclusion of skilled labor makes this index more appropriate than the *Engineering News-Record* "Construction Cost Index," which has the same components except that a common instead of skilled labor wage is used.

The quantities and costs of the contract items for the existing bridge afford a suitable basis for pre-

saving due to the fact that diesel or electric locomotives may produce lower dynamic or impact stresses which can be achieved primarily in floorbeams and stringers and the saving in the trusses would be practically negligible. The use of special motive power to operate over the new bridge would be costly and result in loss of time.

## ELEVATIONS

Elevation 0.00 used in these studies is mean lower low water of the United States Coast and Geodetic Survey recorded at the Presidio tide staff. The elevation of mean lower low water on this staff is 5.50. This datum is the same as used for the San Francisco-Oakland Bay Bridge. Along the line of this bridge various bench marks have been established from which levels may be run. A table included in Appendix I shows the relation between datums used in preparing the various maps and plates from which information was obtained. For information on local tides, currents, and weather data, the reader is referred to the Harbor Young Report. (Ref. 1.)

## Cost Criteria

Preliminary estimates of the cost of the second bridge, when modified to take care of present day knowledge and available equipment. The prices used to estimate the cost of a new bridge can be computed on the basis of relative cost indexes at the respective dates of letting contracts. Contracts for 90 percent of the cost of construction work (70 percent of the total cost of the present bridge exclusive of railroad facilities) were let in May, 1933, when the cost index was 143.9. The weighted average building cost index based on all the dates of awarding construction contracts is approximately 146.

The *Engineering News-Record* Cost Index from 1933 through 1946 is shown on Plate V-4. The last quarter of 1946 shows a leveling off of construction and building costs. It is doubtlessly true that present day prices are abnormally high because of scarcities and unsettled conditions, but an assumption that prices will not return permanently to the level of 1940 seems logical from the generally rising trend of the past. The prediction of the trend in cost for 1947 is given by the dotted line in this chart.

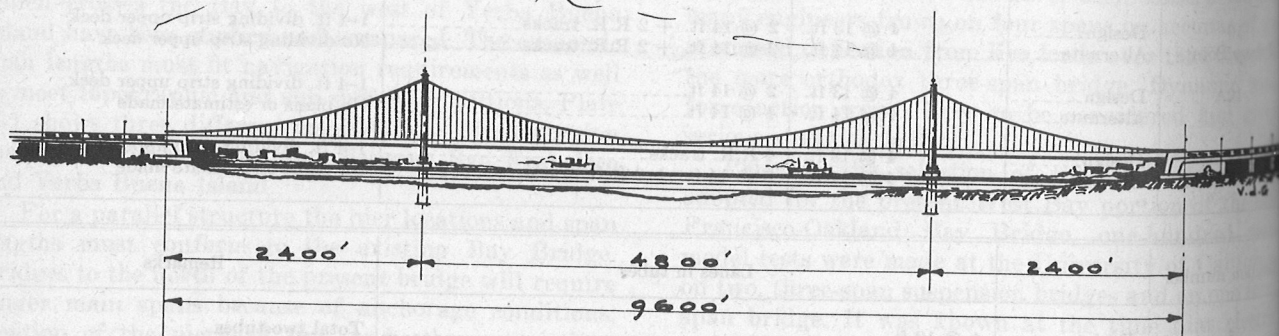
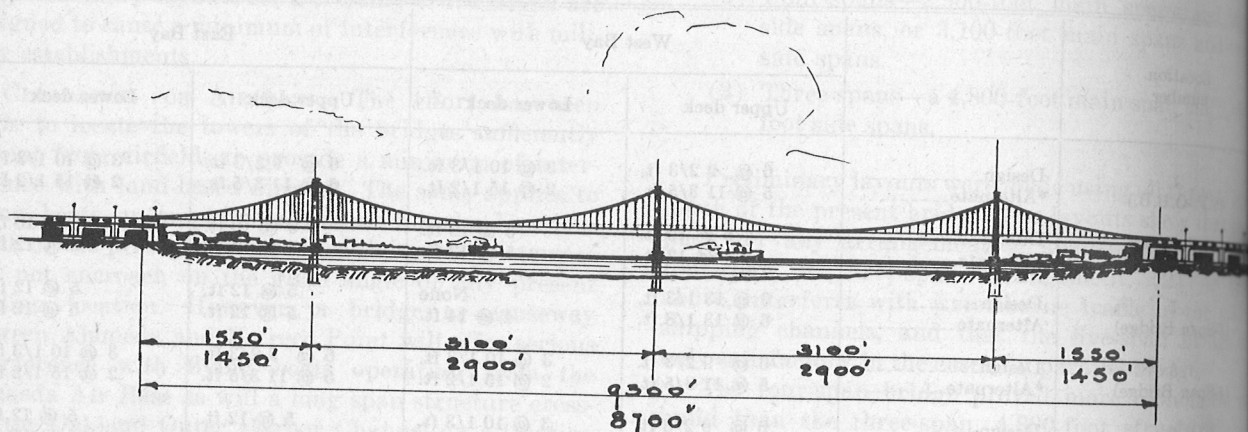
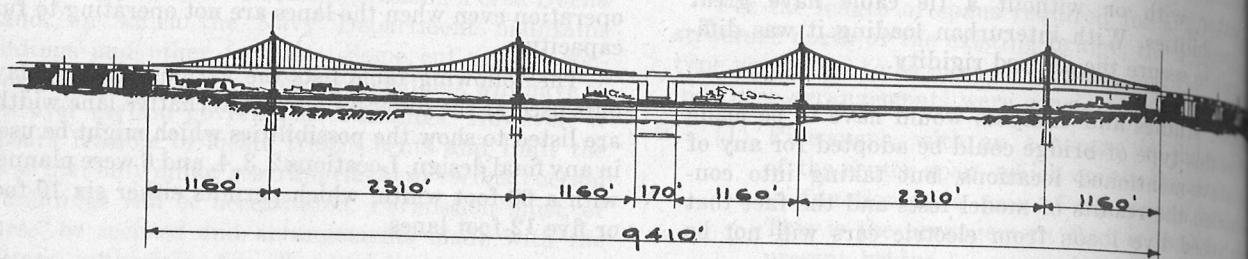
There are many factors in the cost of the first bridge which should not be reflected in the cost of a second structure, the principal factor being the uncertainty that existed with regard to the method and cost of foundation work and other unusual items of construction connected with a structure of this kind. It is evident that the experience gained in connection with the construction of the first bridge removed many of the uncertainties and should thereby reduce the contingency items in the contract prices for a second bridge.

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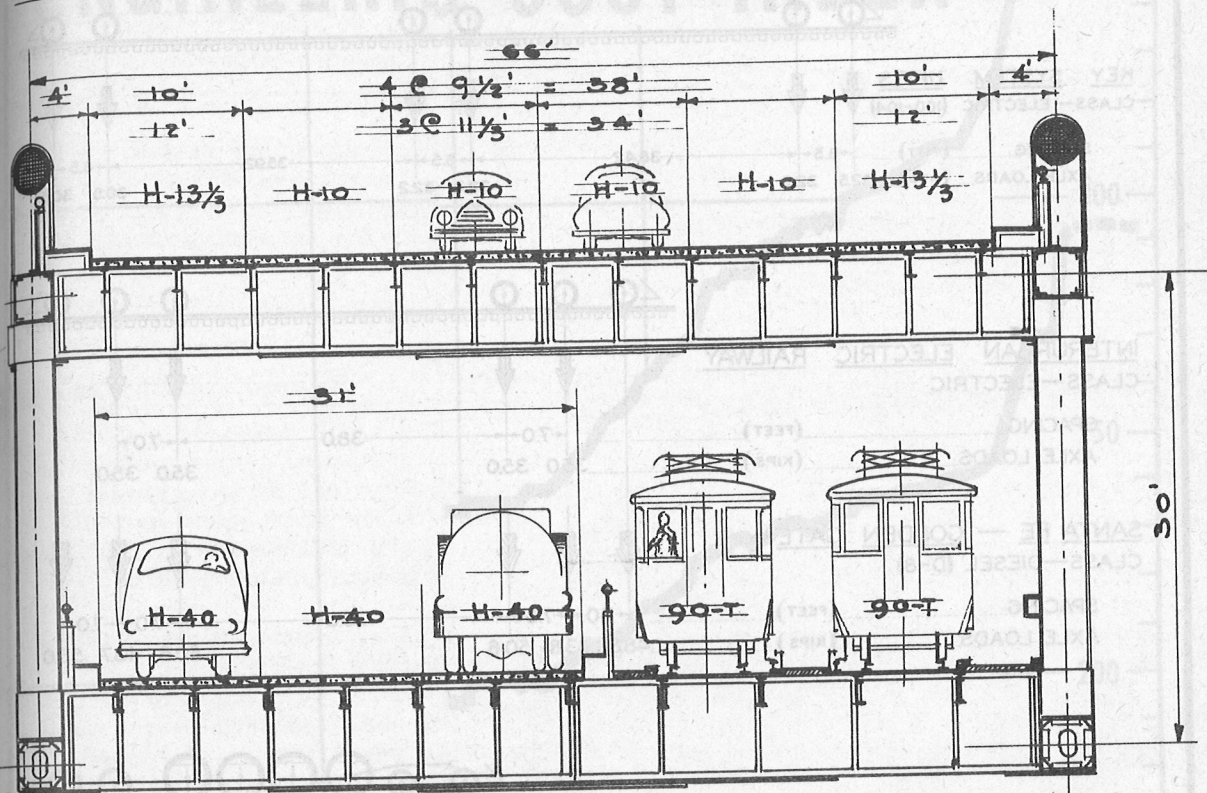


# ÷ TRANS BAY BRIDGE ÷ WEST BAY CROSSING

## TYPES OF SUSPENSION BRIDGES

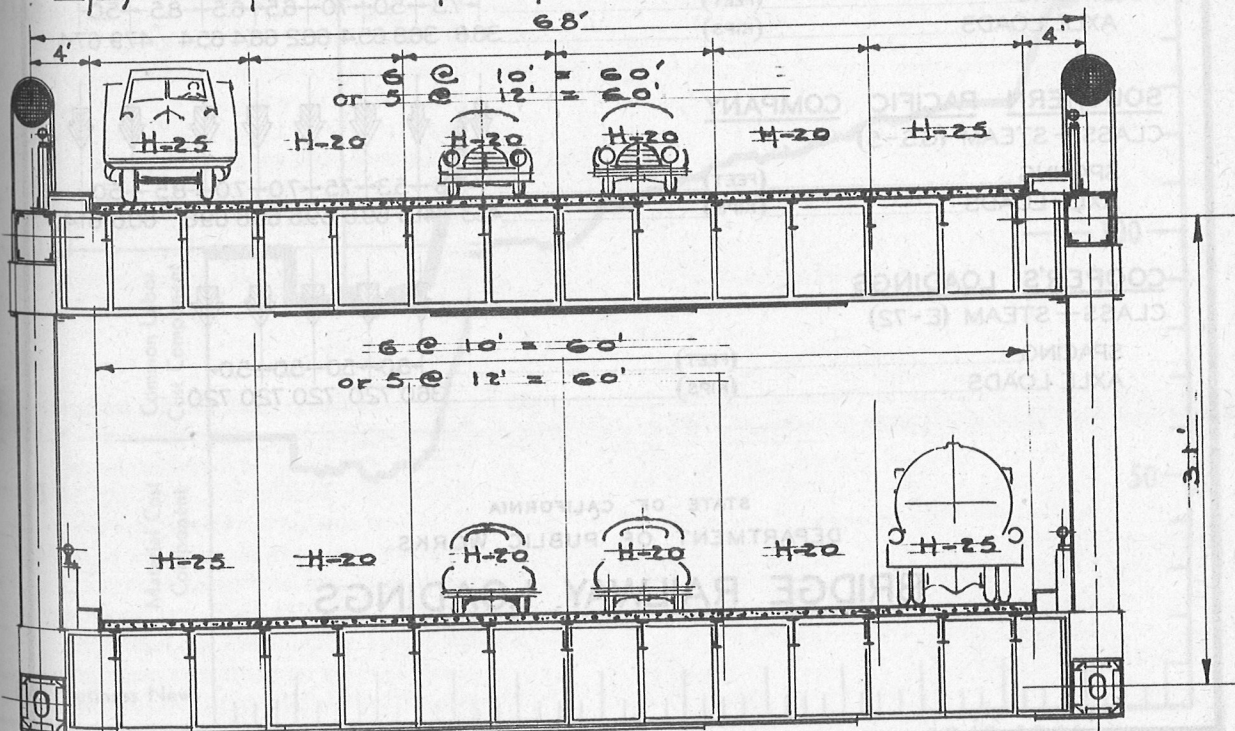


# LIVE LOADINGS



## SAN FRANCISCO - OAKLAND BAY BRIDGE.

Equivalent uniform live load + impact  
of 7000 pounds per foot length of bridge

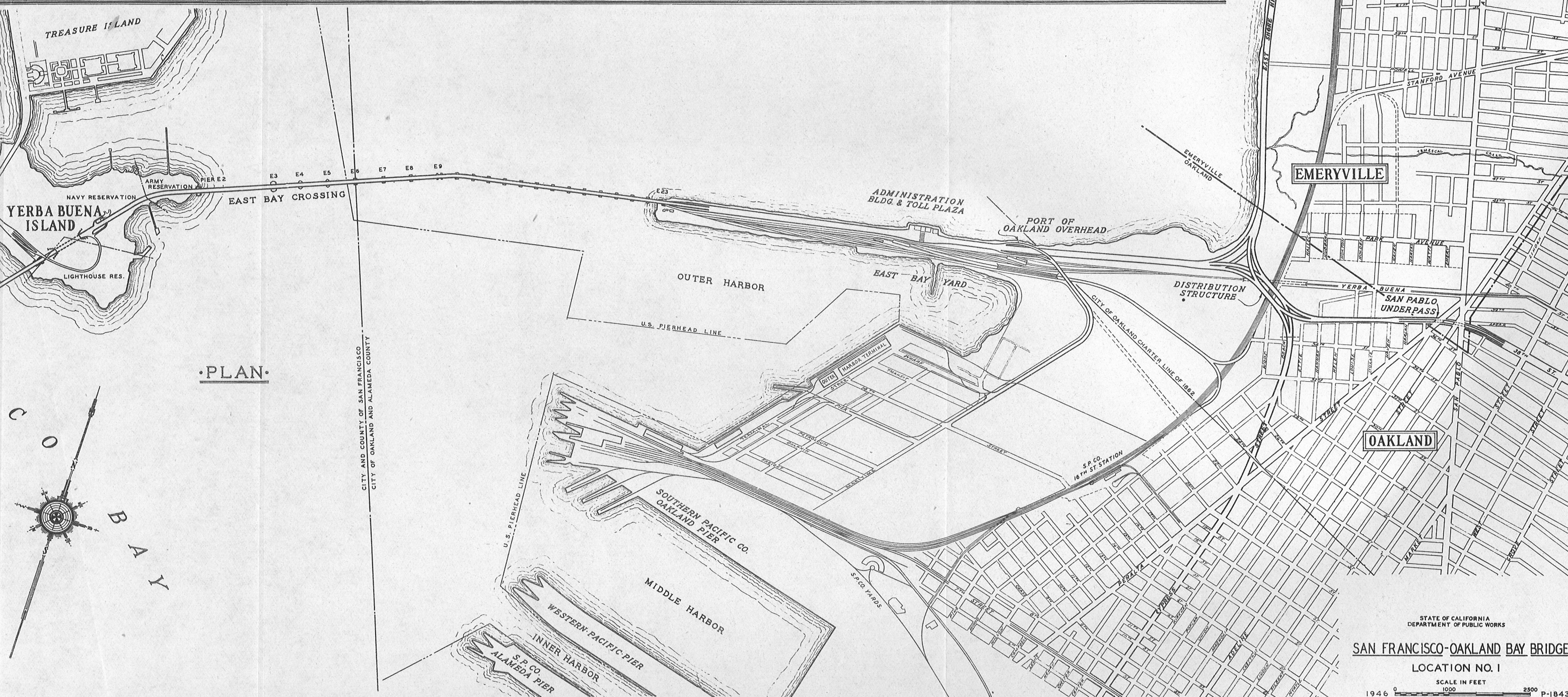


## TRANS BAY BRIDGE

Equivalent uniform live load + impact  
of 6200 pounds per foot length of bridge.



ELEVATION.



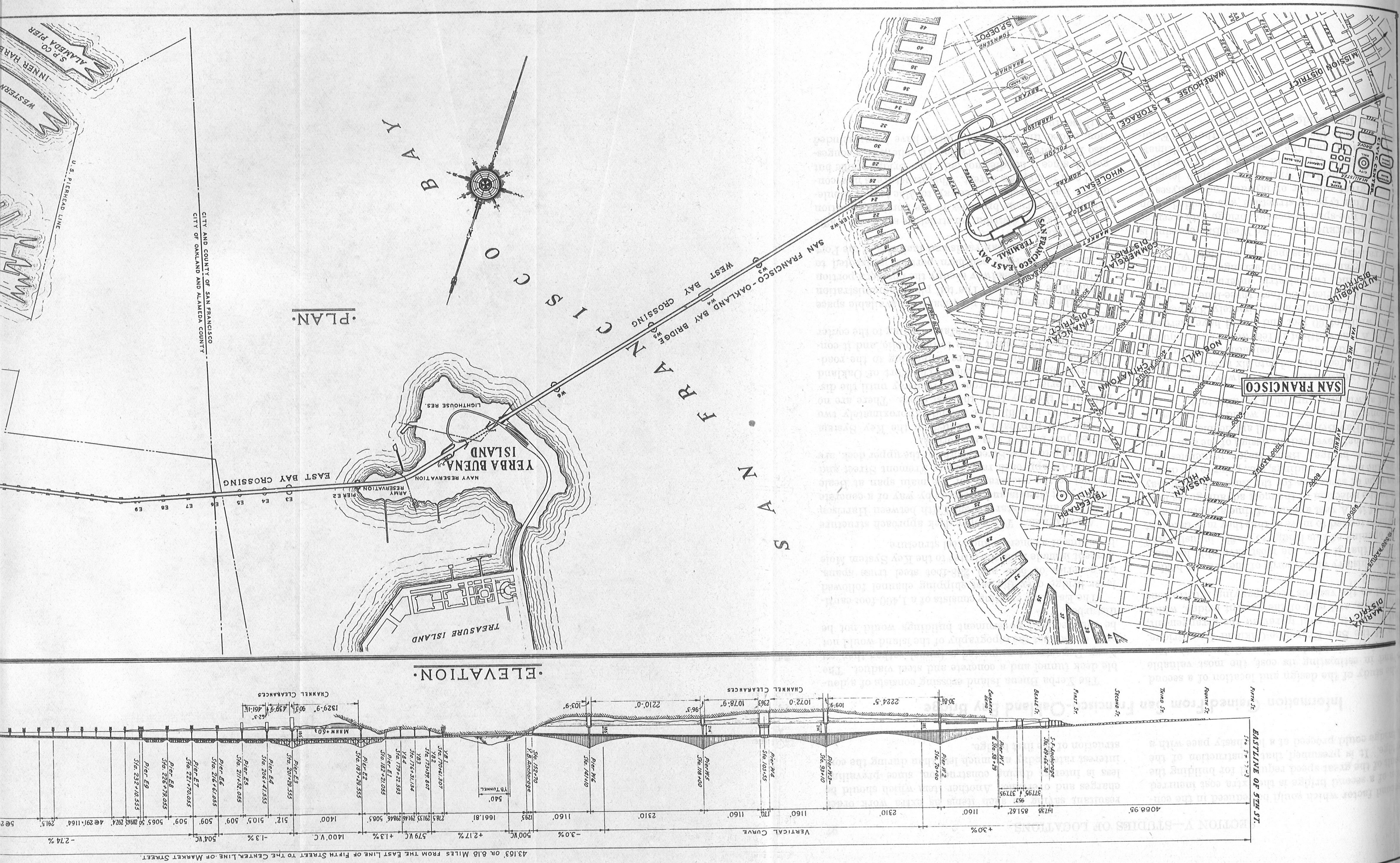
STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS

SAN FRANCISCO-OAKLAND BAY BRIDGE

LOCATION NO. I

1946 0 1000 2500 P-1843





43.163' OR 8.18 MILES FROM THE EAST LINE OF FIFTH STREET TO THE CENTER LINE OF MARKET STREET.



a second factor which could be reduced in the construction of a second bridge is the extra cost incurred as a result of the great speed required for building the bridge. It is presumed that construction of the second bridge could proceed at a less hasty pace with a

resultant saving in such items as extra work order charges and overtime. Another item which should be less is interest during construction, since prevailing interest rates today are much less than during the construction of the first bridge.

### Information Gained From San Francisco-Oakland Bay Bridge

In the study of the design and location of a second bridge and in estimating its cost, the most valuable source of information is data collected during the construction of the San Francisco-Oakland Bay Bridge. For that reason, it is well to review the arrangement, location, design, and cost of the present bridge, which are identified on the various accompanying illustrations of Location 1."

From the history and records of the present bridge, it is evident that it is in the most favorable location. Since the opening of this bridge to traffic, industry and business have tended to move so that they may take best advantage of it. A vast amount of time and study were devoted to the selection of the most advantageous location, the type of structure for the East and West Bay crossings, the roadway loadings, etc., prior to the design of the present bridge. Basic major principles and specifications that governed the design of the San Francisco-Oakland Bay Bridge are still applicable; very few modifications in the plans for it would be required in case of a twin structure built parallel to it.

**DECK ARRANGEMENTS.** The roadway width on the upper deck is 58 feet divided into six automobile lanes 9.7 feet wide. It was designed for automobile traffic only. A lane width of 10 feet would have required a roadway width of 60 feet and would have increased the cost of the structure approximately 3.5 percent. The lower deck carries a 30-foot, three-lane truck and a roadway and two electric interurban railroad tracks. A diagram showing the arrangement of traffic lanes and railway tracks is included on Plate V-2.

**TYPE OF CONSTRUCTION.** The West Bay crossing is composed of a five-span suspension bridge with a center anchorage. This type of structure was decided upon following a great number of layouts and analyses of various types of bridges with different span lengths. Descriptions of the types and lengths of bridges that were investigated and the reasons for the ultimate choice are given in the early reports of the San Francisco-Oakland Bay Bridge. (Ref. No. 3.)

The Yerba Buena Island crossing consists of a double deck tunnel and a concrete and steel viaduct. The Navy Department requested a tunnel rather than an open cut so that the topography of the island would not be changed and government buildings would not be disturbed.

The East Bay crossing consists of a 1,400-foot cantilever bridge over the east shipping channel followed by a series of 504- and 288-foot steel truss spans. Descent is made from the latter to the Key System Mole by means of a concrete and steel structure.

**APPROACHES.** The upper deck approach structure in San Francisco starts from Fifth between Harrison and Bryant Streets and proceeds by way of a concrete viaduct to the anchorage for the main span at Beale Street. An approach ramp from Fremont Street and an off ramp to First Street, both for the upper deck, are located just back of this anchorage.

The east approach is located on the Key System Mole, which is a fill that extends approximately two miles into the Bay from the east shore. There are no traffic arteries leading from the roadway until the distribution structure is reached. The Port of Oakland Overhead, the only structure connecting to the roadway on the Mole, is not open to the public, and it connects with no major thoroughfares leading to the center of Oakland.

At the present time, practically all available space on the Mole is utilized. The toll plaza, administration building, and the roadway occupy the northern portion of the Mole, and the southern portion is devoted to Key System interurban yards and facilities of the Port of Embarkation.

The Oakland distribution structure separates traffic through its various branches to the northerly portion of the East Bayshore Freeway to MacArthur Boulevard and to Cypress Street. This structure is now congested, since it handles not only Bay Bridge traffic but also Bayshore Highway traffic. To relieve this congestion, added distribution facilities have been included in these studies.

TABLE V-1—GENERAL DESCRIPTION OF LOCATIONS STUDIED

Identifying "Location" number	San Francisco terminal area and connections	Notes	East Bay terminal area and connections
2-----	Telegraph Hill (Lombard Street)	Via Yerba Buena Island-----	Emeryville (Stanford Avenue)
3-----	Telegraph Hill (Broadway)	Traffic interchange on Yerba Buena Island. New structure straddles present bridge	Oakland Mole (East Bayshore Freeway)
4-----	Telegraph Hill (Lombard Street)	Traffic interchange on Yerba Buena Island. New structure straddles present bridge	South of Key System Mole Oakland (22d Street)
5-----	Rincon Hill, South of (Fourth Street)	Continuous curve of 32,800-ft. radius-----	Oakland Mole (Between 6th and 7th Sts.)
6-----	Telegraph Hill (South Side)	Traffic interchange on Yerba Buena Island. New structure straddles present bridge	Oakland Mole (East Bayshore Freeway)
7-----	Telegraph Hill (Broadway)	Via Yerba Buena Island-----	Key System Mole (North Side)
8-----	Rincon Hill-----	Via Yerba Buena Island-----	Key System Mole (North Side)
9-----	Rincon Hill-----	Traffic interchange on Yerba Buena Island. New structure straddles present bridge	Oakland Mole (East Bayshore Freeway)
10-----	Potrero Point-----		South Side Alameda (Webster and 6th Sts.)
10A-----	Potrero Point-----		South Side Alameda (Webster and 6th Sts.)
11-----	Hunter Point (Candlestick Point)		Bay Farm Island, Alameda (East Bayshore Freeway)
12-----	Potrero Point (Army Street)		South Side Alameda (Webster and 6th Sts.)

TABLE V-1—GENERAL DESCRIPTION OF LOCATIONS STUDIED—Continued

Identifying "Location" number	Type of structure	Type of traffic	Arrangement of lanes	
			Upper deck	Lower deck
	Four-span suspension bridge West Bay; Steel truss and cantilever spans East Bay	Vehicular only-----	Six 10-ft. or five 12-ft.----	Six 10-ft. or five 12-ft.
	Four-span suspension bridge West Bay; Steel truss and cantilever spans East Bay	Vehicular only-----	Six 10-ft. or five 12-ft.----	Six 10-ft. or five 12-ft.
	Four-span suspension bridge West Bay; Steel truss and cantilever spans East Bay	Vehicular only-----	Six 10-ft. or five 12-ft.----	Six 10-ft. or five 12-ft.
	Two or four tubes-----	Vehicular only or combination rail- vehicular	Two 12-ft. lanes each tube, total four to eight lanes. Possible two rail tracks each tube but no plans or estimates made	
	Four-span suspension bridge West Bay; Steel truss and cantilever spans East Bay	Vehicular only-----	Six 10-ft. or five 12-ft.----	Six 10-ft. or five 12-ft.
	Three-span suspension bridge West Bay; Steel truss and cantilever spans East Bay	Vehicular only-----	Six 13-1/5-ft. West Bay five 12-ft. East Bay	None or four 14-ft. West Bay five 12-ft. East Bay
	Entire bridge twin of present—300 ft. or more north	Vehicular only-----	Six 9-2/3-ft. or five 11- 3/5-ft.	Three 10-1/3-ft. or two 15-1/2-ft.
	Bridge West Crossing twin of present; Steel truss and cantilever spans East Bay	Vehicular only-----	Six 9-2/3-ft. or five 11- 3/5-ft. West Bay five 12-ft. East Bay	Three 10-1/3-ft. or two 15-1/2-ft. West Bay five 12-ft. East Bay
	Steel truss spans with cantilever structure across channel	Vehicular and steam railroad	Four 13-ft. or four 14-ft.	Two 14-ft. lanes and two railroad tracks
	Steel truss spans with cantilever structure across channel	Vehicular only-----	Four 13-ft. or four 14-ft.	Two 14-ft. or four 14-ft.
	Steel truss spans with lift span across channel---	Vehicular and steam railroad	Four 13-ft. or four 14-ft.	Four railroad tracks or two 14-ft. lanes and two railroad tracks
	Mole, viaduct, and tube combination	Vehicular only or combination vehi- cular and steam railroad	Two 12-ft. lanes each tube. Total six or eight lanes. Possible two tracks one tube, but no plans or esti- mates made	



## Specific Location Studies and Cost Estimates

Twelve different proposals, consisting of bridges and tubes across the Bay south of Yerba Buena Island and high-level bridges which cross the Bay via Yerba Buena Island, have been studied and are described in detail on the following pages.

In the cost estimates for various locations, certain minor items have been grouped together under the heading, "Miscellaneous Items of Work." This includes traffic signs and stripes, San Francisco and Oakland maintenance buildings, electrolysis protection, garages, etc., all of which pertain to the main structure. Similar items for the approaches are also lumped together.

Quantities and costs have been changed from those used on the original bridge to correspond with the conditions and requirements of the particular site. Contingencies have been included in the original items, but engineering has been added as a separate item, since it can be assumed to be a fixed percentage of the total cost.

Costs have been computed for each project built to its maximum capacity, but construction by stages could be employed for the bridge decks. For example, "Locations" 2, 3, 4, and 6 can be constructed with 36-foot roadways on both decks, and when needed these roadways could be widened to 60-feet.

It should be stated that while the specific "Locations" which cross Yerba Buena Island are complete and separate transbay crossings, other combinations of East and West Bay "Locations" than those shown in this study are possible and might prove desirable in the final analysis. For example, the West Bay crossing of "Location 6" might be combined with the East Bay crossing of "Location 8." The several different West Bay crossing proposals are essentially independent of the several East Bay crossing proposals, but the particular combinations described in the following "Location" studies cover most of the practicable combinations and Island crossing. From them, preliminary layouts and cost of other combinations can easily be obtained. It will be noted that the East and West Bay crossings are segregated in the cost estimates to facilitate the making of cost totals for other combinations.

The 12 specific proposals which are shown in this report are listed in Table V-1.

### TELEGRAPH HILL (LOMBARD STREET) TO STANFORD AVENUE (EMERYVILLE)

#### LOCATION NO. 2—SEE PLATE V-9

On this structure westbound traffic (all types of vehicles) is carried on the upper deck and eastbound traffic on the lower deck. Cost estimates have been prepared for five lanes of traffic on each roadway.

#### WEST BAY CROSSING

This bridge is a four-span structure with two main spans each 3,100 feet long and side spans 1,550 feet

long. This arrangement provides two wide channels for shipping. The anchorages are located in bedrock at Telegraph Hill and Yerba Buena Island.

The San Francisco terminal is located on the line of Lombard Street. Therefore, it would be advisable to change the route of the proposed tunnel, from Lombard and Lombard Streets to Bay and Columbus Avenue (Ref. No. 7) so it will pass through Russian Hill along the line of Lombard Street. This would provide a direct route from the bridge end to Van Ness Avenue and the Golden Gate Bridge via Lombard Street, and it could be connected with the proposed freeway along the water front. Ramps discharging traffic into San Francisco via Lombard Street, Columbus Avenue, and Mason Street are shown on the layout. Traffic going to the East Bay could approach the lower deck of the structure from almost any street in the vicinity of Lombard Street and Columbus Avenue, and a lower deck ramp is shown connecting the bridge with Columbus Avenue and Powell Street.

The crossing of Yerba Buena Island is made on a steel viaduct instead of through a tunnel. The viaduct is designed so that the bents will miss the large government buildings underneath the structure.

#### EAST BAY CROSSING

The proposed East Bay crossing from Pier E-1 to Pier E-9 of the present bridge is parallel to and approximately 300 feet north of it. Along this portion of the bridge and also from Pier E-9 to E-23 the spans are similar to those of the present bridge, but the alignment starts to diverge opposite Pier E-9, the entire East Bay crossing being on a single tangent from Yerba Buena Island to the East Shore Highway.

Near the east shore line a ramp takes westbound traffic from the present San Francisco-Oakland Bay Bridge toll plaza to the upper deck of the proposed structure. A toll house and plaza is located on the line to the north of the Key System Mole, and the present administration building serves for both bridges.

In order to make this layout workable, traffic congestion on the present distribution structure is relieved by connections to the Port of Oakland Overhead with a subway under the Southern Pacific tracks on the line of 22d Street. Connections at grade to the Eastshore Highway are shown, one arm for traffic between the proposed bridge and the north and the other arm connecting with the present distribution structure.

A viaduct over the Eastshore Highway and the main line of the Southern Pacific Company connects with Stanford Avenue in Emeryville. Stanford Avenue is a wide street, in the center of which is an industrial switching track to the vicinity of Adeline Street. From Stanford Avenue traffic can flow into numerous arterials, such as San Pablo Avenue, Ashby Avenue

Broadway (State Route 75 leading to the Broadway Tunnel). This layout on the East Bay side may be considered as a modification of one that closely parallels the present bridge (Location No. 8); the choice between the two is largely a matter of effective traffic distribution throughout the same terminal area.

## COST ESTIMATE

Description	Cost
Borings and exploration-----	\$150,000
Substructure—West Bay-----	13,470,000
Substructure—East Bay-----	7,530,000
Superstructure—West Bay-----	32,250,000
Superstructure—East Bay-----	16,200,000
Yerba Buena units-----	3,350,000
Final field painting-----	1,480,000
San Francisco Section-----	1,110,000
Port of Oakland overhead-----	1,800,000
Stanford Avenue overhead-----	1,800,000
Electrical work-----	600,000
Building and toll plaza-----	240,000
Miscellaneous items of work-----	420,000
Total: Bridge construction-----	\$80,400,000
Engineering-----	4,000,000
Total: Bridge-----	\$84,400,000
22d Street underpass-----	\$1,650,000
Cypress Street separation-----	640,000
San Francisco approaches, complete-----	1,310,000
Oakland approaches, complete-----	3,940,000
Approach lighting-----	500,000
Miscellaneous items of work-----	120,000
Total: Approach construction-----	\$8,160,000
Engineering-----	740,000
Total: Legislative approaches-----	8,900,000
Property-----	\$2,900,000
Legal and insurance-----	1,000,000
Interest-----	5,800,000
Total: Noncontract items-----	9,700,000
GRAND TOTAL-----	\$103,000,000

TELEGRAPH HILL (VICINITY OF BROADWAY)  
OAKLAND MOLE

## LOCATION NO. 3—SEE PLATE V-15

On this bridge westbound traffic (all types of vehicles) is carried on the upper deck and eastbound traffic on the lower deck. Each roadway carries five lanes.

## EAST BAY CROSSING

This is a four-span structure with two main spans 2,900 feet long and side spans 1,450 feet long, which provides two wide channels for shipping. The anchorages are located in bedrock at Telegraph Hill and Yerba Buena Island.

A plaza is located near the entrance to the proposed tunnel on Broadway (Ref. No. 7), and is connected by ramps with the west end of the main bridge. The cable anchorage is located between Front and Davis Streets.

The westerly portion of Yerba Buena Island is crossed through a cut and by a series of steel spans on the easterly portion. The two decks of the steel spans are separated vertically a sufficient distance to permit the present San Francisco-Oakland Bay Bridge roadways to pass between. Upper deck interchange ramps for automobiles only are provided between the present and proposed bridges.

## EAST BAY CROSSING

The crossing of the East Bay consists of steel spans with two 1,400-foot cantilever spans that provide clearance for the main channel and for the entrance to Oakland's Outer Harbor. A long steel viaduct is required along Seventh Street, Oakland, passing in front of Alber's Mill, continuing across the main line of the Southern Pacific, and reaching street grade west of Peralta Street. The bridge connects to the East Bay-shore Freeway being built by the State.

The toll plaza, administration building, shops, and garages are located on the Oakland end of the structure.

## COST ESTIMATE

Item	Description	Cost
(1)	Borings and exploration-----	\$300,000
(2)	Substructure—West Bay-----	10,500,000
(3)	Substructure—East Bay-----	12,900,000
(4)	Superstructure—West Bay-----	25,800,000
(5)	Superstructure—East Bay-----	27,000,000
(6)	Yerba Buena units-----	4,800,000
(7)	Final field painting-----	1,700,000
(8)	San Francisco Section-----	710,000
(9)	Electrical work-----	500,000
(10)	Buildings and toll plaza-----	670,000
(11)	Miscellaneous items of work-----	420,000
Total: Bridge construction-----		\$85,300,000
Engineering-----		4,300,000
Total: Bridge-----		\$89,600,000
(1)	San Francisco approaches, complete-----	\$1,060,000
(2)	Oakland approaches, complete-----	300,000
(3)	Approach lighting-----	168,000
(4)	Miscellaneous items of work-----	39,000
Total: Approach construction-----		\$1,567,000
Engineering-----		133,000
Total: Legislative approaches-----		1,700,000
(1)	Property-----	\$3,900,000
(2)	Legal and insurance-----	1,000,000
(3)	Interest-----	5,800,000
Total: Noncontract items-----		10,700,000
GRAND TOTAL-----		\$102,000,000

## SECOND SAN FRANCISCO BAY BRIDGE REPORT

**TELEGRAPH HILL (LOMBARD STREET)  
TO KEY MOLE (22ND STREET), OAKLAND****LOCATION NO. 4—SEE PLATE V-22**

Westbound traffic (all types of vehicles) is carried on the upper deck and eastbound traffic on the lower. Each roadway has five lanes. This location has five miles of tangent alignment starting in the vicinity of Jones and Lombard Streets in San Francisco and terminating near the present toll plaza on the south side of the Key System Mole.

**WEST BAY CROSSING**

The bridge is a four-span structure with two main spans each 3,100 feet long and side spans 1,550 feet long, which provides two wide channels for shipping. The anchorages are located in bedrock at Telegraph Hill and Yerba Buena Island.

The terminal in San Francisco being on the line of Lombard Street, the remarks covered under Location No. 2 also apply here. Ramps terminate in the vicinity of Mason and Columbus Avenue for downtown traffic and trucks turn to the right and use Bay Street and the Embarcadero to arrive at their destination.

The island crossing, like that of Location No. 3, is through a cut and over a viaduct. A complete interchange of upper deck automobile traffic is possible on the island. Trucks would be restricted from using this interchange, since the upper deck of the present bridge was not designed to carry trucks.

Vehicular interchange movements on the lower deck of the present bridge across the Key System tracks would, of course, be prohibited.

**EAST BAY CROSSING**

The East Bay crossing structure is similar to and a short distance south of the San Francisco-Oakland Bay Bridge. It reaches grade on the south side of the present Key System Mole. The toll plaza for the new bridge is opposite the present toll house, to which it is connected by a pedestrian underpass. One toll house serves for both projects.

A complete interchange of westbound traffic is made east of the toll plaza by altering the present Port of Oakland Overhead. This gives motorists the choice of either bridge and would eliminate any traffic crossing at grade.

A subway is required on the line of 22d Street crossing under the Southern Pacific Company's storage yard and main line tracks, and a separation is necessary at the 22d Street intersection with Peralta and Cypress Streets. Connection is made at this point to the proposed East Bayshore Freeway.

**COST ESTIMATE**

Item	Description	Cost
(1)	Borings and exploration-----	\$150,000
(2)	Substructure—West Bay-----	12,600,000
(3)	Substructure—East Bay-----	7,500,000
(4)	Superstructure—West Bay-----	29,700,000
(5)	Superstructure—East Bay-----	15,900,000
(6)	Yerba Buena units-----	4,500,000
(7)	Final field painting-----	1,400,000
(8)	San Francisco section-----	1,200,000
(9)	Port of Oakland overhead-----	600,000
(10)	22d Street underpass-----	1,600,000
(11)	Cypress Street separation-----	640,000
(12)	Electrical work-----	600,000
(13)	Buildings and toll plaza-----	250,000
(14)	Miscellaneous items of work-----	460,000

Total: Bridge construction \$77,100,000  
Engineering ----- 3,800,000

Total: Bridge -----

(1)	San Francisco approaches, complete-----	\$1,300,000
(2)	Oakland approaches, complete-----	1,800,000
(3)	Approach lighting-----	210,000
(4)	Miscellaneous items of work-----	90,000

Total: Approach construction \$3,400,000  
Engineering ----- 300,000

Total: Legislative approaches -----

(1)	Property-----	\$4,000,000
(2)	Legal and insurance-----	900,000
(3)	Interest-----	5,500,000

Total: Noncontract items-----

GRAND TOTAL----- \$105,440,000

**SOUTH OF RINCON HILL TO  
OAKLAND MOLE (TUBES)****LOCATION NO. 5—SEE PLATE V-27**

At Location No. 5 a bridge was investigated but found impracticable because of poor foundation conditions and the hazards to navigation and aviation that would result from such a structure.

The study amplifies that made in connection with the Hoover-Young Report. Studies were made of tubes, each with a 24-foot roadway, and each carrying auto, bus, and truck traffic in one direction only. It is to be noted that this provides a total of only four travel lanes compared with eight or ten lanes on the various bridge proposals.

A tube crossing the Bay at this location is possible and would provide the shortest Bay crossing. The San Francisco terminal for the proposed tubes is located at a point midway between Bryant and Brannan Streets on Fourth Street. From this point the tubes follow a continuous 32,000-foot radius curve to an East Bay



located between Sixth and Seventh Streets at Third Street in Oakland. The total length of the project is 11.850 feet, or six miles; portal-to-portal length is 10 feet or five and one-eighth miles.

### DESIGN

The tubes are built of reinforced concrete in sections 38 feet long, 38 feet in external diameter, with 36-inch walls. For the greater portion of the crossing the sections would be floated into position and landed on piers. The mean lower low water is 53 feet above mean lower low water and 51 feet below the high tide.

In San Francisco there is a ventilation building on the west side of Second Street. East of this building 350 feet of both cast-in-place and floated sections are required in descending to the elevation needed for navigational clearance. A second ventilation building on the San Francisco side is required at the outer end of Pier 30. In all, 83 twin-tube sections are needed to make the first Oakland ventilation building, which is located adjacent to the Southern Pacific Company inside the pier-head line. An additional 7,600 feet of both floated and cast-in-place tube sections lead to the fourth and most easterly ventilation building. This section of the tube must pass under many railroad tracks and heavy warehouse buildings.

### VENTILATION

Due to the length of tube between portals, a special system of combined longitudinal and transverse ventilation has been developed which eliminates the need for placing ventilation buildings within navigable waters. A longitudinal ventilation system is used in the long portion between pier-head lines. The roadway section of the tube cross-section provides sufficient area for the delivery of fresh air at relatively low velocity from the pier-head ventilators to the center of the cross-section. At this point vitiated air is collected through floor gratings and returned by forced pressure and high velocities through smaller ducts under the roadway to the exhaust stacks of the ventilator buildings. This is effected by a series of booster fans spaced at intervals along the tube.

In the tubes at the shore ends, transverse type ventilation is effected by means of the first and fourth ventilators and suitable bypasses at the pier-head line which provide supplementary ventilation for the tubes at the water crossing.

### APPROACHES

In San Francisco, Welsh, and Freelon Streets carry one-way traffic between Fourth and Fifth Streets. The approaches flare between Bryant and Brannan Streets from the transition section at Third Street. Since Third Street carries heavy vehicular and streetcar traffic to the Southern Pacific Depot at Third and Townsend Streets, a Third Street crossing over the depressed portion of the tube approach is required. Toll collection facilities are at the Oakland terminus of the crossing and the ventilation building could be used as an administration office building as well. The East Bayshore Freeway would connect with these tubes, and the problem of traffic would be similar to the case of an Oakland Mole terminus.

The estimated first cost for this proposal is higher than that of any of the other 11 crossings considered. Moreover, the tubes would require \$500,000 more per year for operation and maintenance over the present bridge budget.

### COST ESTIMATE

Item	Description	Cost
( 1 )	Borings and exploration-----	\$300,000
( 2 )	Substructure -----	8,700,000
( 3 )	Tube -----	90,000,000
( 4 )	Buildings -----	21,700,000
( 5 )	Mechanical equipment-----	9,900,000
( 6 )	Electrical work-----	5,700,000
( 7 )	Administration building and toll plaza -----	600,000
( 8 )	Railroad work -----	680,000
( 9 )	Miscellaneous items of work---	1,420,000
Total: Tube construction-----		\$139,000,000
Engineering -----		9,700,000
Total: Tube -----		\$148,700,000
( 1 )	San Francisco approach, complete -----	\$960,000
( 2 )	Oakland approach, complete---	1,160,000
( 3 )	Approach lighting -----	110,000
( 4 )	Third Street separation-----	300,000
( 5 )	Miscellaneous items of work---	40,000
Total: Approach construction -----		\$2,570,000
Engineering -----		230,000
Total: Legislative approaches-----		2,800,000
( 1 )	Property -----	\$4,500,000
( 2 )	Legal and insurance-----	1,500,000
( 3 )	Interest -----	9,500,000
Total: Noncontract items-----		15,500,000
GRAND TOTAL -----		\$167,000,000

**TELEGRAPH HILL (WASHINGTON SQUARE) TO OAKLAND MOLE**

LOCATION NO. 6—SEE PLATE V-30

Westbound traffic (all types of vehicles) on this bridge is carried on the upper deck and eastbound traffic on the lower deck. Each roadway has five lanes.

**WEST BAY CROSSING**

This bridge is four-span suspension structure with two main spans each 2,900 feet long and side spans 1,450 feet long. This provides two wide channels for shipping. The cable anchorages are located in bed rock at Telegraph Hill and Yerba Buena Island.

The terminus in San Francisco has a short approach structure and the alignment provides one of the shorter West Bay crossings. Traffic to the west would use the proposed Broadway Tunnel. The upper deck of the bridge discharges its traffic at Washington Square on Columbus Avenue. The lower deck receives traffic one block east of Washington Square in the vicinity of Union, Filbert, and Stockton Streets. The approach spans connect with the structure at Sansome Street.

The Yerba Buena crossing is similar to that shown for Locations 3 and 4, which provide for the interchange of automobile traffic only. These interchanges are arranged to permit motorists to use either bridge.

**EAST BAY CROSSING**

The East Bay structure is identical to that of Location No. 3 and reference is made to that discussion.

**COST ESTIMATE**

Item	Description	Cost
(1)	Borings and exploration-----	\$300,000
(2)	Substructure—West Bay -----	10,300,000
(3)	Substructure—East Bay-----	12,900,000
(4)	Superstructure—West Bay ----	26,100,000
(5)	Superstructure—East Bay-----	26,900,000
(6)	Yerba Buena units-----	5,100,000
(7)	Final field painting-----	1,800,000
(8)	San Francisco section-----	740,000
(9)	Electrical work-----	500,000
(10)	Buildings and toll plaza-----	760,000
(11)	Miscellaneous items of work--	400,000
Total: Bridge construction		\$85,800,000
Engineering -----		4,300,000
Total: Bridge -----		\$90,100,000
(1)	San Francisco approaches, comp.	\$420,000
(2)	Oakland approaches, complete	290,000
(3)	Approach lighting -----	150,000
(4)	Miscellaneous items of work--	34,000
Total: Approach const.---		\$894,000
Engineering -----		106,000
Total: Legislative approaches-----		1,000,000
(1)	Property -----	\$3,300,000
(2)	Legal and insurance-----	900,000
(3)	Interest -----	5,700,000
Total: Noncontract items-----		9,900,000
GRAND TOTAL-----		\$101,000,000

**TELEGRAPH HILL (VICINITY OF BROADWAY) TO KEY SYSTEM MOLE**

LOCATION NO. 7—SEE PLATE V-34

**WEST BAY CROSSING**

Since this location resulted in the shortest crossing of the West Bay, a single simple suspension structure with a main span of 4,800 feet and side spans of 2,400 feet was selected for study. It would be the longest bridge of its type in existence, since the longest built to date is the 4,200-foot main span of the Gate Bridge. To give a reasonable width-to-span ratio for this bridge, a center-to-center spacing of 100 feet was used for the stiffening trusses. Four main cables were used instead of the customary two. Hangers spaced 60 feet apart, as this distance proves most economical for the floor system. The upper deck would have two 40-foot roadways (three lanes in each direction) with a four-foot dividing strip and would carry all types of vehicles. Broad curbs could be utilized as turnpikes for stalled cars.

The San Francisco approaches are identical to those described for Location No. 3, and reference is made to that discussion. However, in this case, the anchorages would be in the vicinity of Sansome and Vallejo Streets. The anchorages for the main cables are in bedrock on both the San Francisco and Yerba Buena Island ends. The main span pier on the San Francisco end is located at the end of Harbor Pier No. 11.

A transition section in the cut on Yerba Buena Island provides a connection between the single-deck West Bay structure and the double-deck East Bay structure. No traffic interchange with the San Francisco-Oakland Bay Bridge is provided on the Island.

The high estimated cost for this project (\$134,000,000) is due primarily to the 4,800-foot suspension bridge. If a West Bay structure similar to the four-span structure shown for Location No. 3 were used, this project would cost approximately \$93,000,000, 30 percent more than the "parallel" bridge, Location No. 8. It is apparent, therefore, that the use of such a long span cannot be justified.

**EAST BAY CROSSING**

Traffic (all types of vehicles) on the upper deck of the East Bay crossing goes to Oakland and on the lower deck to San Francisco. The East Bay crossing structure would be similar to that of the San Francisco-Oakland Bay Bridge, with alignment approximately parallel to it and 300 feet to the north of it. At the west end of the Key System Mole a complete interchange of upper and lower deck traffic can be made, which gives motorists the choice of either bridge to San Francisco.

Toll plazas on the north and south sides of the present Administration Building each handle west and eastbound traffic respectively. This requires that the

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Description	Cost
Borings and exploration-----	\$150,000
Substructure—West Bay ----	13,000,000
Substructure—East Bay ----	7,600,000
Superstructure—West Bay ----	63,700,000
Superstructure—East Bay ----	17,900,000
Yerba Buena units-----	2,800,000
Field painting-----	1,500,000
San Francisco section-----	870,000
Electrical work-----	600,000
Building and toll plaza-----	340,000
Miscellaneous items of work----	440,000
<b>Total: Bridge construction</b> -----	<b>\$108,900,000</b>
Engineering -----	5,400,000
<b>Total: Bridge</b> -----	<b>\$114,300,000</b>

San Francisco approaches, complete-----	\$820,000
Oakland approaches, complete-----	2,200,000
Approach lighting-----	80,000
22d Street underpass-----	1,600,000
Cypress Street separation-----	640,000
Mole overhead-----	750,000
Port of Oakland overhead-----	120,000
Miscellaneous items of work----	110,000
<b>Total: Approach construction</b> -----	<b>\$6,320,000</b>
Engineering -----	580,000
<b>Total: Legislative approaches</b> -----	<b>6,900,000</b>
Property -----	\$3,900,000
Legal and insurance-----	1,200,000
Interest-----	7,700,000
<b>Total: Noncontract items</b> -----	<b>12,800,000</b>
<b>GRAND TOTAL</b> -----	<b>\$134,000,000</b>

## CON HILL TO KEY SYSTEM MOLE PARALLEL TO BAY BRIDGE

### LOCATION NO. 8—SEE PLATE V-39

A bridge on this location essentially is a duplicate of the present San Francisco-Oakland Bay Bridge and 25 feet north of the present West Bay crossing. One pier is at the end of Harbor Pier 22, and the same span arrangement for the West Bay crossing would be used. The East Bay crossing is 300 feet north of the present alignment in order to fit the Toll Plaza layout. The West Bay, Yerba Buena Island, and East Bay crossings are the same as for the present bridge except that the tunnel on the Island is 900 feet in length instead of 540 feet. The West Bay piers descend to a lower elevation than those of the present bridge.

The twin bridges operate as follows:

San Francisco-Oakland Bay Bridge	Parallel Bridge
Upper Deck: Automobiles, five lanes to Oakland	Automobiles, five lanes to San Francisco
Lower Deck: Trucks and busses, three lanes, to Oakland. Electric trains	Trucks and busses, three lanes, to San Francisco. Five lanes ultimate

In San Francisco traffic leaves and approaches the structure at Fifth, First, Fremont, and Essex Streets. Connections would be made to the West Bayshore Freeway at Fifth Street for through traffic. Proposed connections for traffic going north of Market Street are shown as dotted lines on Plate V-43. On and off ramps are also provided at Eighth Street. An upper deck "off ramp" is built over the present upper deck "on ramp" along Essex Street, Plate V-44. The upper deck "on ramp" takes its traffic from First Street, which is a one-way southbound street, and the upper deck from the new bridge could discharge downtown traffic at Fremont Street. The "on ramp" is changed to First Street to conform with traffic movements.

It is necessary to relocate the roads now connecting to Treasure Island, and accelerating and decelerating lanes are added at the intersections of these roads with the bridges.

The alignment on the Key System Mole, Plate V-48, with the exception of the interchange ramp, are the same as for Location No. 7.

### COST ESTIMATE

Item	Description	Cost
( 1 )	Borings and exploration-----	\$150,000
( 2 )	Substructure—West Bay ----	13,800,000
( 3 )	Substructure—East Bay ----	7,500,000
( 4 )	Superstructure—West Bay ----	21,700,000
( 5 )	Superstructure—East Bay ----	13,900,000
( 6 )	Yerba Buena units-----	3,900,000
( 7 )	Final field painting-----	1,400,000
( 8 )	San Francisco section-----	1,260,000
( 9 )	Electrical work-----	600,000
(10)	Buildings and toll plaza-----	280,000
(11)	Miscellaneous items of work--	310,000
<b>Total: Bridge construction</b> -----	<b>\$64,800,000</b>	
Engineering -----	3,200,000	
<b>Total: Bridge</b> -----	<b>\$68,000,000</b>	
( 1 )	San Francisco approaches, complete-----	\$940,000
( 2 )	Oakland approaches, complete-----	2,100,000
( 3 )	Approach lighting-----	180,000
( 4 )	22d Street underpass-----	1,600,000
( 5 )	Cypress Street separation-----	640,000
( 6 )	Port of Oakland overhead-----	120,000
( 7 )	Miscellaneous items of work----	120,000
<b>Total: Approach construction</b> -----	<b>\$5,700,000</b>	
Engineering -----	500,000	
<b>Total: Legislative Approaches</b> -----	<b>6,200,000</b>	
( 1 )	Property -----	\$4,300,000
( 2 )	Legal and insurance-----	800,000
( 3 )	Interest-----	4,700,000
<b>Total: Noncontract Items</b> -----	<b>9,800,000</b>	
<b>GRAND TOTAL</b> -----	<b>\$84,000,000</b>	



## SECOND SAN FRANCISCO BAY BRIDGE REPORT

## RINCON HILL TO OAKLAND MOLE

## LOCATION NO. 9—SEE PLATE V-49

The West Bay crossing is the same as for Location No. 8, being parallel and 325 feet to the north of the present bridge, but the East Bay crossing connects with the Southern Pacific Company Mole in Oakland. The same type of East Bay structure as used for Location No. 3 would be employed.

The two bridges may operate as follows:

<i>San Francisco-Oakland</i>		
<i>West Bay</i>	<i>Bay Bridge</i>	<i>New Bridge</i>
Upper Deck:	Automobiles, five lanes, to Oakland	Automobiles, five lanes, to San Francisco
Lower Deck:	Trucks and busses, three lanes, to Oakland	Trucks and busses, five lanes, to San Francisco
<i>East Bay</i>		
Upper Deck:	Automobiles, six lanes, both directions	Automobiles, six lanes, both directions
Lower Deck:	Trucks, three lanes, both directions	Trucks and busses, four lanes, both directions

Full interchange between bridges for both the upper and lower decks is made at Yerba Buena Island for traffic originating in San Francisco. The roadways for westbound traffic are so arranged that the two West Bay structures operate as one-way bridges for both upper and lower deck vehicles.

At Fifth Street in San Francisco, the traffic on the upper deck of the structure connects with the West Bayshore Freeway and other arteries as discussed under Location No. 8.

The East Bay crossing to the Southern Pacific Mole and the viaduct to Peralta Street are described under Location No. 6. An interchange structure at the toll plaza is necessary in order to keep traffic flowing through the proper gates.

## COST ESTIMATE

<i>Item</i>	<i>Description</i>	<i>Cost</i>
(1)	Borings and exploration-----	\$300,000
(2)	Substructure—West Bay-----	13,800,000
(3)	Substructure—East Bay-----	12,900,000
(4)	Superstructure—West Bay---	21,700,000
(5)	Superstructure—East Bay---	25,900,000
(6)	Yerba Buena units-----	6,900,000
(7)	Final field painting-----	1,800,000
(8)	San Francisco section-----	1,200,000
(9)	Electrical work-----	550,000
(10)	Buildings and toll plaza-----	740,000
(11)	Miscellaneous items of work---	310,000
Total: Bridge construction		\$86,100,000
Engineering -----		4,300,000
Total: Bridge -----		\$90,400,000

(1)	San Francisco approaches, complete-----	\$920,000
(2)	Oakland approaches, complete-----	310,000
(3)	Approach lighting-----	200,000
(4)	Miscellaneous items of work---	40,000

Total: Approach construction-----	\$1,470,000
Engineering -----	130,000

Total: Legislative approaches-----	
(1) Property -----	\$4,300,000
(2) Legal and insurance-----	900,000
(3) Interest -----	5,800,000

Total: Noncontract items-----	
GRAND TOTAL-----	\$103,000,000

## POTRERO POINT (VICINITY OF 20TH STREET) TO ALAMEDA VEHICULAR AND RAILROAD

## LOCATION NO. 10—SEE PLATE V-55

The main portion of the water crossing on this location consists of steel truss spans with a cantilever bridge providing a channel span 1,400 feet long. The bridge carries four vehicular lanes on the upper deck and two truck lanes and two steam railroad tracks on the lower deck.

This proposal is studied in conjunction with Location No. 10A in order to determine the additional cost for railroad facilities on the structure.

The length of this bridge is 31,700 feet or six miles. A short fill is required at the Alameda end on which the toll plaza and gates are located.

The San Francisco terminal is on the line of 20th Street and connects with the West Bayshore Freeway. The Alameda terminal is at the foot of Webster Street.

In San Francisco, a forked tunnel through Potrero Hill is needed for railroad and for vehicular traffic. The east end of this tunnel is double-decked for the two types of traffic. Truck traffic on the lower deck comes to grade at Tennessee Street, and suitable connections to Third Street, one block to the east, are provided.

On the East Bay side there is a transition section which brings the upper and lower deck vehicular traffic down to the mole fill.

In order to complete this project for vehicular traffic, it is necessary to include in the estimate the cost of an additional Oakland Estuary Tube.

Connections with existing railroads are made at Seventh and Townsend Streets in San Francisco and with the Southern Pacific's Lincoln Avenue Line at Alameda. It is realized that for passenger traffic a more direct connection should be made across the Estuary to the termini of the three transcontinental railroads.

The minimum grade obtainable between the end of the high level portion of the bridge and the existing railroad facilities in the vicinity of Townsend Street

San Francisco is 1.3 percent. To obtain a flatter grade the bridge terminus must be moved farther south which would increase the cost of the approaches considerably. Two railroad tracks, which provide only for passenger traffic, are shown on the structure, since it is assumed that this location can serve only railway passenger and express traffic. The location of freight tracks in the vicinity of the terminals is impractical.

## COST ESTIMATE

Description	Cost
Borings and explorations-----	\$300,000
Substructure-----	18,600,000
Superstructure-----	36,000,000
Final field painting-----	1,900,000
San Francisco section-----	260,000
Electrical work-----	700,000
Railroad viaduct-----	10,200,000
Railroad tunnel-----	1,800,000
Railroad ballasted track-----	120,000
Railroad bridge track-----	2,400,000
Buildings and toll plaza-----	610,000
Miscellaneous items of work-----	410,000
<b>Total: Bridge construction</b> -----	<b>\$73,300,000</b>
<b>Engineering</b> -----	<b>5,200,000</b>
<b>Total: Vehicular and railroad bridge</b> -----	<b>\$78,500,000</b>
San Francisco approaches, complete-----	\$480,000
Alameda approaches, complete-----	1,950,000
Approach lighting-----	150,000
San Francisco tunnel-----	2,700,000
Bayshore freeway separation-----	1,000,000
Estuary tube crossing-----	6,600,000
Webster street underpass-----	700,000
Miscellaneous items of work-----	120,000
<b>Total: Approach construction</b> -----	<b>\$13,700,000</b>
<b>Engineering</b> -----	<b>1,300,000</b>
<b>Total: Legislative approaches</b> -----	<b>15,000,000</b>
Property-----	\$6,800,000
Legal and insurance-----	1,100,000
Interest-----	6,600,000
<b>Total: Noncontract items</b> -----	<b>14,500,000</b>
<b>GRAND TOTAL</b> -----	<b>\$108,000,000</b>

The cost estimates shown are for connection to existing railroad facilities on each end of the project only and do not include the many additional items that would be necessary to fully complete the railroad layout. Some of these items which are not included but which would be necessary in any long range program are shown under the discussion of Location No. 11 (Hunter Point-Farm Island). However, the freight facilities mentioned for Location No. 11 would not be applicable for the Potrero Point-Alameda bridge.

POTRERO POINT (VICINITY OF 20TH STREET)  
TO ALAMEDA VEHICULAR TRAFFIC ONLY

## LOCATION NO. 10A—SEE PLATE V-55

This layout is identical to that of Location No. 10 except that in this proposal the two steam railroad tracks have been omitted and the lower deck has been paved for trucks and busses. The difference between the estimates for Locations 10 and 10A represents the cost for railroad facilities. As in Location No. 10, an additional Oakland Estuary tube as well as a Webster Street Undercrossing was included in the cost to complete the project. This would provide a total of four lanes of traffic into Oakland whereas the bridge will have eight. Local traffic is sufficient to fill both of these tubes to capacity, and it appears that other distribution arteries would be required.

The vehicular approaches and connections at each end of the bridge structure are identical to those for Location No. 10. Although two roadways were considered in the estimate, traffic figures indicate that one four-lane roadway would be sufficient for the present.

## COST ESTIMATE

Item	Description	Cost
( 1 )	Borings and exploration-----	\$300,000
( 2 )	Substructure-----	17,600,000
( 3 )	Superstructure-----	32,000,000
( 4 )	Final field painting-----	1,500,000
( 5 )	San Francisco section-----	250,000
( 6 )	Electrical work-----	700,000
( 7 )	Buildings and toll plaza-----	610,000
( 8 )	Miscellaneous items of work-----	440,000
<b>Total: Bridge construction</b> -----	<b>\$53,400,000</b>	
<b>Engineering</b> -----	<b>3,800,000</b>	
<b>Total: Vehicular bridge</b> -----	<b>\$57,200,000</b>	
( 1 )	San Francisco approaches, complete-----	\$480,000
( 2 )	Alameda approaches, complete-----	1,750,000
( 3 )	Approach lighting-----	150,000
( 4 )	San Francisco tunnel-----	2,700,000
( 5 )	Bayshore freeway separation-----	1,000,000
( 6 )	Estuary Tube crossing-----	6,600,000
( 7 )	Webster Street underpass-----	700,000
( 8 )	Miscellaneous items of work-----	120,000
<b>Total: Approach construction</b> -----	<b>\$13,500,000</b>	
<b>Engineering</b> -----	<b>1,200,000</b>	
<b>Total: Legislative approaches</b> -----	<b>14,700,000</b>	
( 1 )	Property-----	\$5,500,000
( 2 )	Legal and insurance-----	800,000
( 3 )	Interest-----	4,800,000
<b>Total: Noncontract items</b> -----	<b>11,100,000</b>	
<b>GRAND TOTAL</b> -----	<b>83,000,000</b>	

## HUNTER POINT (CANDLESTICK POINT) TO BAY FARM ISLAND, ALAMEDA VEHICULAR AND RAILROAD TRAFFIC

### LOCATION NO. 11—SEE PLATE V-61

This crossing is the farthest south of any chosen for study and connects Candlestick Point (which is in the Hunter Point general area), with Bay Farm Island, Alameda. Since present traffic counts indicate that the amount of vehicular traffic using this route would be relatively small, only four lanes for vehicles, two in each direction, are provided. The entire lower deck is devoted to passenger and freight railroad traffic for which four tracks are provided.

The structure across the bay has concrete approach spans, 292-foot and 509-foot steel truss spans, and a 500-foot vertical lift bridge over the main channel. The clear horizontal opening is 450 feet and the vertical clearance 70 feet in the closed and 140 feet in the raised position.

### RAILROAD FACILITIES

Both freight and passenger railroad traffic is provided for in this case as it would be possible to acquire land for coach and freight yards on each end of the structure at a reasonable price, *but the cost of such land or yards is not included in the following estimate.* Provisions are made on the west side for railroad connections both north and south of the Southern Pacific Company's tunnel Number 4. The Western Pacific and Santa Fe would operate over joint trackage with the Southern Pacific north of the bridgehead, to the connections with their own trackage. In Oakland, a connection between the Western Pacific and the Santa Fe, now under consideration, would provide north and south connections for all of the East Bay railroads. In order to eliminate crossovers and complicated main line connections, the Western Pacific and Santa Fe occupy the two center tracks on the bridge. The Southern Pacific connection from the bridge to points South goes over the East Bayshore Freeway.

### VEHICULAR FACILITIES

A complete vehicular grade separation structure is provided at Blanken Street and at this point all movements onto and off of the proposed bridge are made. Westbound traffic from the bridge then has the choice of entering San Francisco by either the proposed West Bayshore Freeway, Third Street, Bayshore Boulevard, or San Bruno Avenue.

The toll plaza, garage and tow service station, and administration building are located on the westerly side of Bay Farm Island.

Maitland Drive, which crosses Bay Farm Island, is depressed under the proposed bridge railroad and highway. Grade connections to Maitland Drive are made at

this crossing for routings to Alameda and the Oakland Municipal Airport. Both vehicular and rail facilities cross Bay Farm Island on embankments.

A double-deck structure is required to cross the airport channel leading to San Leandro Bay and a viaduct span with a 100-foot clear opening is employed for this purpose. The roadway continues on a viaduct across the East Bayshore Highway and the main tracks of the Southern Pacific and Western Pacific Railroads. This structure comes to grade in the vicinity of Spencer Street, Oakland.

A three-level structure is required at the intersection of the proposed East Bayshore Freeway and the bridge roadway to take care of all desired vehicular connections and to separate railroad traffic. A change is needed just south of this structure to direct the waters of Damon Slough and Leona Creeks.

Bridge traffic not desiring to use the proposed East Bayshore Freeway could proceed east on Havenwood Boulevard to either East 14th Street or MacArthur Boulevard and then proceed either north or south.

### COST ESTIMATE

Item	Description	Cost
( 1 )	Borings and exploration-----	\$300,000
( 2 )	Substructure -----	21,200,000
( 3 )	Superstructure -----	46,500,000
( 4 )	Final field painting-----	3,200,000
( 5 )	Electrical work-----	1,000,000
( 6 )	Buildings and toll plaza-----	620,000
( 7 )	San Francisco section-----	2,200,000
( 8 )	Alameda section-----	11,200,000
( 9 )	Bridge railroad track work-----	5,200,000
(10)	Ballasted railroad track work-----	2,200,000
(11)	Railroad tunnel-----	1,700,000
(12)	Miscellaneous items of work-----	880,000

Total: Bridge construction \$96,200,000  
Engineering ----- 6,800,000

Total: Vehicular and railroad bridge----- \$103,000,000

( 1 )	San Francisco approach, complete-----	\$1,400,000
( 2 )	Alameda approach, complete-----	2,400,000
( 3 )	Approach lighting -----	250,000
( 4 )	Bayshore Freeway separation-----	1,900,000
( 5 )	San Leandro Bay viaduct-----	3,300,000
( 6 )	Damon Slough bridge-----	1,100,000
( 7 )	Maitland Drive underpass-----	800,000
( 8 )	Eastshore Freeway separation-----	1,100,000
( 9 )	Miscellaneous items of work-----	350,000

Total: Approach construction \$12,600,000  
Engineering ----- 1,100,000

Total: Legislative approaches -----

( 1 )	Property -----	\$4,900,000
( 2 )	Legal and insurance-----	1,100,000
( 3 )	Interest -----	7,300,000

Total: Noncontract items-----

GRAND TOTAL-----

13,700,000  
13,300,000  
\$130,000,000



The cost estimates shown are for connection to existing railroad facilities on each end of the project and do not include the many additional items that would be necessary to fully complete the railroad laying. Some of these items which are not included but would be necessary in any long range program

- (1) Union Railroad passenger terminal in San Francisco.
- (2) Round house and machine shop facilities.
- (3) Passenger car servicing facilities.
- (4) New and reconstructed trackage in Oakland.
- (5) New and reconstructed trackage in San Francisco.
- (6) Additional interlocking facilities.
- (7) Additional coach yards.
- (8) Additional freight yards.
- (9) Various signal towers, shops, and other buildings.
- (10) Additional railroad tunnels.

To obtain an estimate of this cost would take many months of negotiations with the railroads and would require detail plans, specifications, and operating agreements, and was, therefore, beyond the scope of this report. However, it is probable that such facilities could not be provided for less than \$50,000,000.

#### TRERO POINT (ARMY STREET) ALAMEDA (WEBSTER STREET)

##### LOCATION NO. 12—SEE PLATE V-67

This crossing consists of a combined mole, trestle and tube. Four traffic lanes for all types of vehicles would be provided in each direction.

The following three locations were investigated to determine the most favorable site.

Termini	Length of Water Crossing
(1) Army Street, San Francisco, to Main Street, Alameda-----	27,100 ft.
(2) Army Street, San Francisco, to Webster Street, Alameda----	30,800 ft.
(3) Army Street, San Francisco, to High Street, Alameda-----	38,300 ft.

Although proposal (1) has the shortest water crossing, the structure needed to span the Oakland Estuary at the various tracks, industrial establishments, etc., would make the total cost of the project higher than proposal (2). The southernmost proposal (3), would be least desirable. The water crossing is the longest, facilities for handling traffic are the poorest, and terminus is the most distant from the traffic center

of the East Bay area. Proposal (2) was selected as it corresponds most closely with the over-all plan for the East Bayshore Highway, the proposed new Estuary Tube, and with the routing of traffic across Alameda.

This project starts from the West Bayshore Freeway in San Francisco, having a distribution structure at this point for the separation of traffic. A similar structure is proposed at Third and Army Streets. Army Street is used as an approach. The mole fill starts at Maryland Street and proceeds as an eight-lane divided highway to the start of the trestle spans.

The main channel under-water crossing consists of four tubes of two lanes each. The tube sections are of reinforced concrete and each is 200 feet long. These tube sections would have an external diameter of 38 feet with three-foot walls, and 136 of these sections would be required to give a clear channel 2,500 feet wide, or a restricted channel of 3,200-foot opening.

The above-water crossing consists of a concrete viaduct 6,700 feet long and a mole 13,500 feet long. In Alameda, it is proposed to convert Webster and Sixth to one-way streets for northbound and southbound traffic respectively.

The cost of an additional Oakland Estuary Tube and Webster Street Undercrossing has been included in this estimate. This tube carries traffic in one direction and connects with Sixth Street, while traffic in the opposite direction uses the present Posey Tube. The Webster Street structure will separate all tube traffic, which is at grade, from the East Bayshore Freeway traffic. Connections can be made with this highway. It will be noted that the two tubes provide but four lanes into Oakland, whereas the main crossing of the Bay will have eight lanes. Local traffic will probably fill both of these tubes to capacity at peak hours, so other distributing structures will be needed which are not included in the estimate for this crossing.

#### COST ESTIMATE

Item	Description	Cost
(1)	Borings and explorations-----	\$400,000
(2)	Substructure -----	4,200,000
(3)	Dredger fill and rock wall-----	6,500,000
(4)	Fender protection -----	12,400,000
(5)	Tube -----	43,500,000
(6)	Mechanical work-----	4,800,000
(7)	Electrical work-----	3,000,000
(8)	Buildings -----	10,600,000
(9)	Transition section -----	7,500,000
(10)	Bridge spans-----	5,400,000
(11)	Administration building and toll plaza -----	600,000
(12)	Railroad work-----	1,200,000
(13)	Mole paving-----	780,000
(14)	Miscellaneous items of work---	1,320,000

Total: Tube and causeway construction --- \$102,200,000  
Engineering ----- 7,100,000

Total: Crossing ----- \$109,300,000  
(Cost Estimate Continued on Page 112)

( 1 ) San Francisco approach, complete	\$1,000,000
( 2 ) Alameda approach, complete	360,000
( 3 ) Approach lighting	180,000
( 4 ) Bayshore freeway separation	2,250,000
( 5 ) Third Street separation	1,050,000
( 6 ) Oakland Estuary tube	6,600,000
( 7 ) Webster Street underpass	700,000
( 8 ) Miscellaneous items of work	60,000

Total: Approach construction	\$12,200,000
Engineering	1,100,000

Total: Legislative approaches	13,300,000
( 1 ) Property	\$5,400,000
( 2 ) Legal and insurance	1,300,000
( 3 ) Interest	7,700,000

Total: Noncontract items	14,400,000
GRAND TOTAL	\$137,000,000

### TELEGRAPH HILL TO KEY MOLE

#### COMBINATION WEST BAY LOCATION 3 AND EAST BAY LOCATION 7 STRUCTURES

This combination has been selected to show the total cost of the most favorable West Bay structure terminating on Telegraph Hill (that of Location 3) and the most favorable East Bay structure (that of Location 7), which terminates on the north side of Key Mole.

The most economical West Bay structure terminating on Telegraph Hill was shown to be the four-span suspension bridge with 2,900-foot main spans and 1,450-foot side spans, and the most economical East Bay structure was shown to be a bridge similar to the present East Bay crossing, which would be located on a parallel alignment to the north, and which would terminate on the north side of the Key Mole. For this combination a traffic interchange would be required

either at the west end of the Key Mole or on Yerba Buena Island. Arrangement of lanes and possible operation of the two parallel East Bay crossings as one-way bridges would depend upon the location of this interchange.

### COST ESTIMATE

Item	Description	Cost
( 1 )	Borings and exploration	\$800,000
( 2 )	Substructure—West Bay	10,300,000
( 3 )	Substructure—East Bay	7,600,000
( 4 )	Superstructure—West Bay	25,800,000
( 5 )	Superstructure—East Bay	17,900,000
( 6 )	Yerba Buena units	2,800,000
( 7 )	Final field painting	1,600,000
( 8 )	San Francisco section	710,000
( 9 )	Electrical work	600,000
(10)	Buildings and toll plaza	280,000
(11)	Miscellaneous items of work	340,000

Total: Bridge construction	\$68,230,000
Engineering	3,400,000

Total: Bridge	\$71,630,000
( 1 ) San Francisco approaches, complete	1,060,000
( 2 ) Oakland approaches, complete	2,200,000
( 3 ) Approach lighting	80,000
( 4 ) 22d Street underpass	1,600,000
( 5 ) Cypress Street separation	640,000
( 6 ) Mole overhead	750,000
( 7 ) Port of Oakland overhead	120,000
( 8 ) Miscellaneous items of work	60,000

Total: Approach construction	\$6,510,000
Engineering	560,000

Total: Legislative approaches	7,070,000
( 1 ) Property	\$3,900,000
( 2 ) Legal and insurance	800,000
( 3 ) Interest	4,800,000

Total: Noncontract items	9,430,000
GRAND TOTAL	\$88,290,000



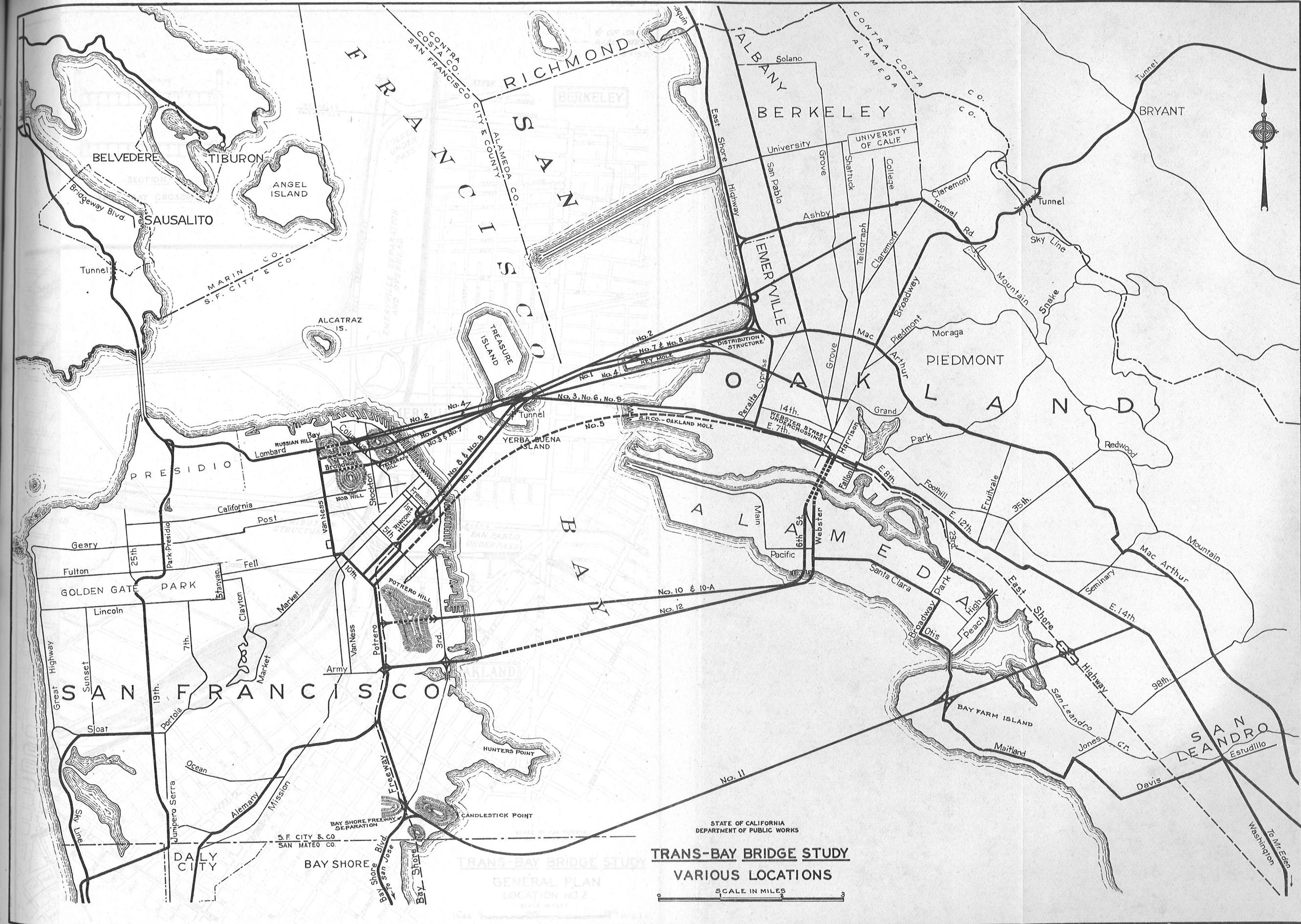


BRIDGE REPORT

at the west end of the Key Mole or on Yerba Buena Island. Arrangement of lanes and possible operation of the two parallel East Bay crossings as one-way streets would depend upon the location of this interchange.

COST ESTIMATE

Description	Cost	
Borings and exploration	\$300,000	
Substructure—West Bay	10,300,000	
Substructure—East Bay	7,600,000	
Superstructure—West Bay	25,800,000	
Superstructure—East Bay	17,900,000	
Yerba Buena units	2,800,000	
Final field painting	1,600,000	
San Francisco section	710,000	
Electrical work	600,000	
Buildings and toll plaza	280,000	
Miscellaneous items of work	340,000	
<b>Total: Bridge construction</b>	<b>\$68,230,000</b>	
<b>Engineering</b>	<b>3,400,000</b>	
<b>Total: Bridge</b>	<b>\$71,630,000</b>	
San Francisco approaches, complete	1,060,000	
Oakland approaches, complete	2,200,000	
Approach lighting	80,000	
2d Street underpass	1,600,000	
Express Street separation	640,000	
Mole overhead	750,000	
Port of Oakland overhead	120,000	
Miscellaneous items of work	60,000	
<b>Total: Approach construction</b>	<b>\$6,510,000</b>	
<b>Engineering</b>	<b>560,000</b>	
<b>Total: Legislative approaches</b>	<b>7,070,000</b>	
Property	\$3,900,000	
Legal and insurance	800,000	
Interest	4,800,000	
<b>Total: Noncontract items</b>	<b>9,500,000</b>	
<b>GRAND TOTAL</b>	<b>\$88,200,000</b>	

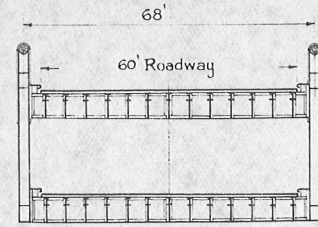
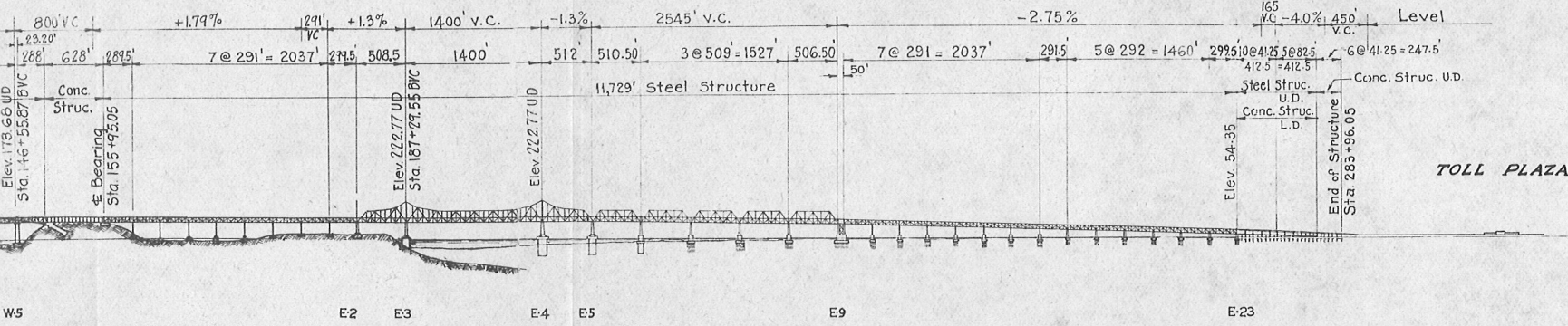


STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY BRIDGE STUDY**  
**VARIOUS LOCATIONS**  
SCALE IN MILES

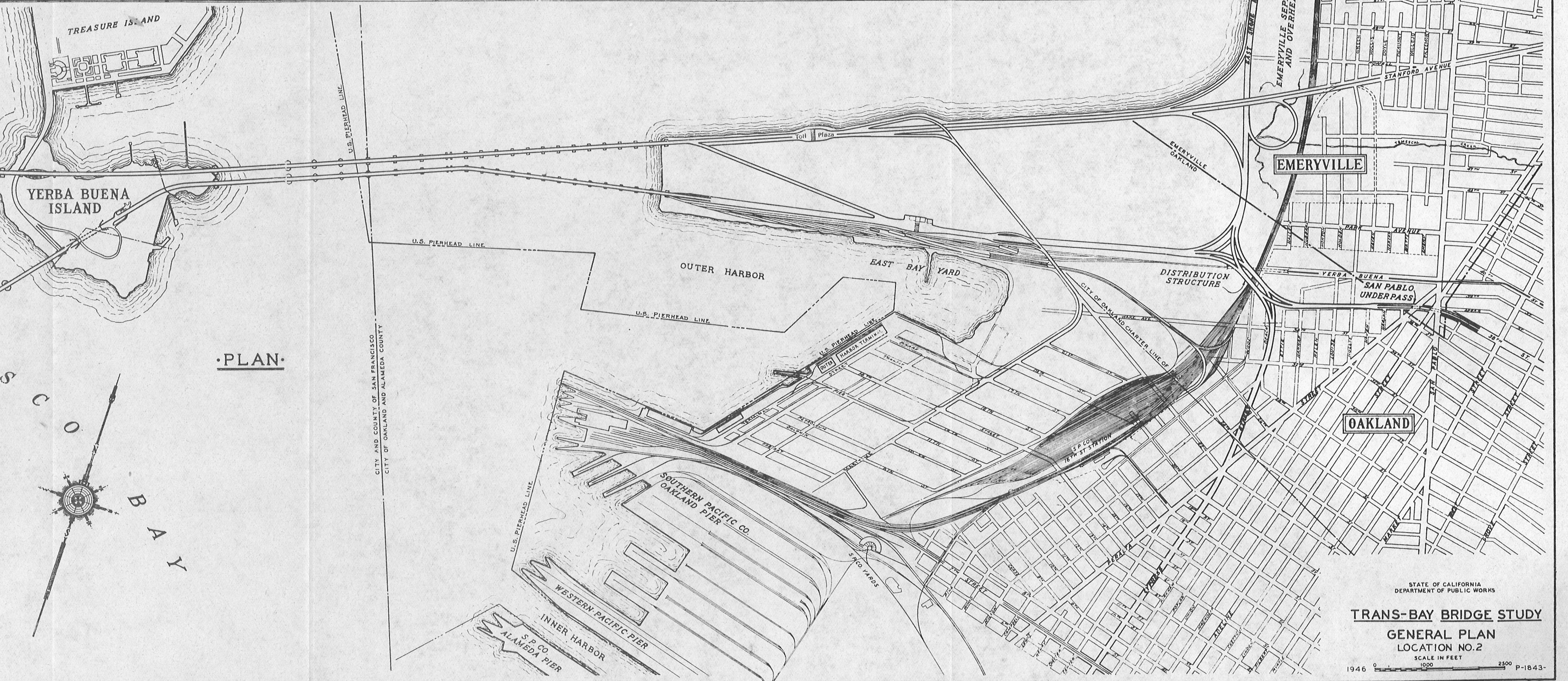


E OF SAN  
PABLO AVENUE  
Sta. 426 +15.00

Total Length of Project = 41,104' or 7.78 miles



WEST BAY CROSSING



STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS

**TRANS-BAY BRIDGE STUDY**

GENERAL PLAN  
LOCATION NO.2

SCALE IN FEET  
1946 0 1000 2500 P-1843-



Total Length of Project = 41,104' or 7.78 miles

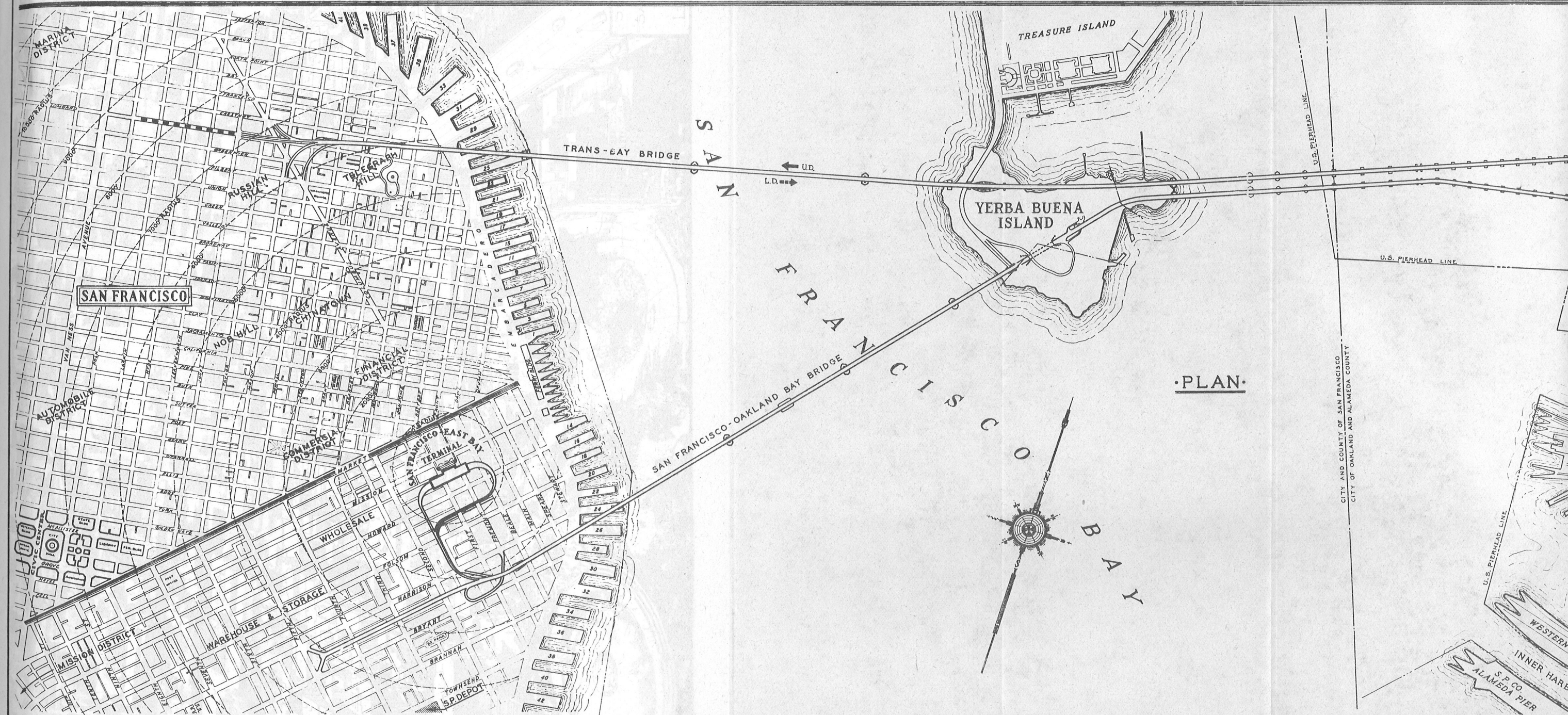
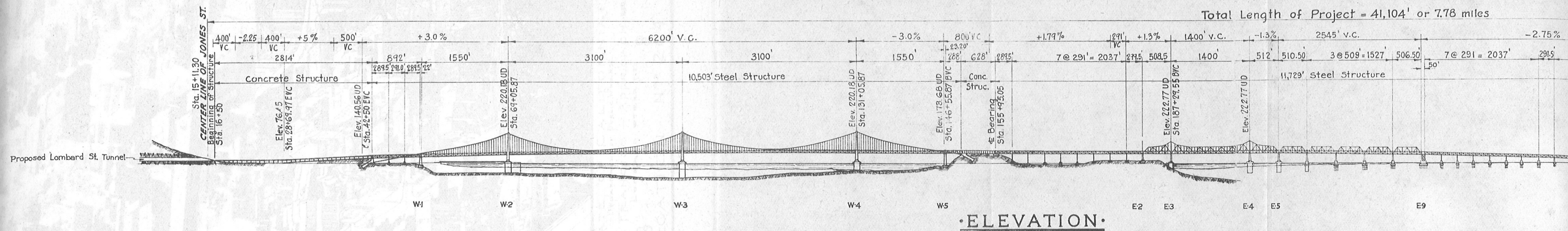




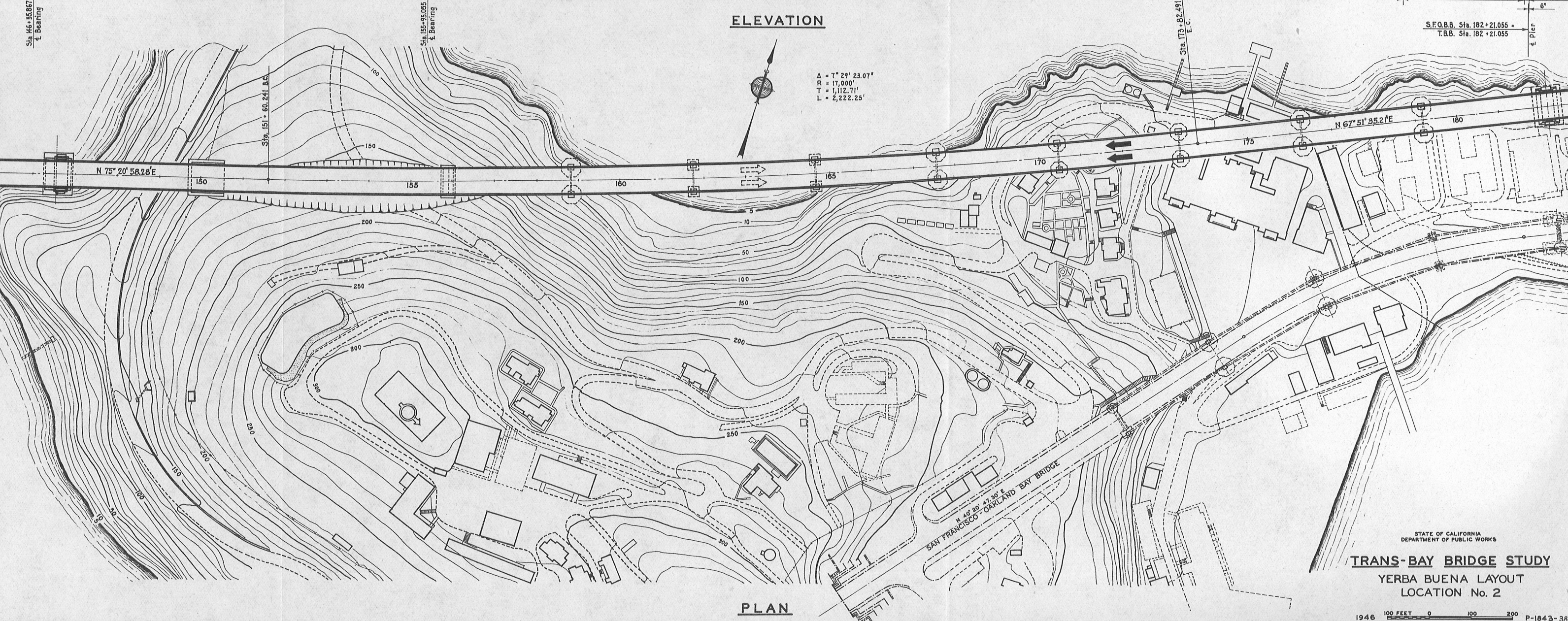
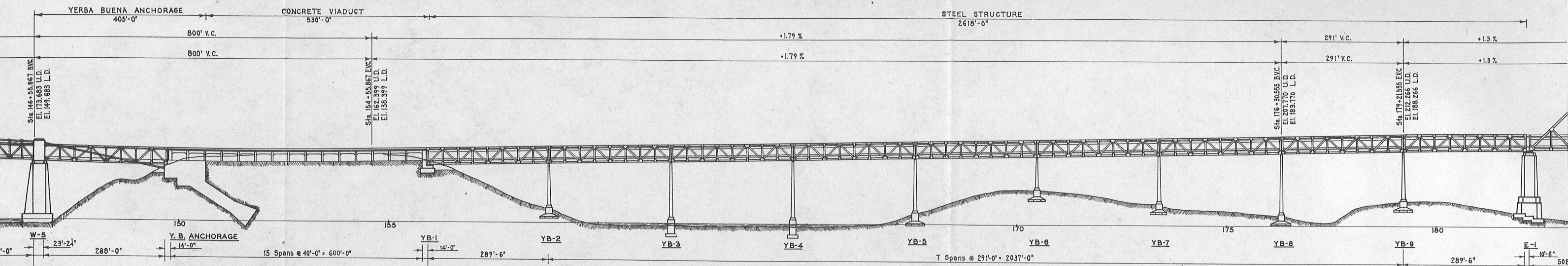


Plate V-10

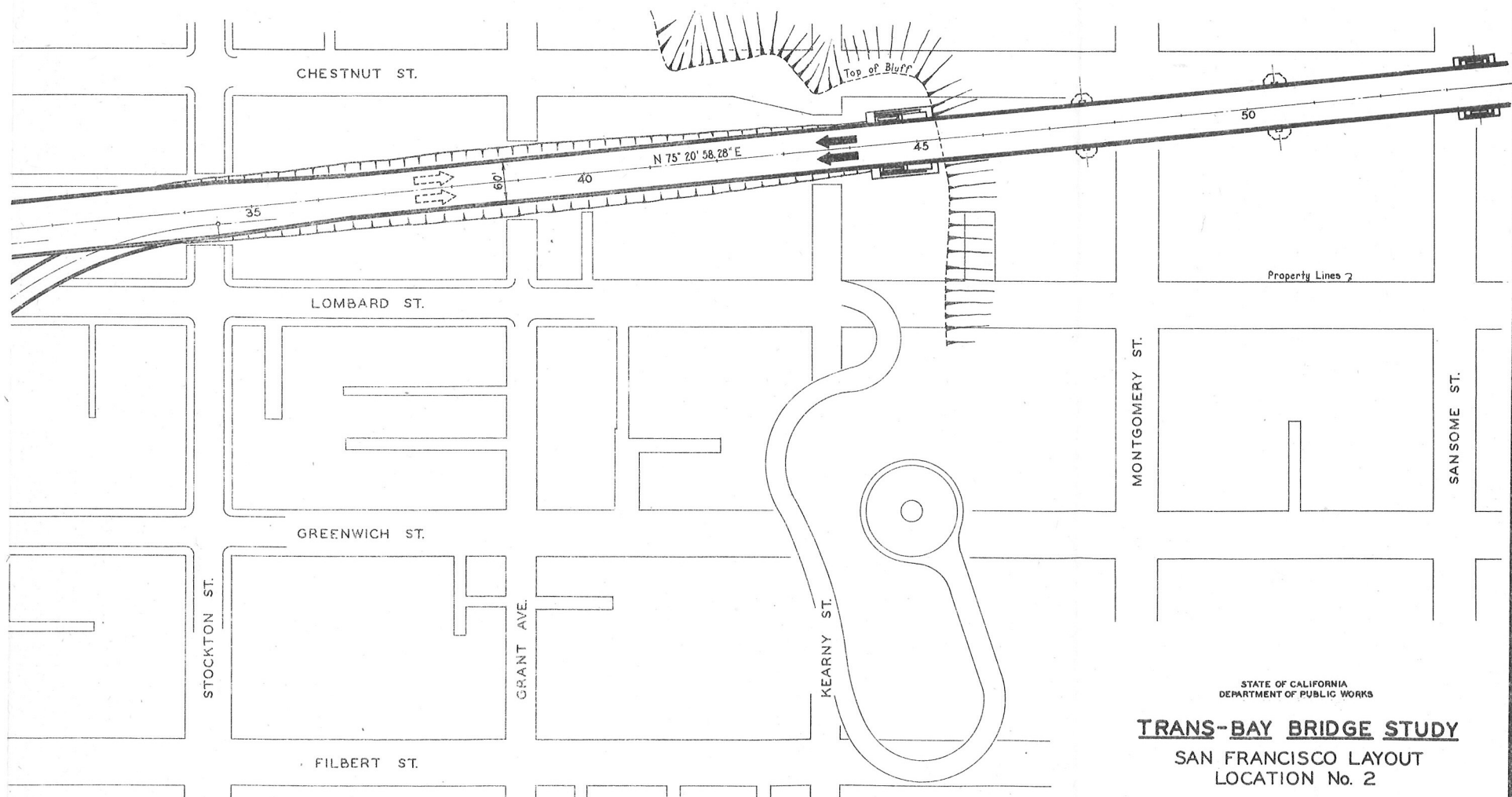
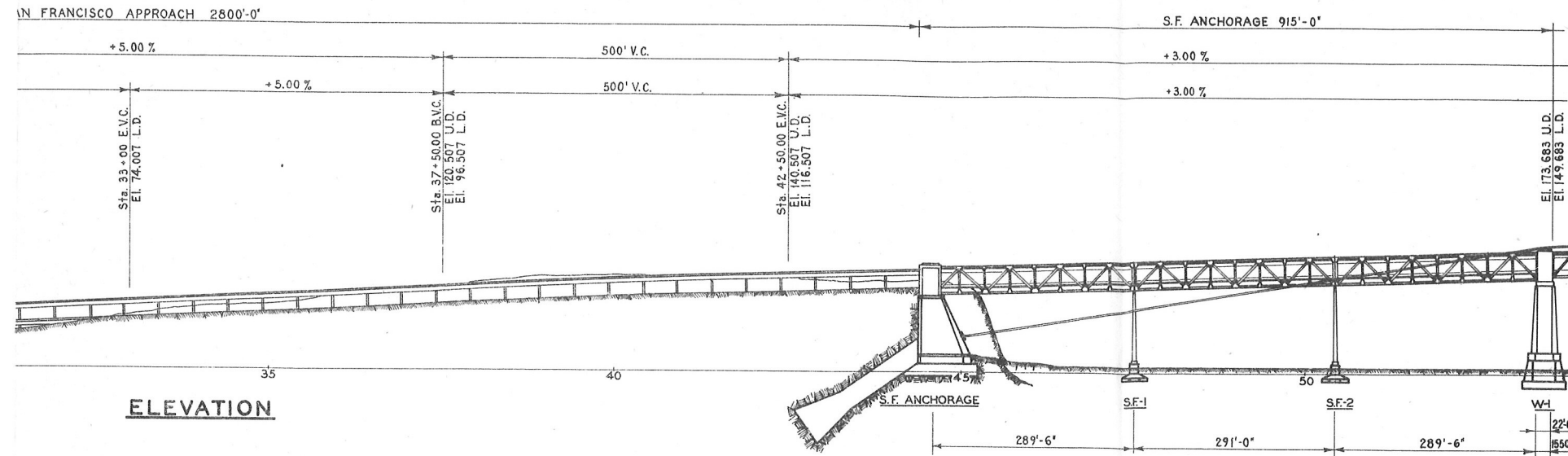


Plate V-11





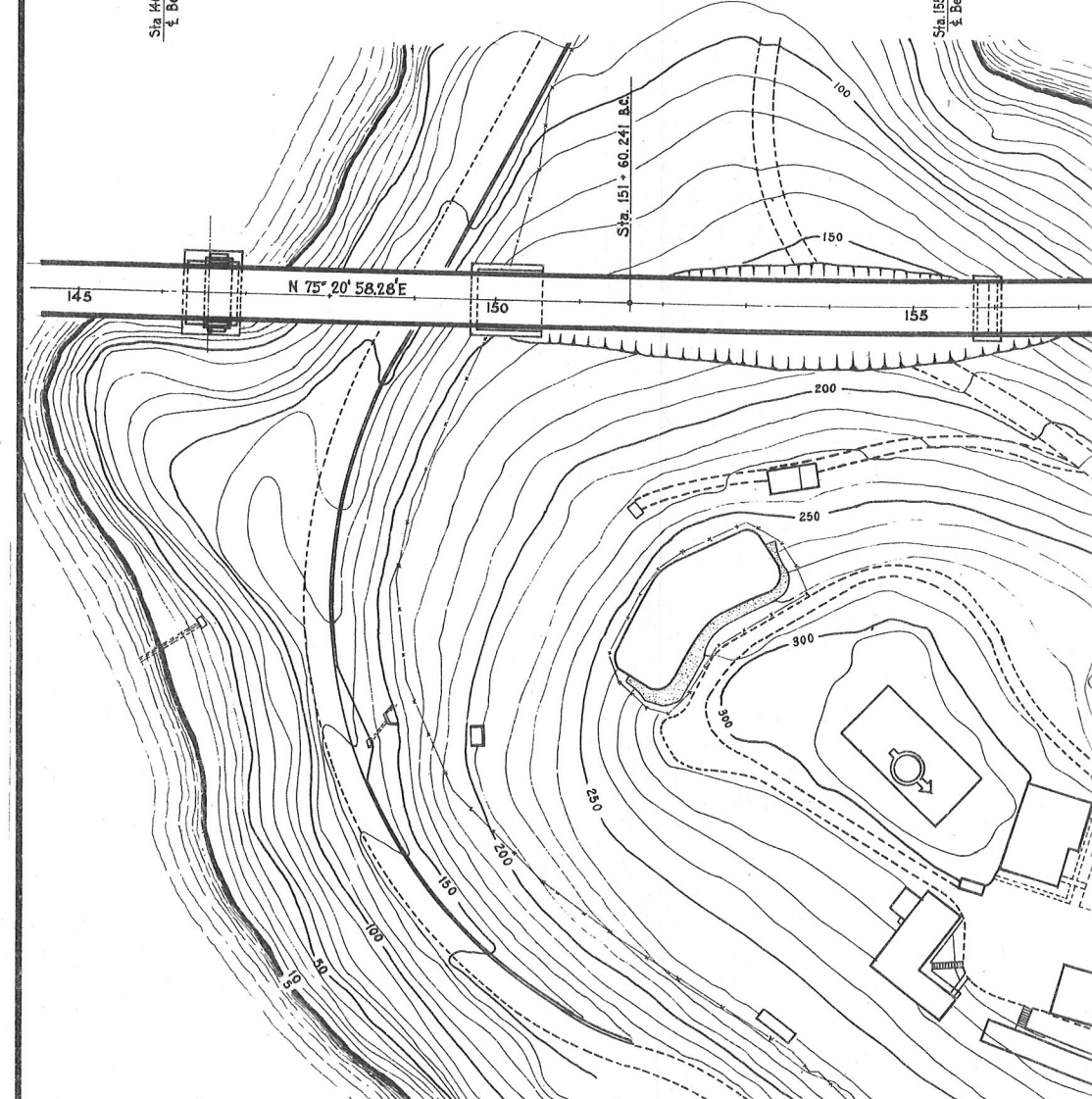
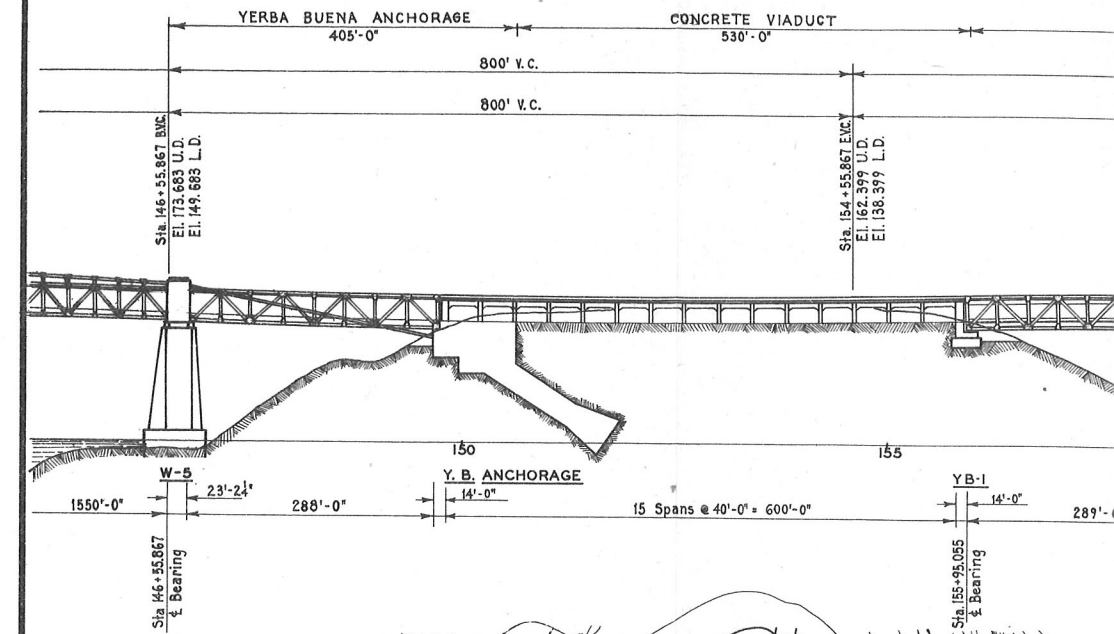




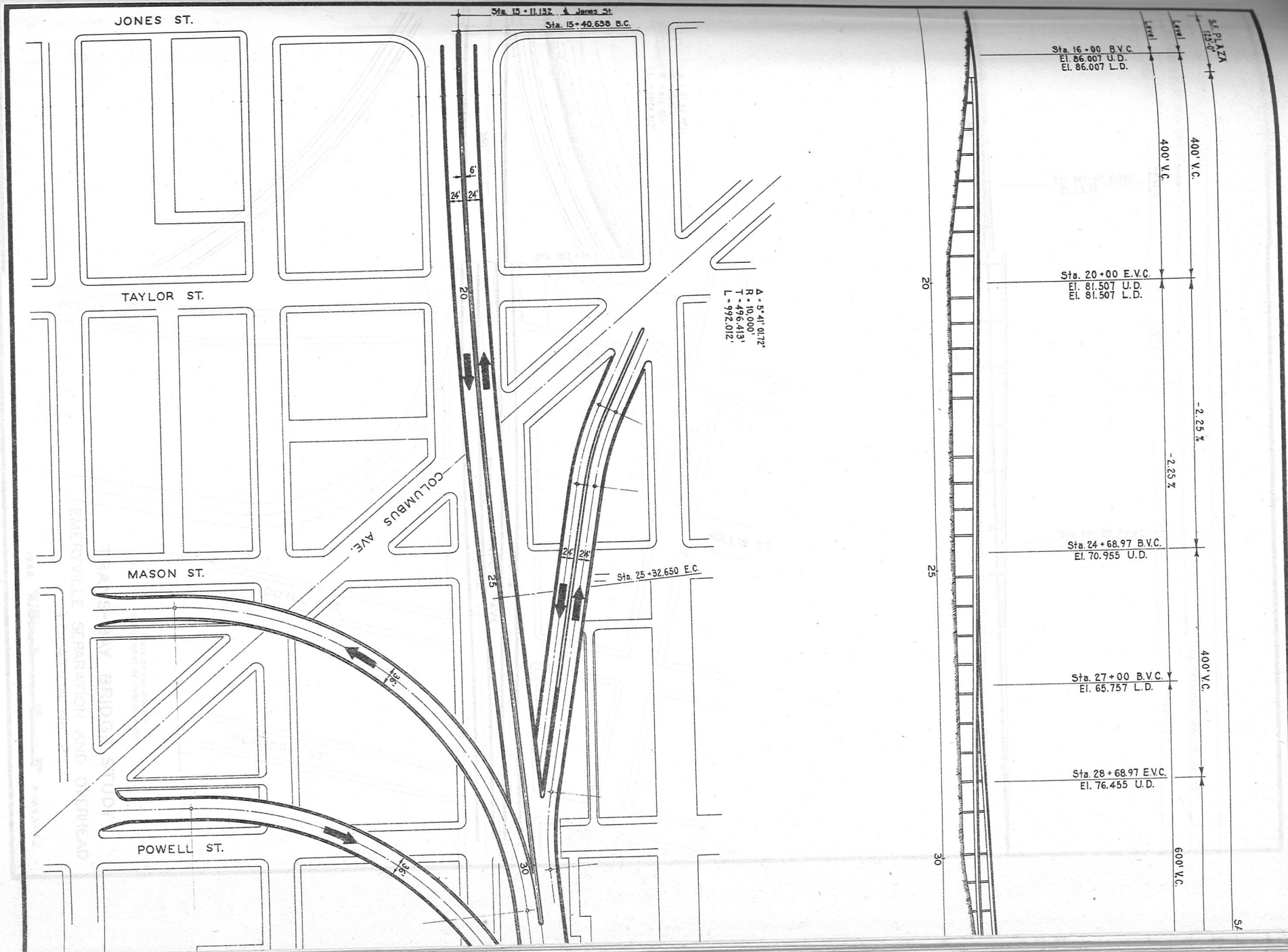
STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS

**TRANS-BAY BRIDGE STUDY**  
SAN FRANCISCO LAYOUT  
LOCATION No. 2

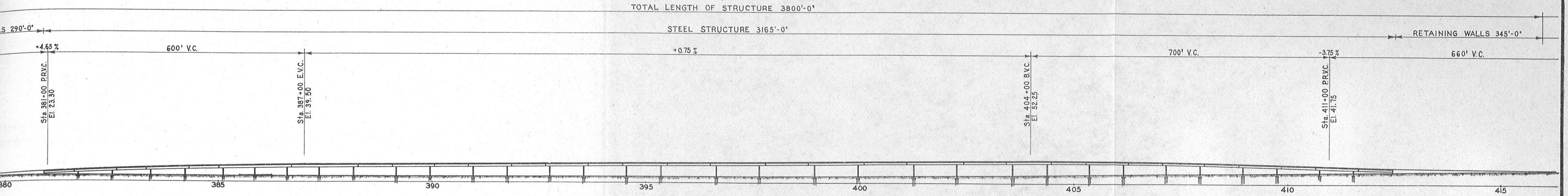
1946 100 FEET 0 100 200 P-1843-41



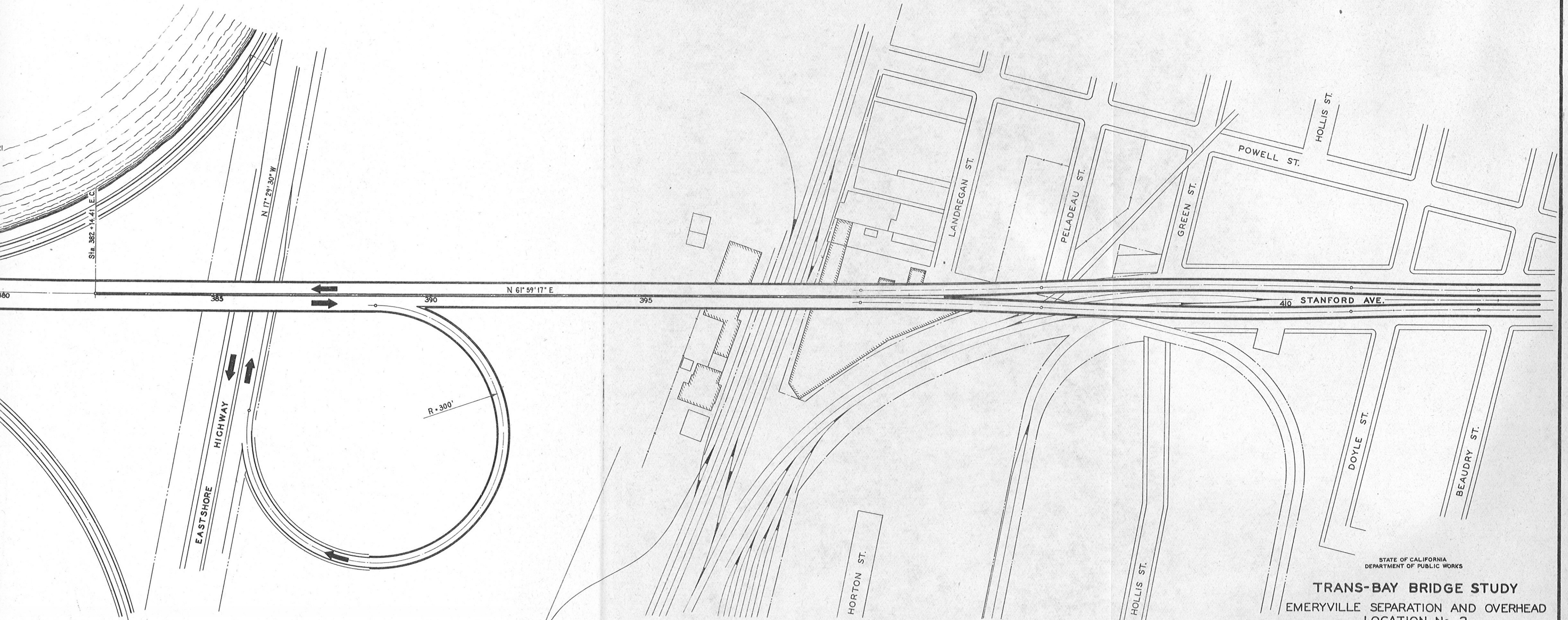
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STATE OF CALIFORNIA  
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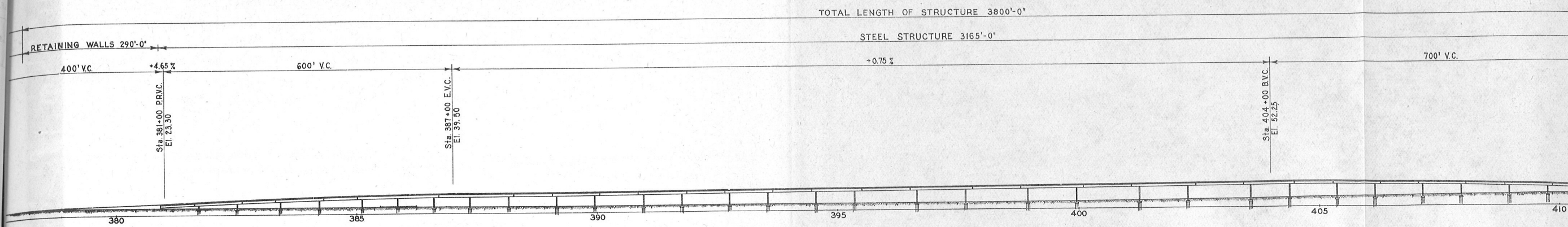


ELEVATION

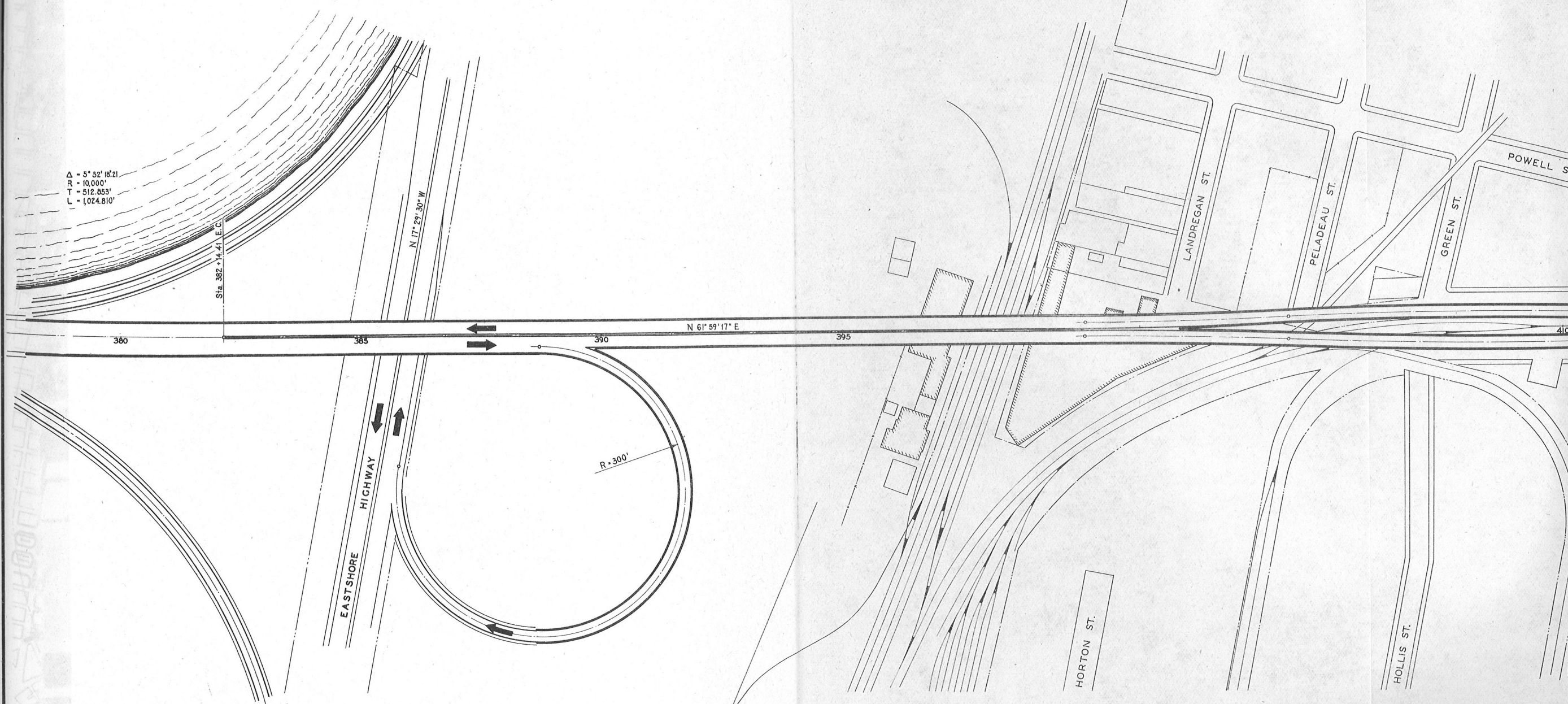


PLAN





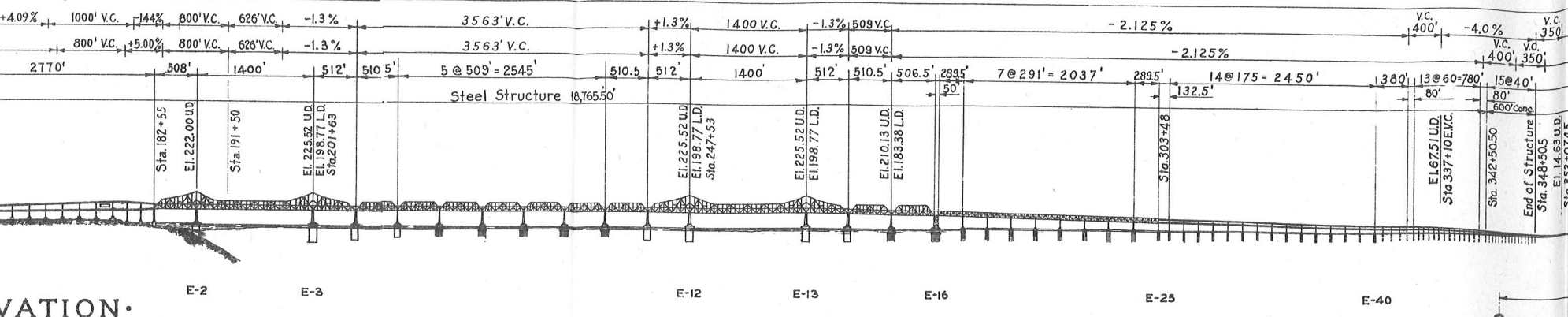
**ELEVATION**



**PLAN**

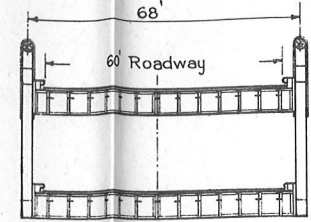


of Project = 34,425' or 6.52 Miles



GRADES UPPER DECK  
GRADES LOWER DECK  
SPAN LENGTHS

CENTER LINE OF  
PERALTA STREET  
Sta. 363 + 68.35



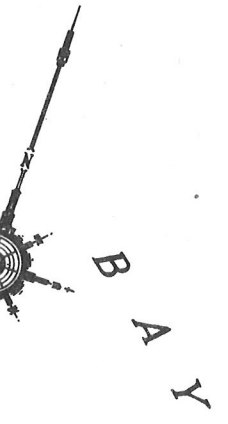
SECTION  
WEST BAY CROSSING

ATION.

REASURE ISLAND

BUENA  
ND

PLAN.



CITY AND COUNTY OF SAN FRANCISCO  
CITY OF OAKLAND AND ALAMEDA COUNTY

SOUTHERN PACIFIC CO.  
OAKLAND PIER  
WESTERN PACIFIC PIER  
INNER HARBOR  
ALAMEDA PIER

OUTER HARBOR

EAST BAY YARD

PORT OF OAKLAND  
OVERHEAD

DISTRIBUTION  
STRUCTURE

EMERYVILLE

OAKLAND

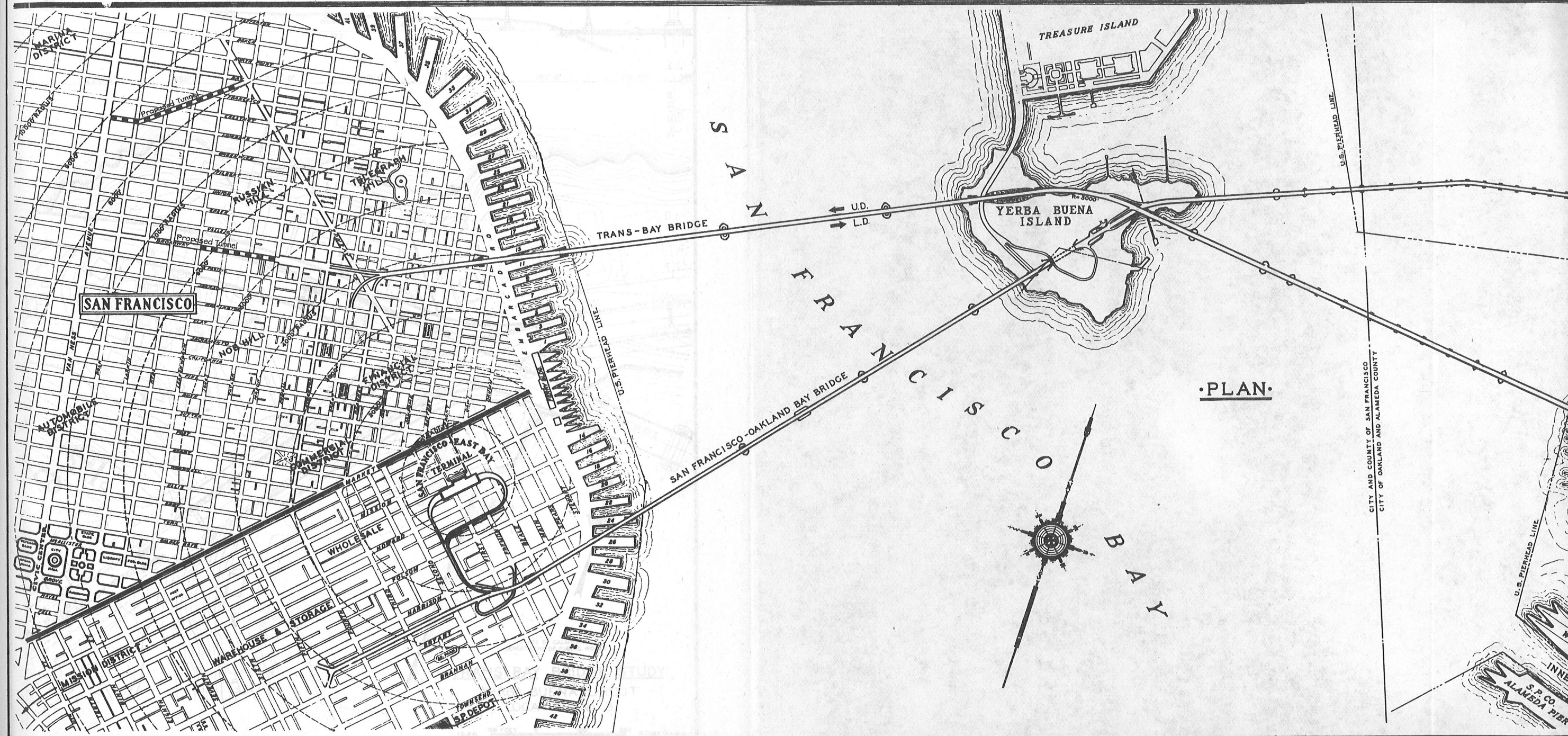
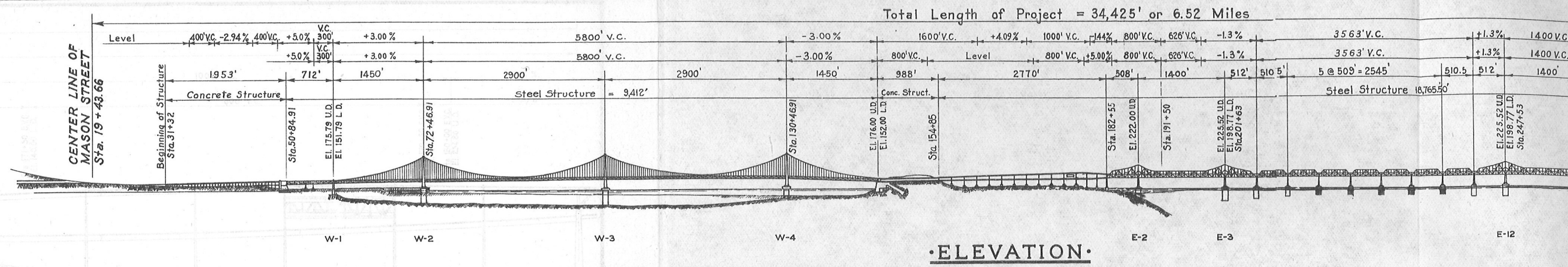
BERKELEY

FOLGER  
UNDERPASS

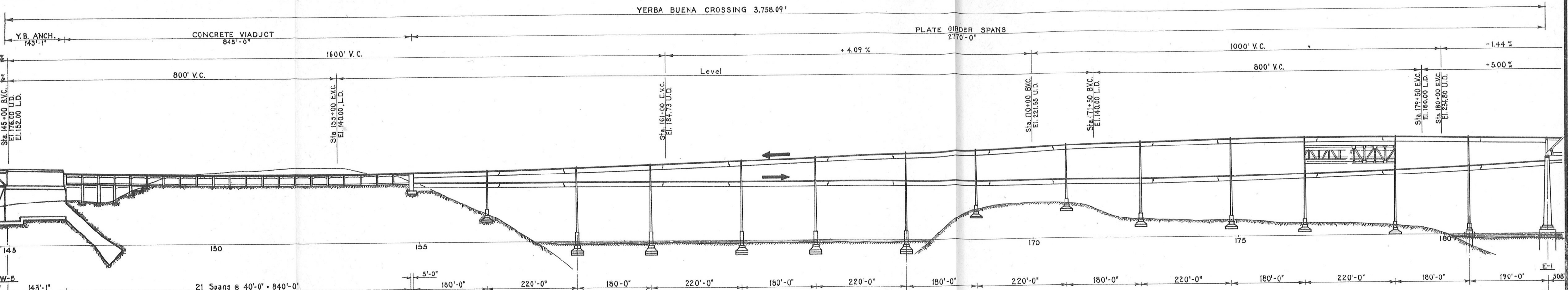
SAN PABLO  
UNDERPASS

STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY BRIDGE STUDY**  
**GENERAL PLAN**  
LOCATION NO. 3  
SCALE IN FEET  
1946 0 1000 2500 P-184.3-

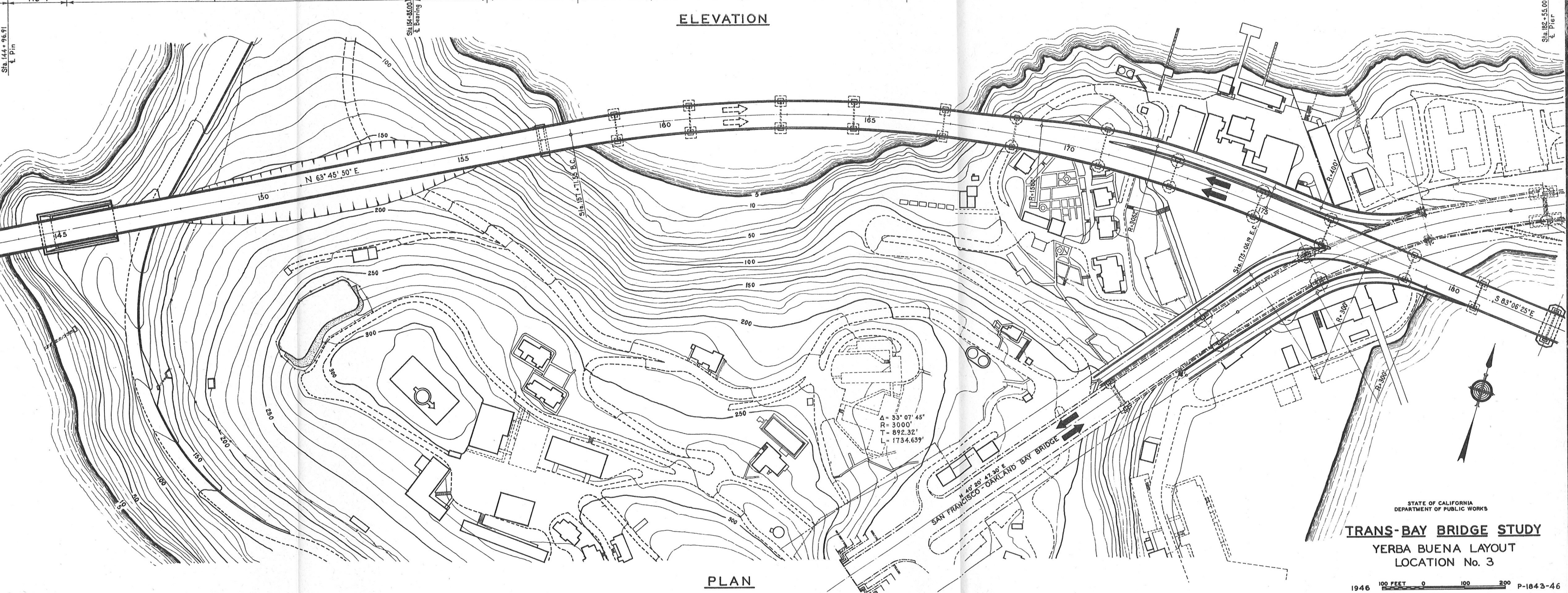








**ELEVATION**



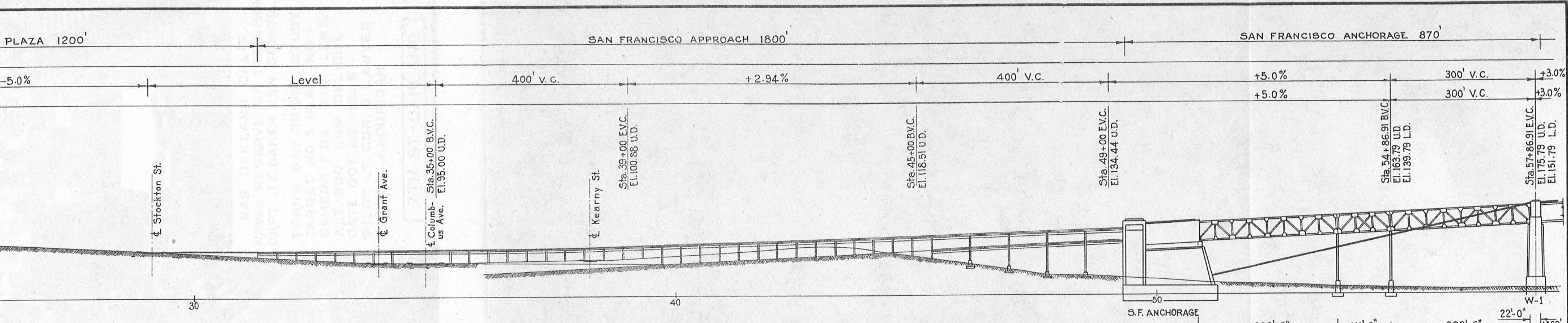
STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS

**TRANS-BAY BRIDGE STUDY**

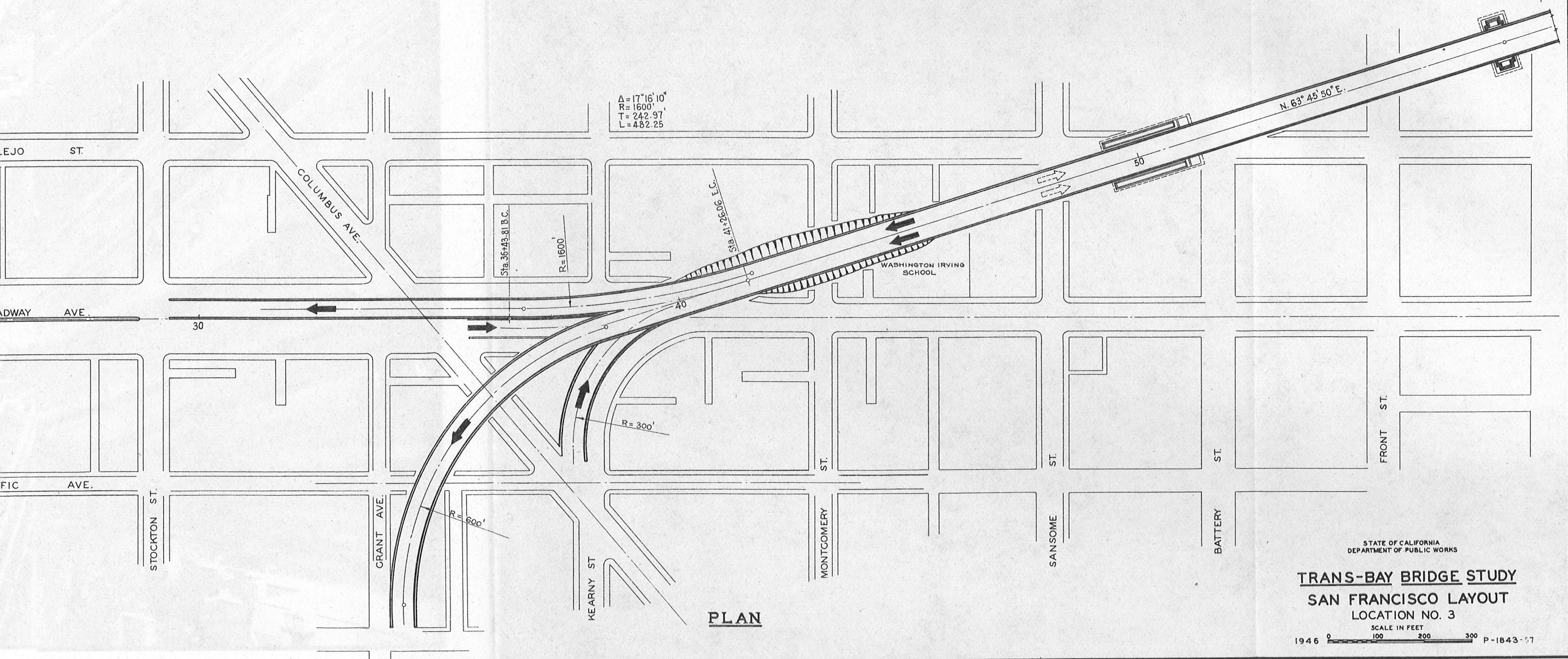
**YERBA BUENA LAYOUT**

**LOCATION No. 3**





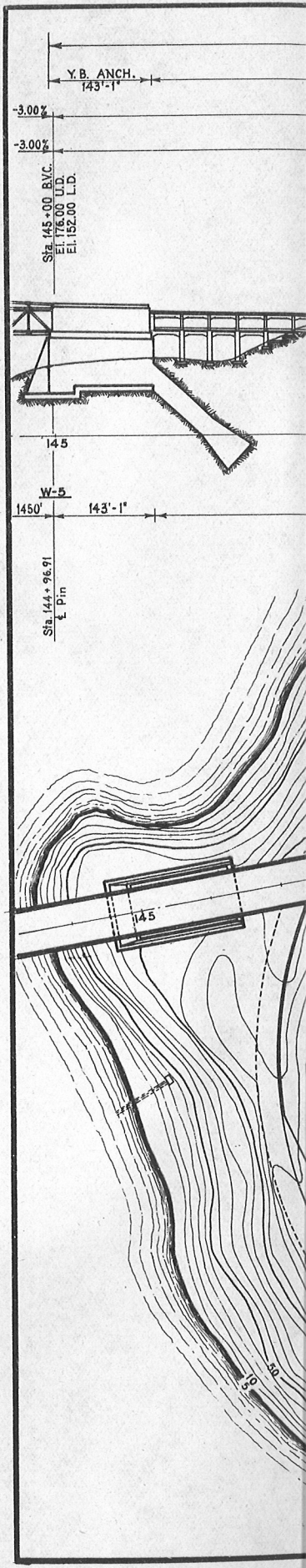
ELEVATION



PLAN

STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY BRIDGE STUDY**  
**SAN FRANCISCO LAYOUT**  
LOCATION NO. 3

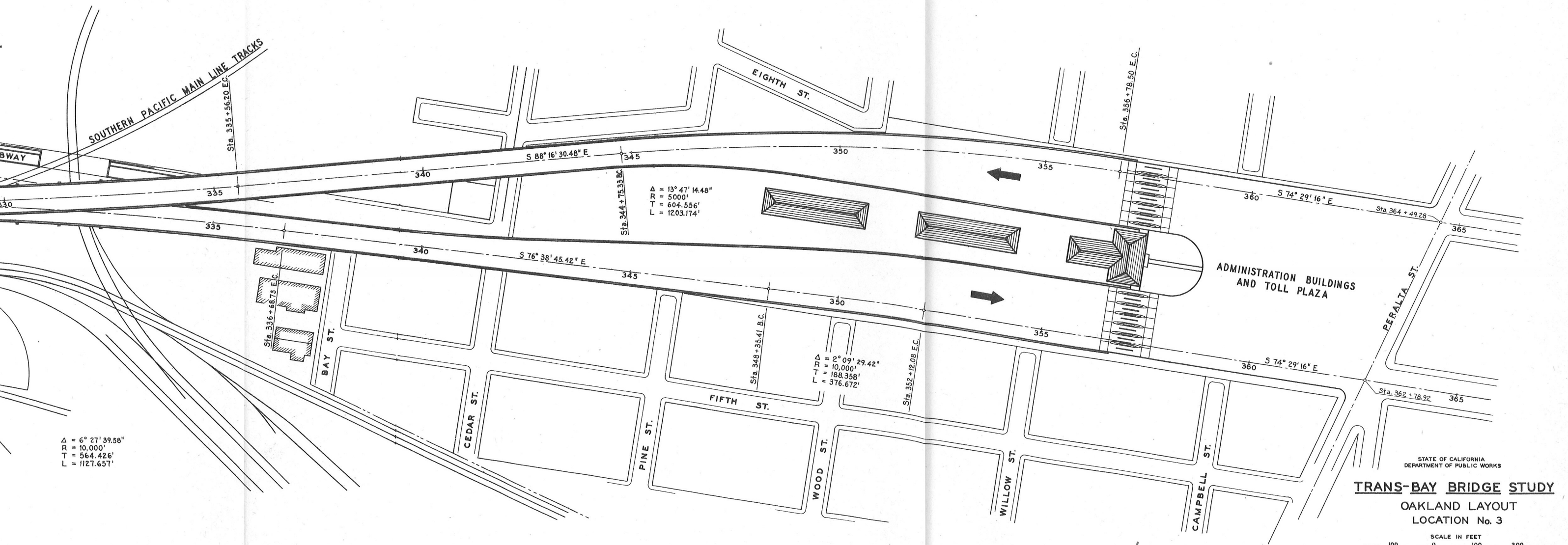
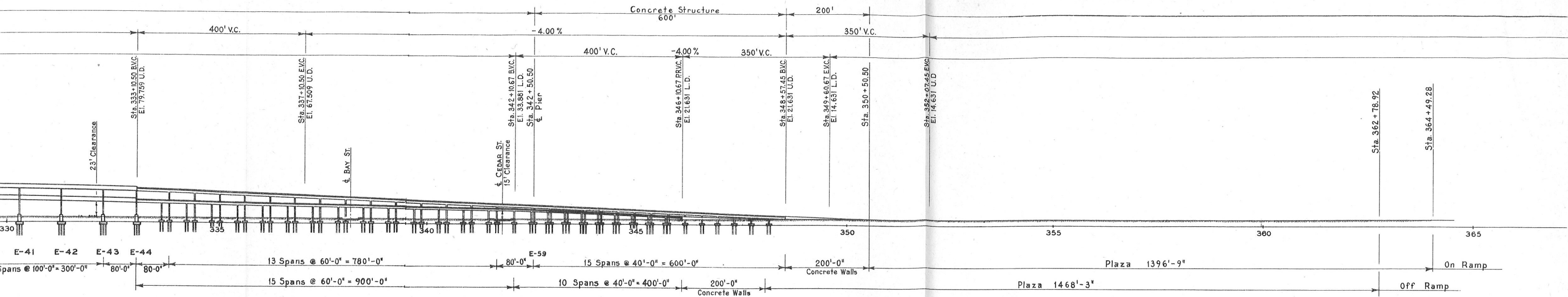
SCALE IN FEET  
1946 0 100 200 300 P-1843-57





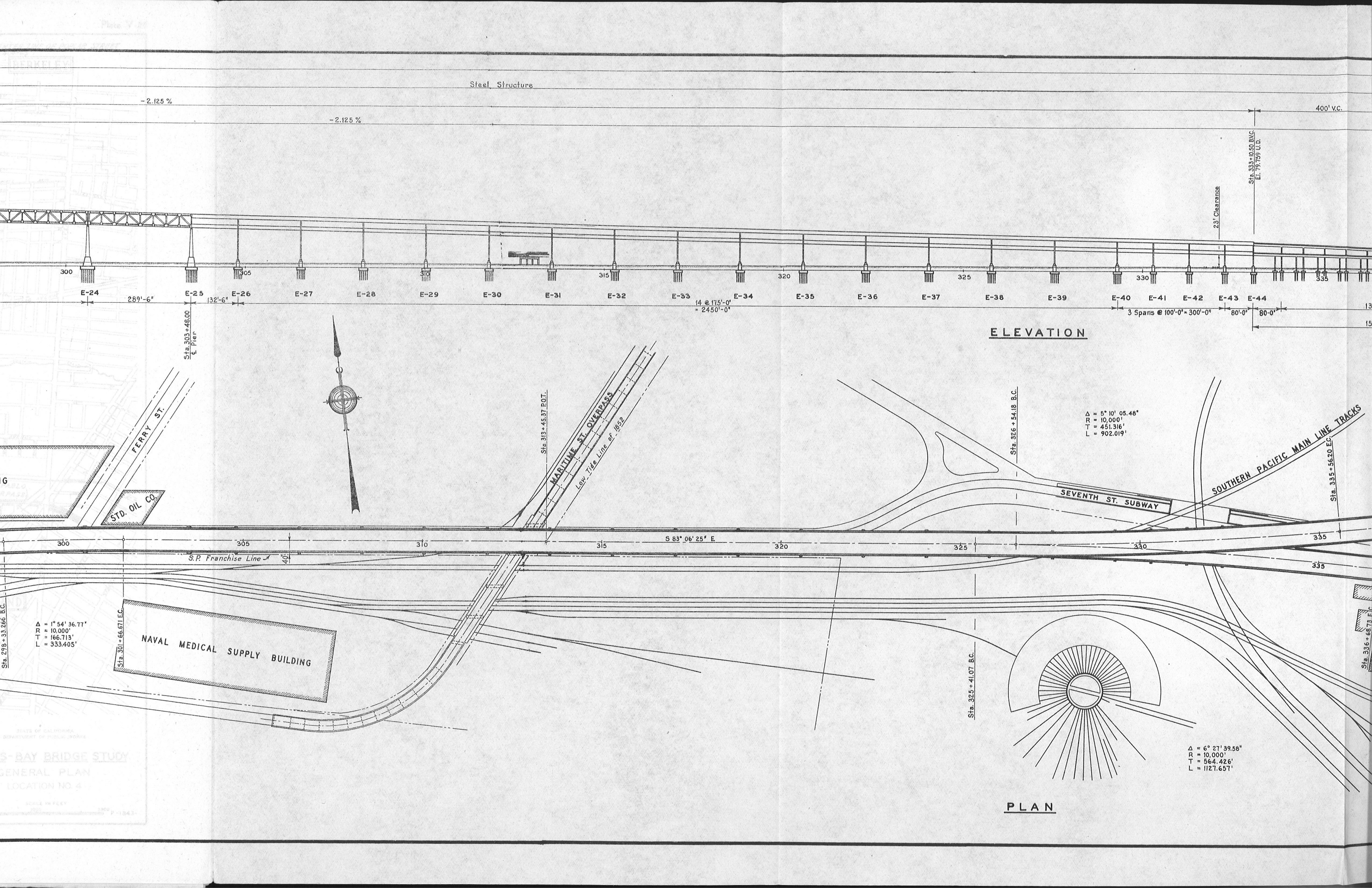




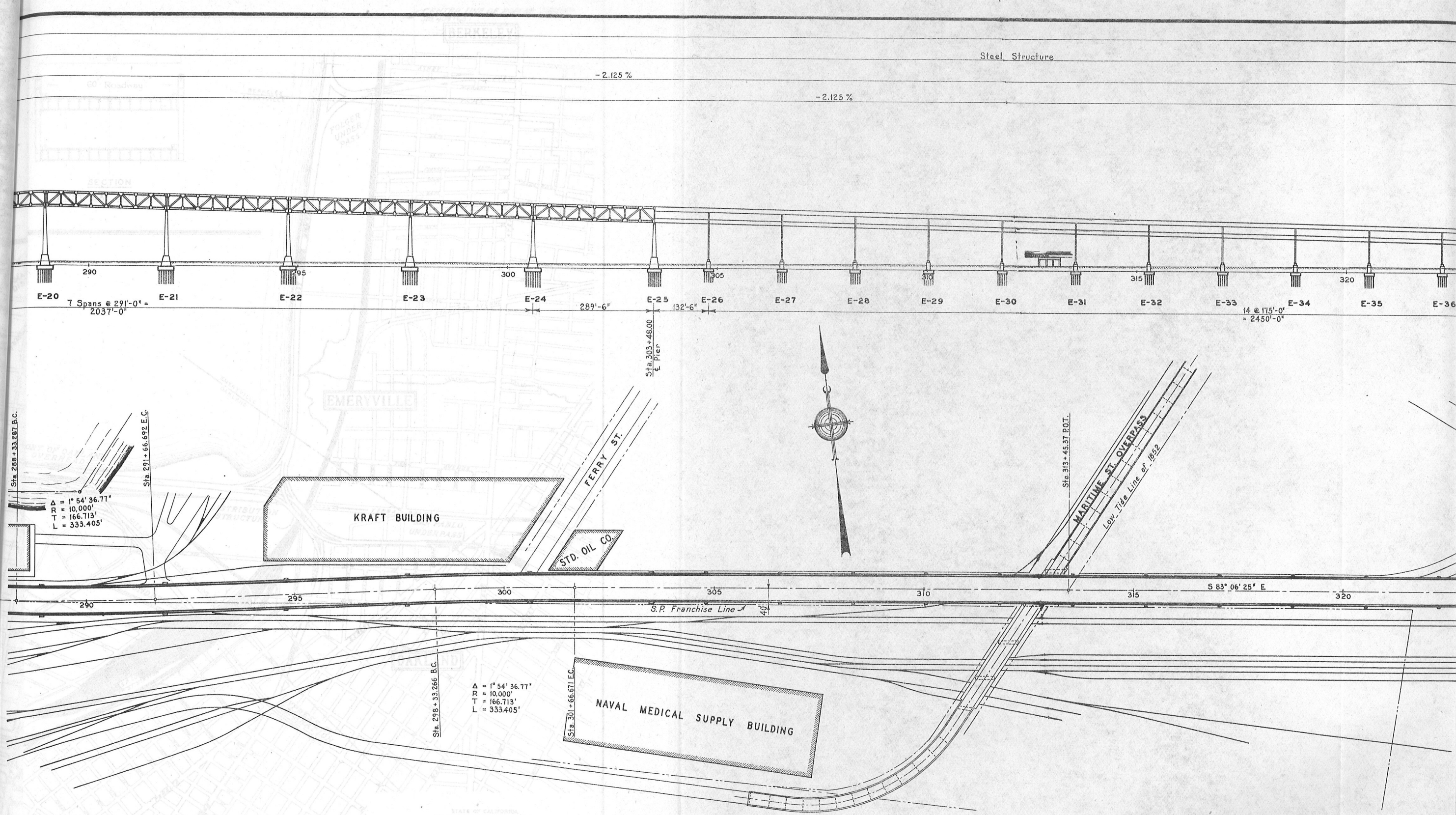


$\Delta = 6^\circ 27' 39.58"$   
 $R = 10,000'$   
 $T = 564.426'$   
 $L = 1127.657'$









STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY BRIDGE STUDY**  
GENERAL PLAN  
LOCATION NO. 4

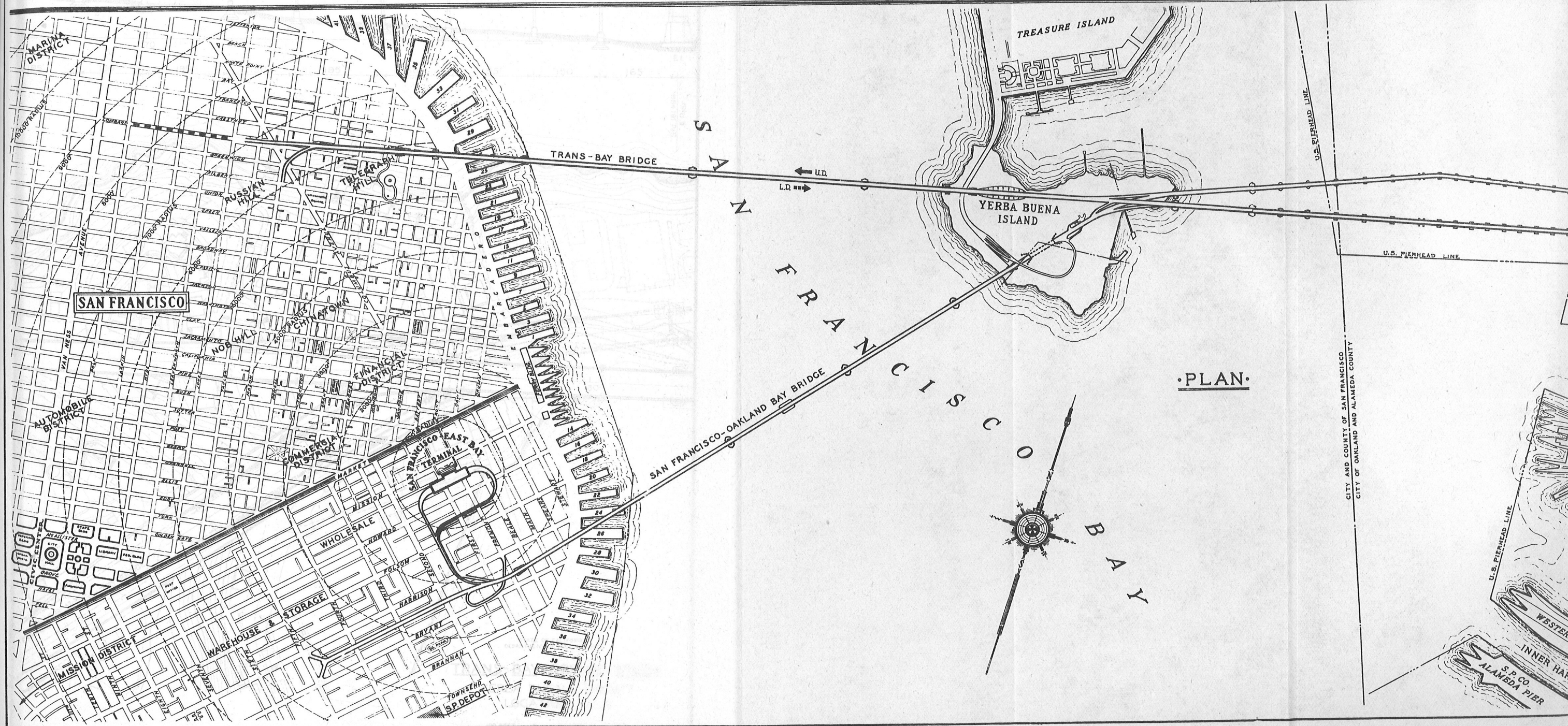
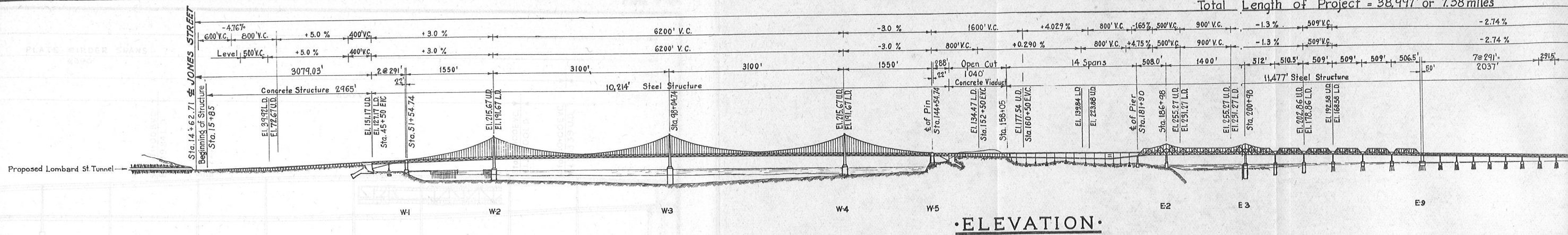
SCALE IN FEET  
1" = 100'



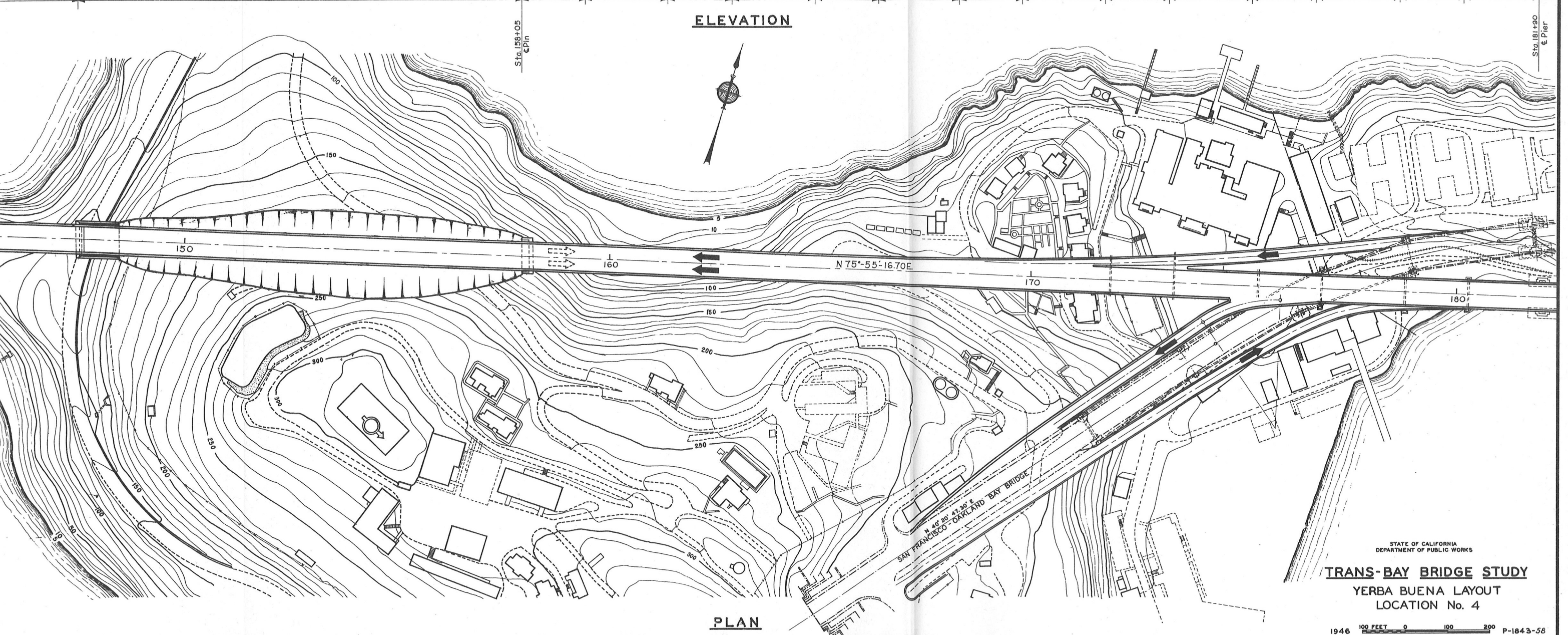
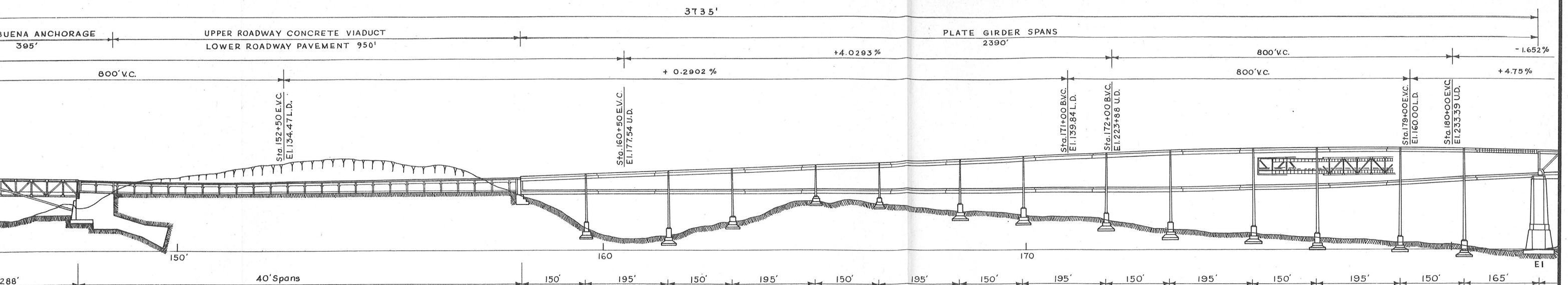




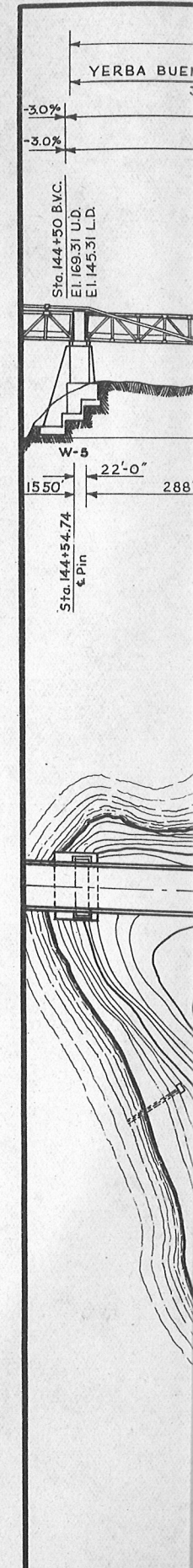
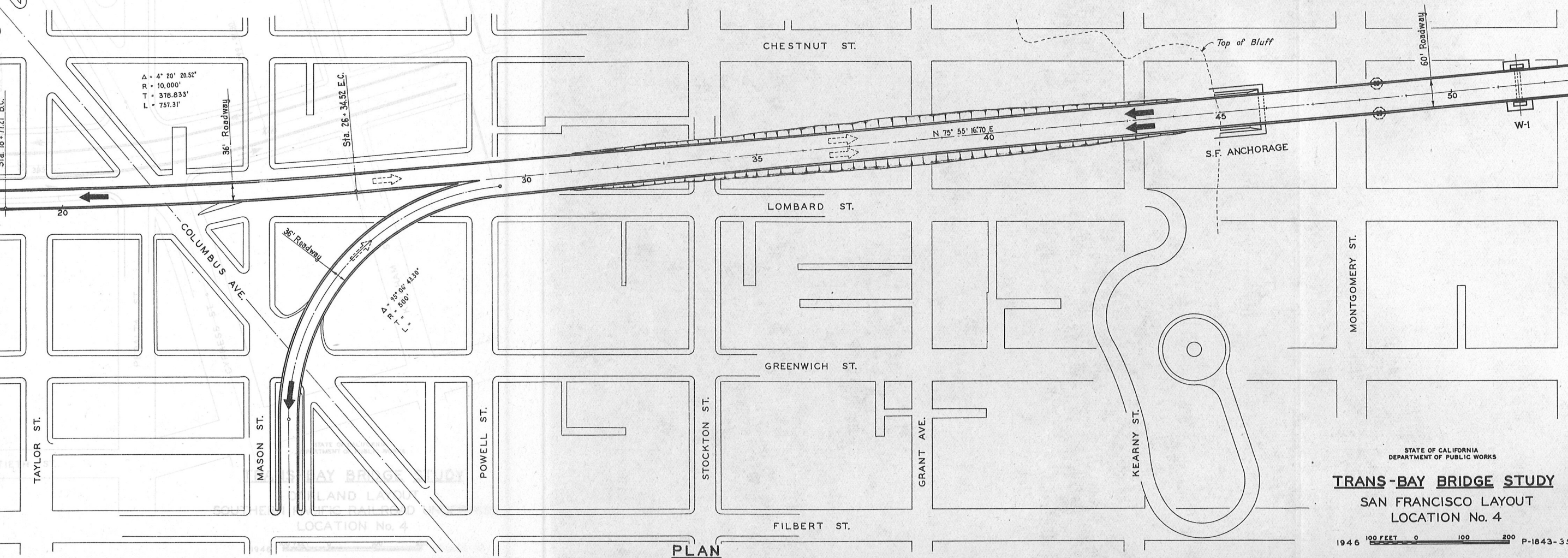
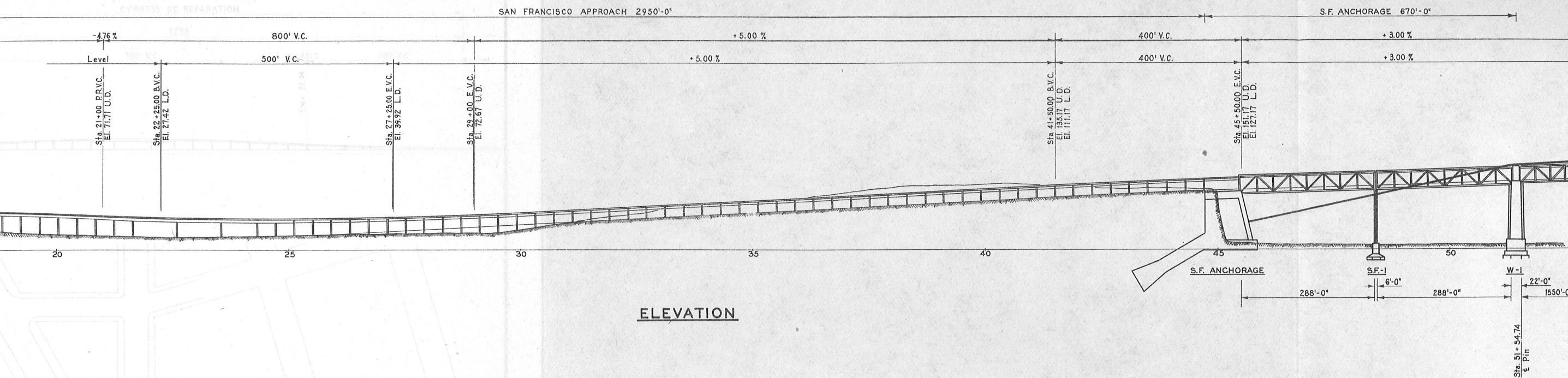
Total Length of Project = 38,997' or 7.38 miles



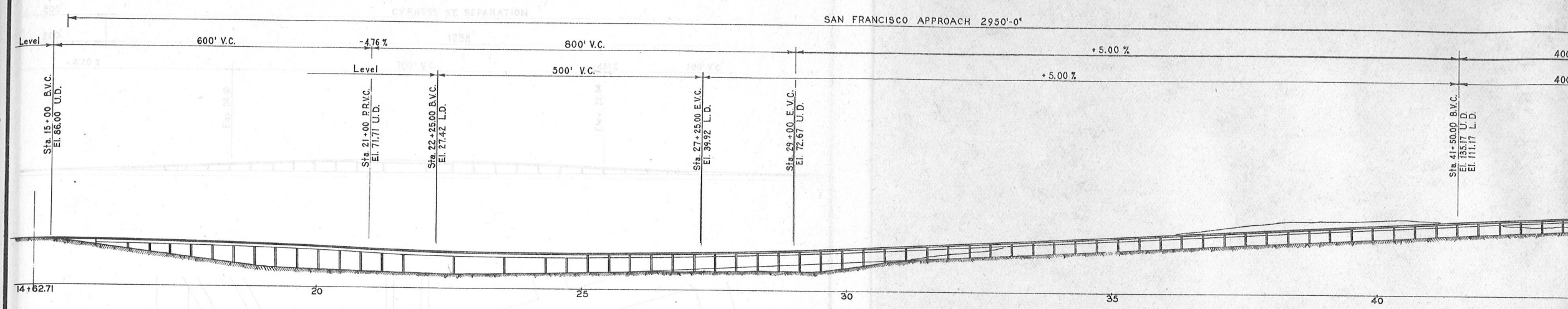




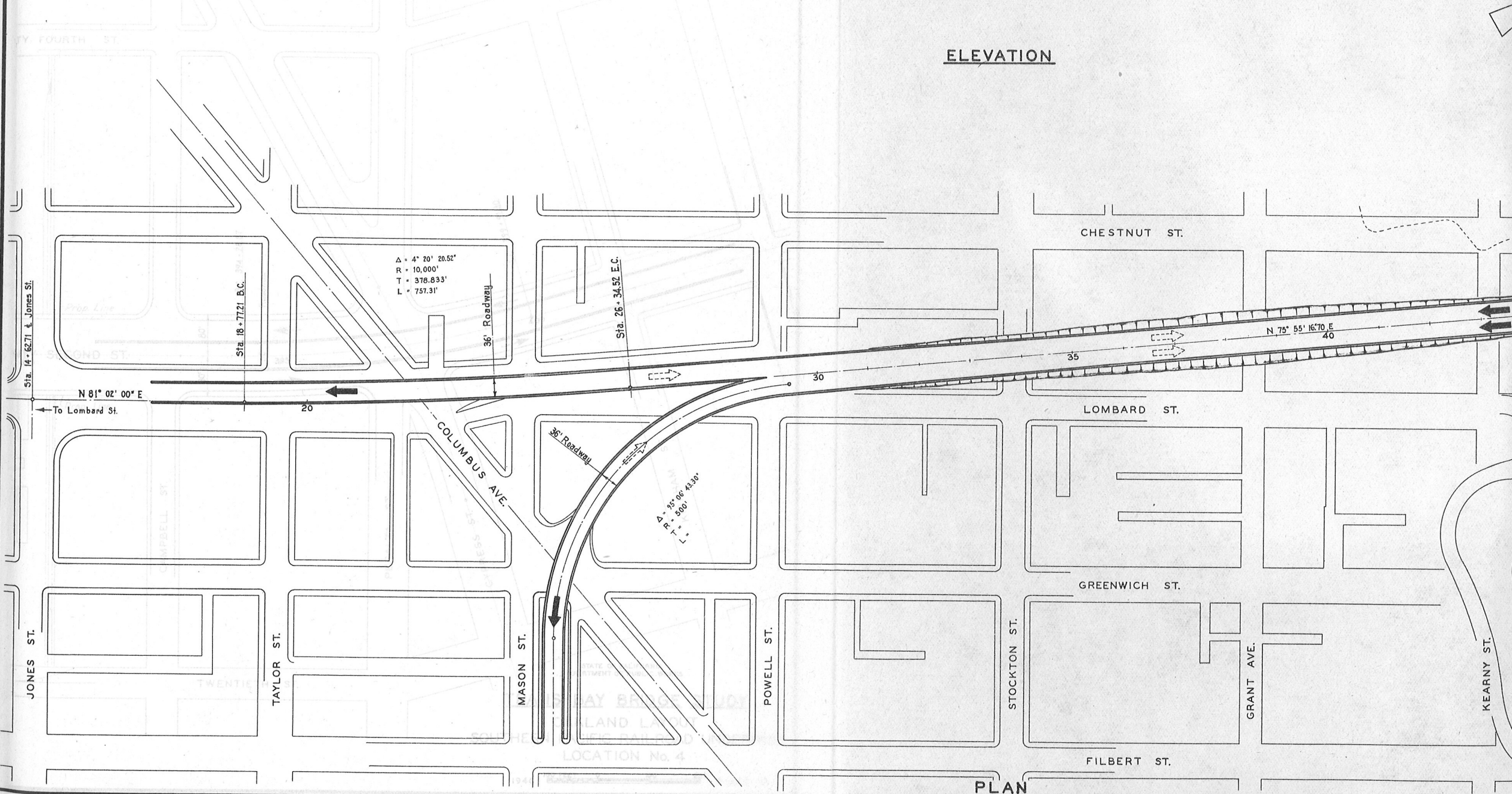




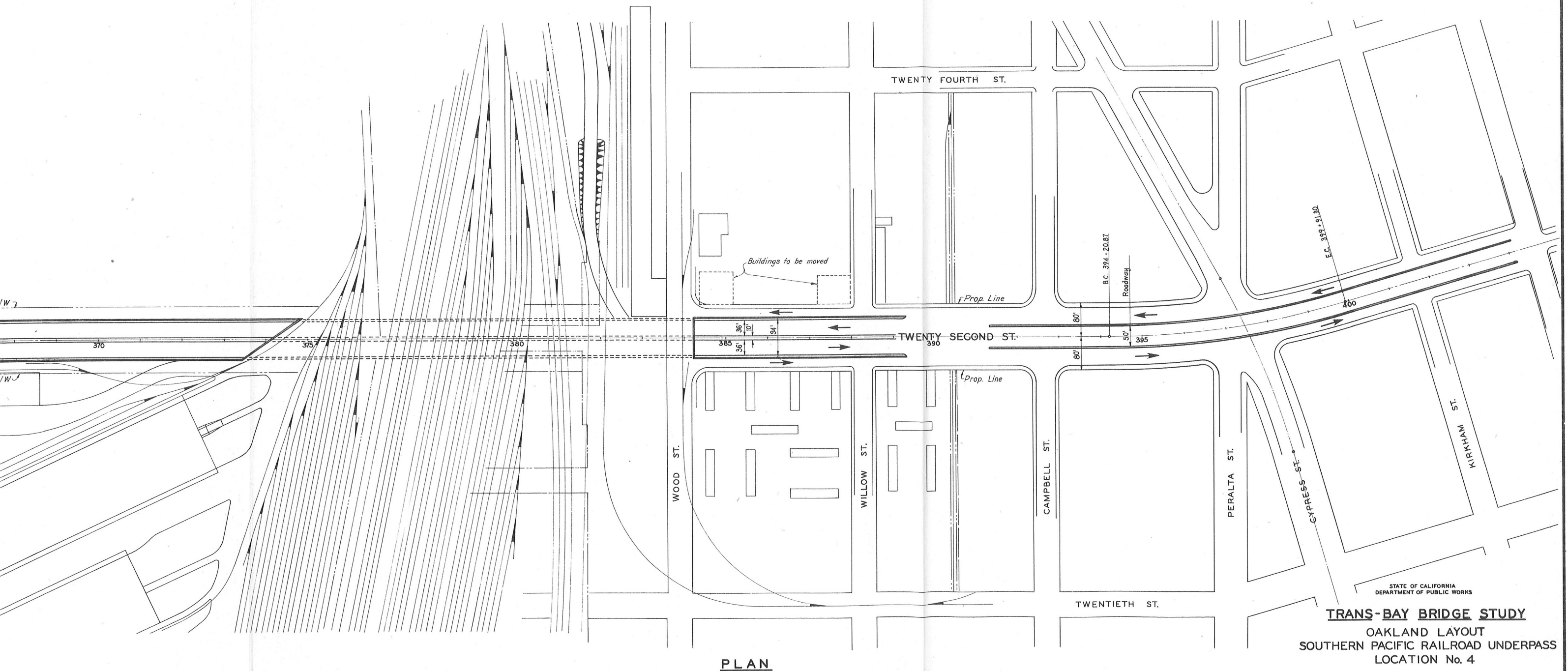
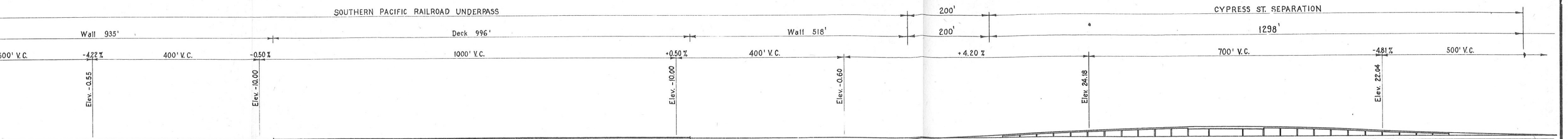




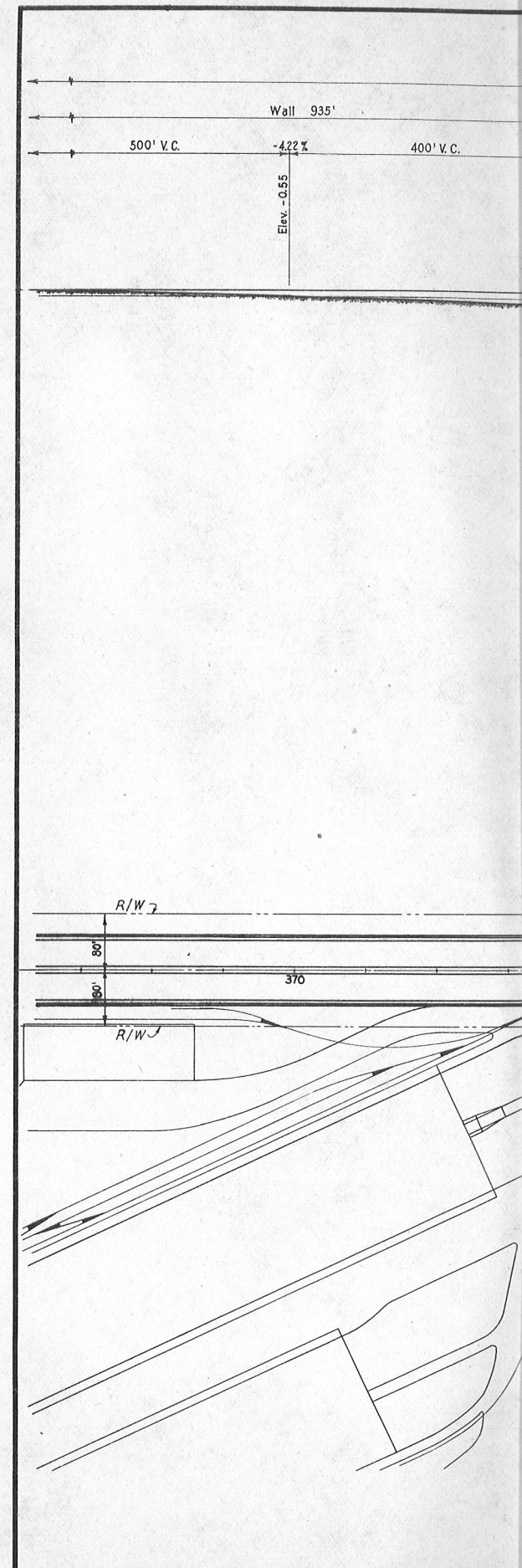
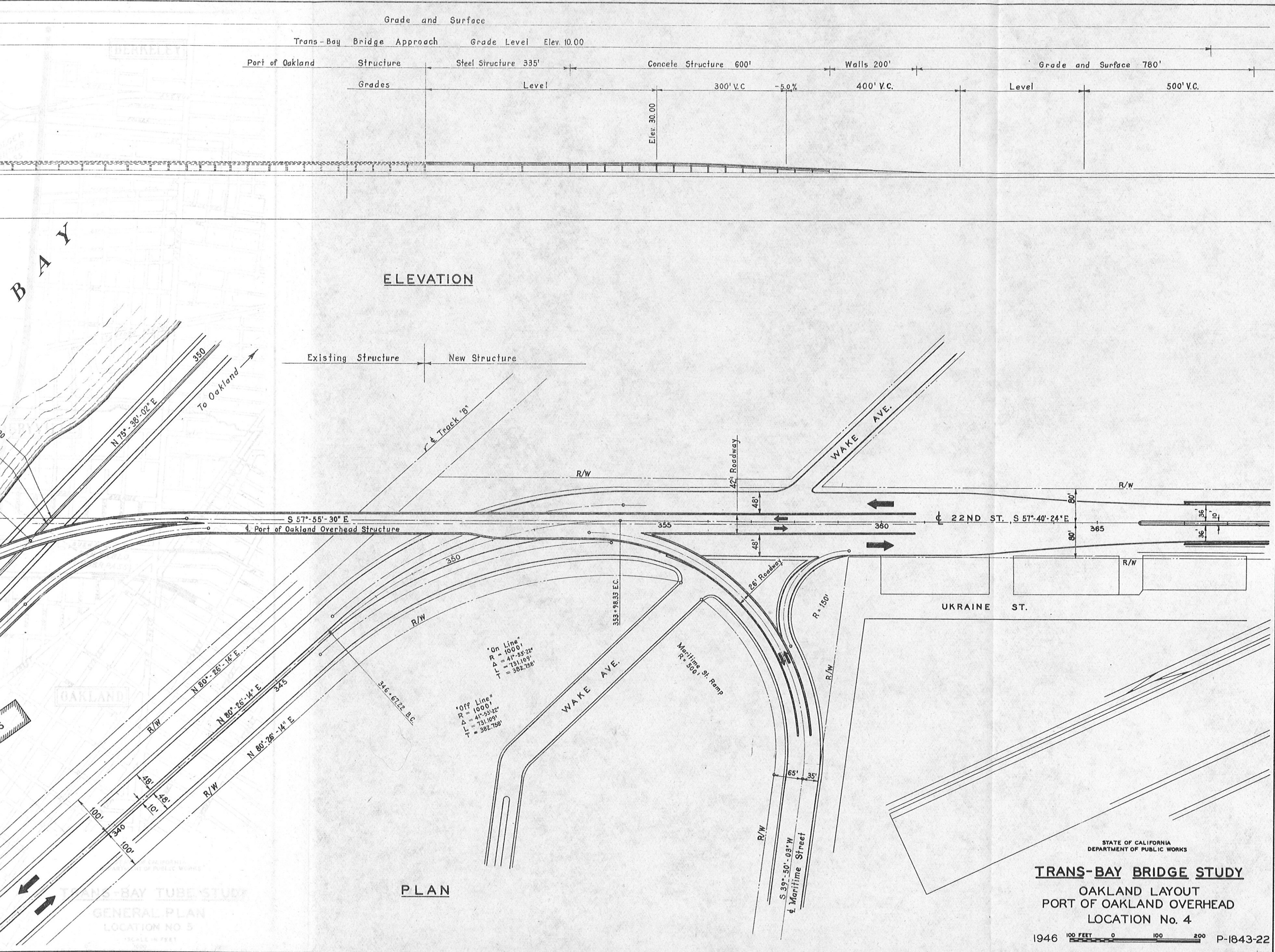
ELEVATION









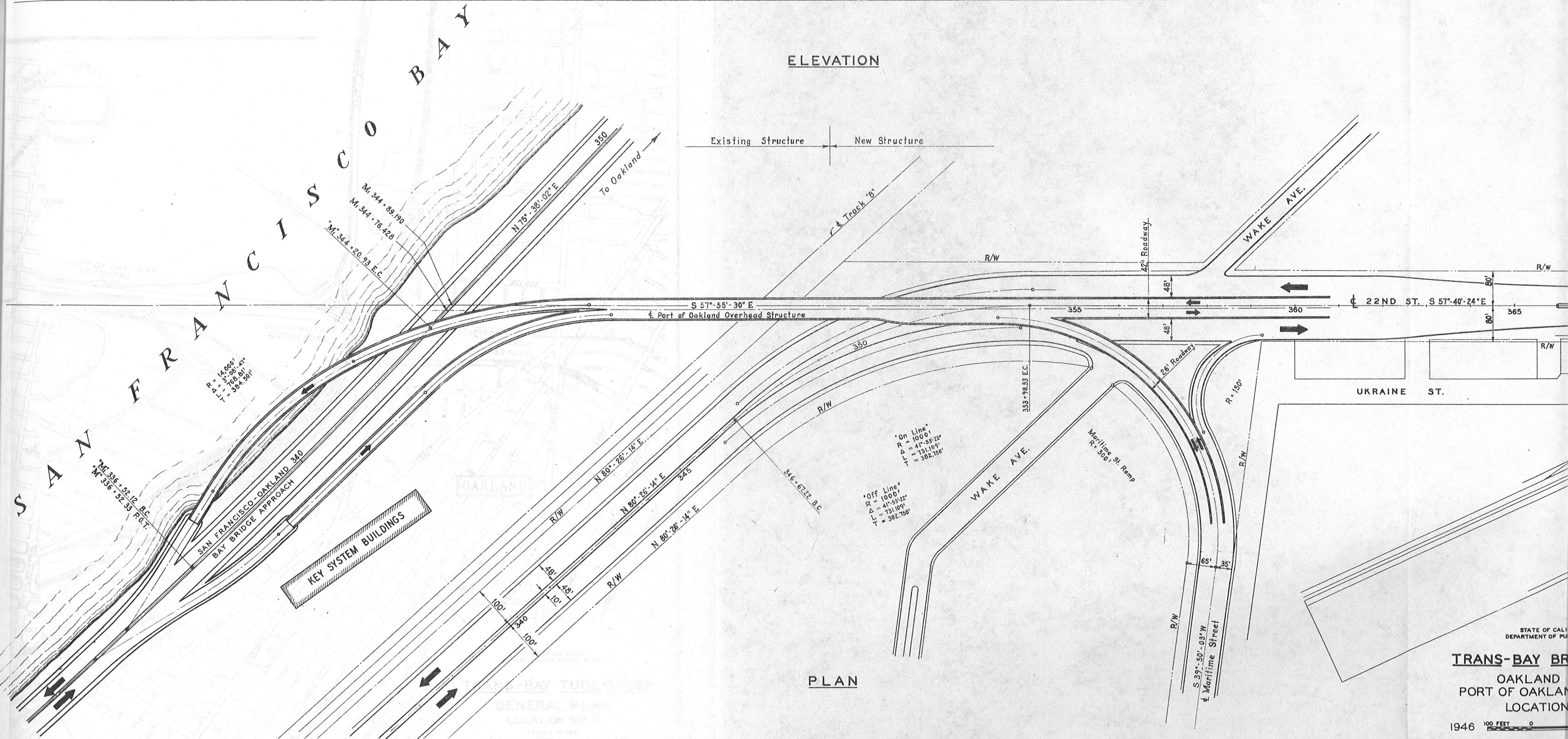




Grade and Surface				Grade Level Elev. 10.00		Grade and Surface 78	
Port of Oakland	Structure	Steel Structure 335'	Concrete Structure 600'	Walls 200'			
	Grades	Level	300' V.C.	-5.0%	400' V.C.	Level	

# ELEVATION

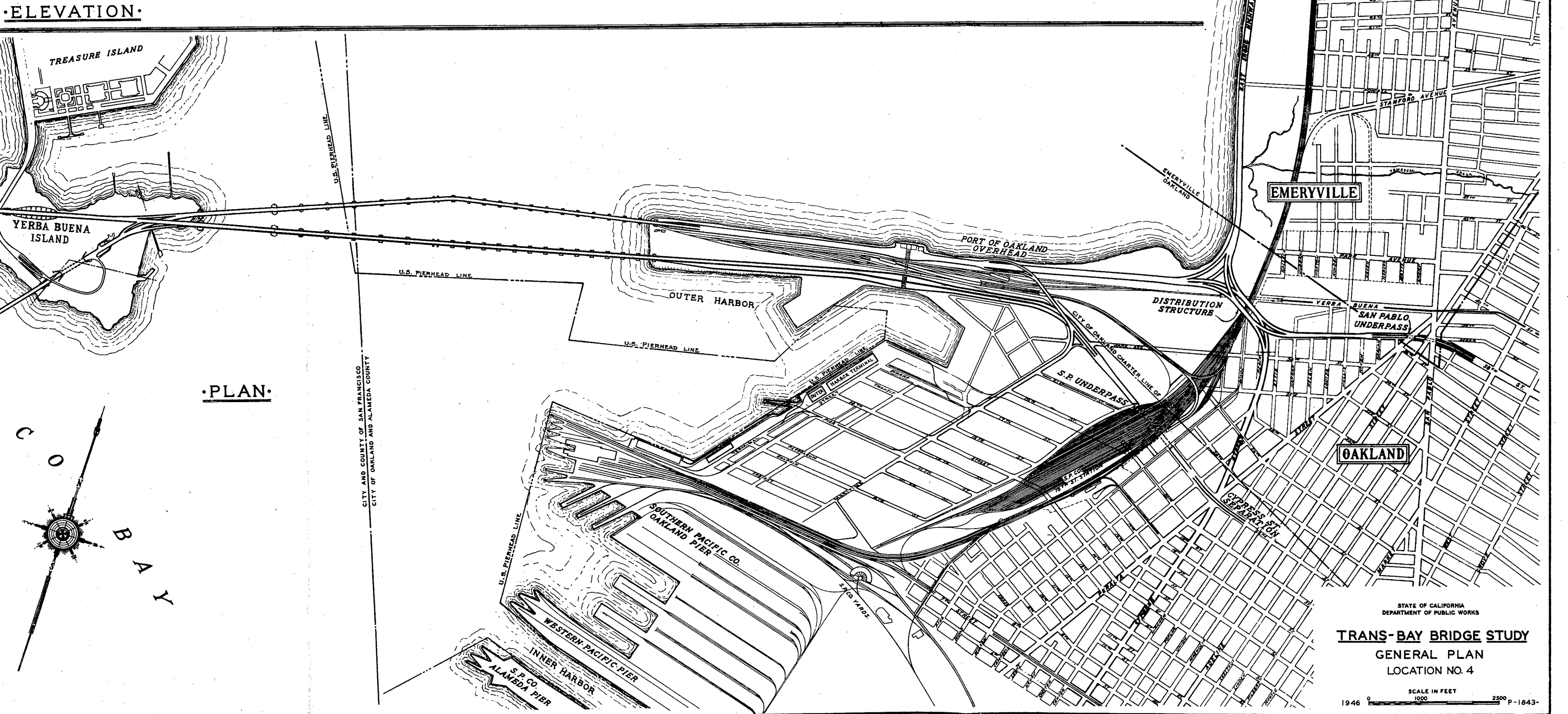
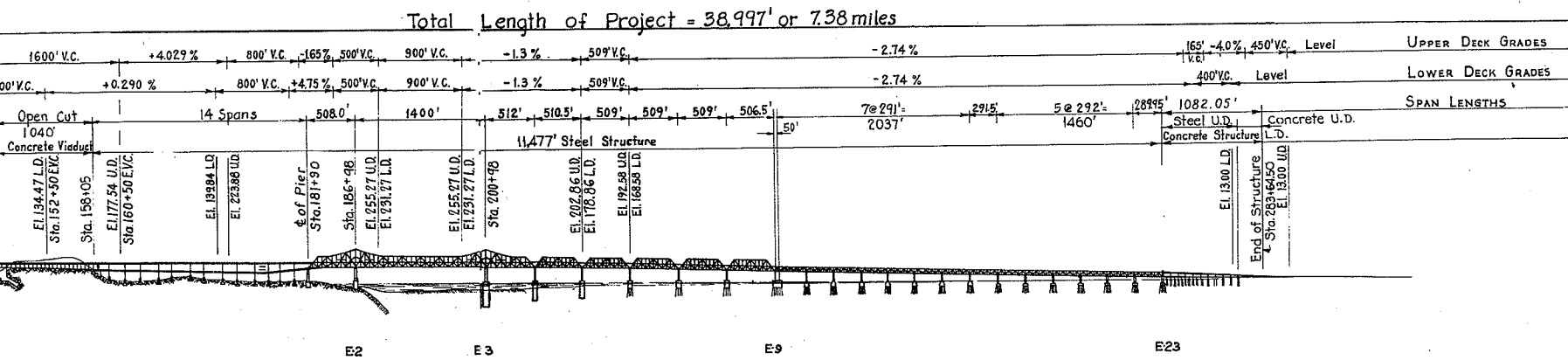
Existing Structure      New Structure



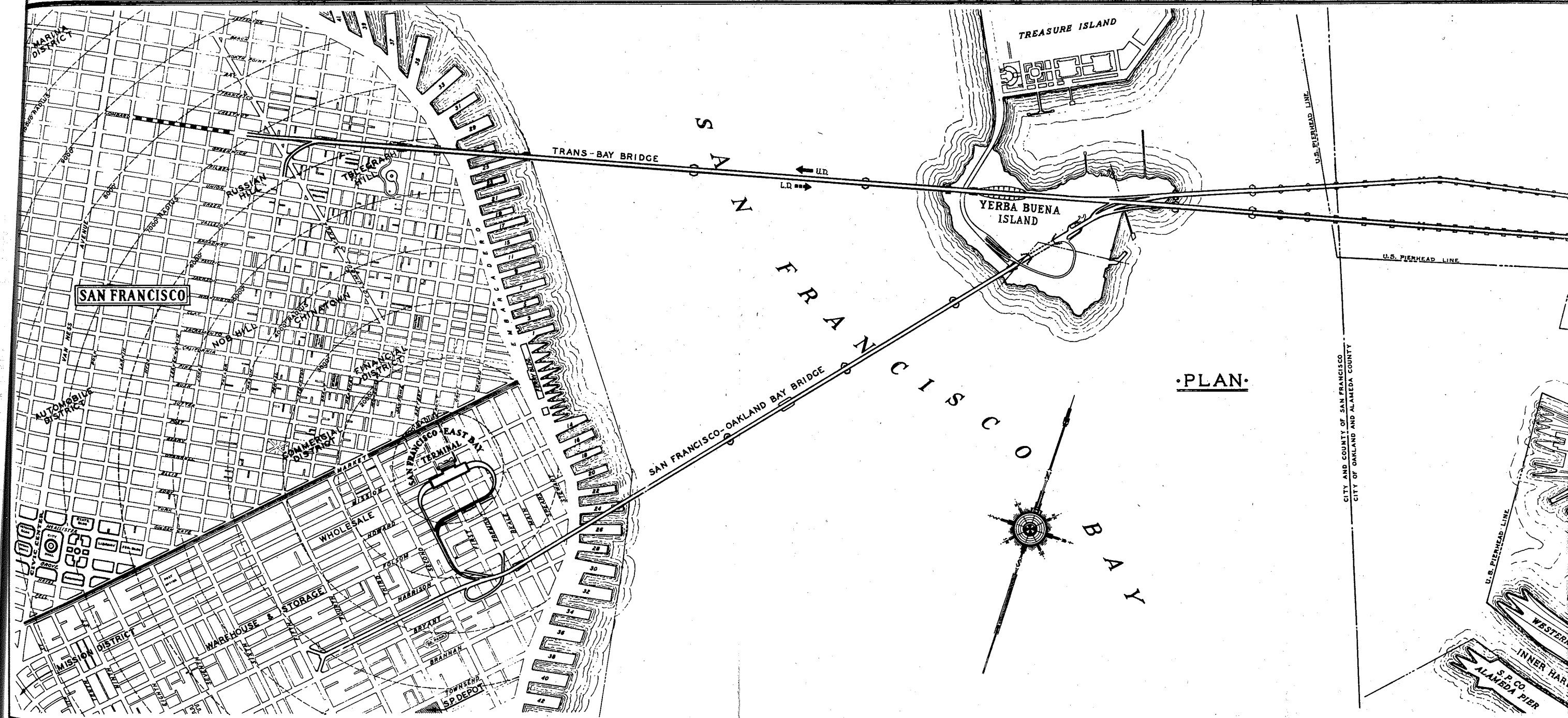
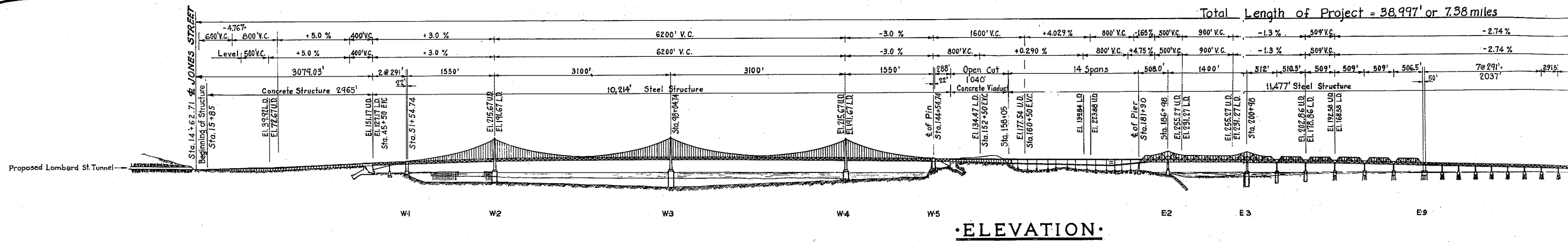
STATE OF CALIF.  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY BRIDGE**  
OAKLAND  
PORT OF OAKLAND  
LOCATION

1946 100 FEET 0

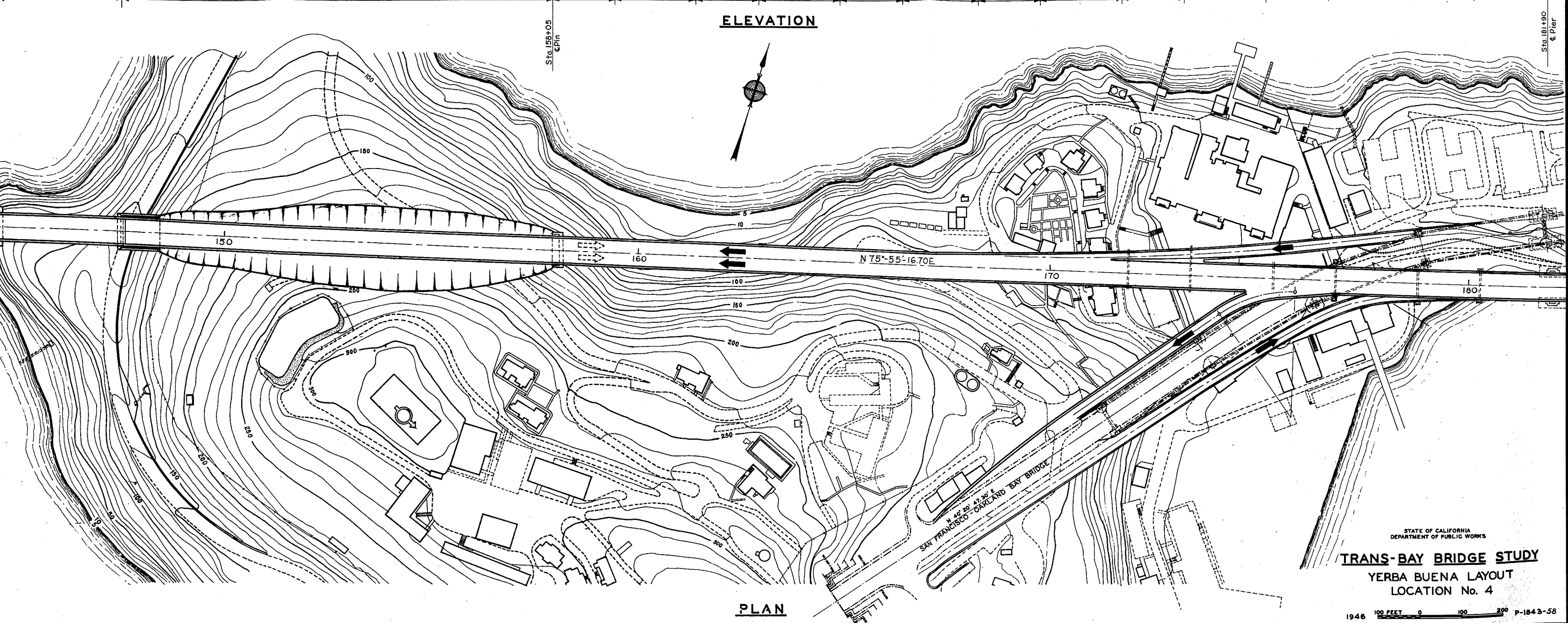
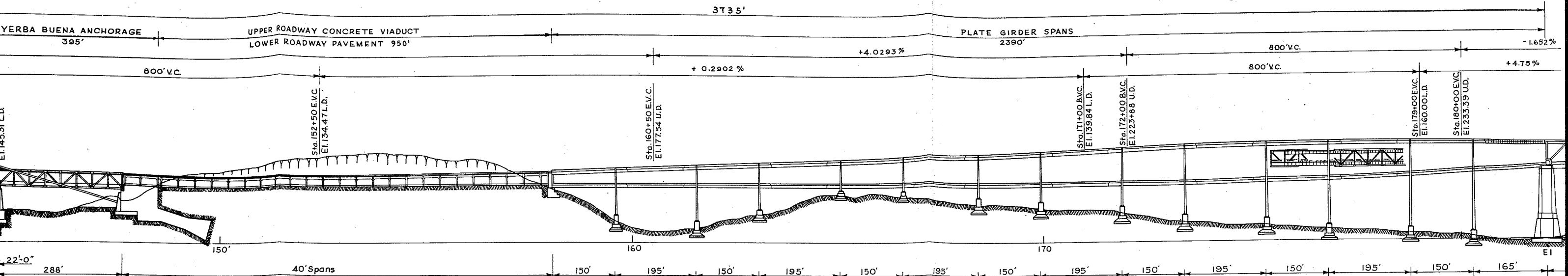












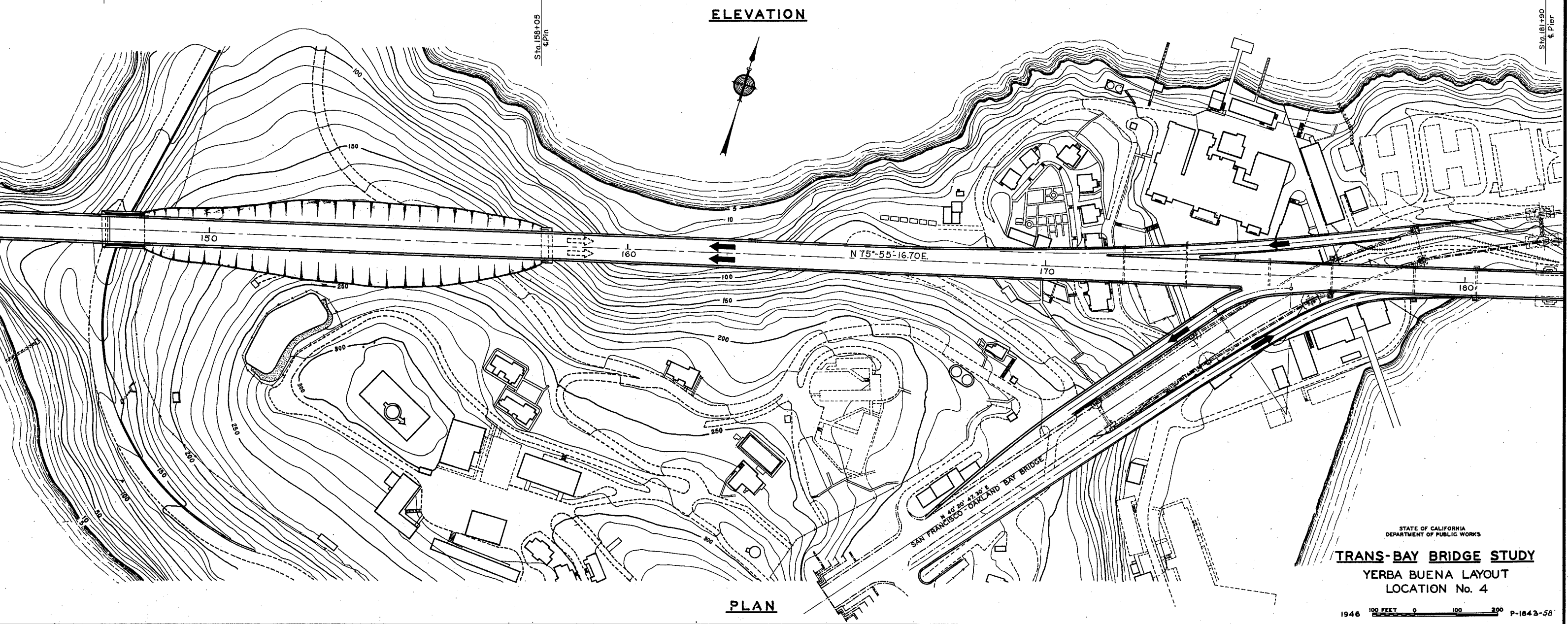
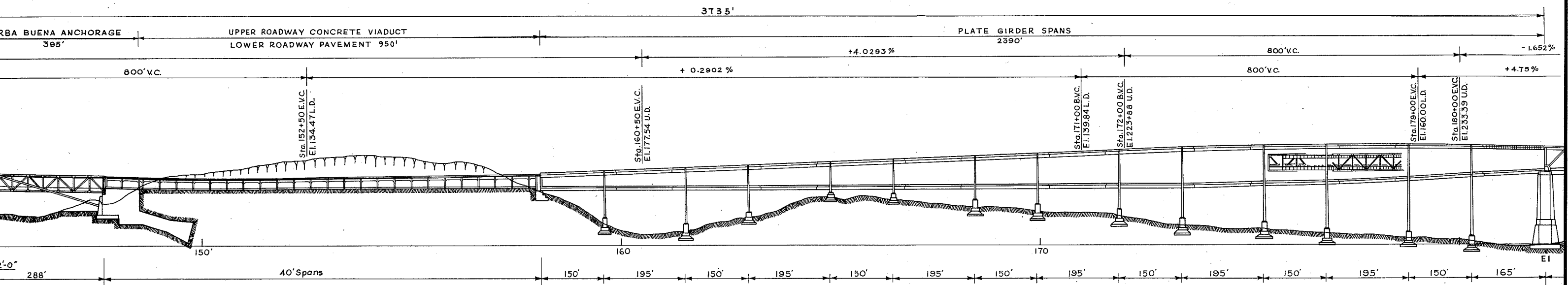
STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS

**TRANS-BAY BRIDGE STUDY**

YERBA BUENA LAYOUT  
LOCATION No. 4

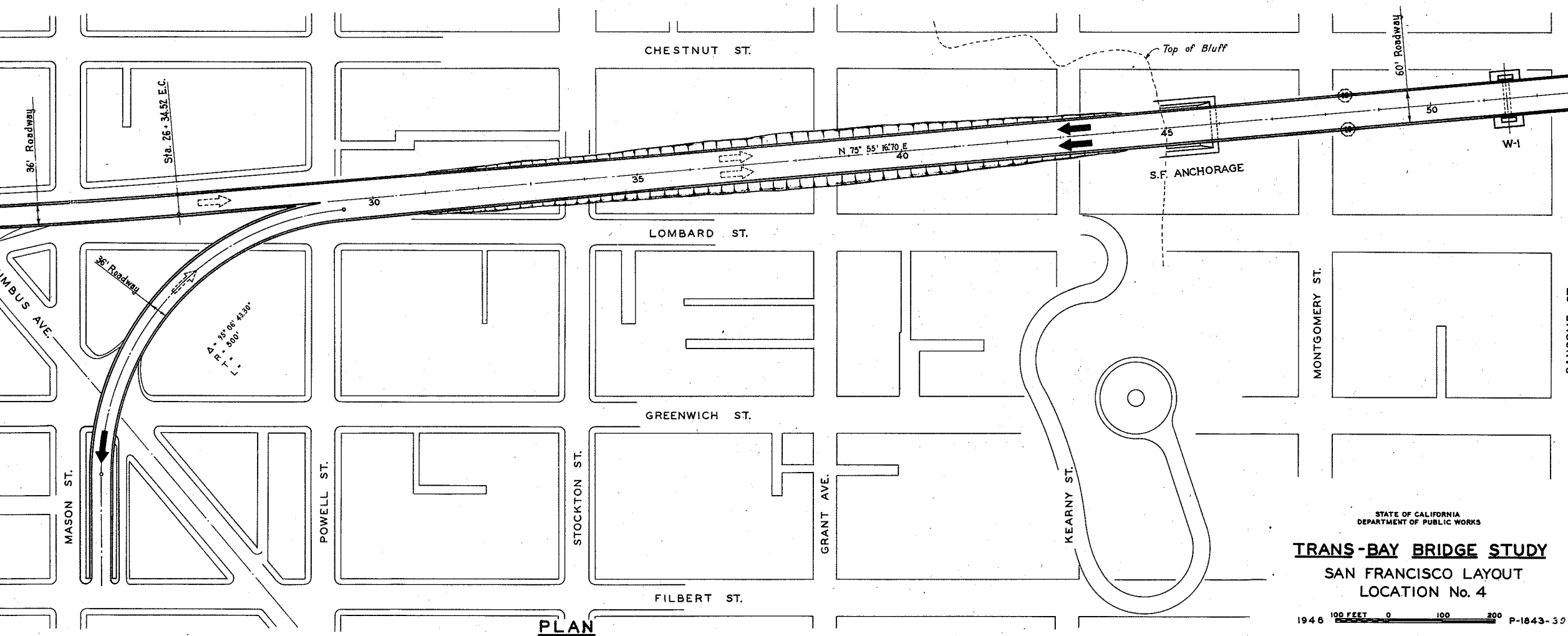
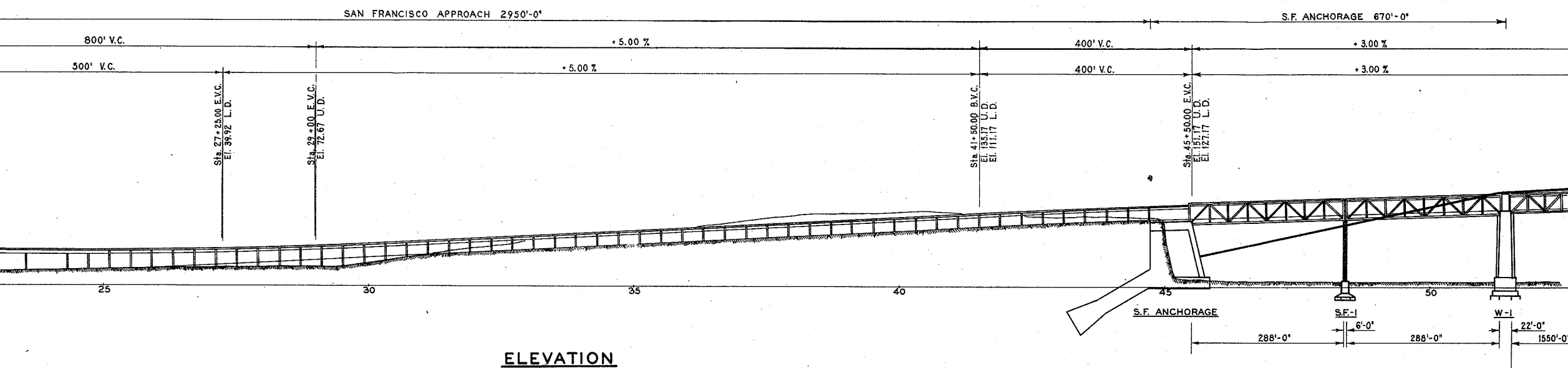
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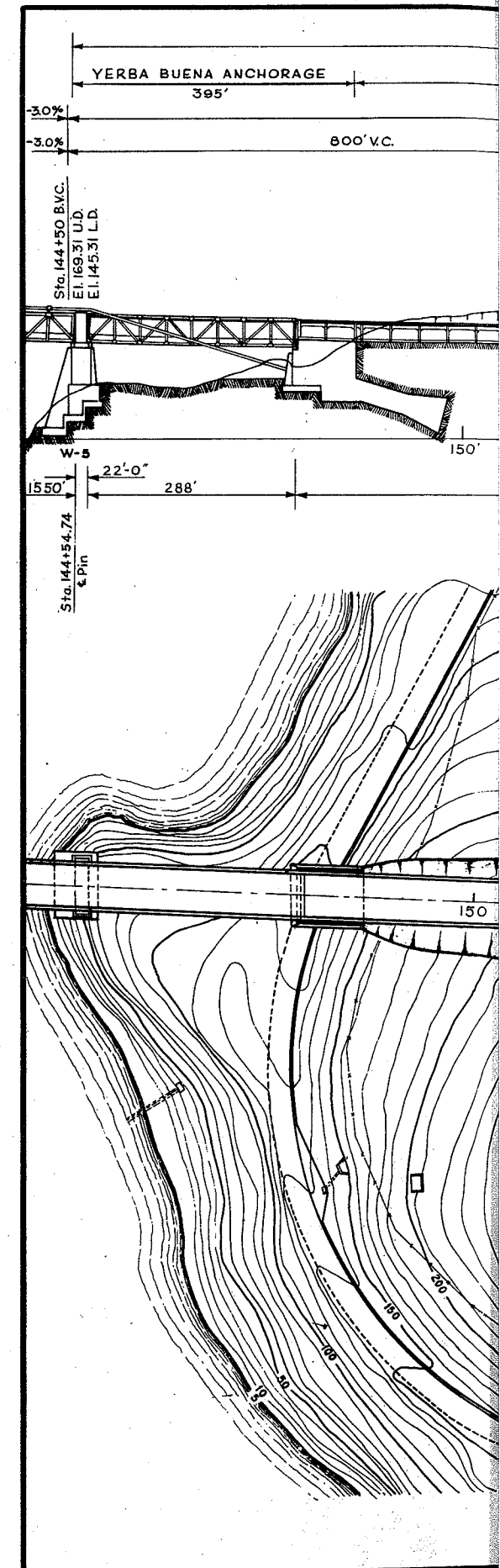
STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY BRIDGE STUDY**  
YERBA BUENA LAYOUT  
LOCATION No. 4  
1946 100 FEET 0 100 200 P-1843-58

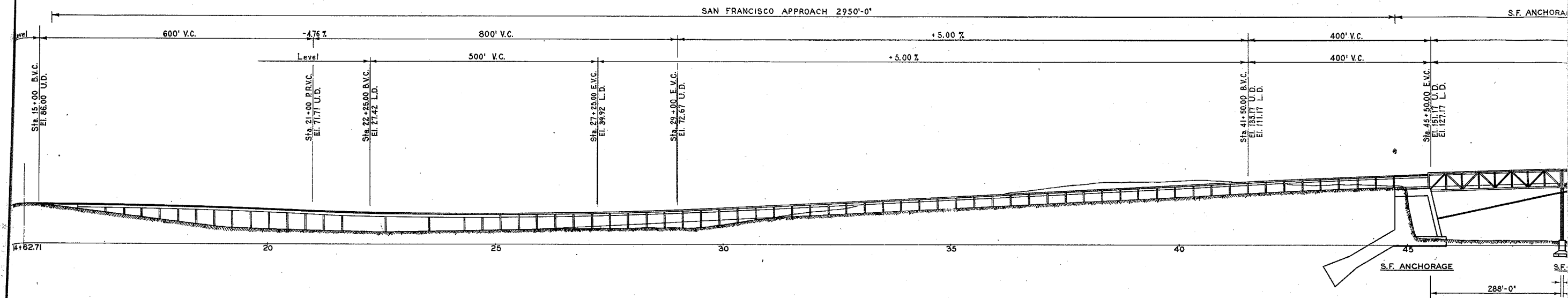




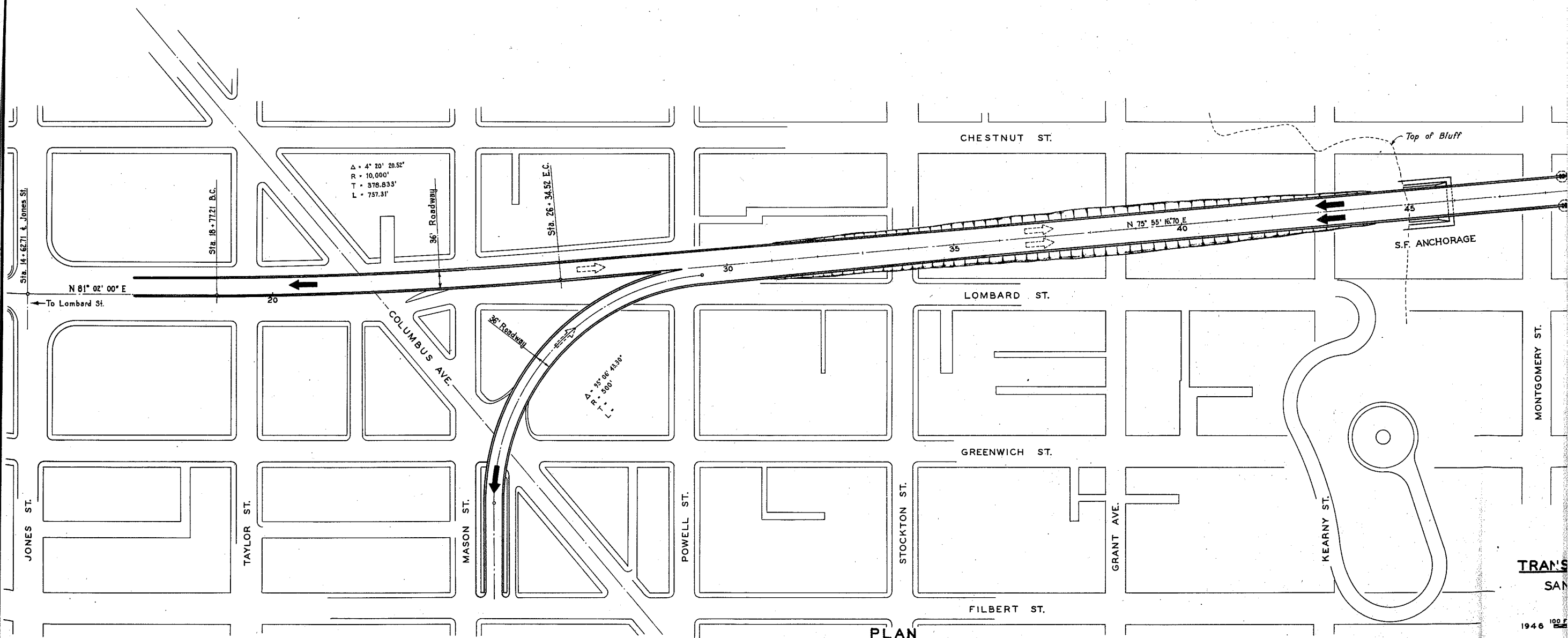
STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY BRIDGE STUDY**  
SAN FRANCISCO LAYOUT  
LOCATION No. 4

1946 100 FEET 0 100 200 P-1843-39

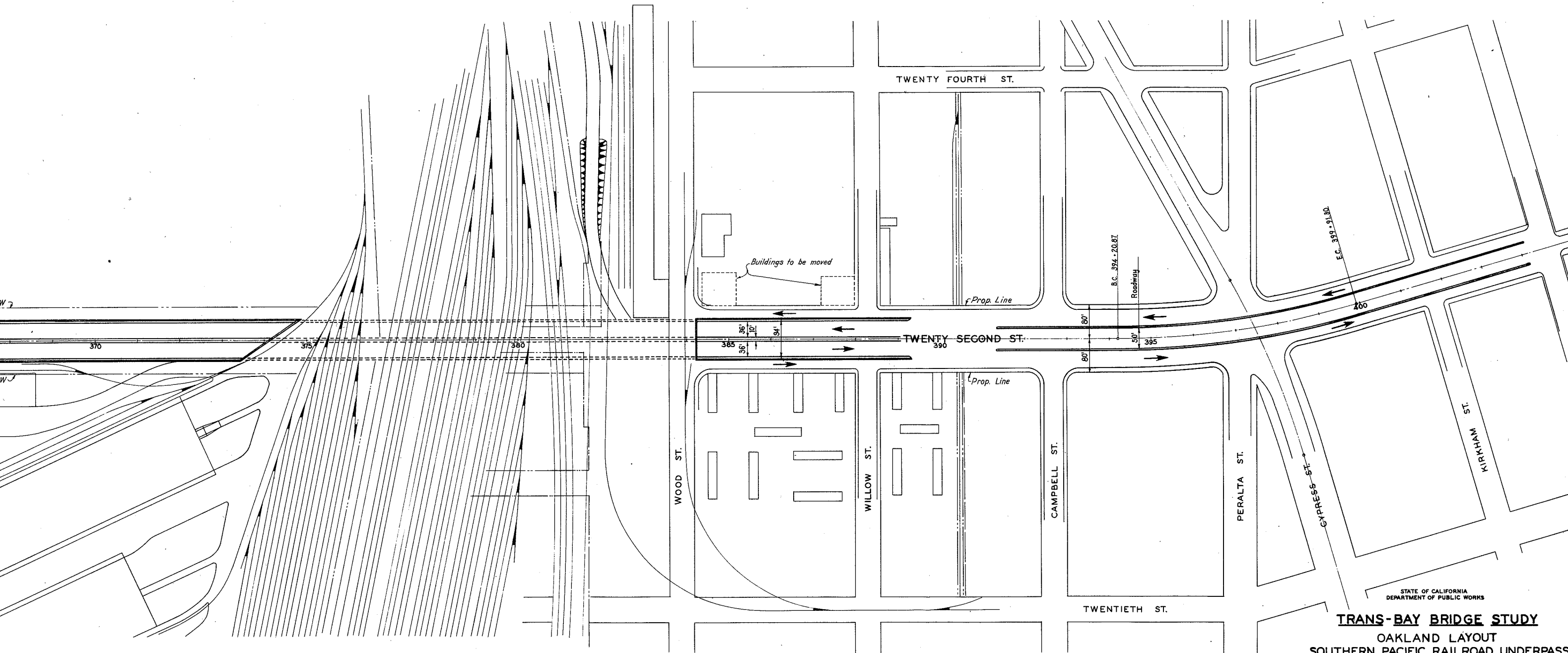
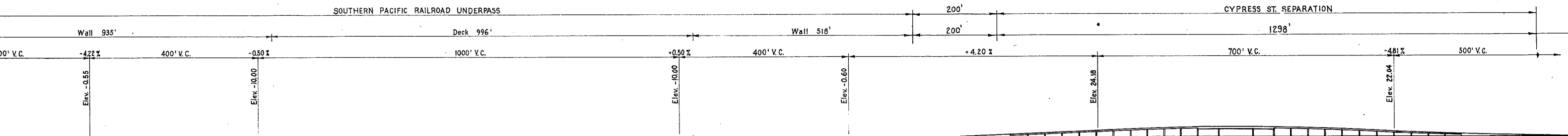




**ELEVATION**





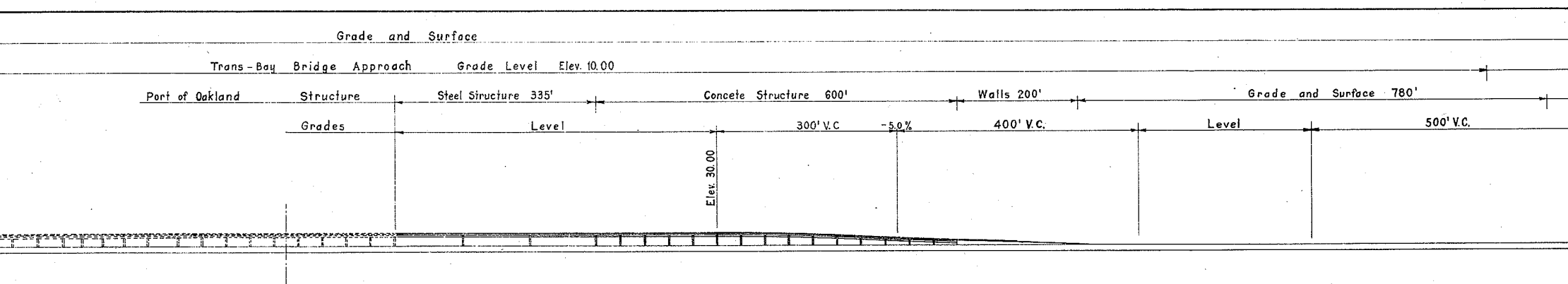


STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS

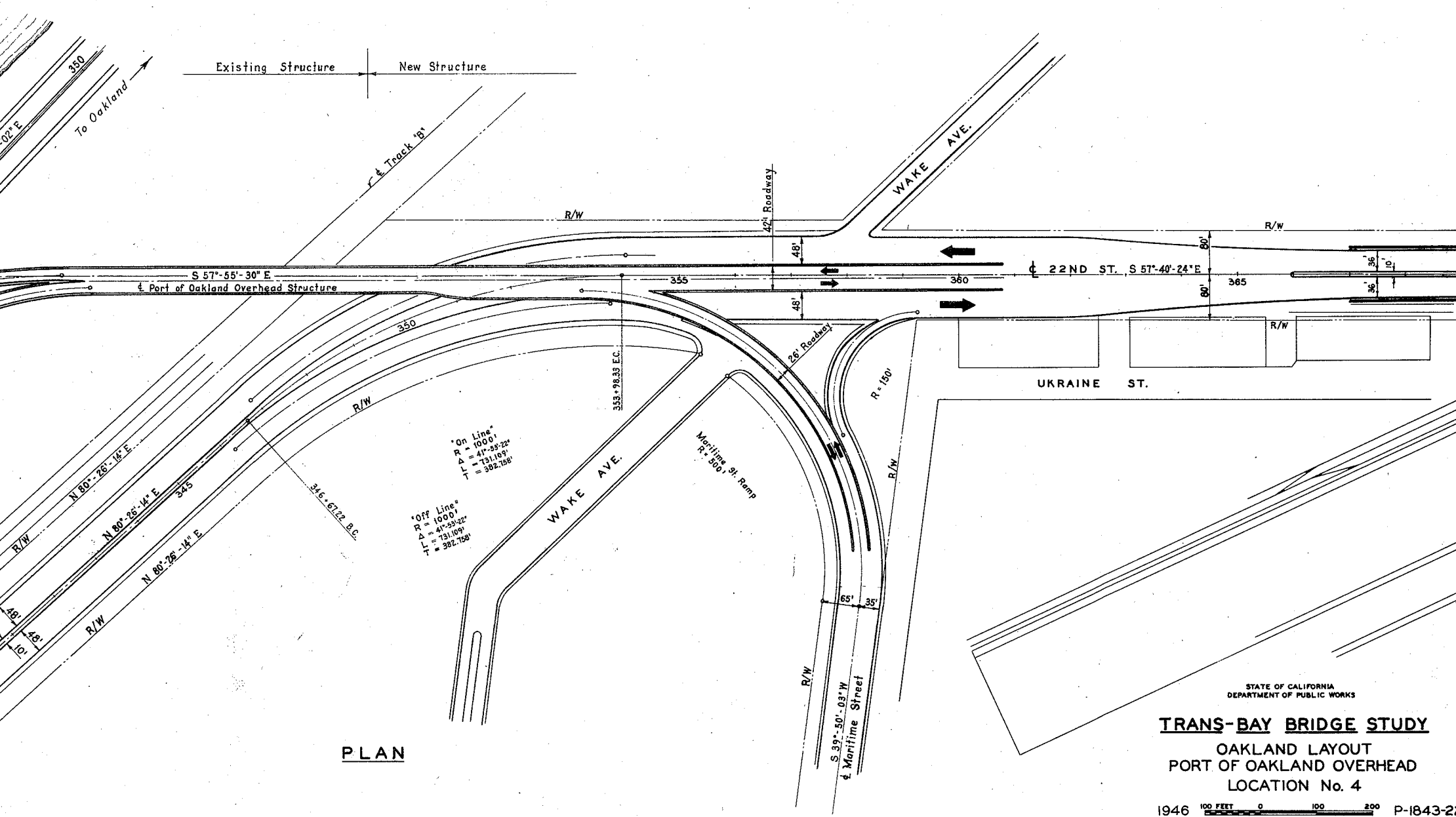
**TRANS-BAY BRIDGE STUDY**

OAKLAND LAYOUT  
SOUTHERN PACIFIC RAILROAD UNDERPASS  
LOCATION No. 4





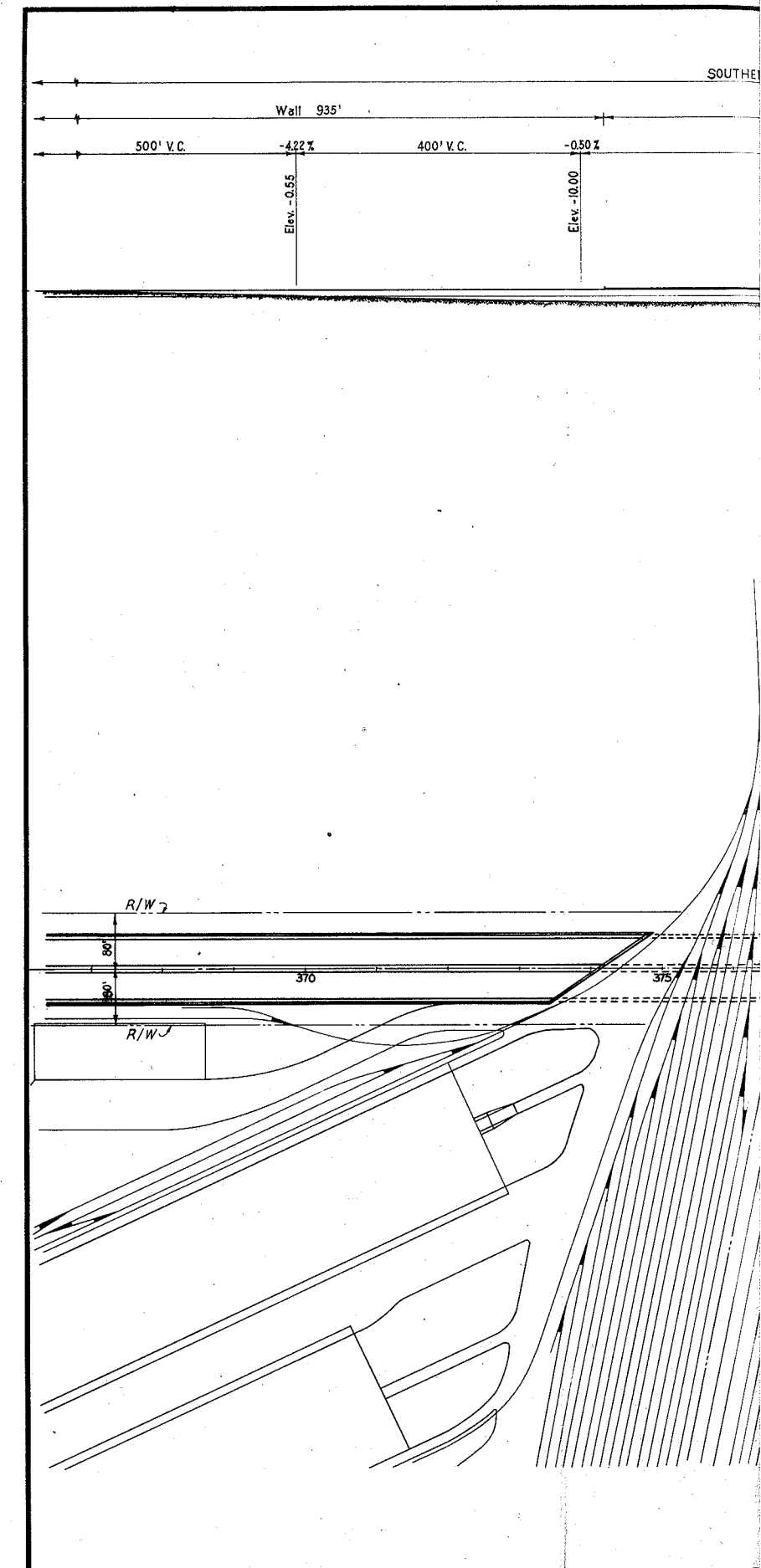
# ELEVATION



# PLAN

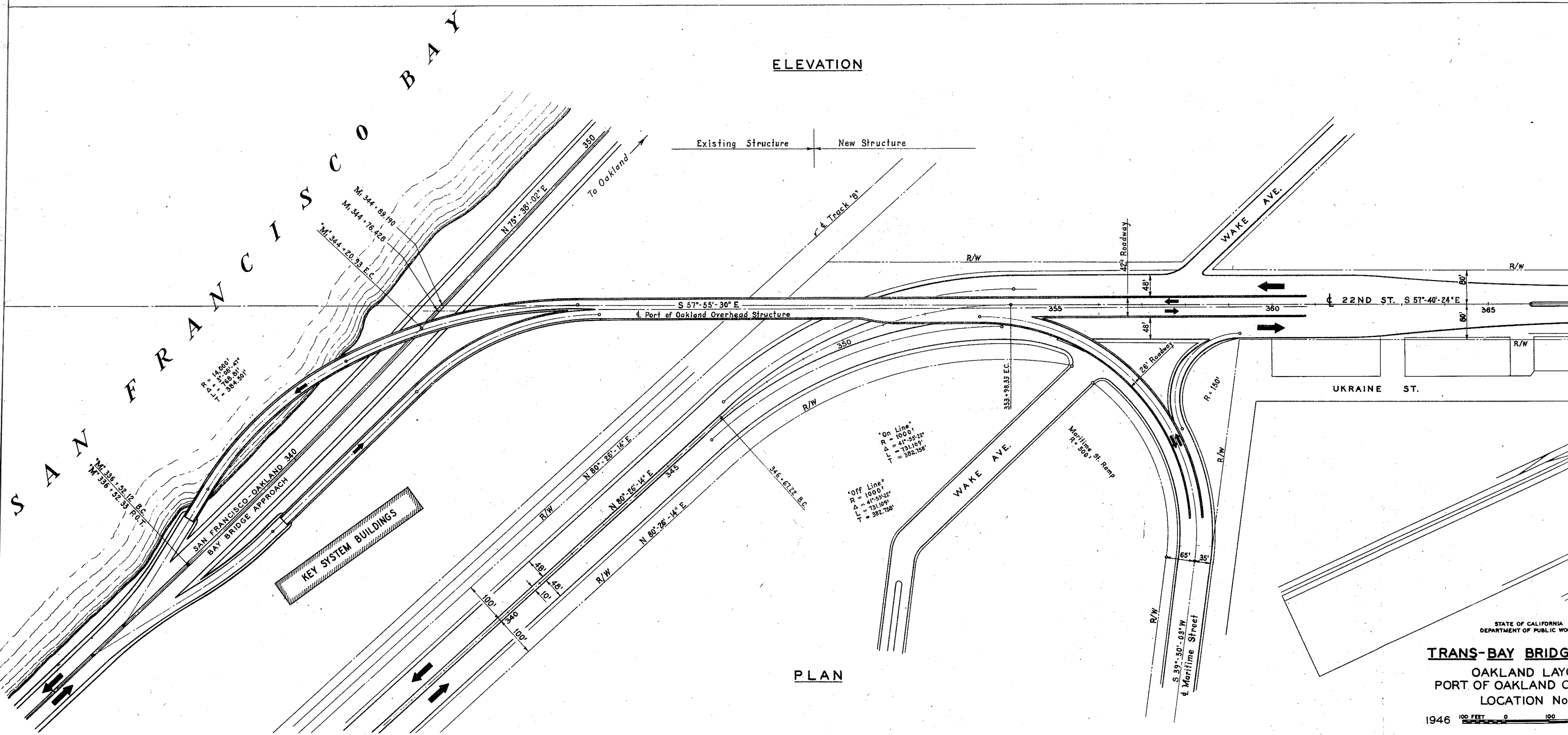
STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY BRIDGE STUDY**  
OAKLAND LAYOUT  
PORT OF OAKLAND OVERHEAD  
LOCATION No. 4

1946 100 FEET 0 100 200 P-1843-22

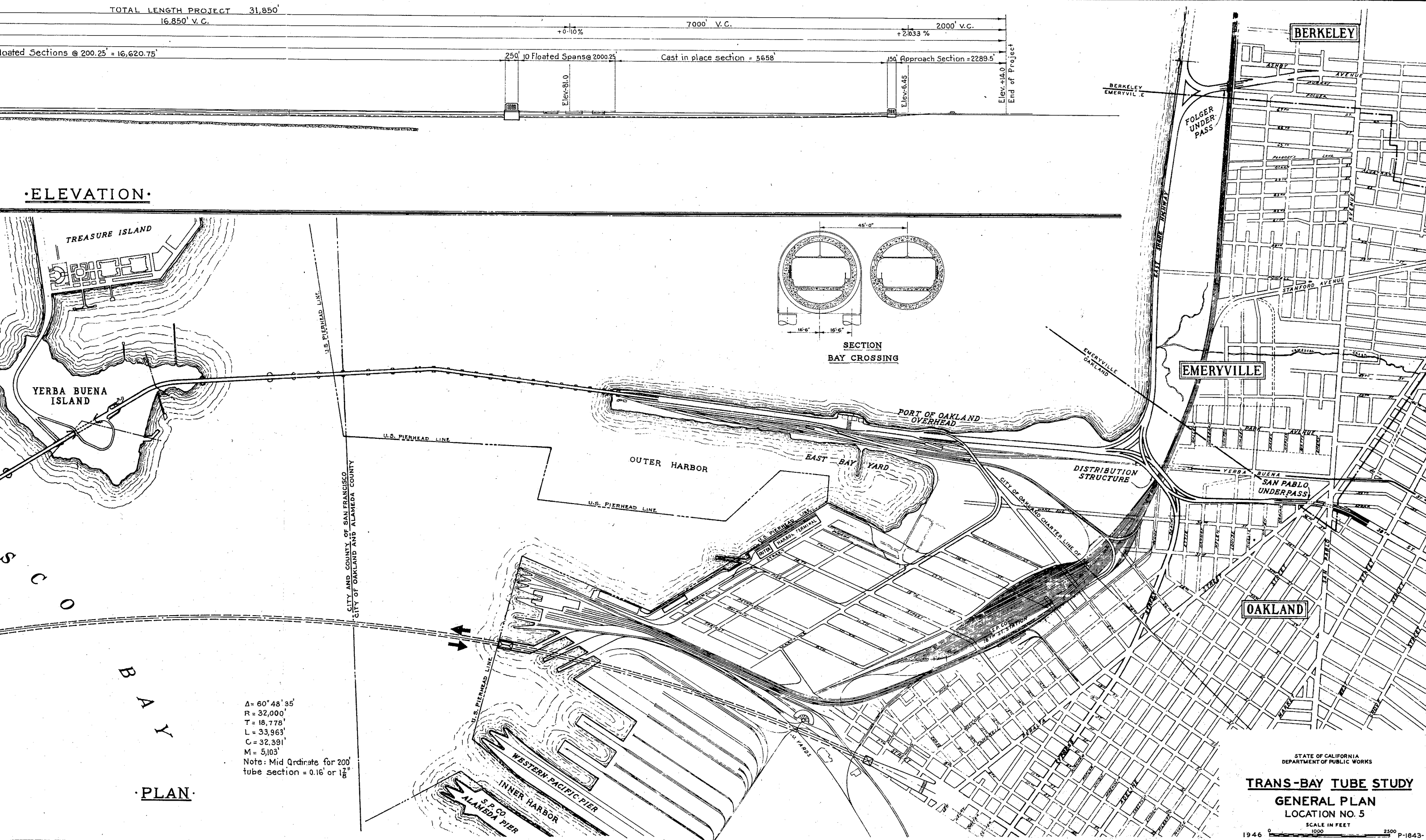




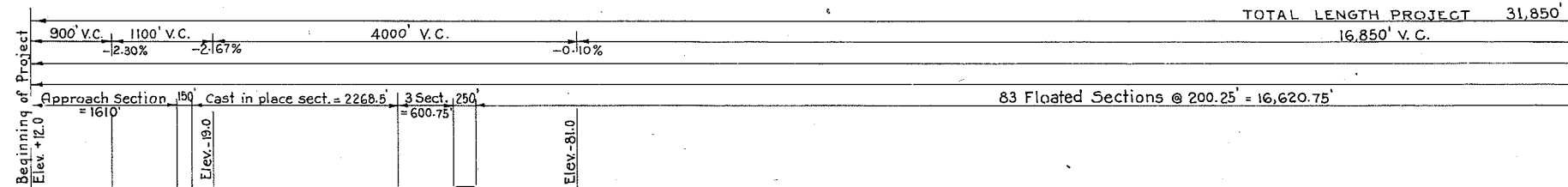
Grade and Surface		Trans-Bay Bridge Approach		Grade Level Elev. 10.00	
Port of Oakland	Structure	Steel Structure	335'	Concrete Structure	600'
Grades	Level	Level	300' V.C.	-5.0%	400' V.C.
					Level
					500'



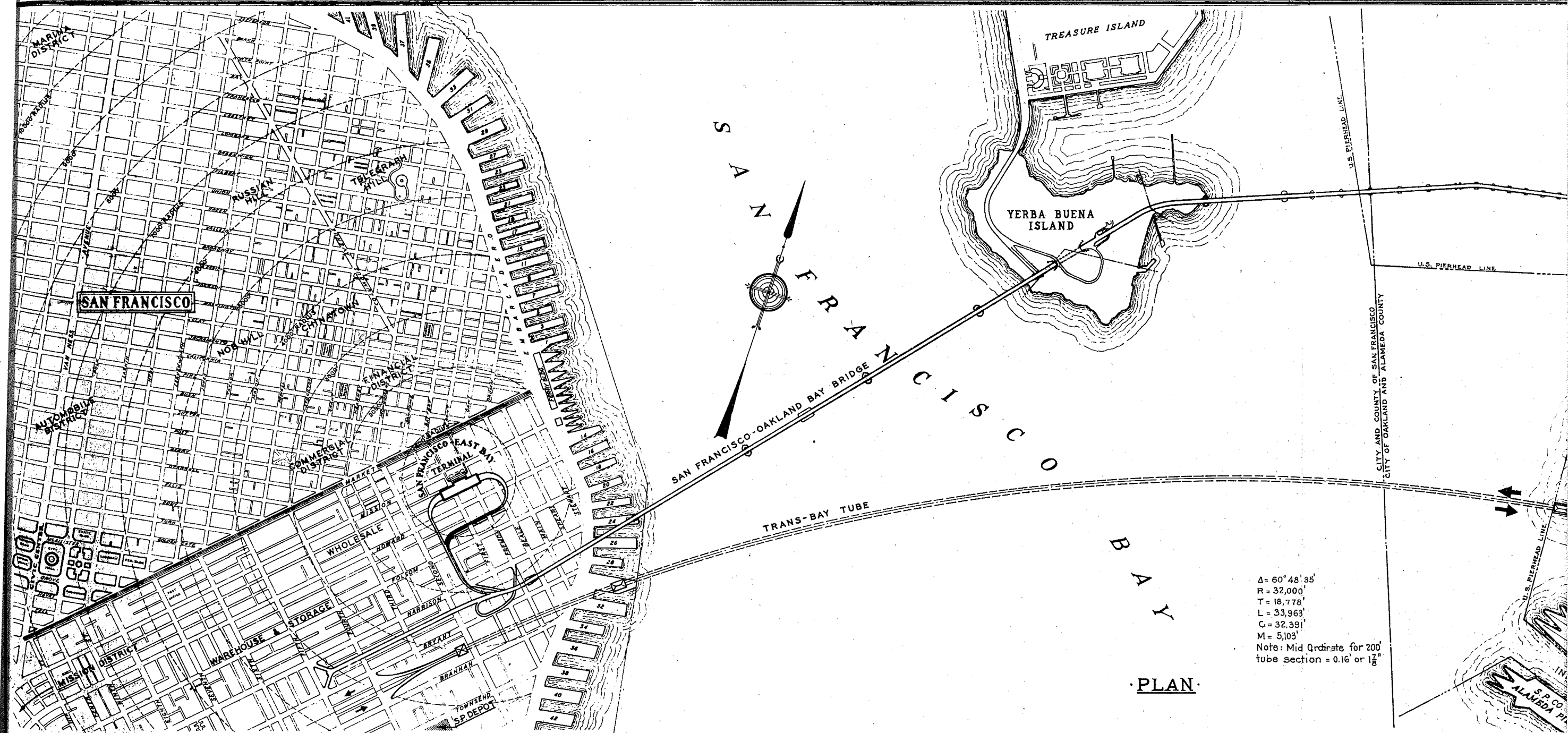
PLAN

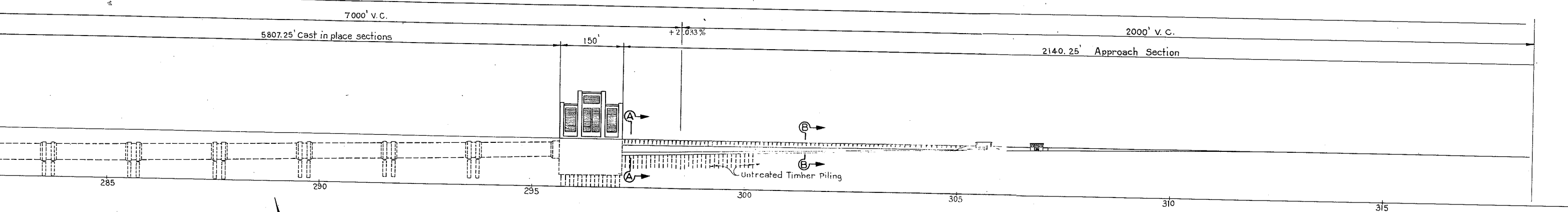




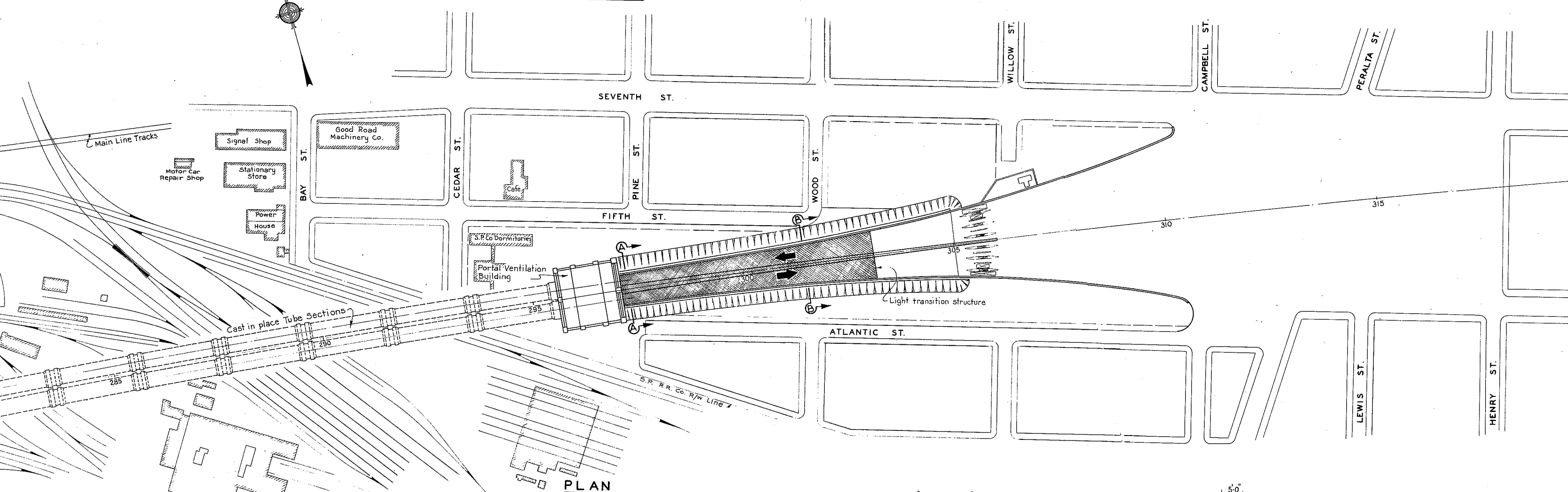


·ELEVATION·

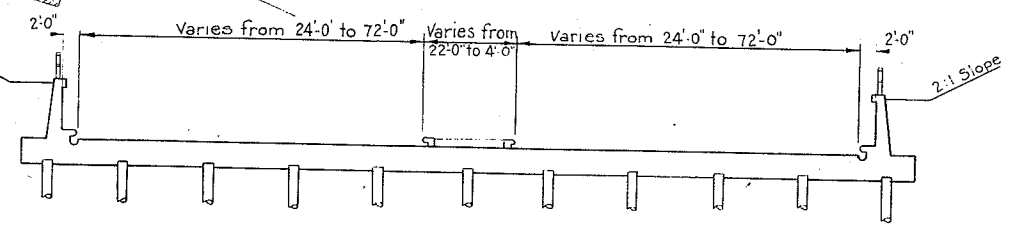




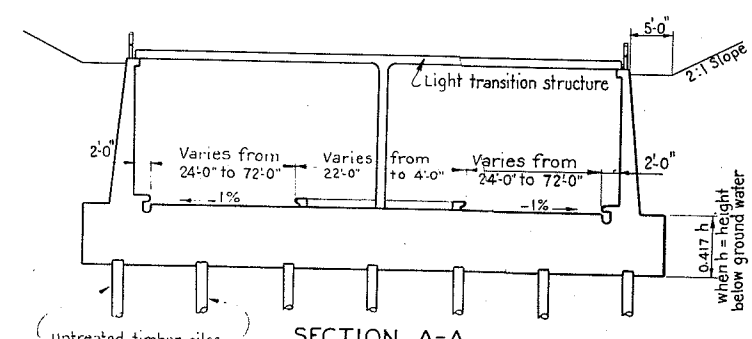
ELEVATION



PLAN



SECTION B-B

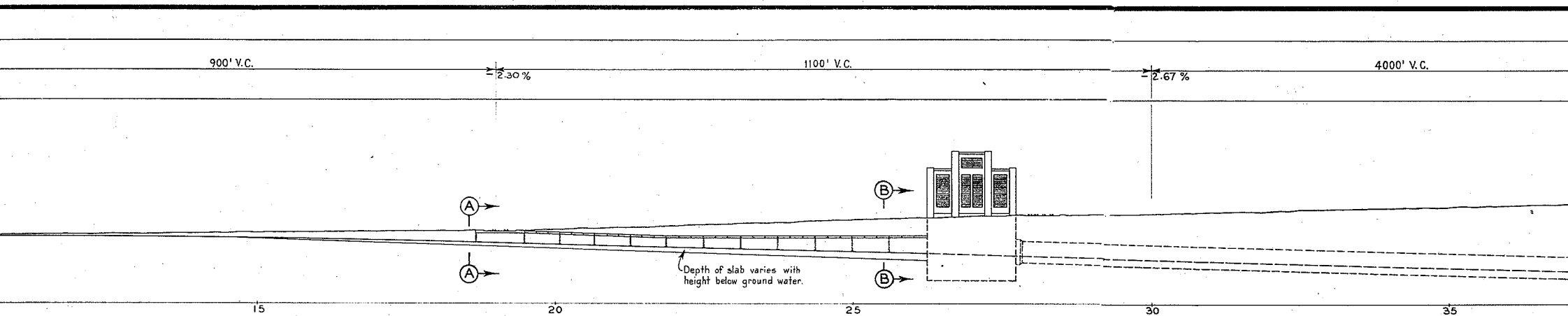


SECTION A-A  
Scale 1" = 10'

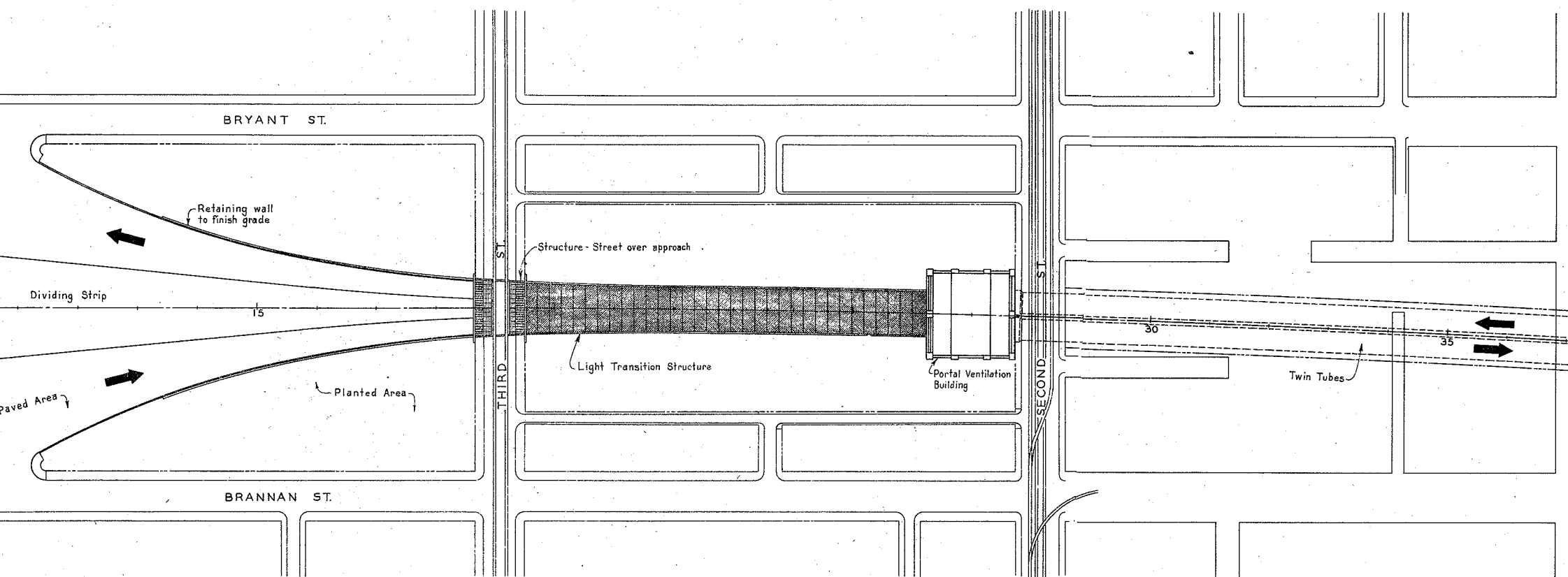
STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY TUBE STUDY**  
**OAKLAND APPROACH**  
LOCATION NO. 5



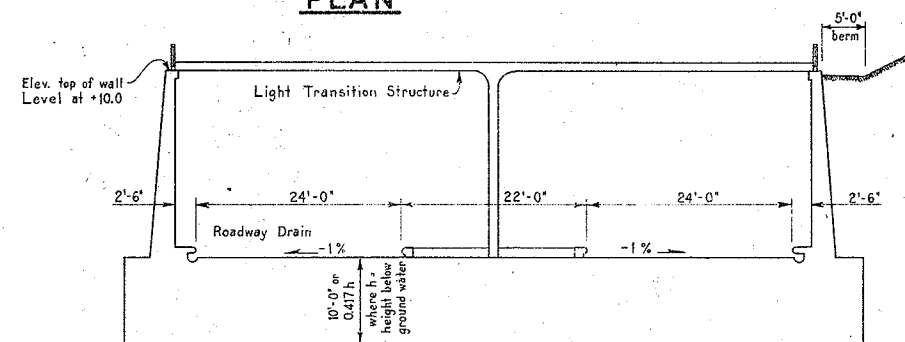




**ELEVATION**

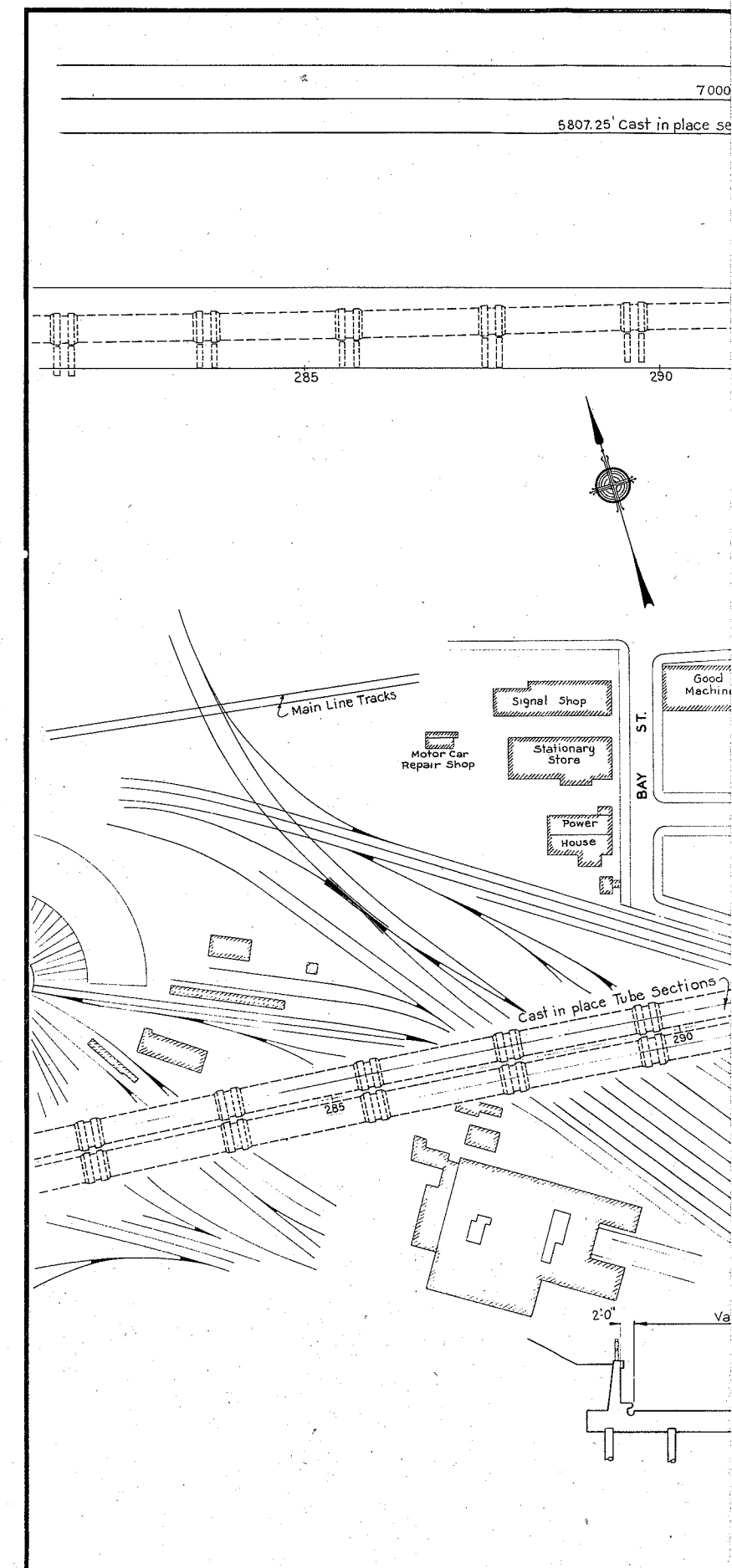


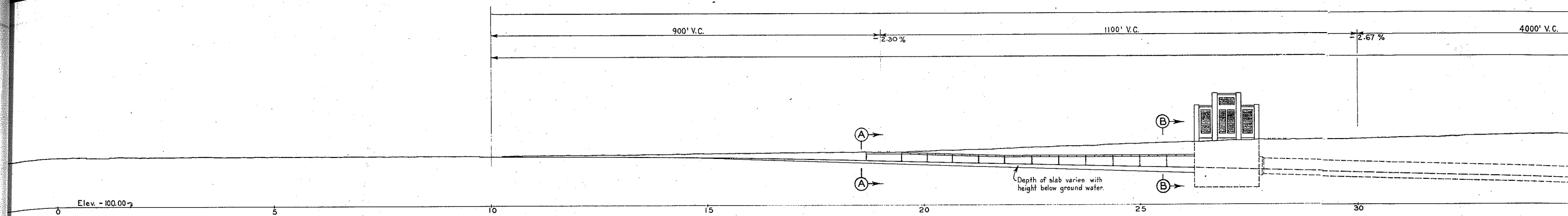
**PLAN**



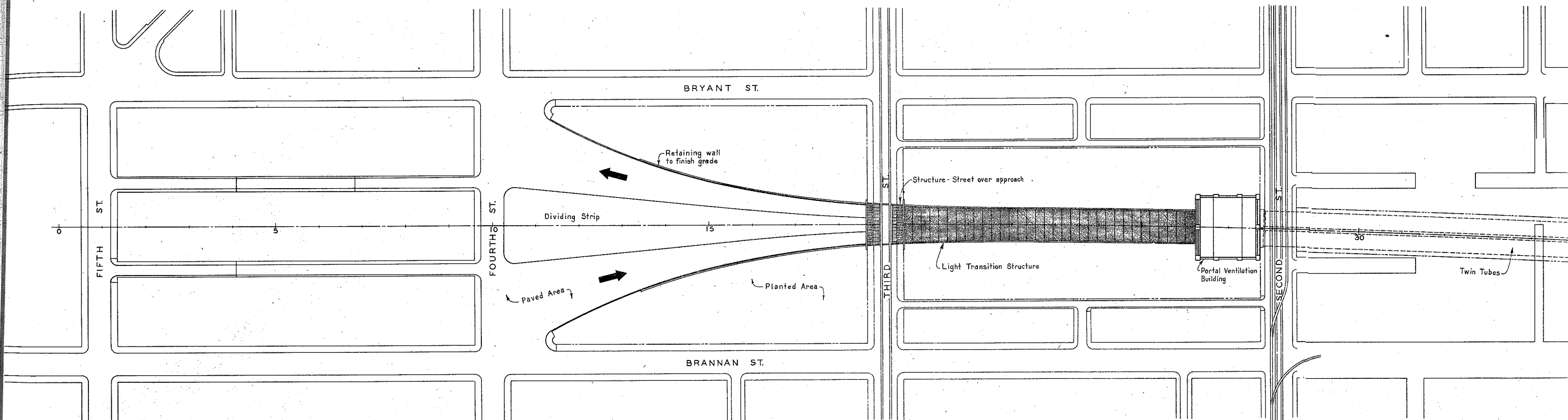
**SECTION B-B**  
Scale 1" = 10'

STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY TUBE STUDY**  
SAN FRANCISCO APPROACH  
LOCATION No. 5  
1946 100 FEET 0 100 200 P-1843-

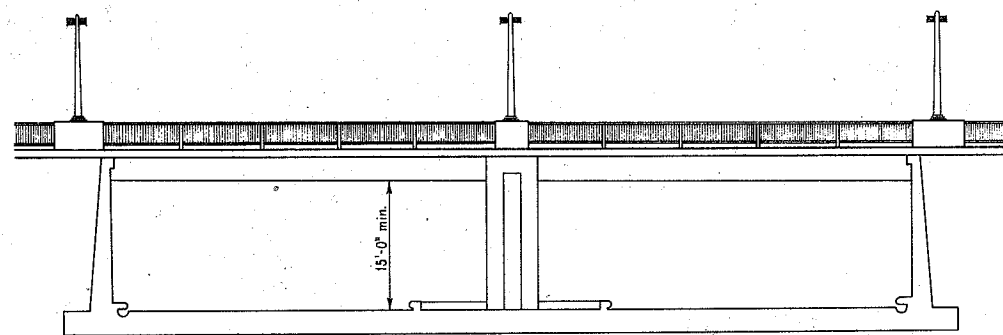




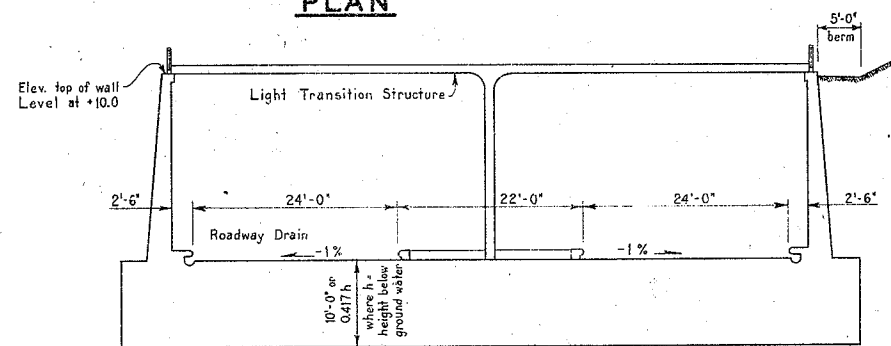
**ELEVATION**



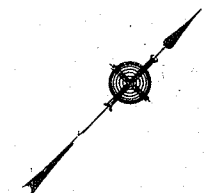
**PLAN**



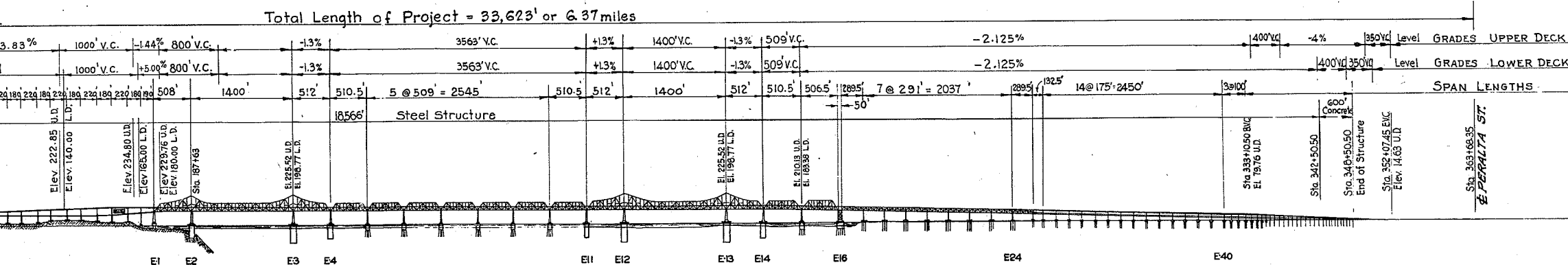
**SECTION A-A**  
Scale 1" = 10'



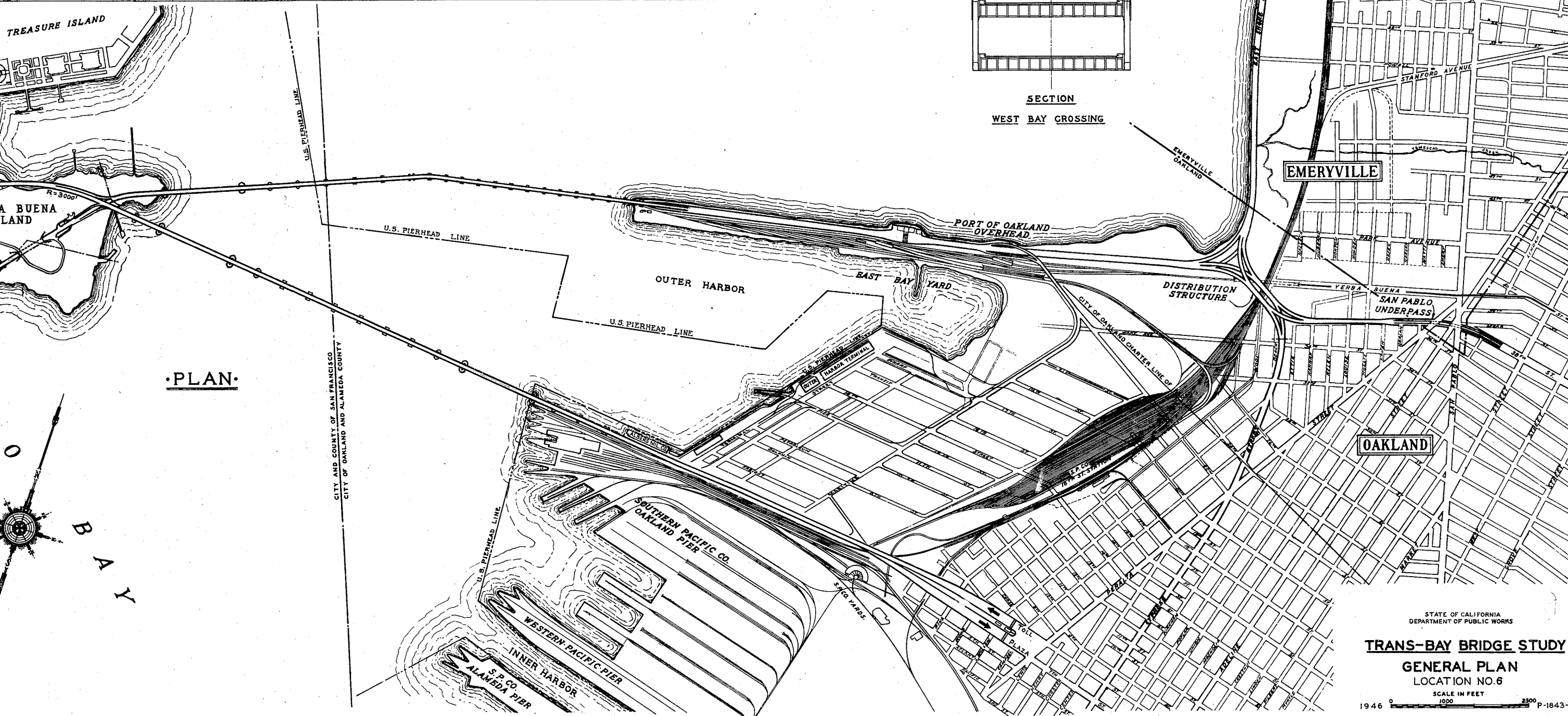
**SECTION B-B**  
Scale 1" = 10'



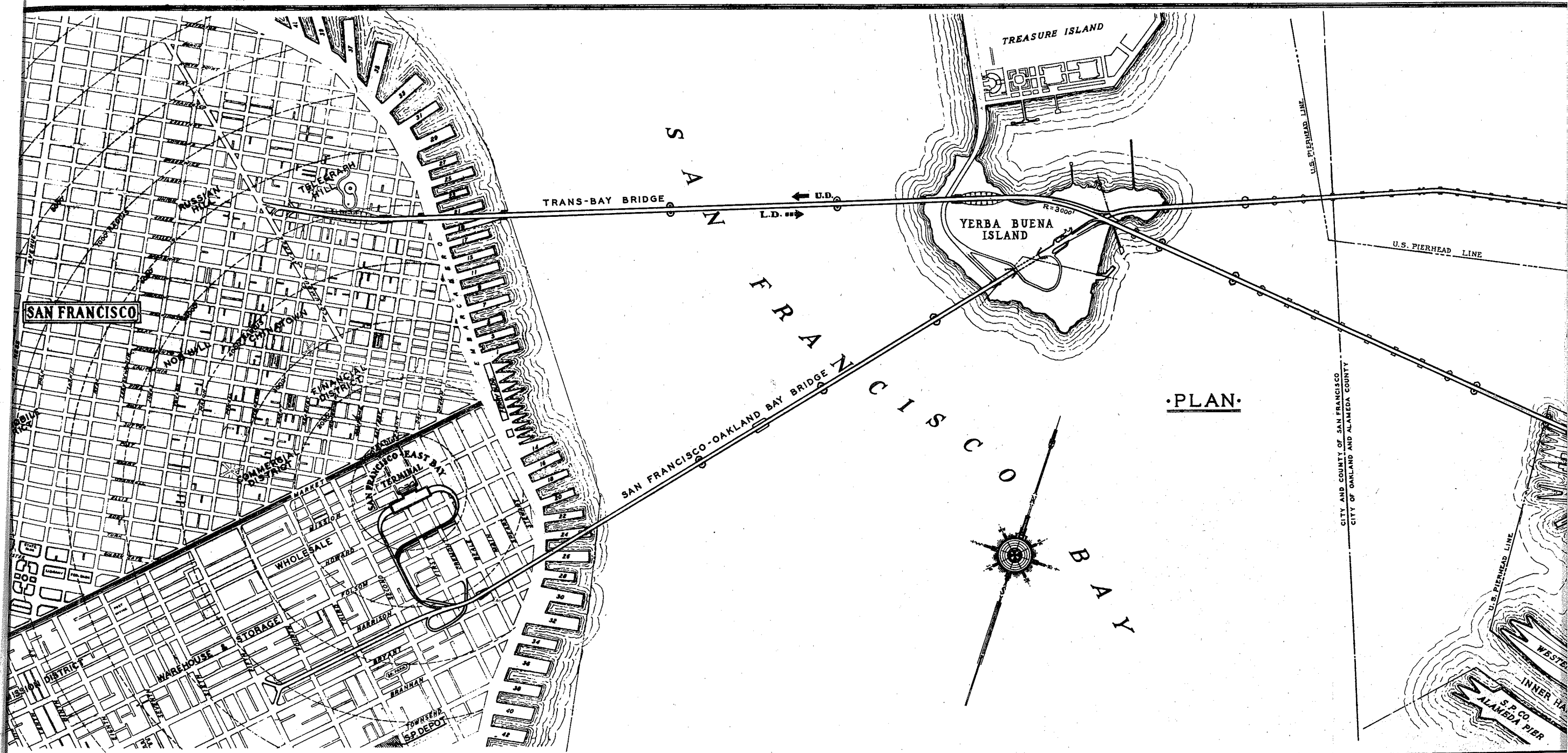
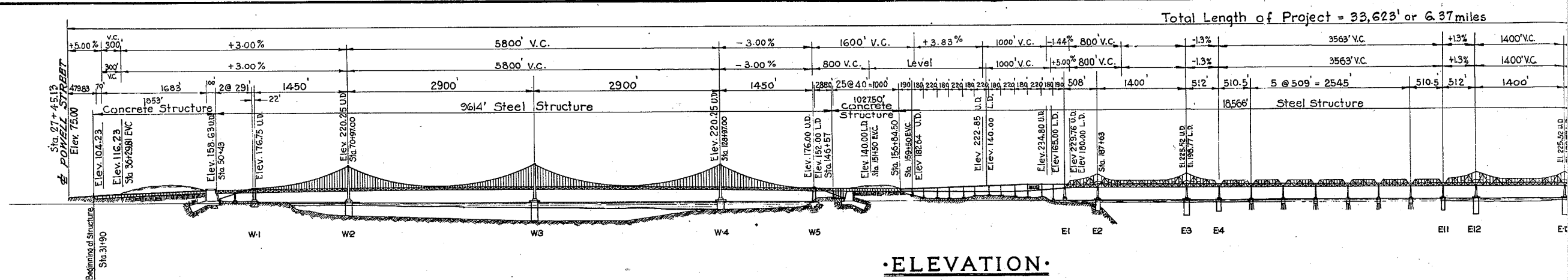




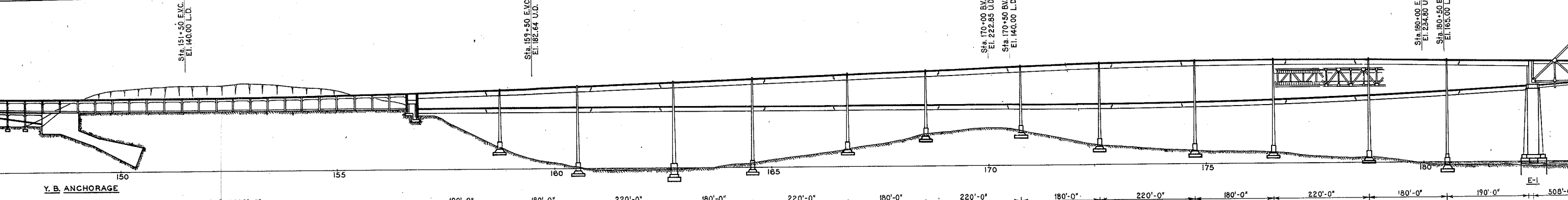
ELEVATION.



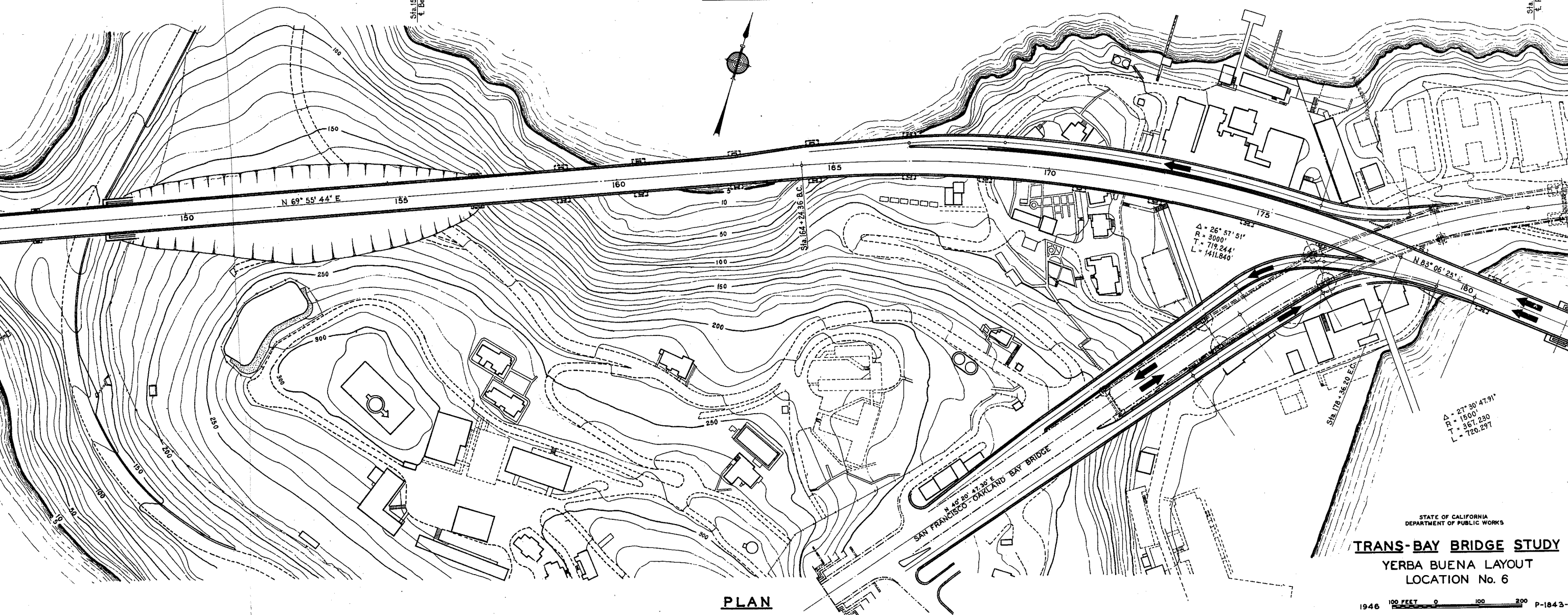
PLAN.







ELEVATION

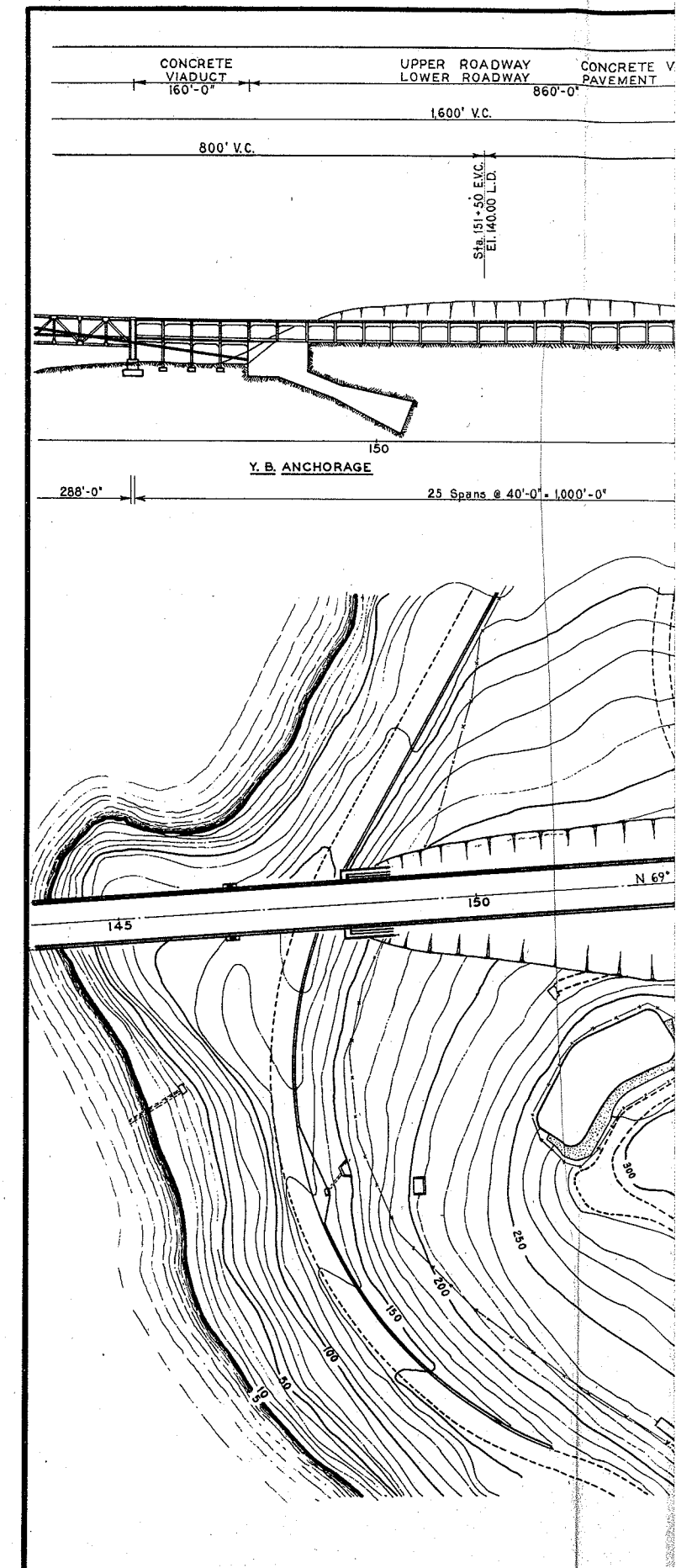


STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS

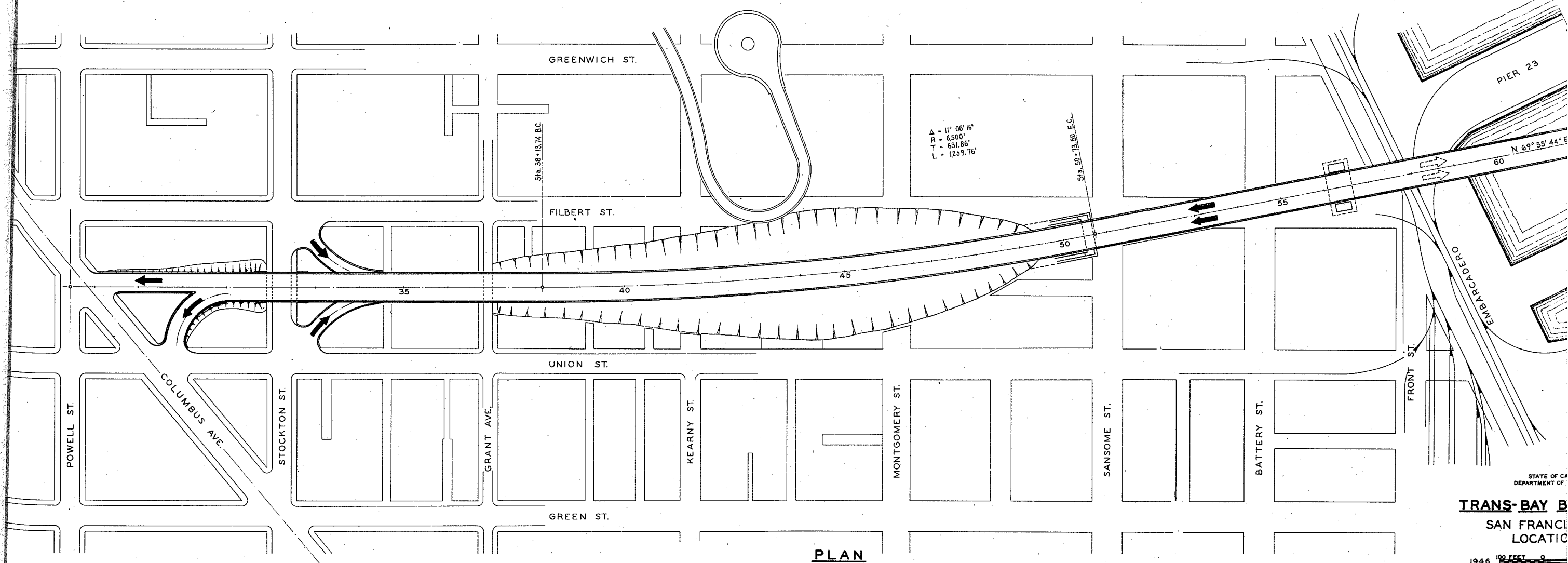
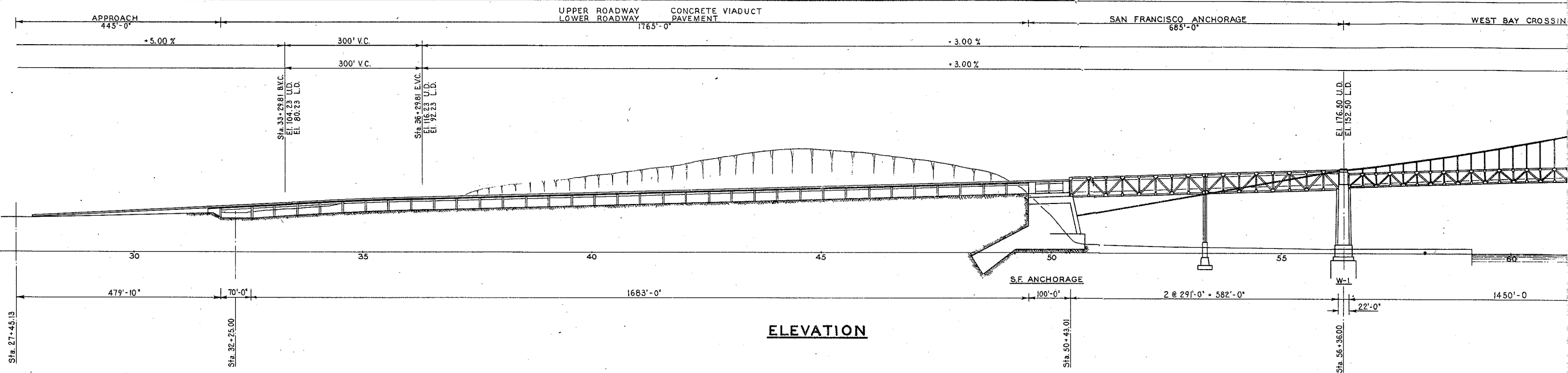
TRANS-BAY BRIDGE STUDY

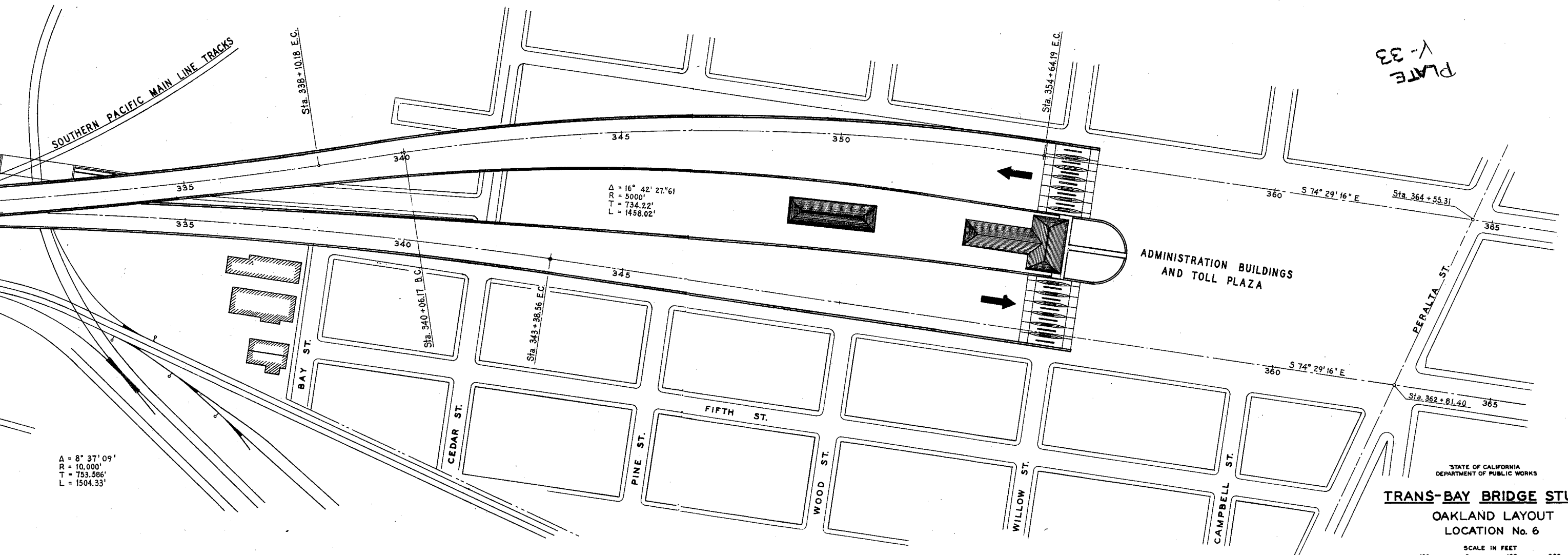
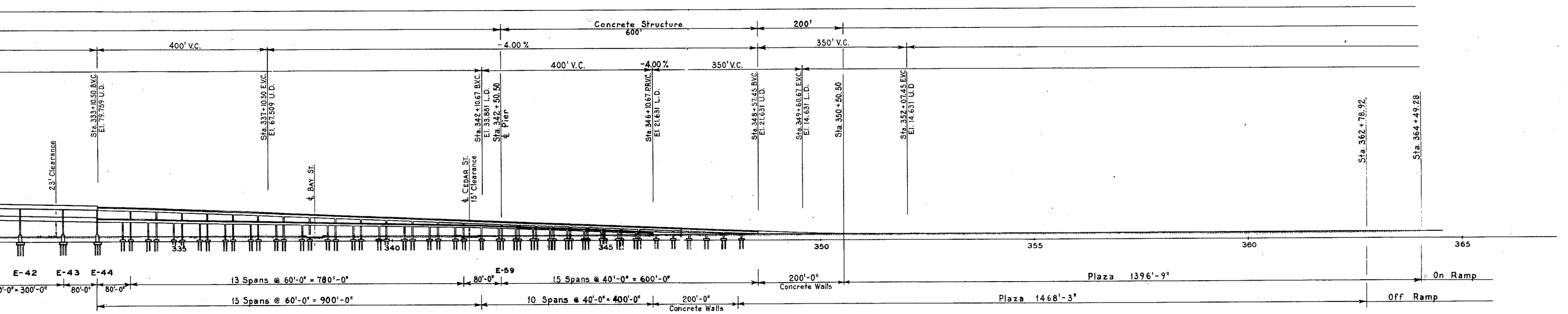
YERBA BUENA LAYOUT  
LOCATION No. 6

1946 100 FEET 0 100 200 P-1843-5









$\Delta = 8^\circ 37' 09''$   
 $R = 10,000'$   
 $T = 753.566'$   
 $L = 1504.33'$

PLATE V-33

STATE OF CALIFORNIA  
 DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY BRIDGE STUDY**  
 OAKLAND LAYOUT  
 LOCATION No. 6

SCALE IN FEET  
 1946 100 0 100 200 P-1843-



-2.125 %

400' V.C

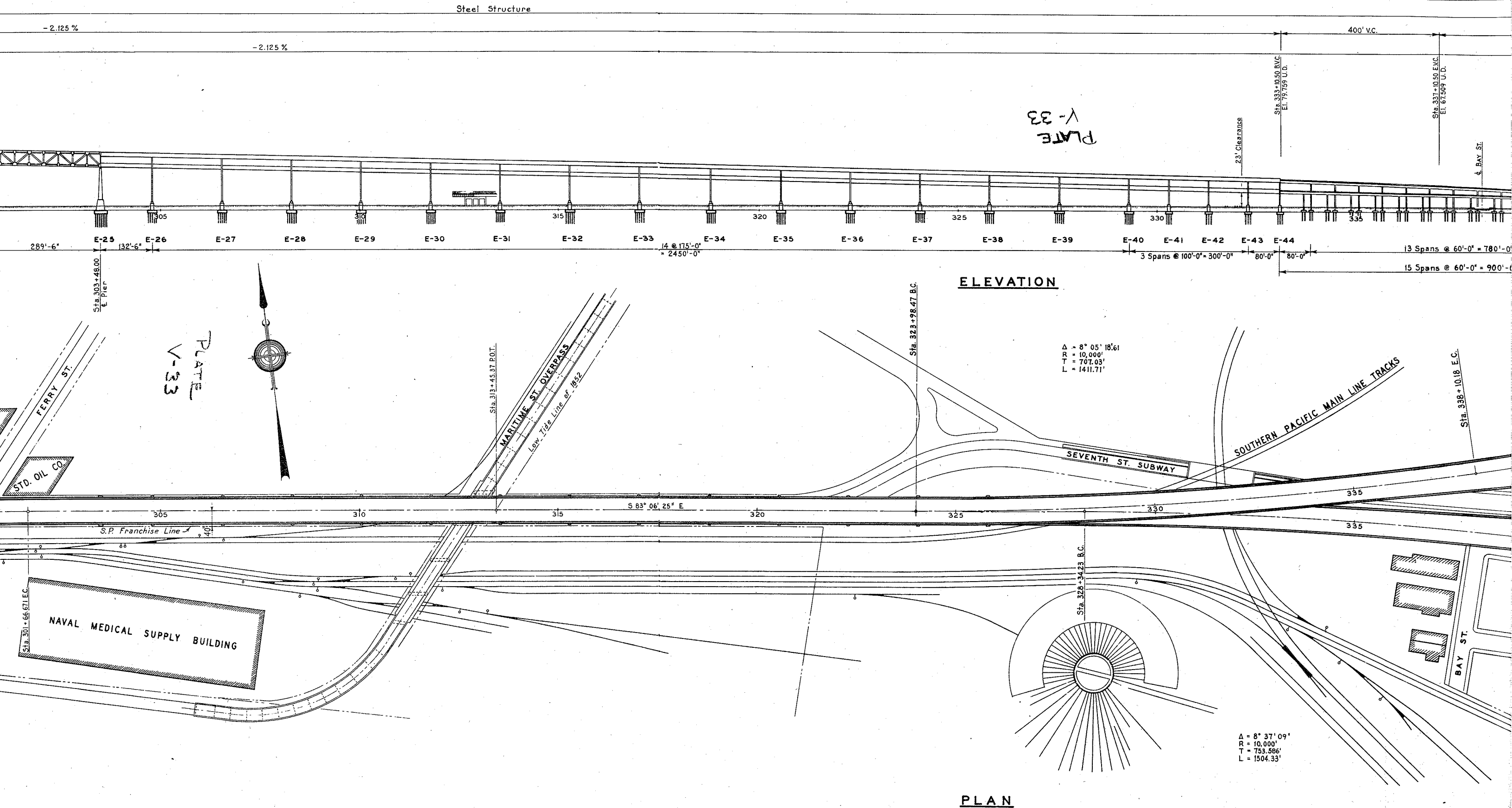
PLATE  
V-33

PLATE  
V-33

ELEVATION
$$\begin{aligned}\Delta &= 8^{\circ} 05' 18.61'' \\ R &= 10,000' \\ T &= 707.03' \\ L &= 1411.71'\end{aligned}$$

PLAN

$\Delta = 8^{\circ} 37' 09''$   
 $R = 10,000'$   
 $T = 753.586'$   
 $L = 1504.33'$



- 2.125 %



Sta 291+66.692 E.C.

$$\begin{aligned}\Delta &= 1^{\circ} 54' 36.77'' \\ R &= 10,000' \\ T &= 166.713' \\ L &= 333.405'\end{aligned}$$

KRAFT BUILDING

FERRY ST.

STD. OIL CO.

PLATE  
V-33



Sta. 313 + 45.37 P.O.T.

Sta. 313 + 45.37 P.O.T.

**MARITIME ST. OVERPASS**

Low Tide Line of

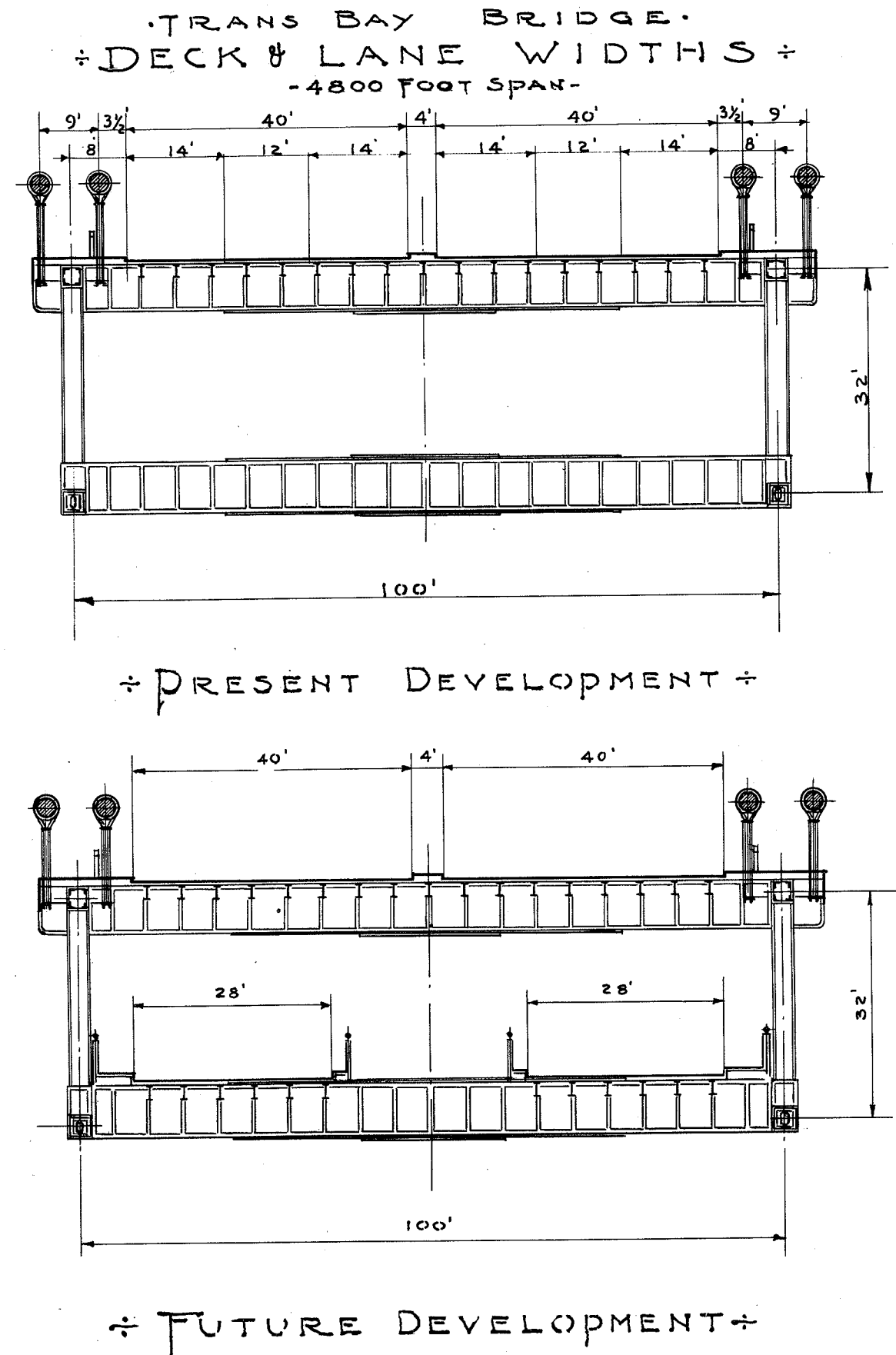
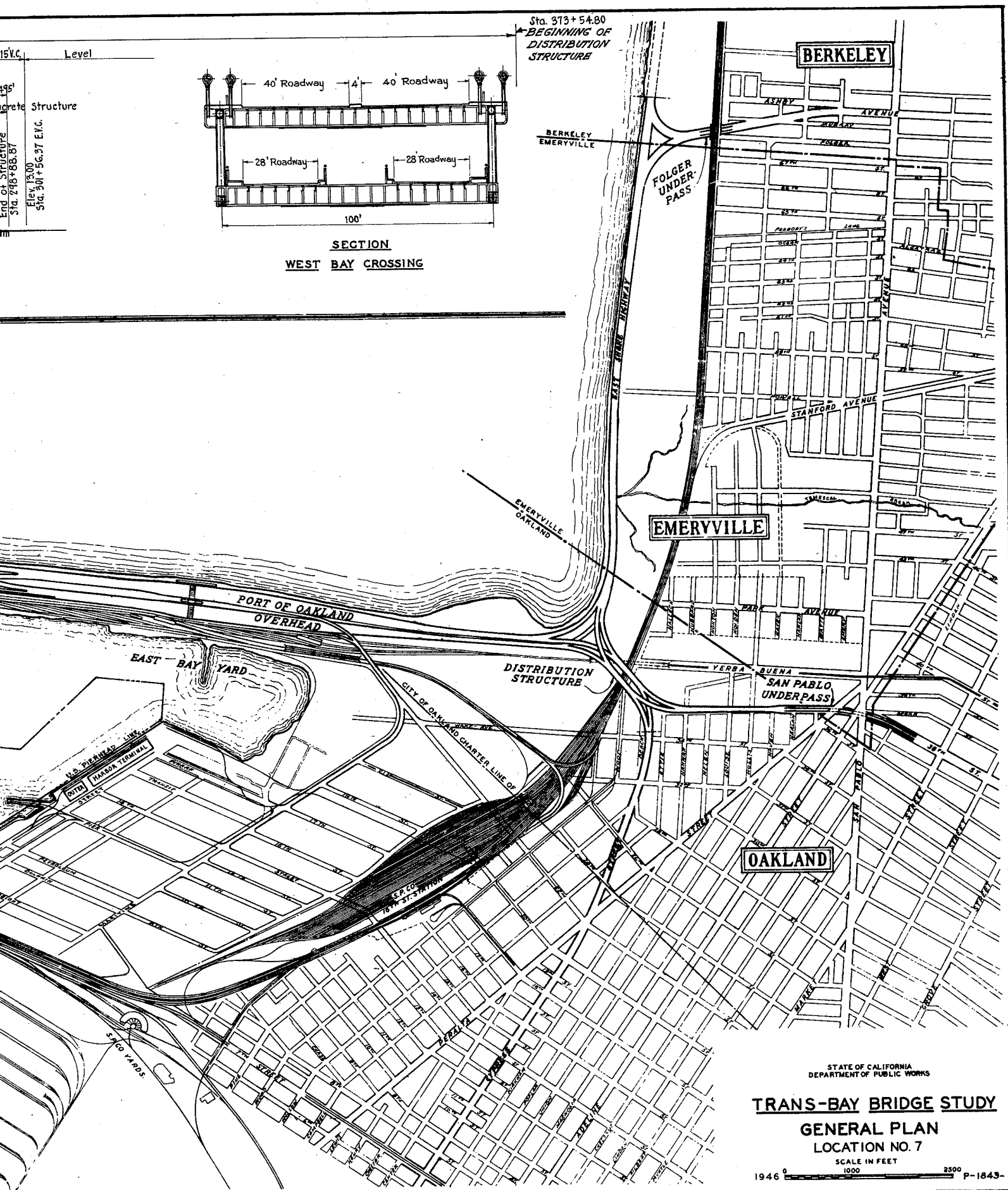
S 83° 06' 25" E

Sta. 323+98.47 B.C.

$$\begin{aligned}\Delta &= 1^{\circ} 54' 36.77'' \\ R &= 10.000' \\ T &= 166.713' \\ L &= 333.405'\end{aligned}$$
$$\frac{54 \div 30}{1} + 66.671 \text{ FC}$$

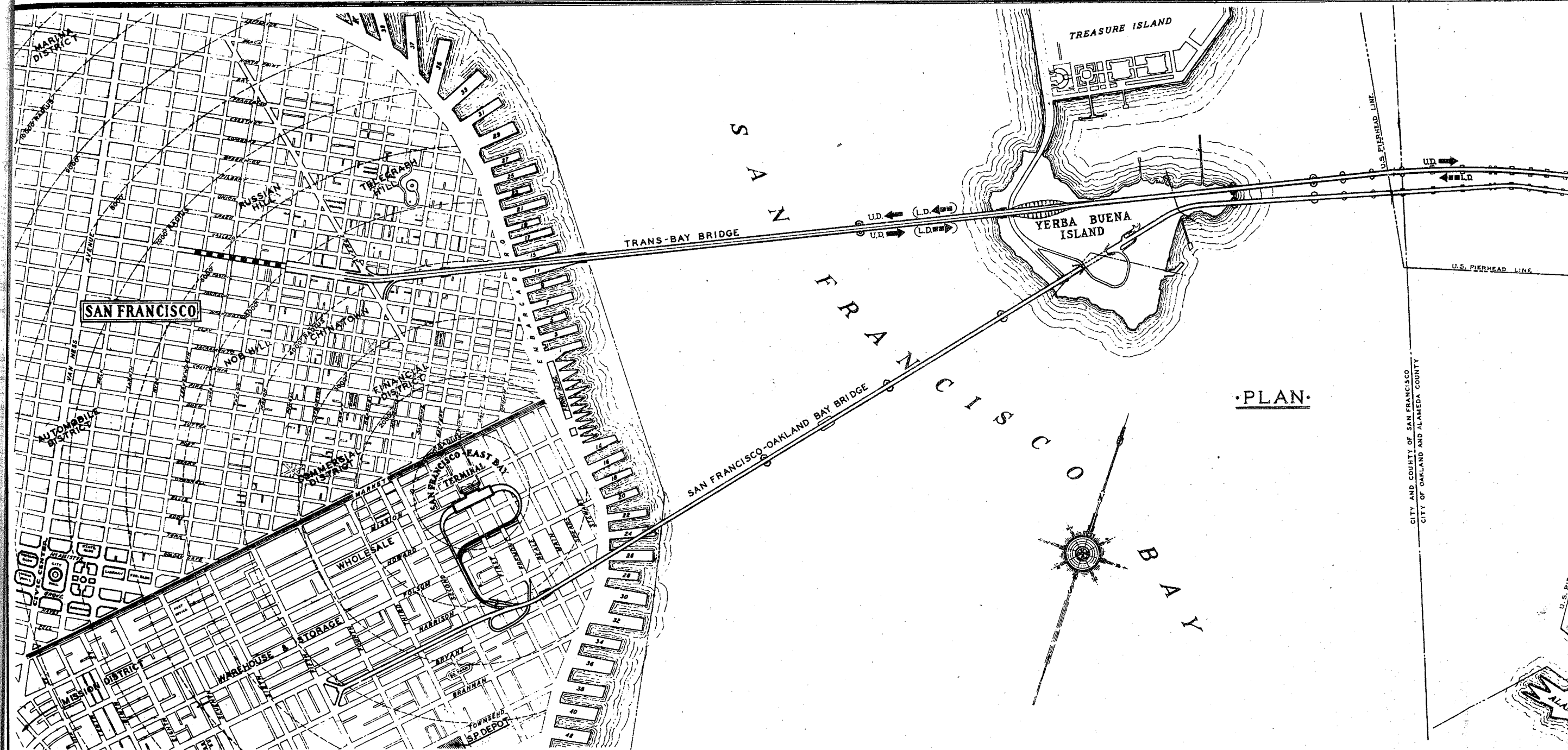
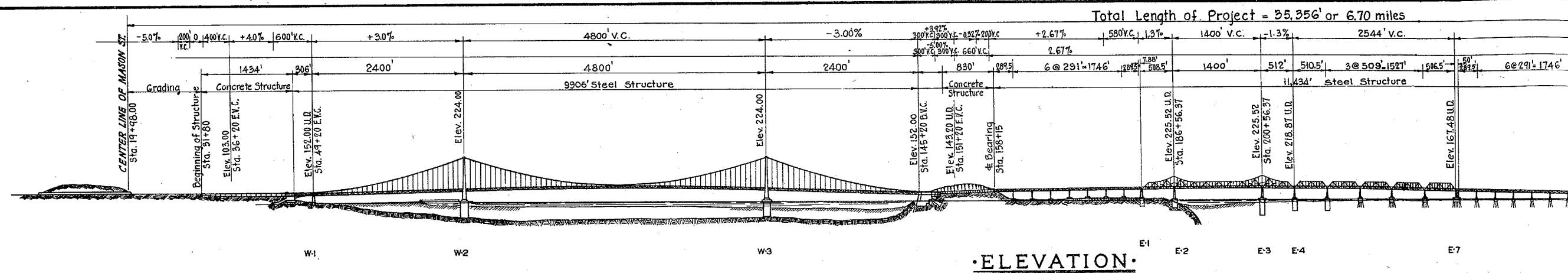
NAVAL MEDICAL SUPPLY BUILDING

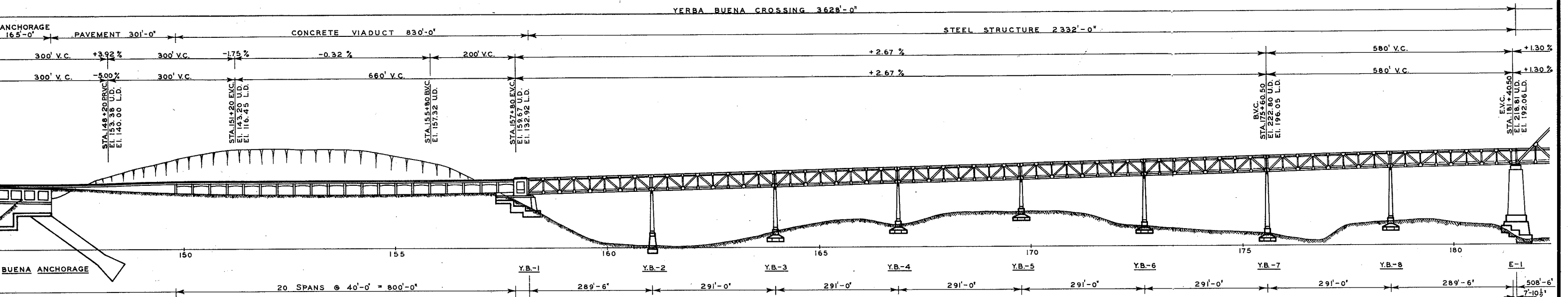




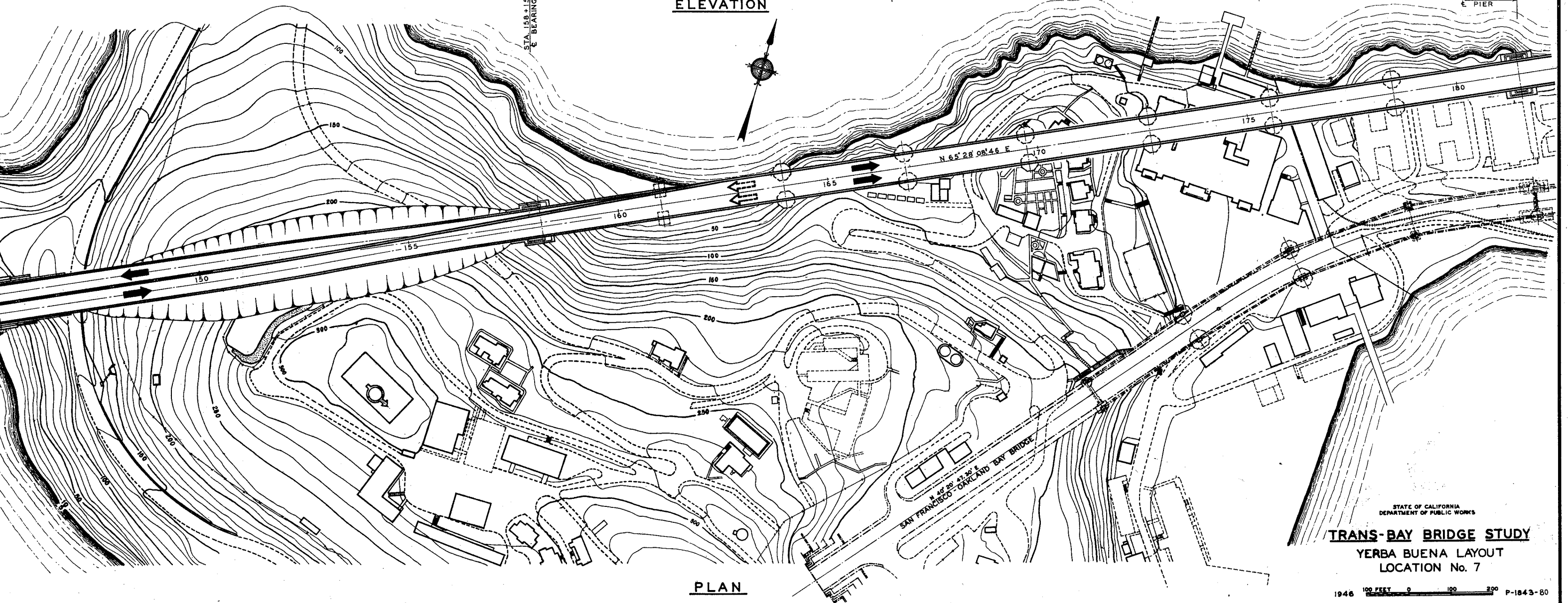




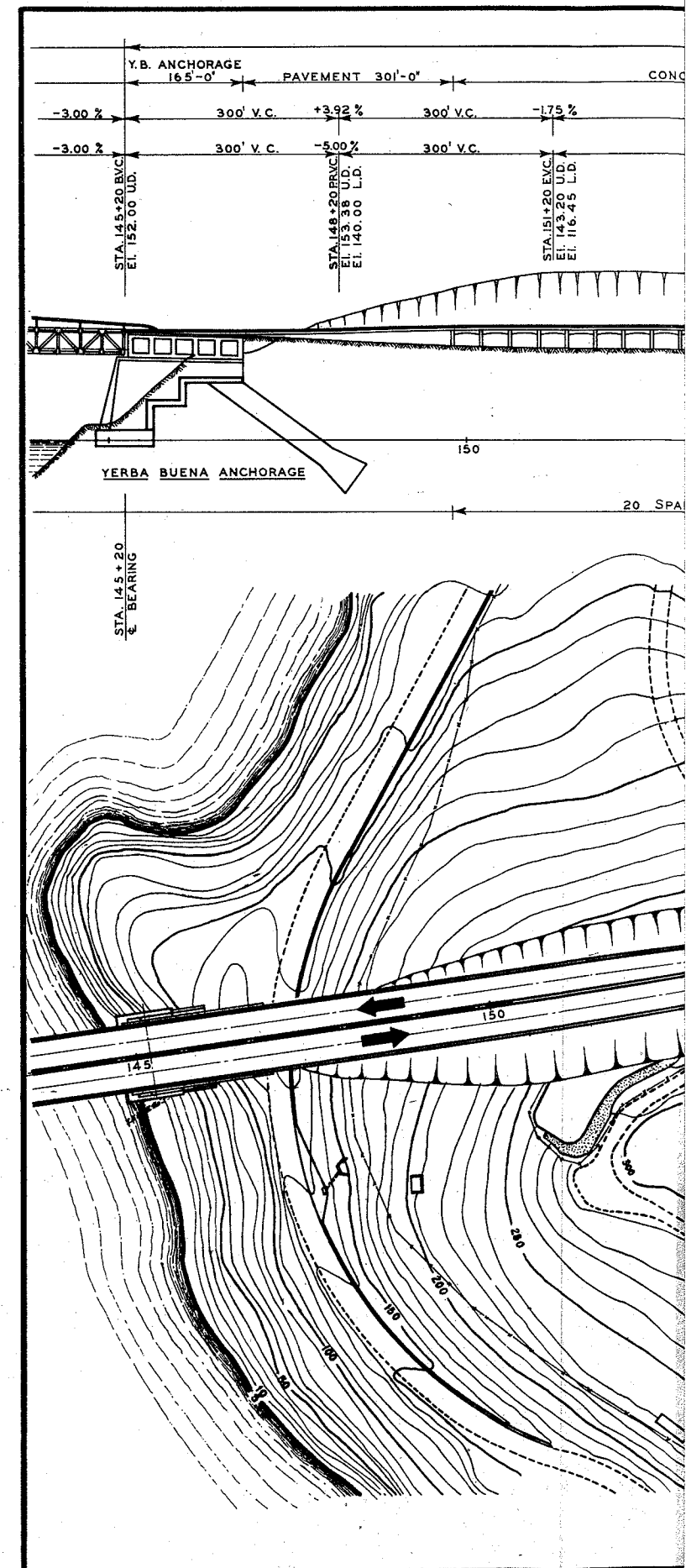
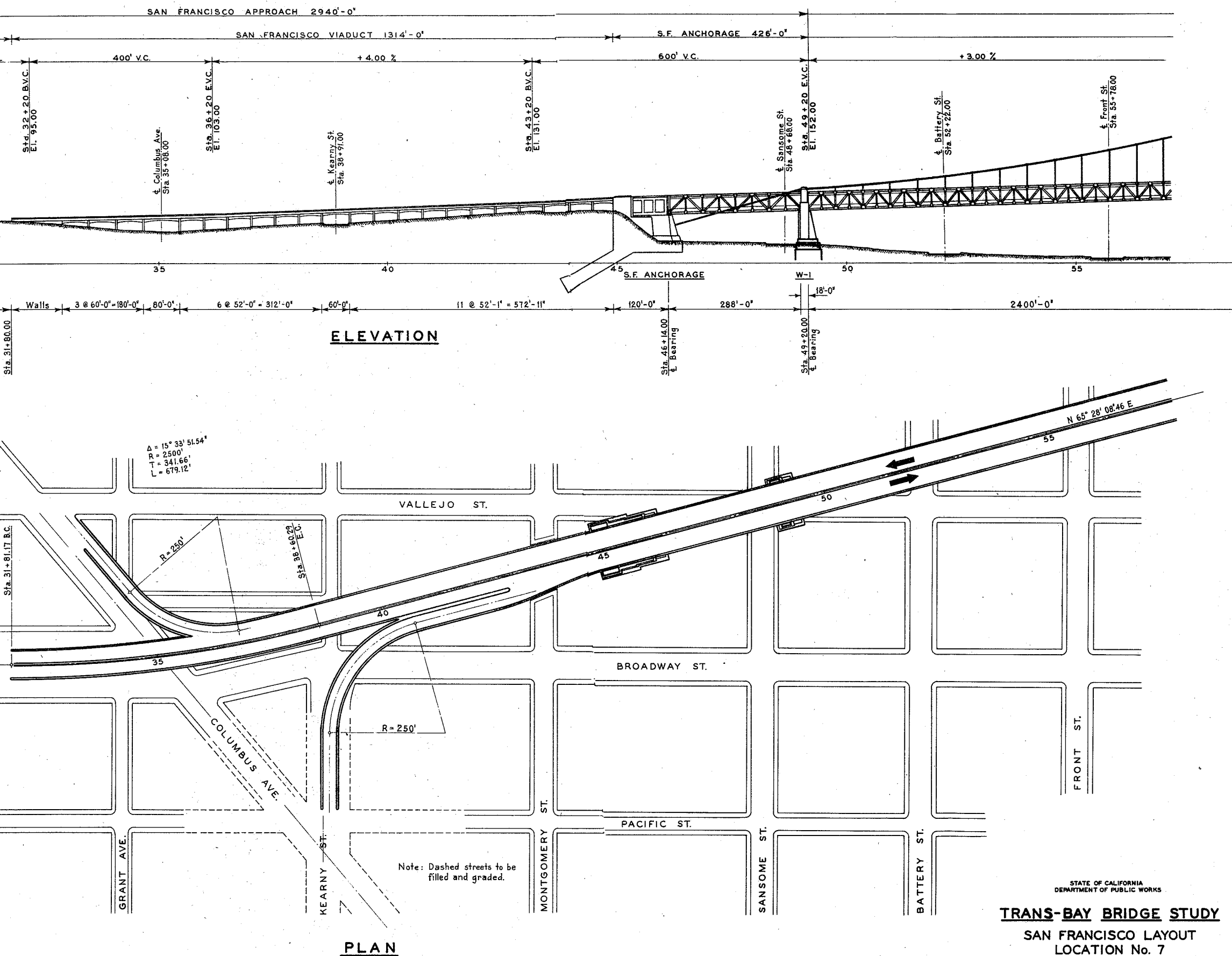


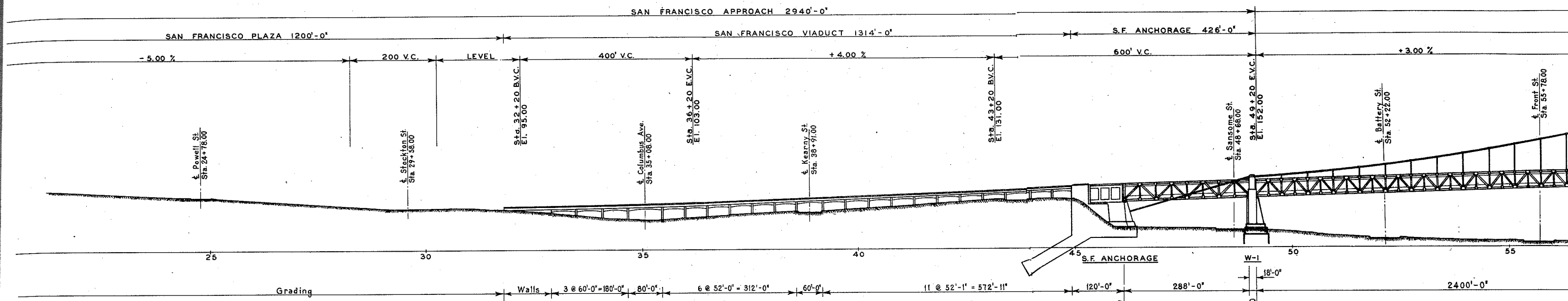


**ELEVATION**

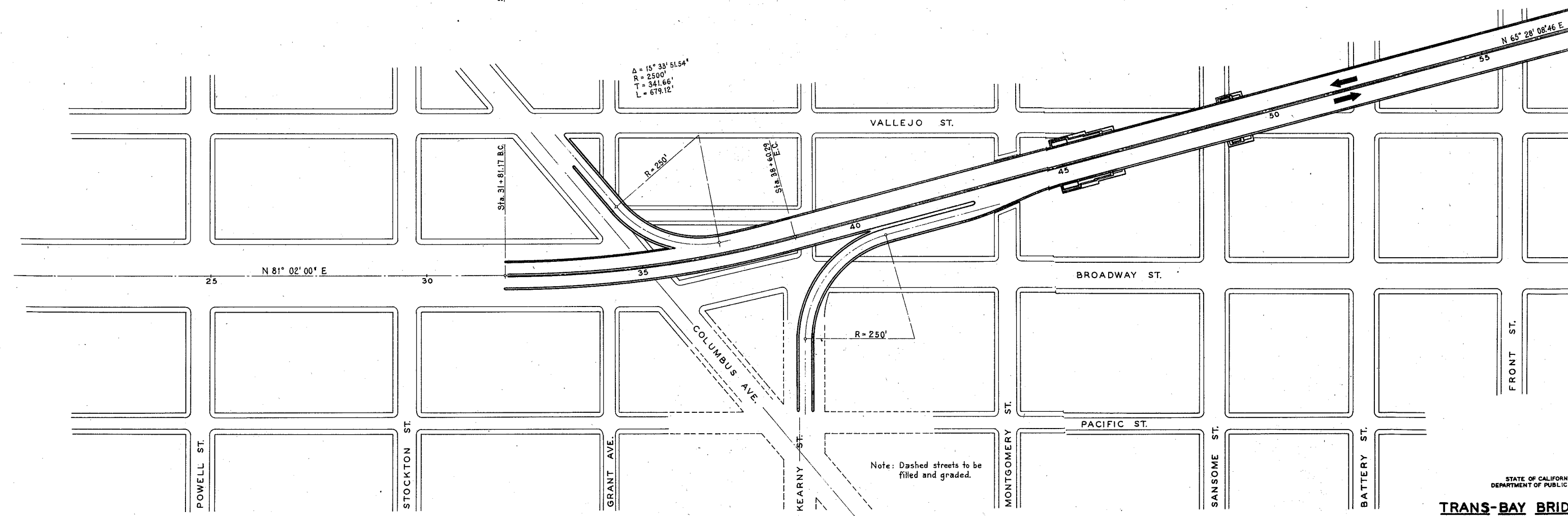








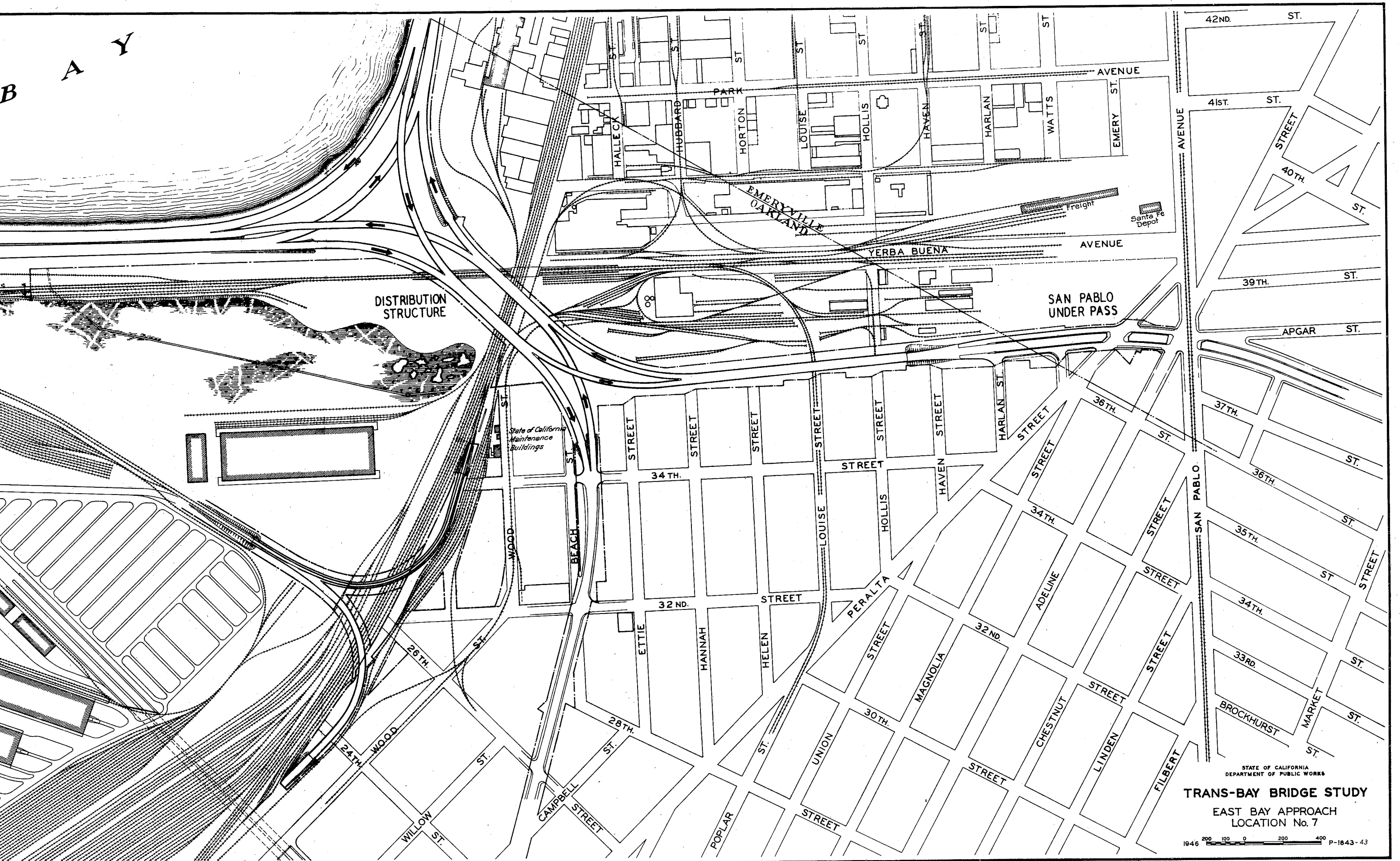
**ELEVATION**



**PLAN**

STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY BRIDGE**  
SAN FRANCISCO  
LOCATION No. 1





STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY BRIDGE STUDY**  
EAST BAY APPROACH  
LOCATION No. 7  
1946 0 200 400 P-1843-43

S A N

F R A N C I S C O

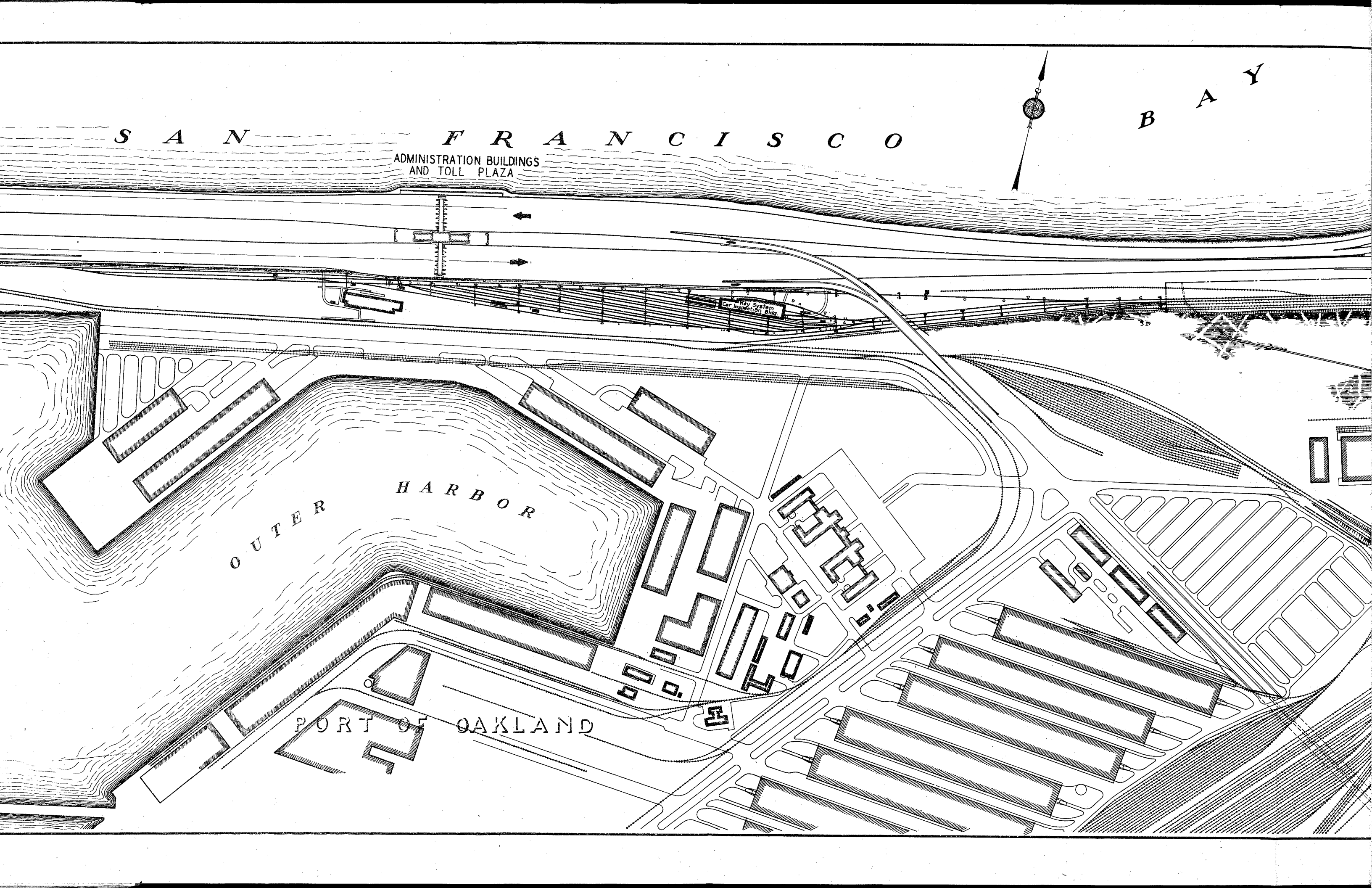
B A Y

ADMINISTRATION BUILDINGS  
AND TOLL PLAZA

Key System  
Car Inspection Bldg

O U T E R  
H A R B O R

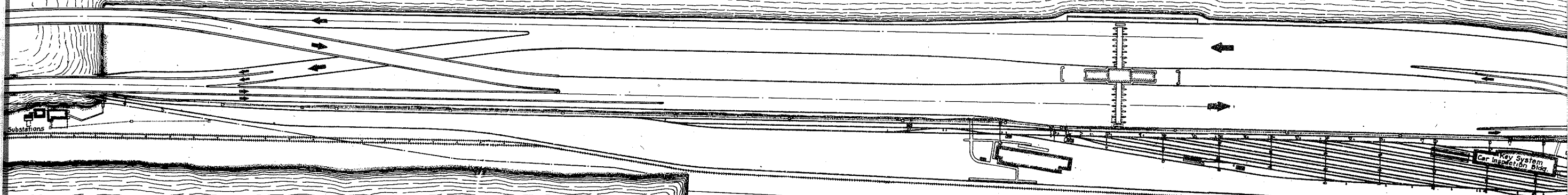
P O R T O F  
O A K L A N D





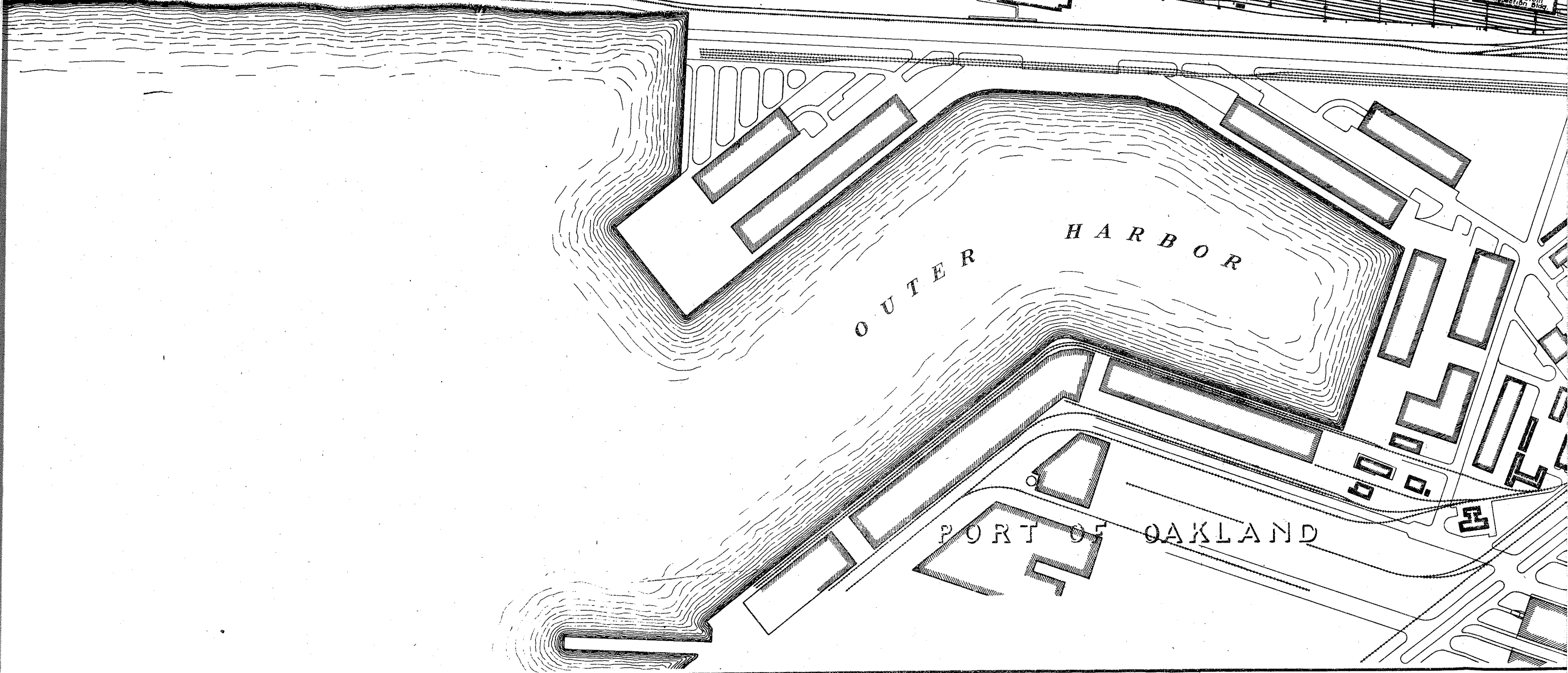
S A N F R A N C I S C O

ADMINISTRATION BUILDINGS  
AND TOLL PLAZA



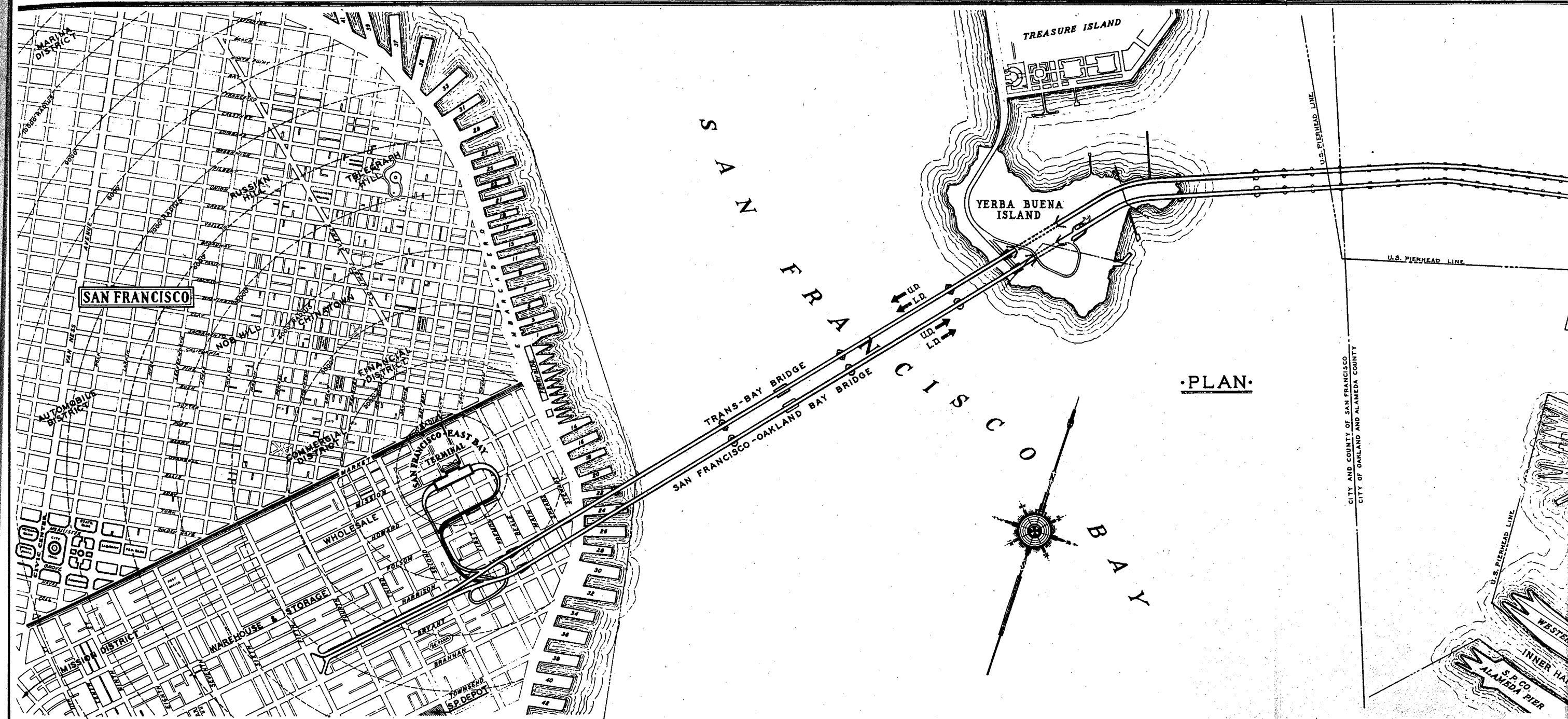
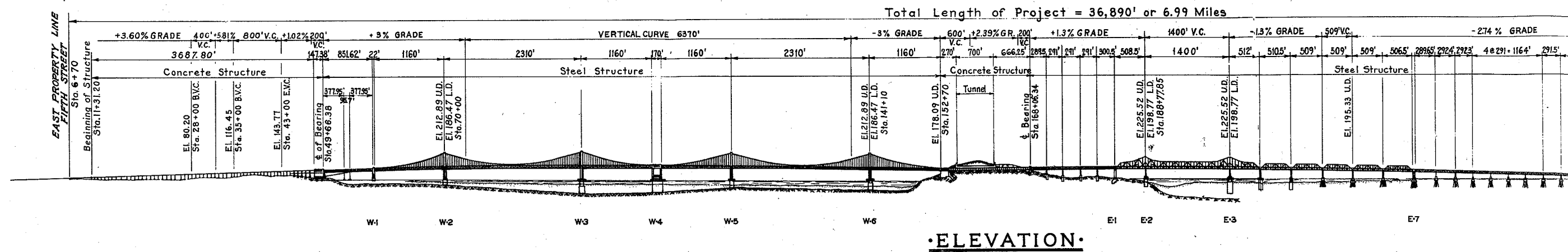
OUTER HARBOR

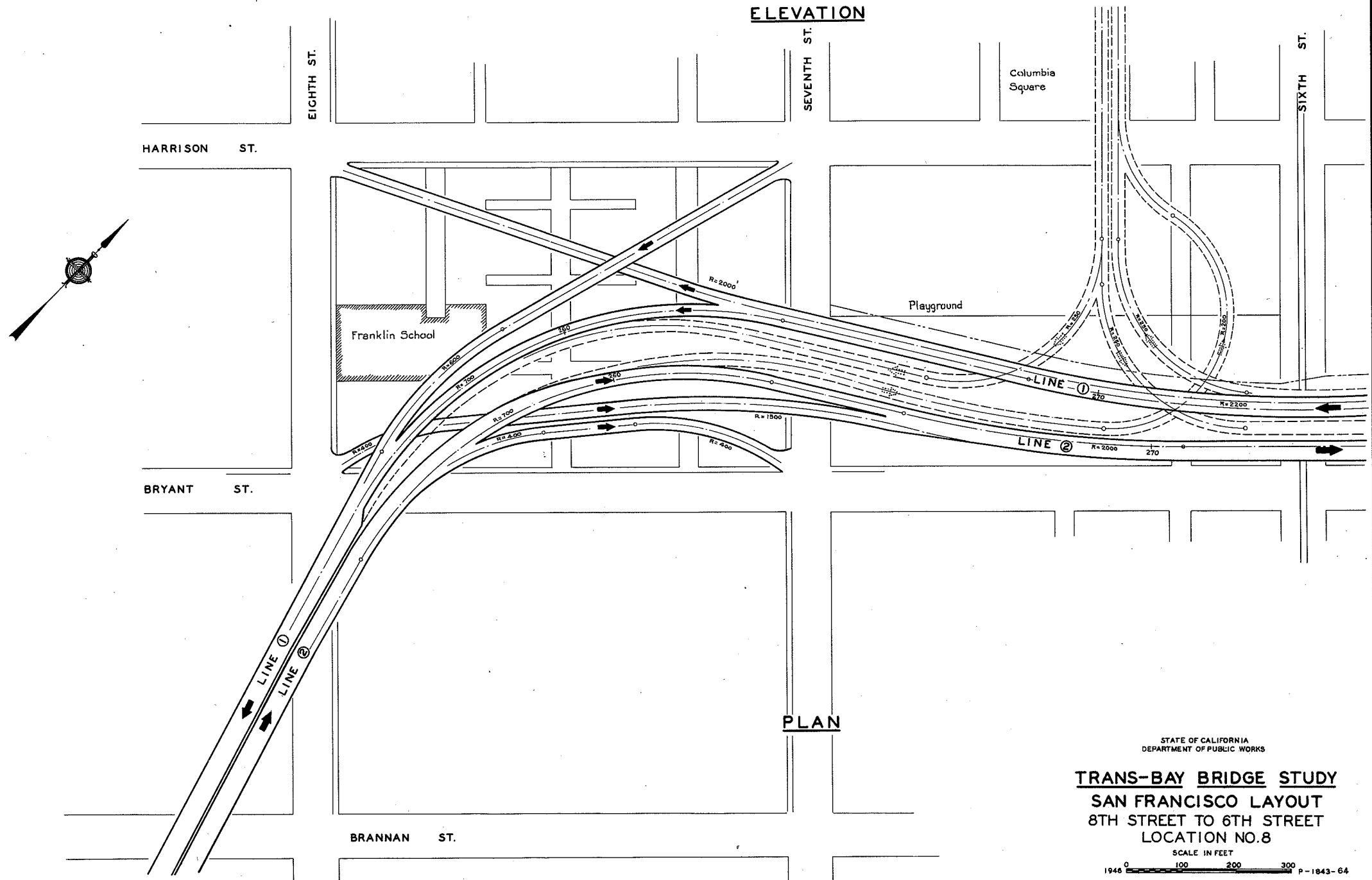
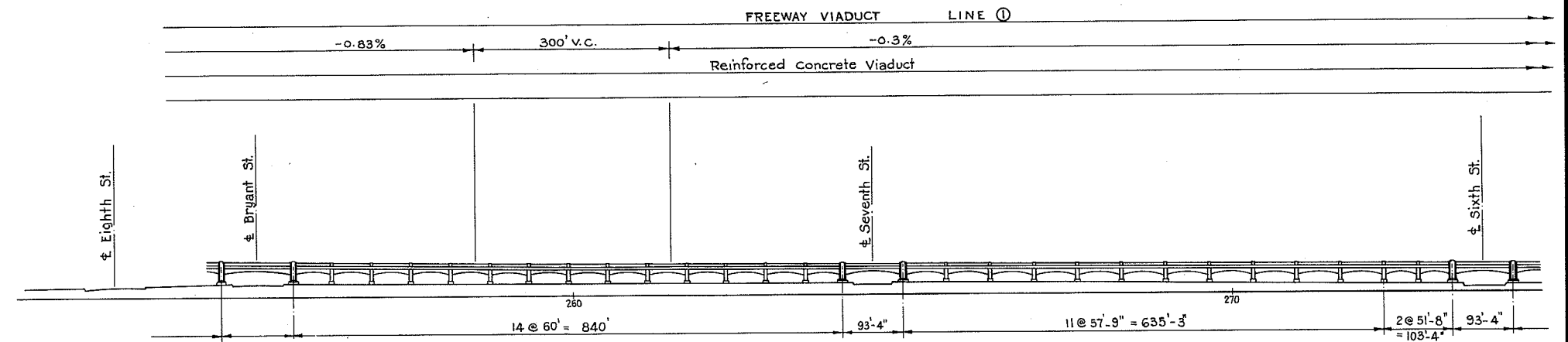
PORT OF OAKLAND



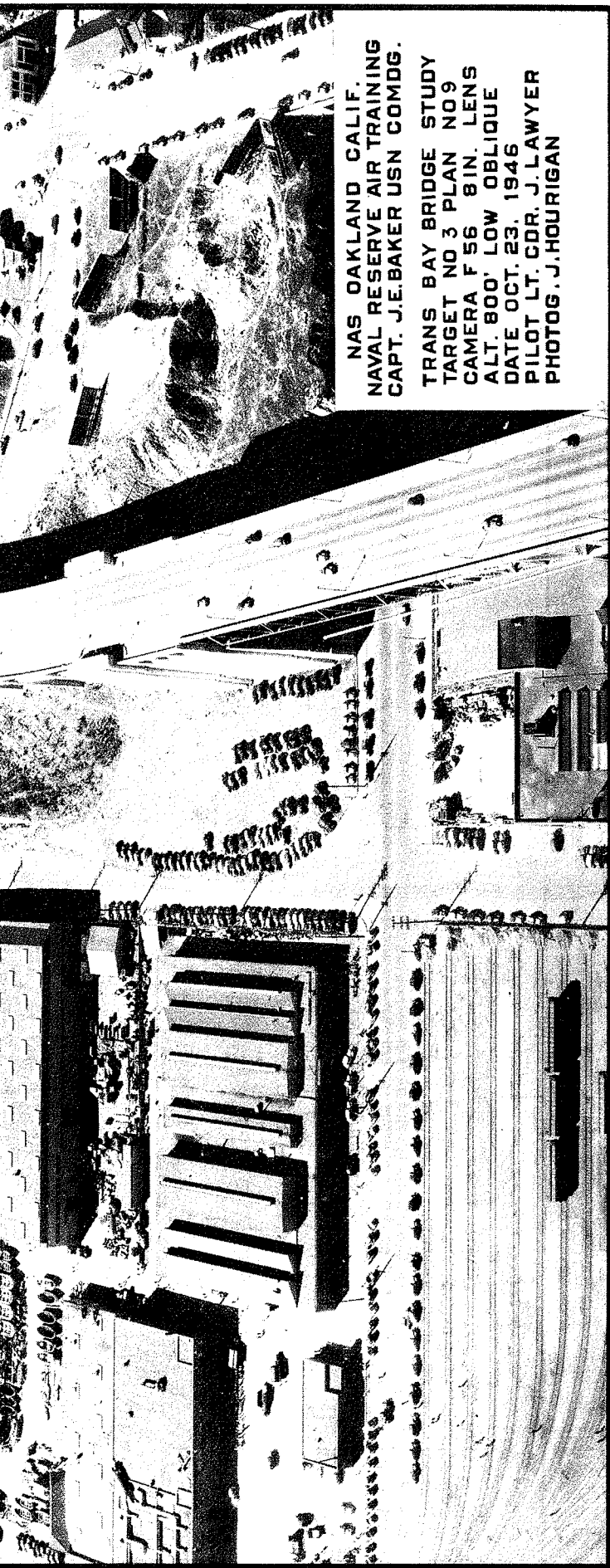


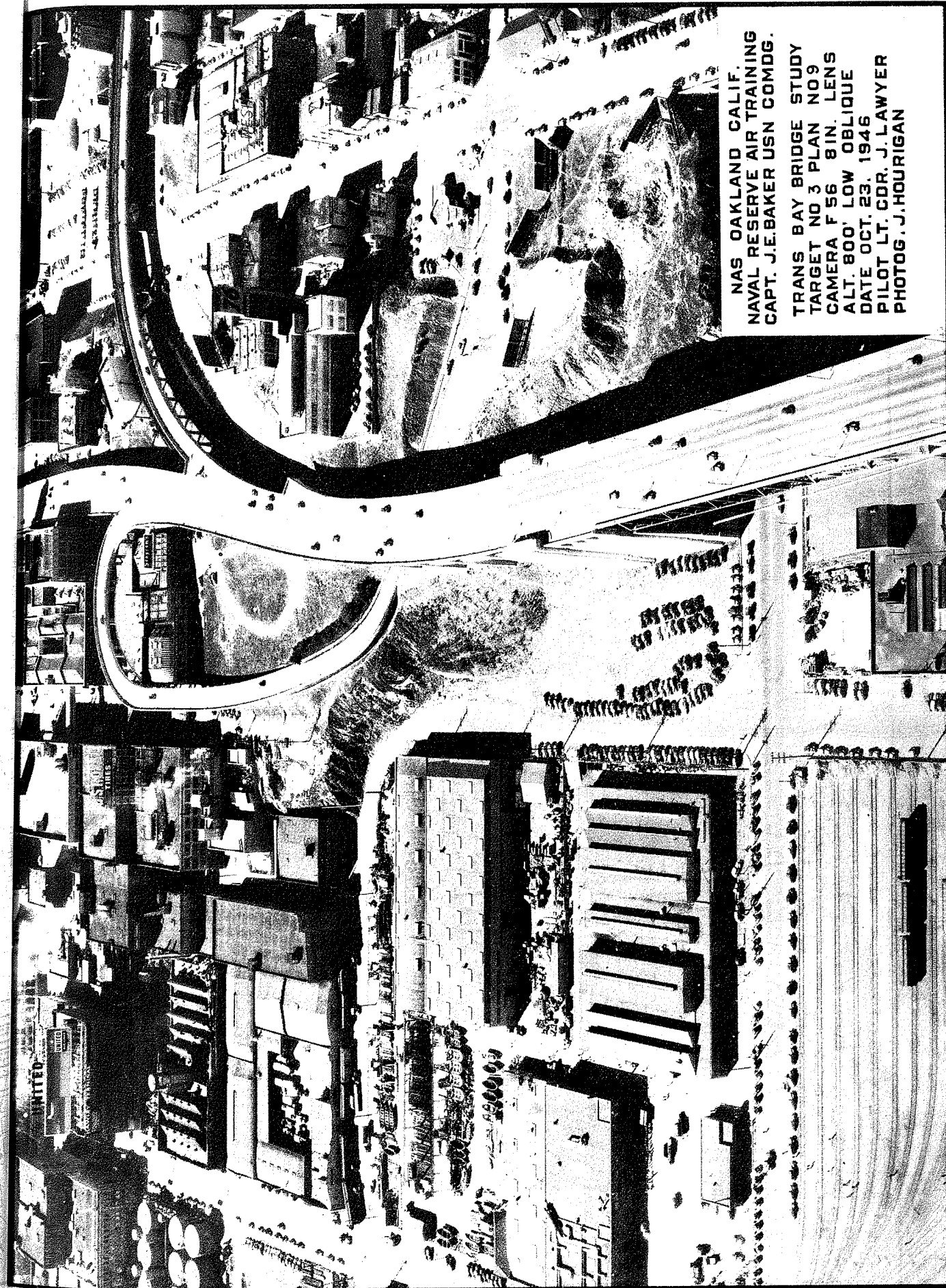




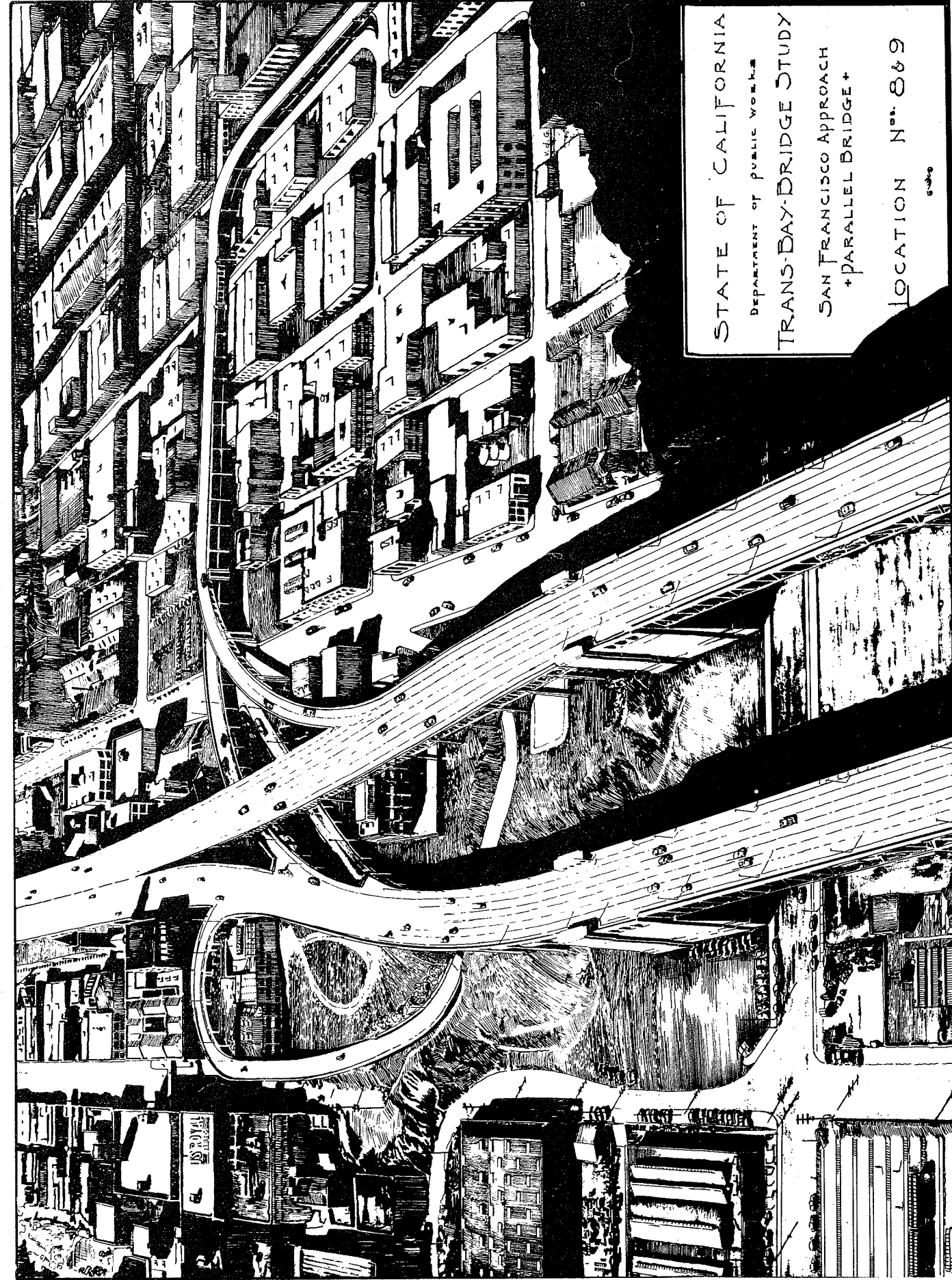






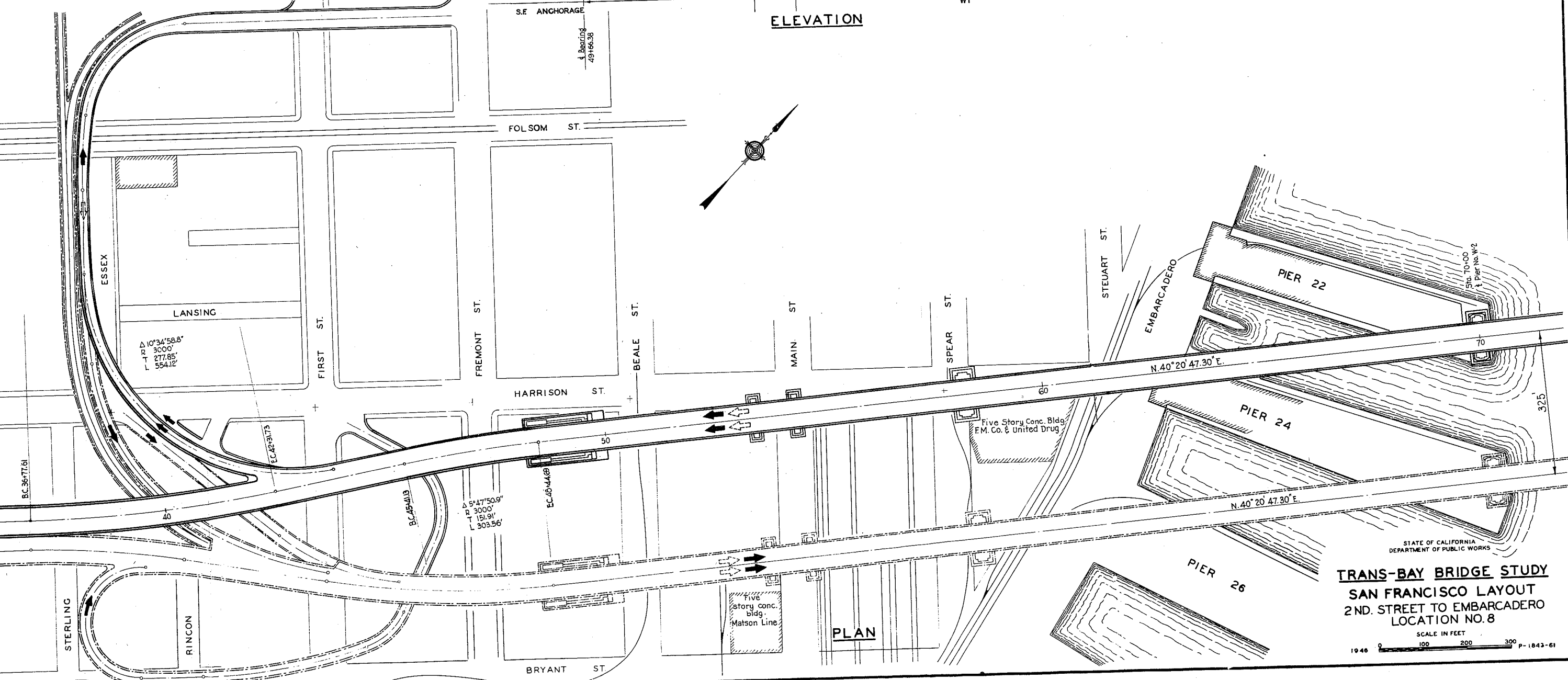
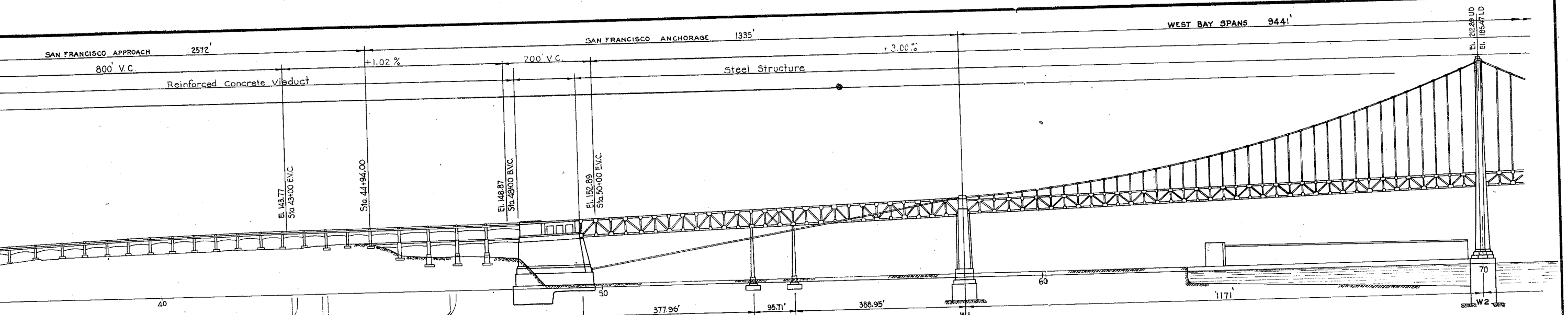


NAS OAKLAND CALIF.  
NAVAL RESERVE AIR TRAINING  
CAPT. J.E.BAKER USN COMDG.  
TRANS BAY BRIDGE STUDY  
TARGET NO 3 PLAN NO 9  
CAMERA F 56 8 IN. LENS  
ALT. 800' LOW OBLIQUE  
DATE OCT. 23, 1946  
PILOT LT. CDR. J. LAWYER  
PHOTOG. J. HOURIGAN



STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
TRANS BAY BRIDGE STUDY  
SAN FRANCISCO APPROACH  
+ PARALLEL BRIDGE +  
LOCATION NO. 869

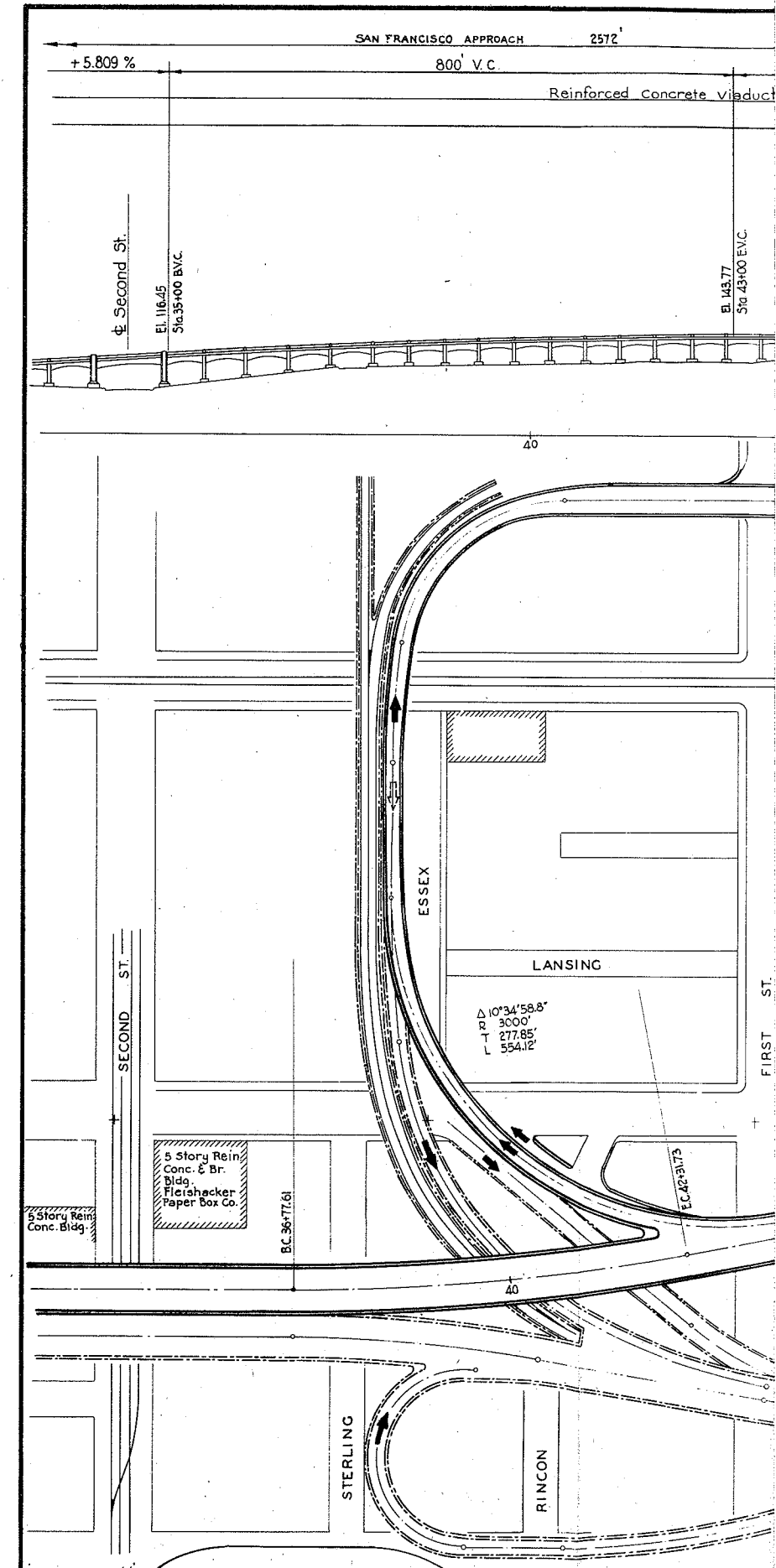
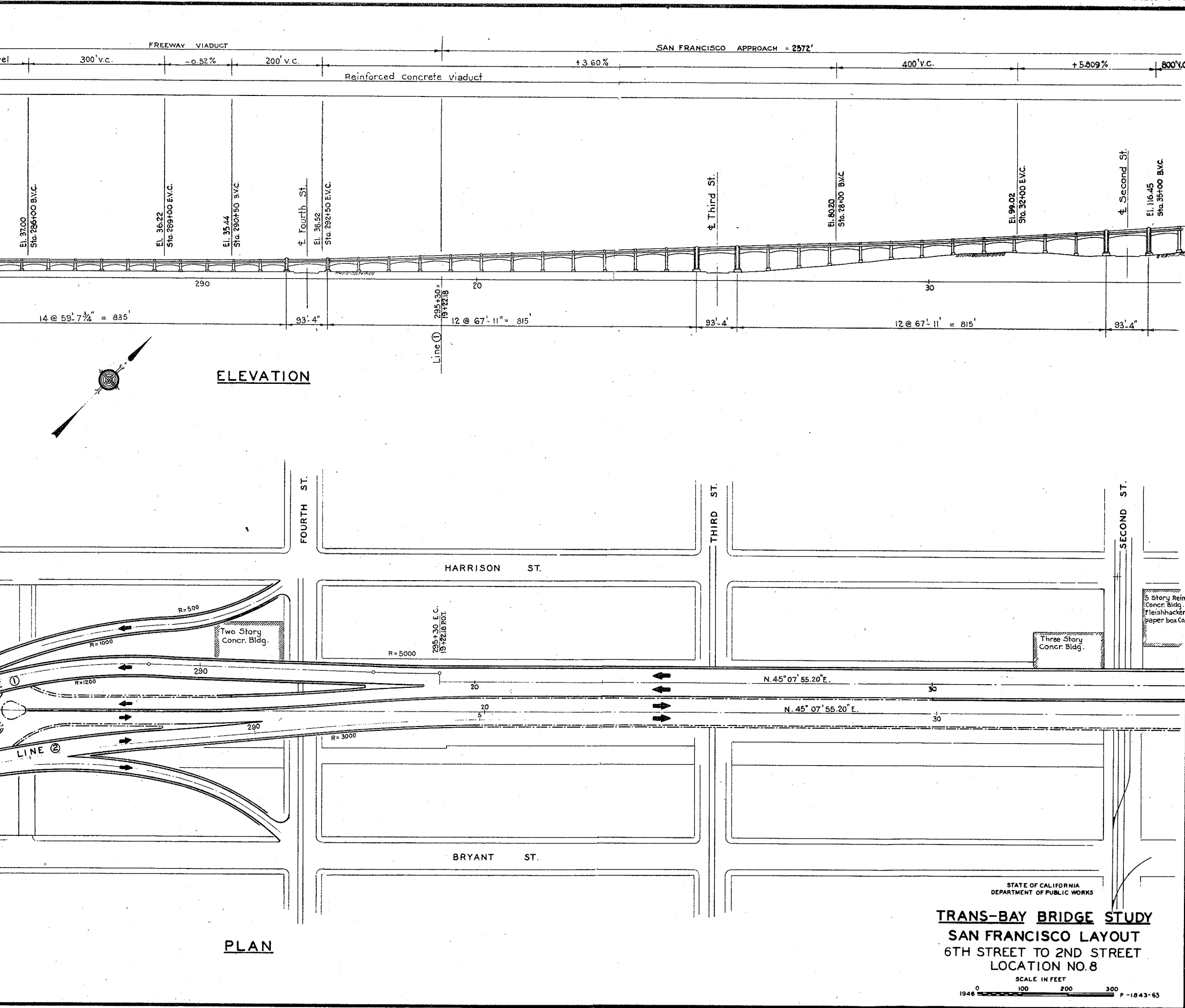




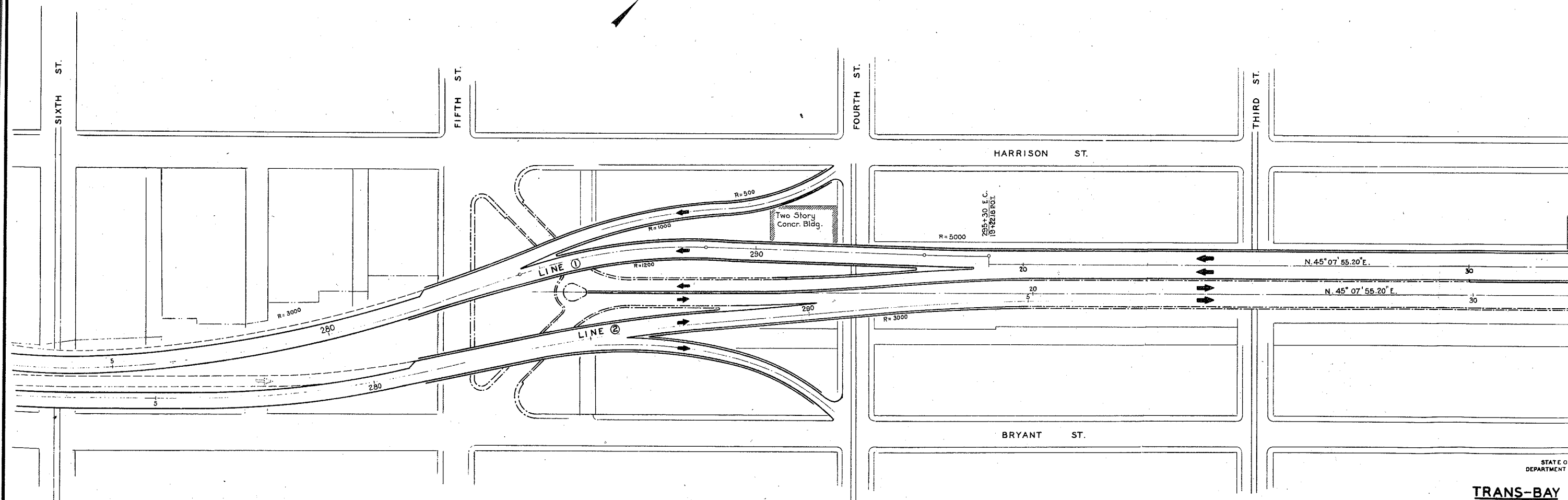
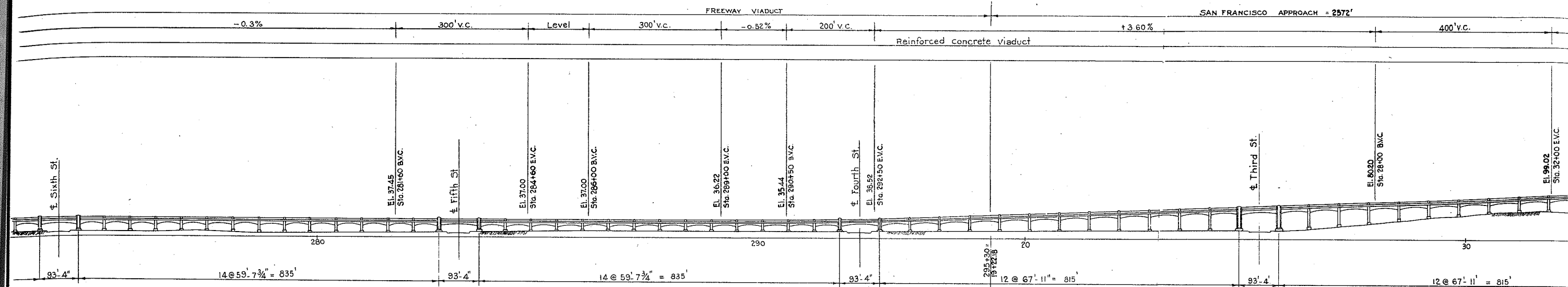
STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS

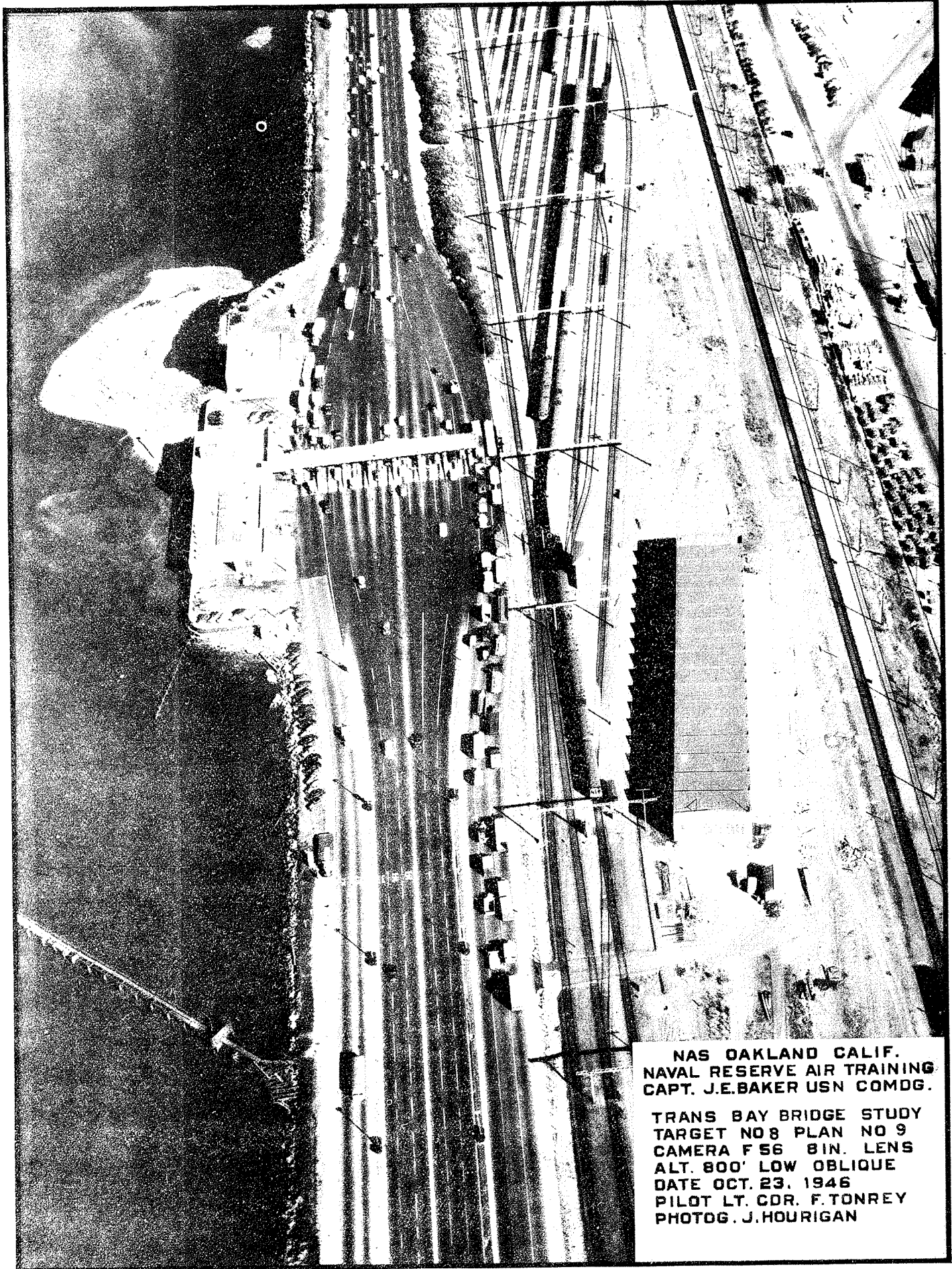
**TRANS-BAY BRIDGE STUDY**  
**SAN FRANCISCO LAYOUT**  
**2ND. STREET TO EMBARCADERO**  
**LOCATION NO. 8**

SCALE IN FEET  
0 100 200 300  
1948 P-1843-61

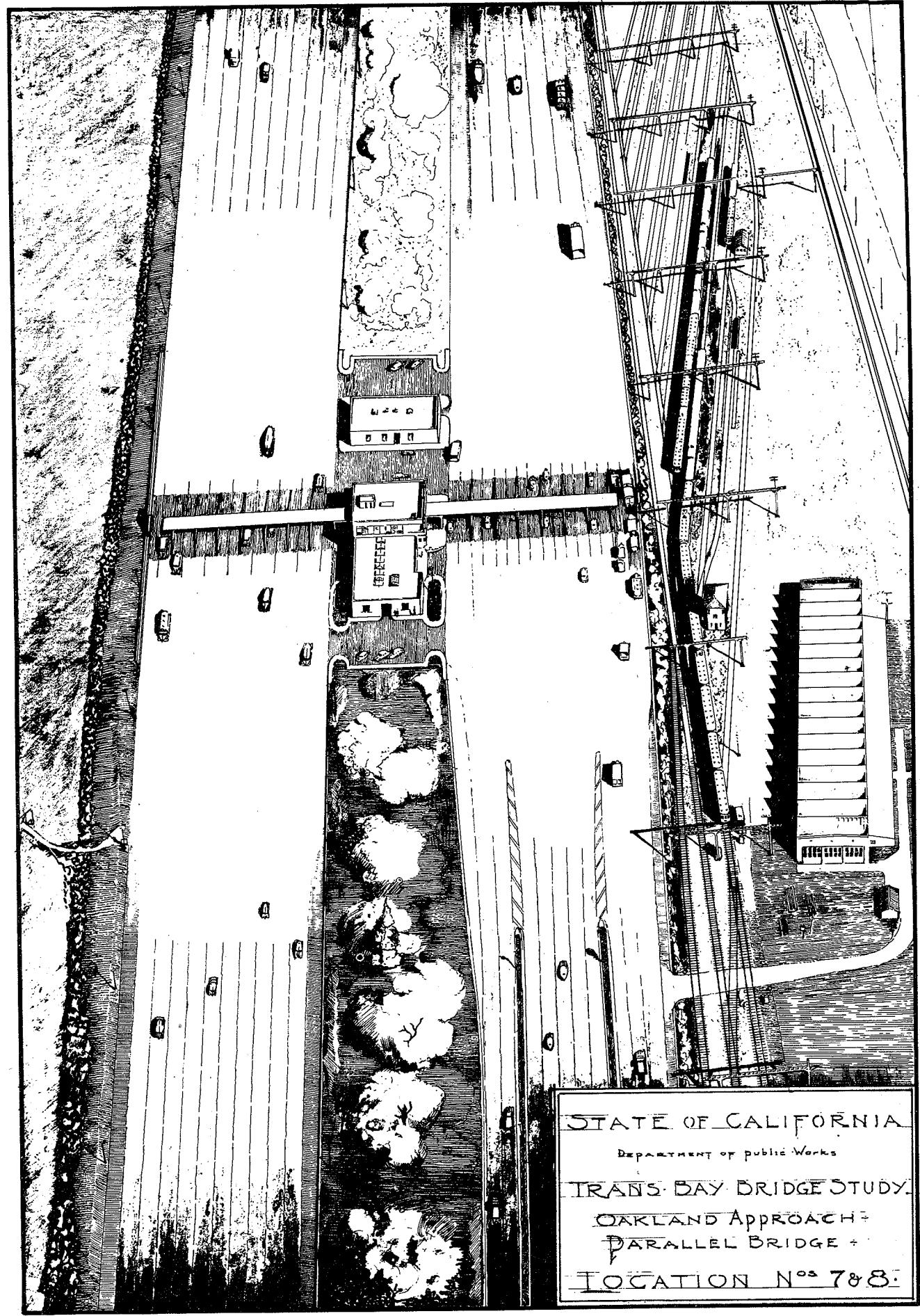








NAS OAKLAND CALIF.  
NAVAL RESERVE AIR TRAINING  
CAPT. J.E.BAKER USN COMDG.  
TRANS BAY BRIDGE STUDY  
TARGET NO8 PLAN NO 9  
CAMERA F56 8IN. LENS  
ALT. 800' LOW OBLIQUE  
DATE OCT. 23, 1946  
PILOT LT. CDR. F. TONREY  
PHOTOG. J. HOURIGAN



STATE OF CALIFORNIA  
Department of Public Works  
TRANS BAY BRIDGE STUDY  
OAKLAND Approach -  
PARALLEL BRIDGE -  
LOCATION Nos 7 & 8.



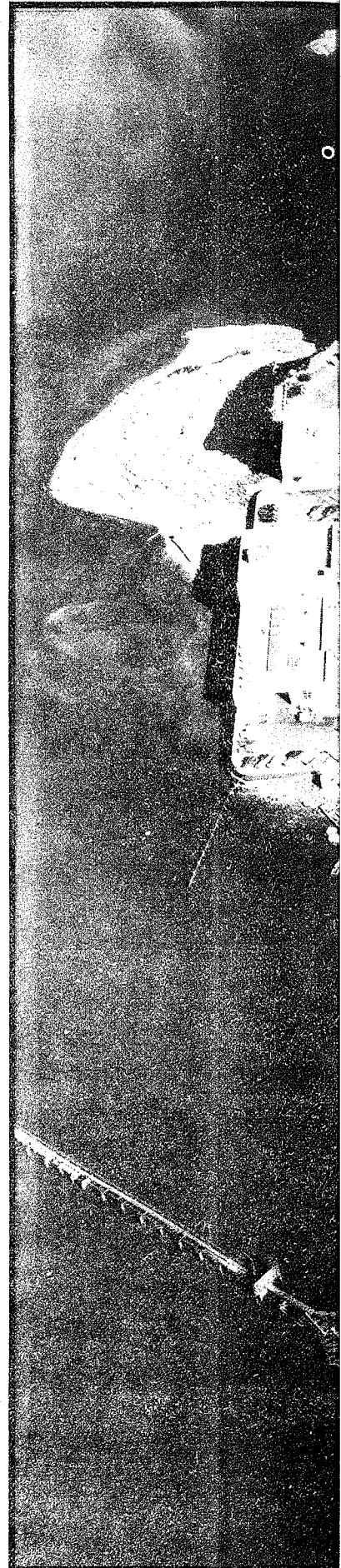
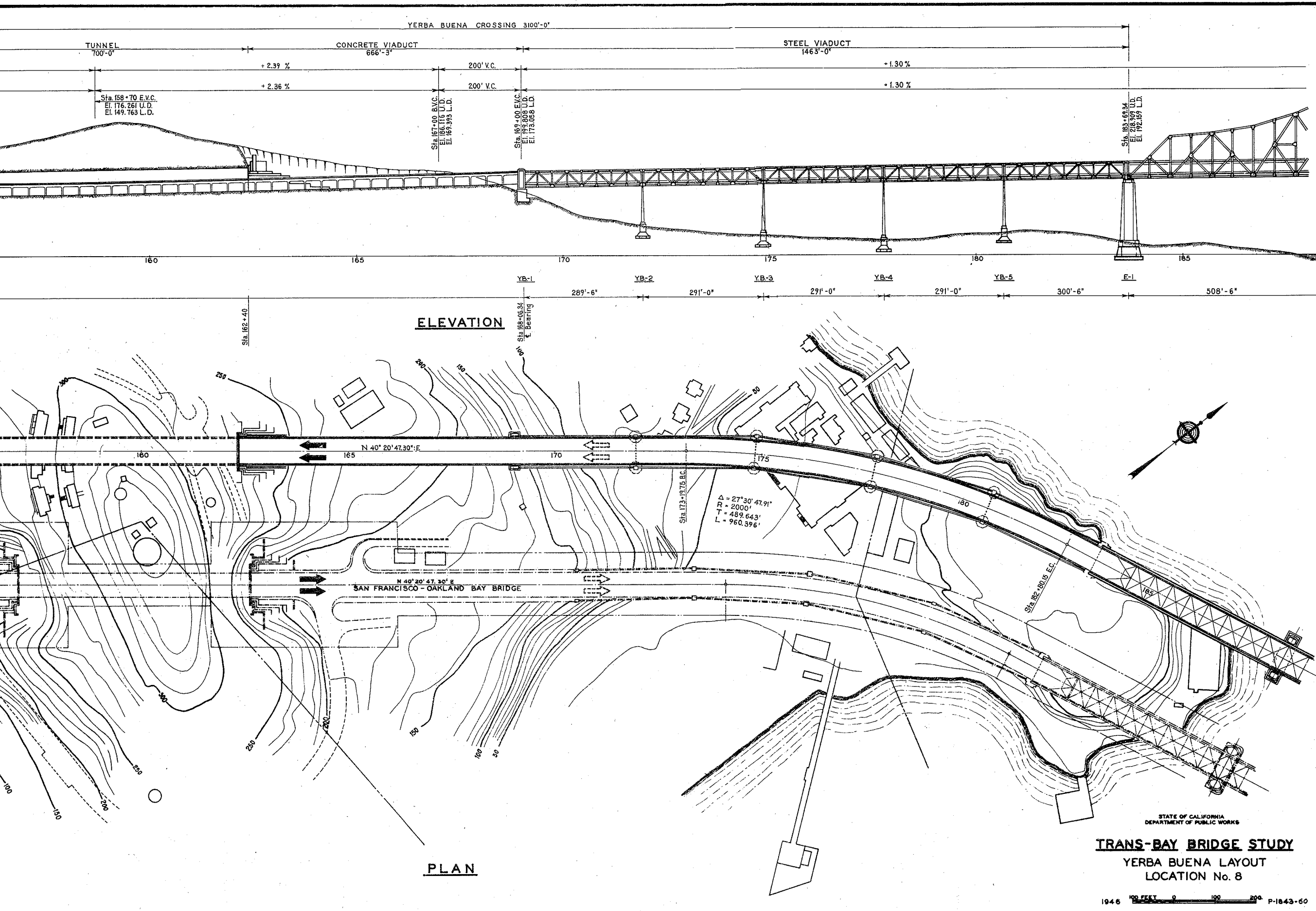
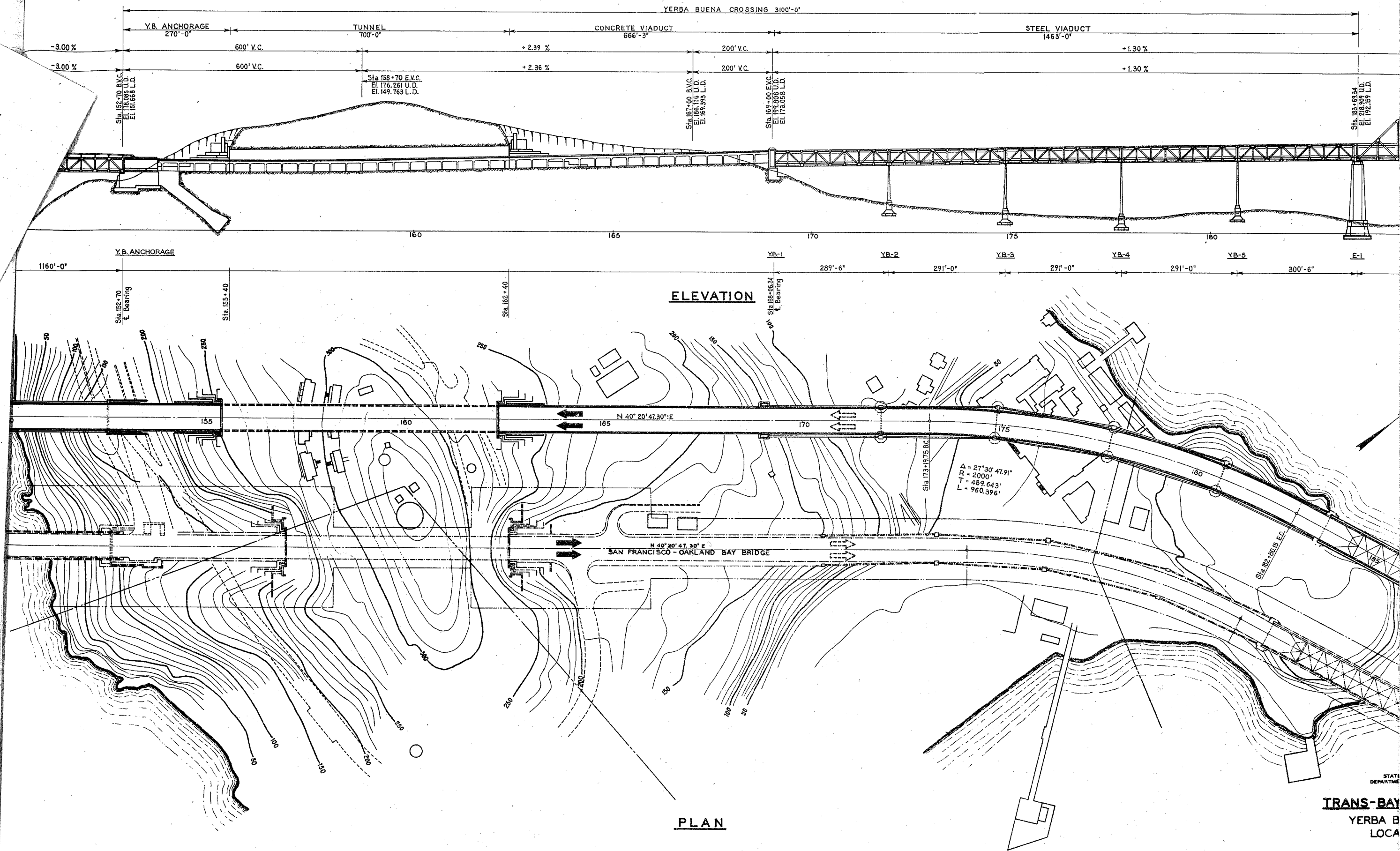
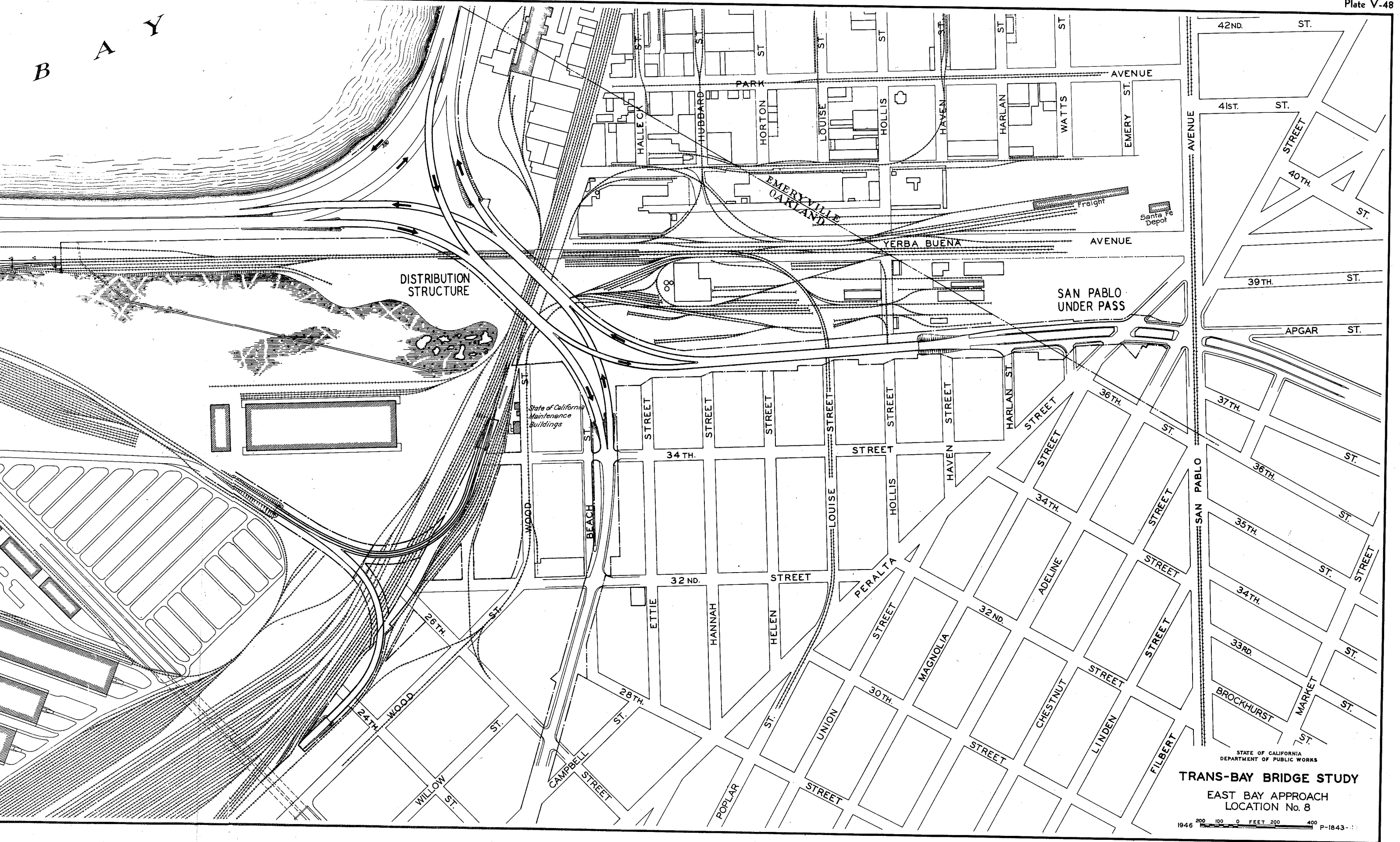


Plate V-44



TRANS-BAY  
YERBA BUENA  
LOCAL





S A N F R A N C I S C O

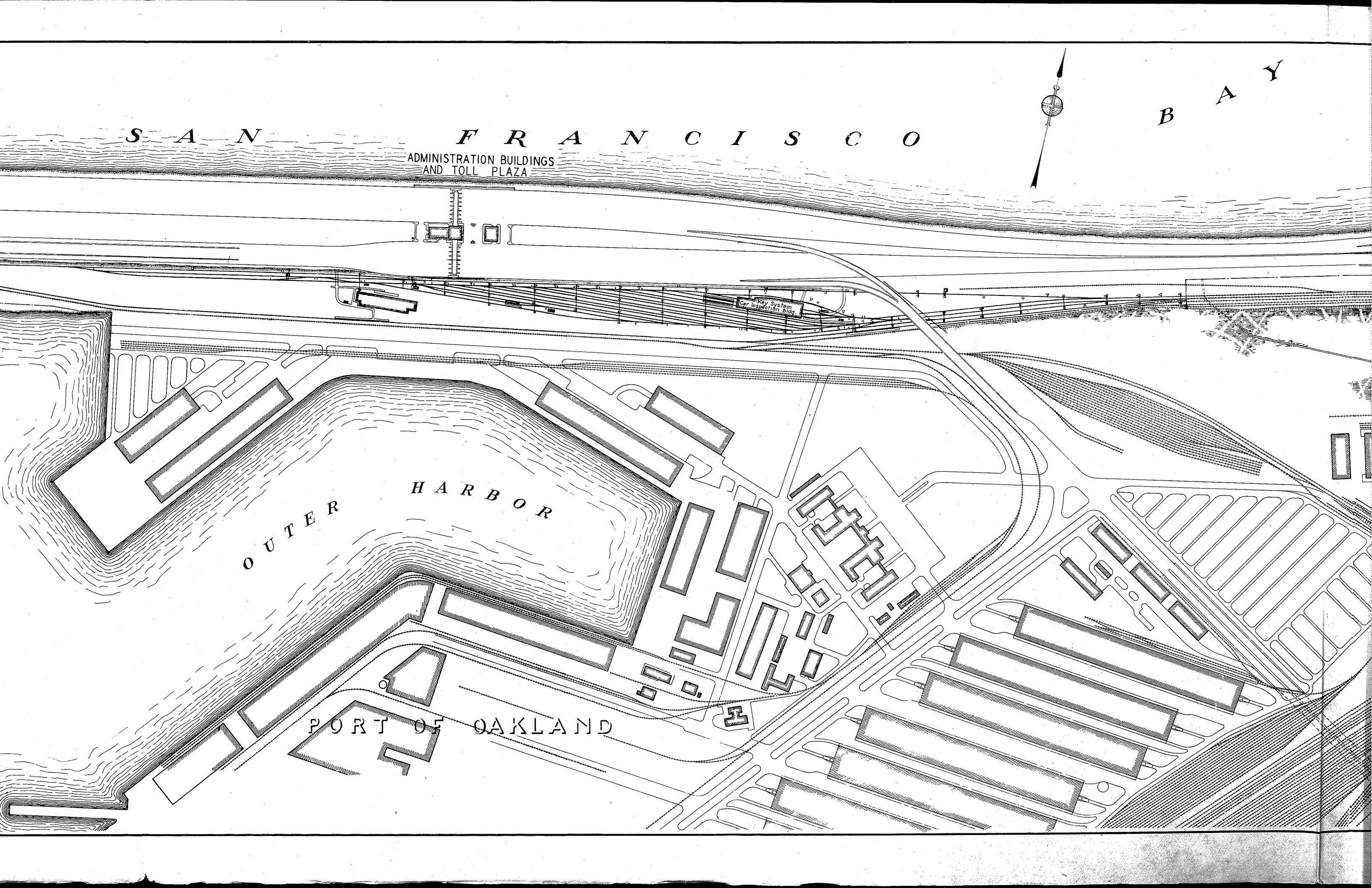
B A Y

ADMINISTRATION BUILDINGS  
AND TOLL PLAZA

Key System  
Car Inspection Bldg.

OUTER HARBOR

PORT OF OAKLAND





S A N

F R A N C I S

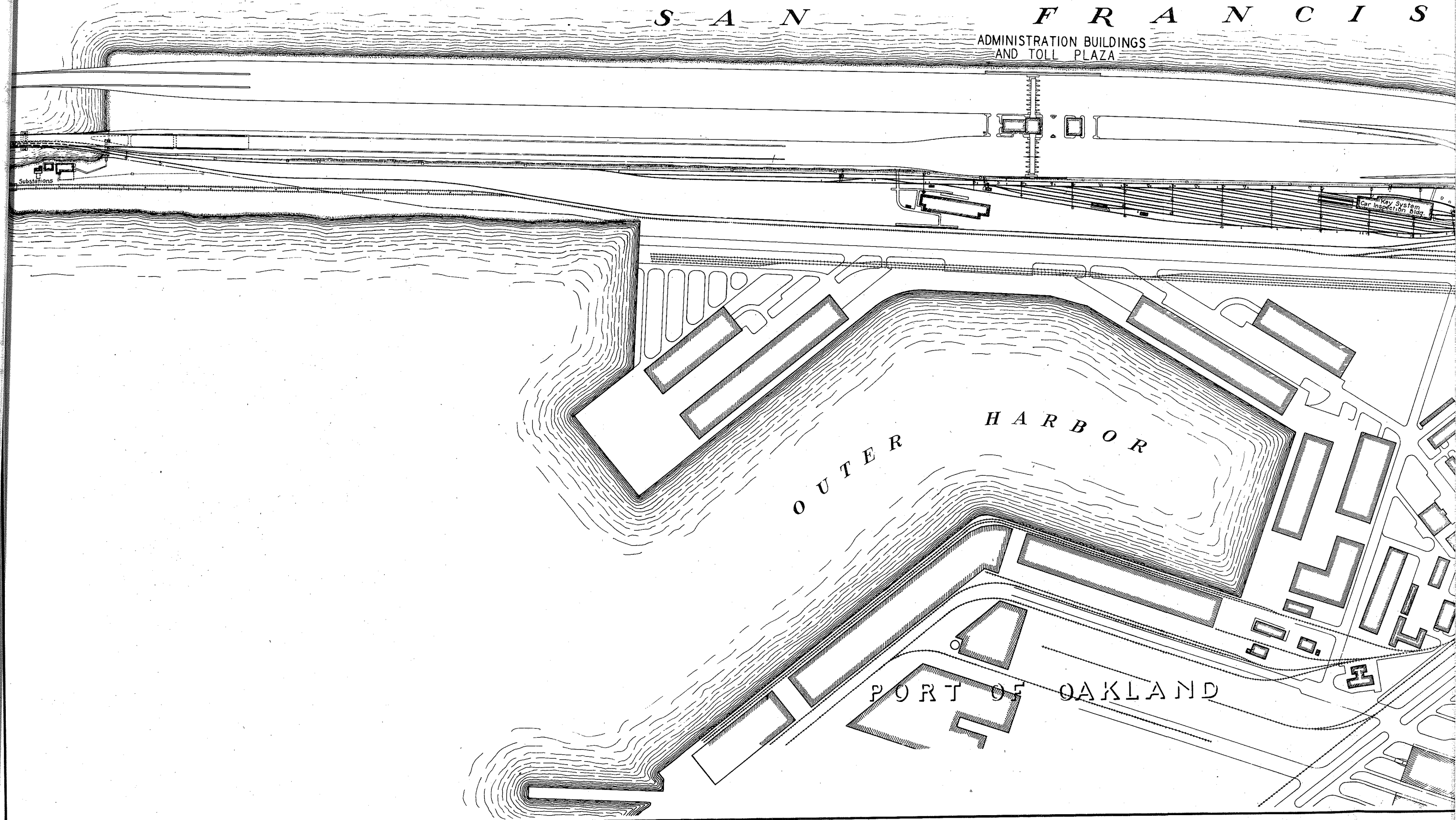
ADMINISTRATION BUILDINGS  
AND TOLL PLAZA

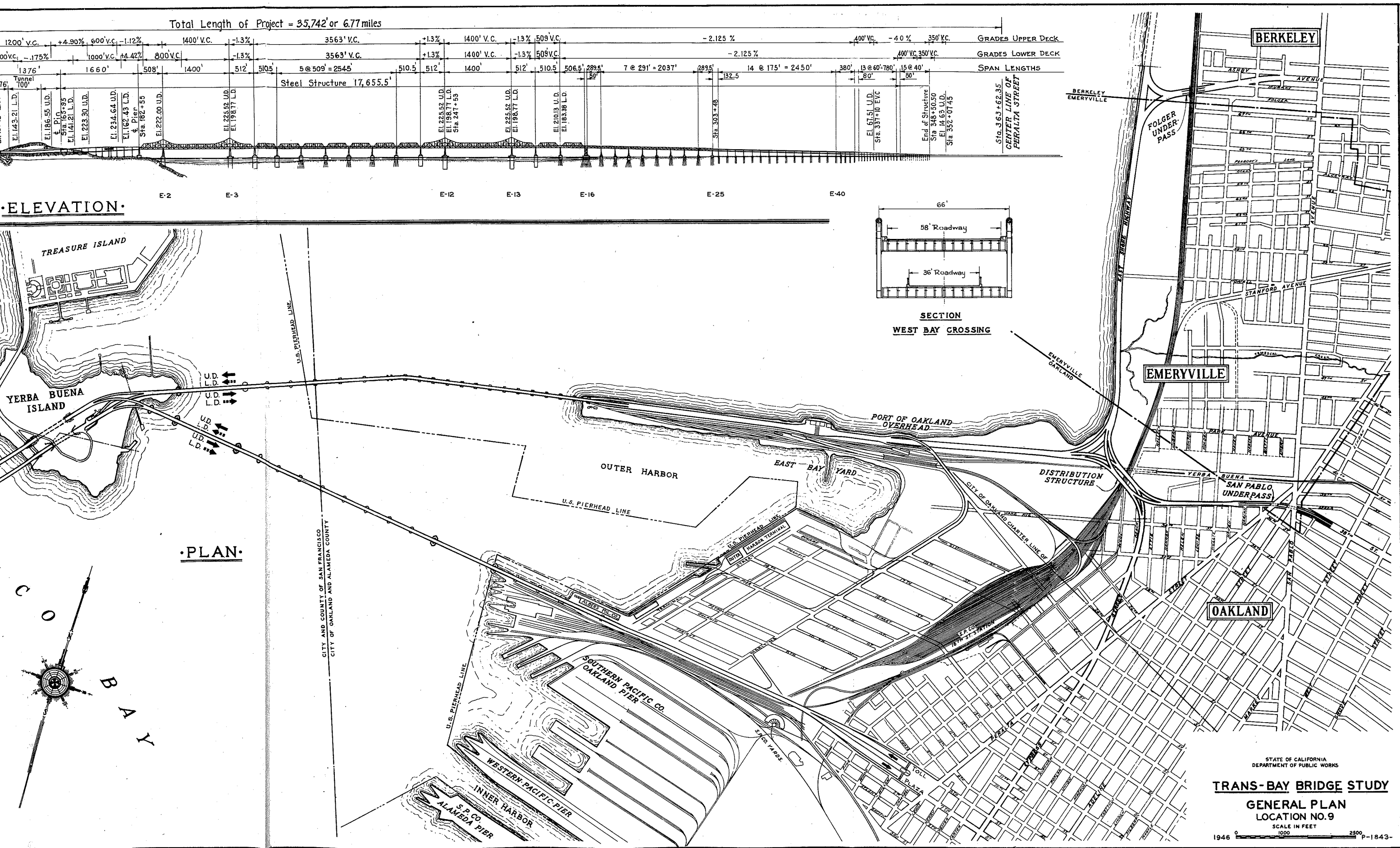
Substations

Car Key System  
Car Inspection Sign

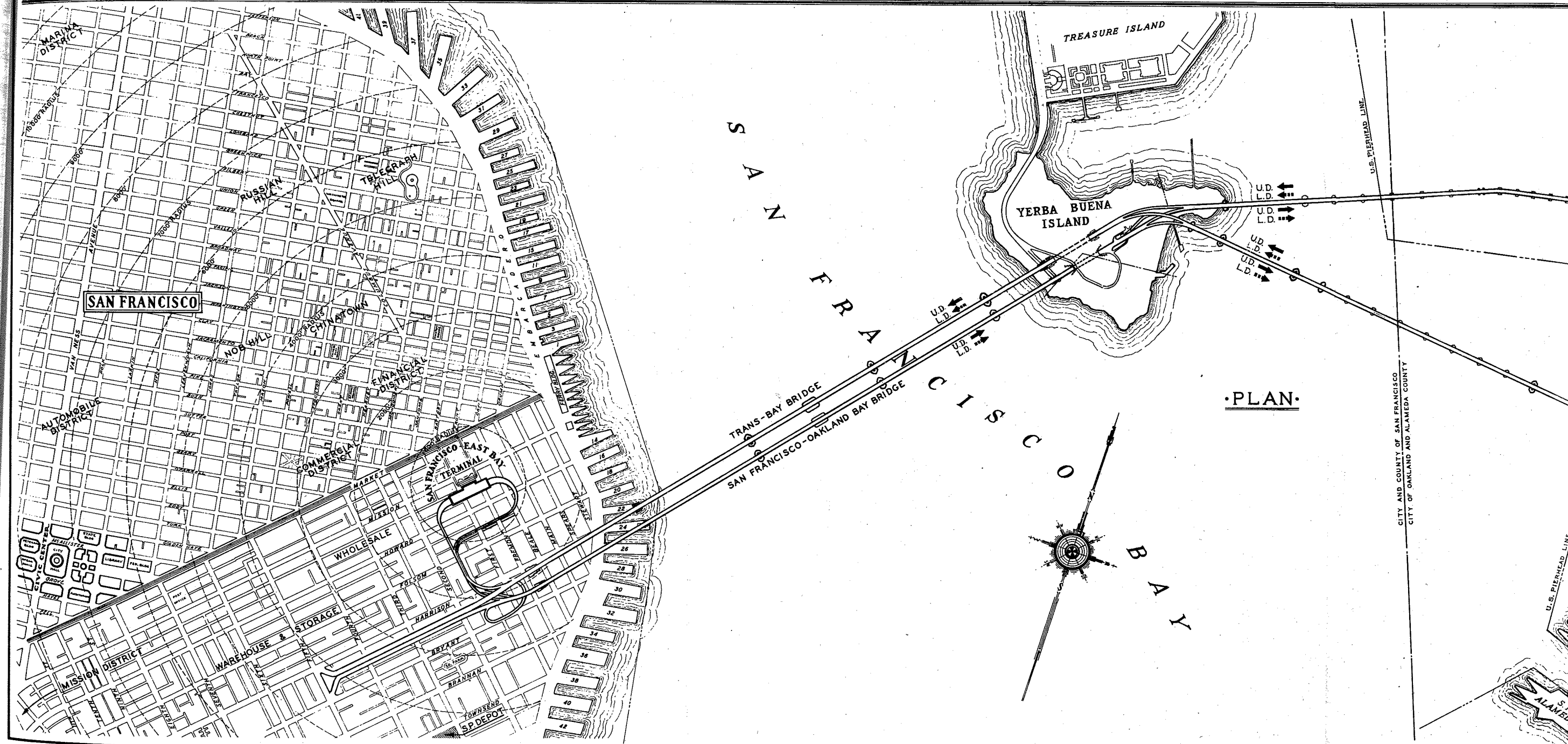
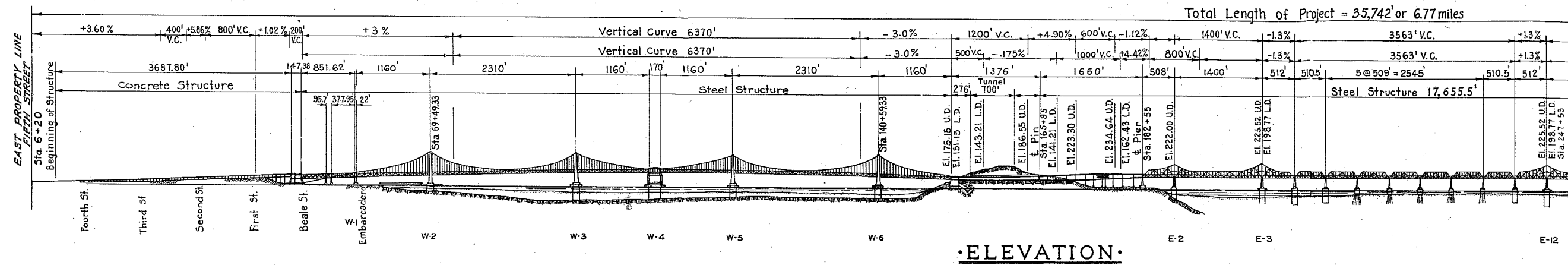
O U T E R H A R B O R

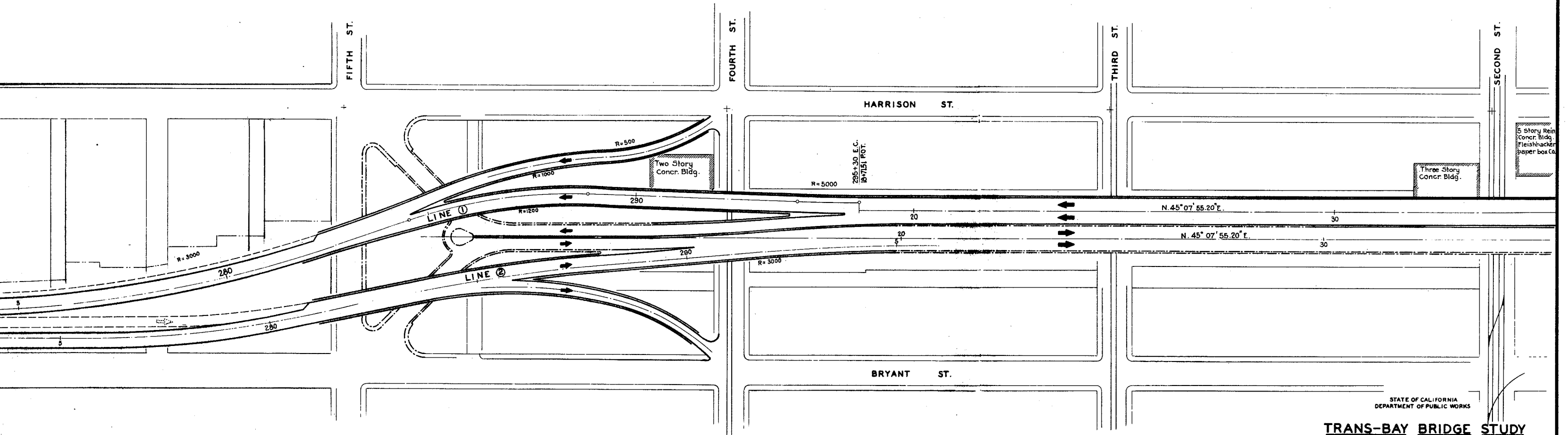
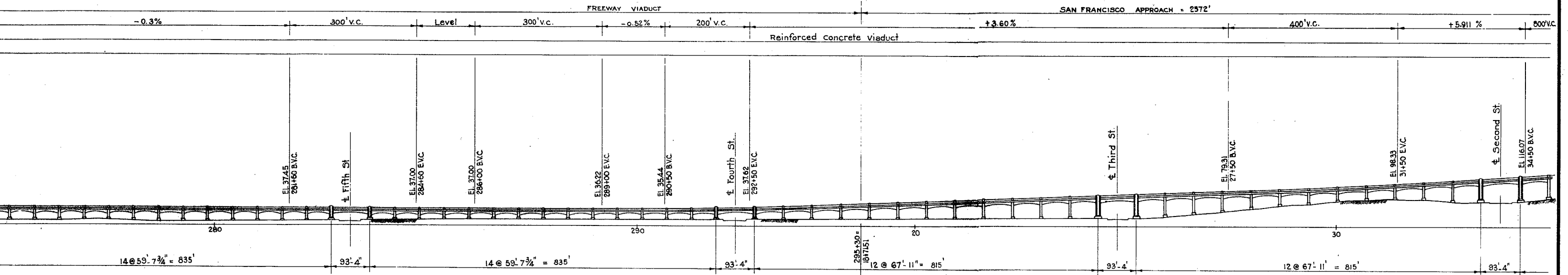
P O R T O F O A K L A N D



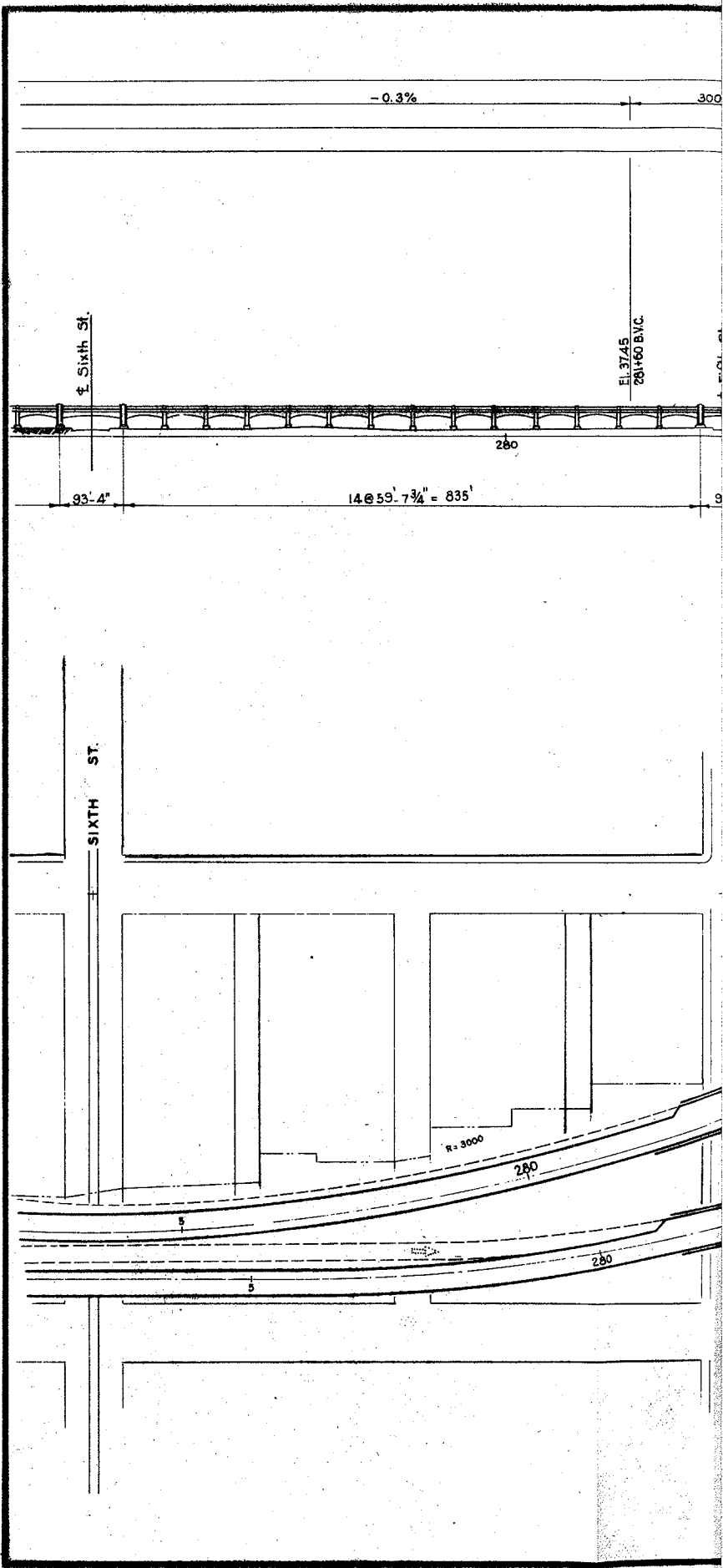
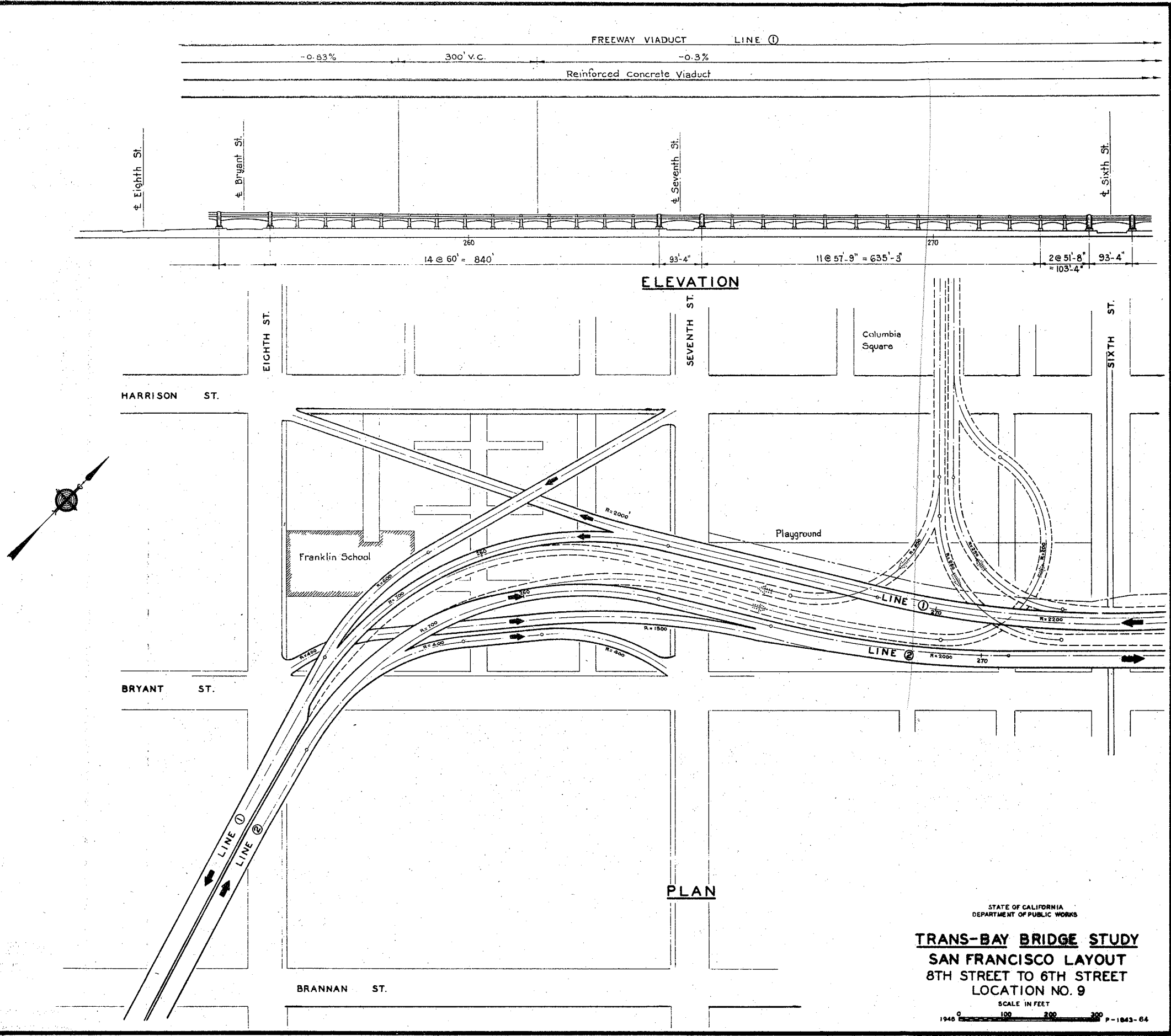


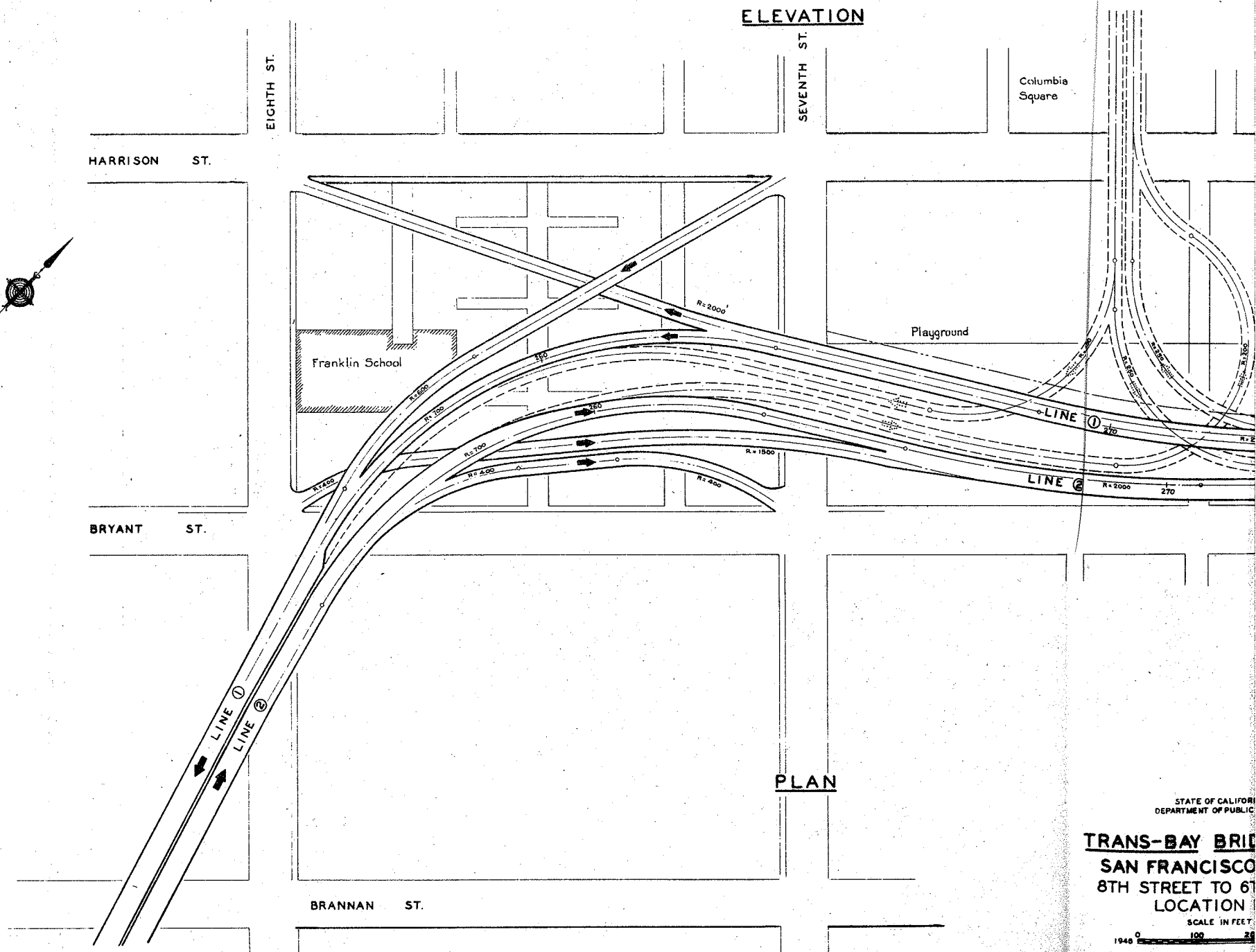
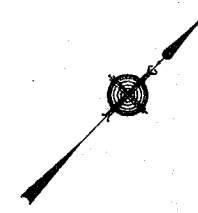
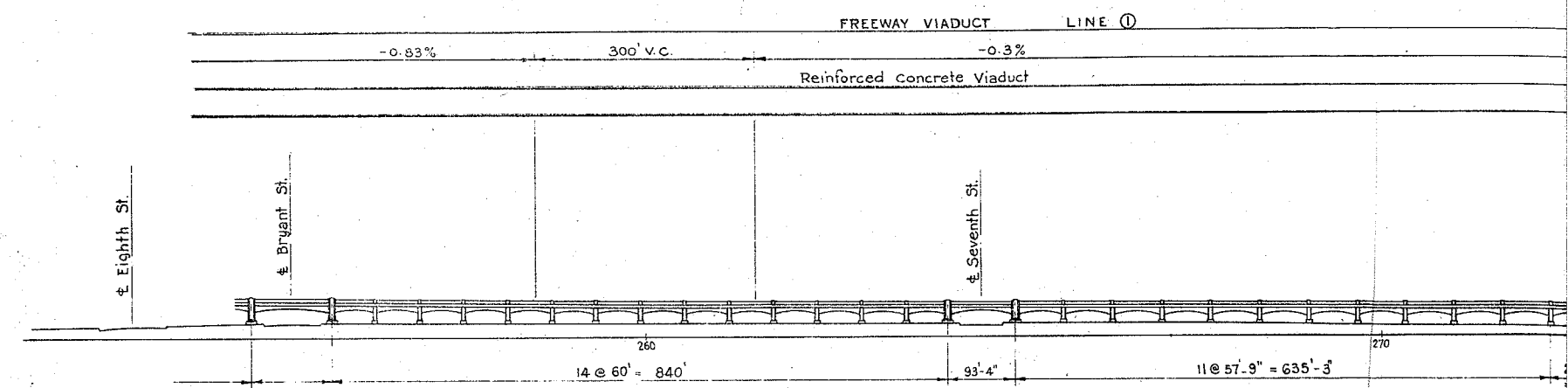








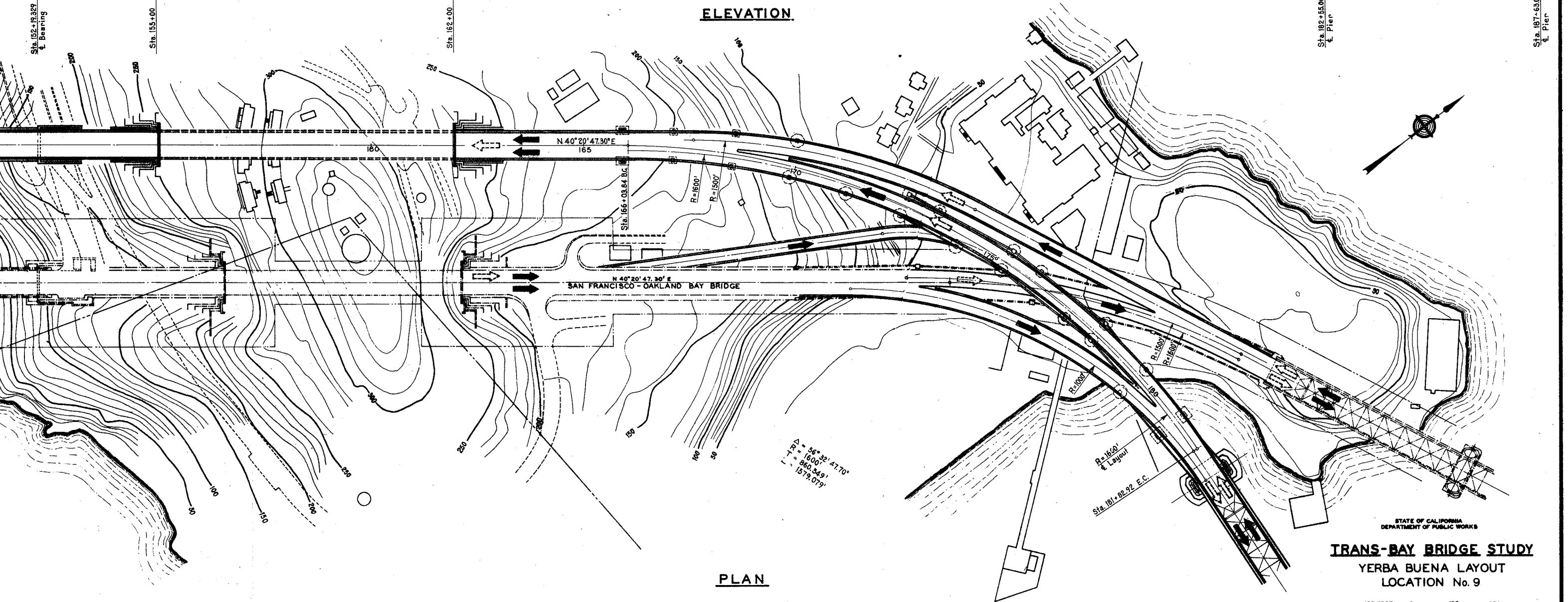
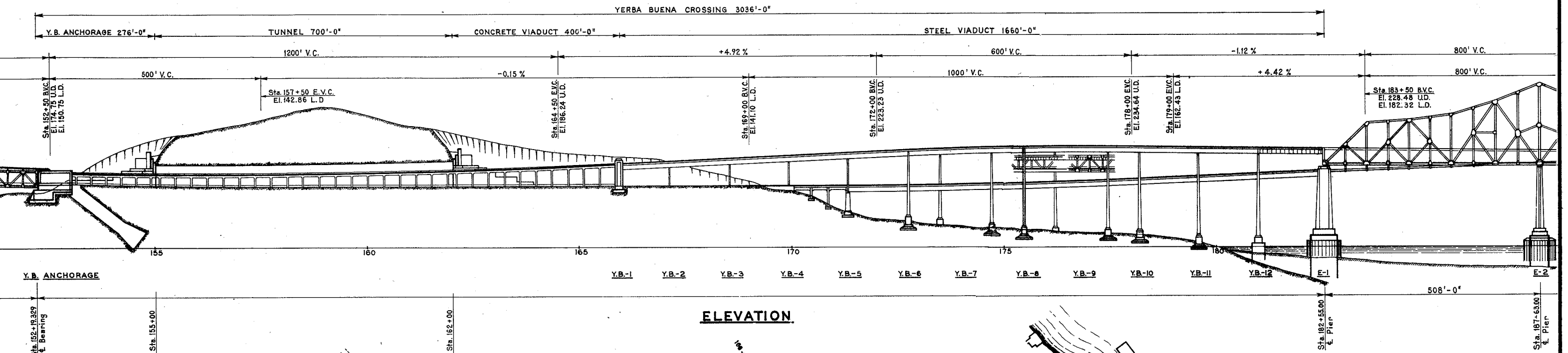


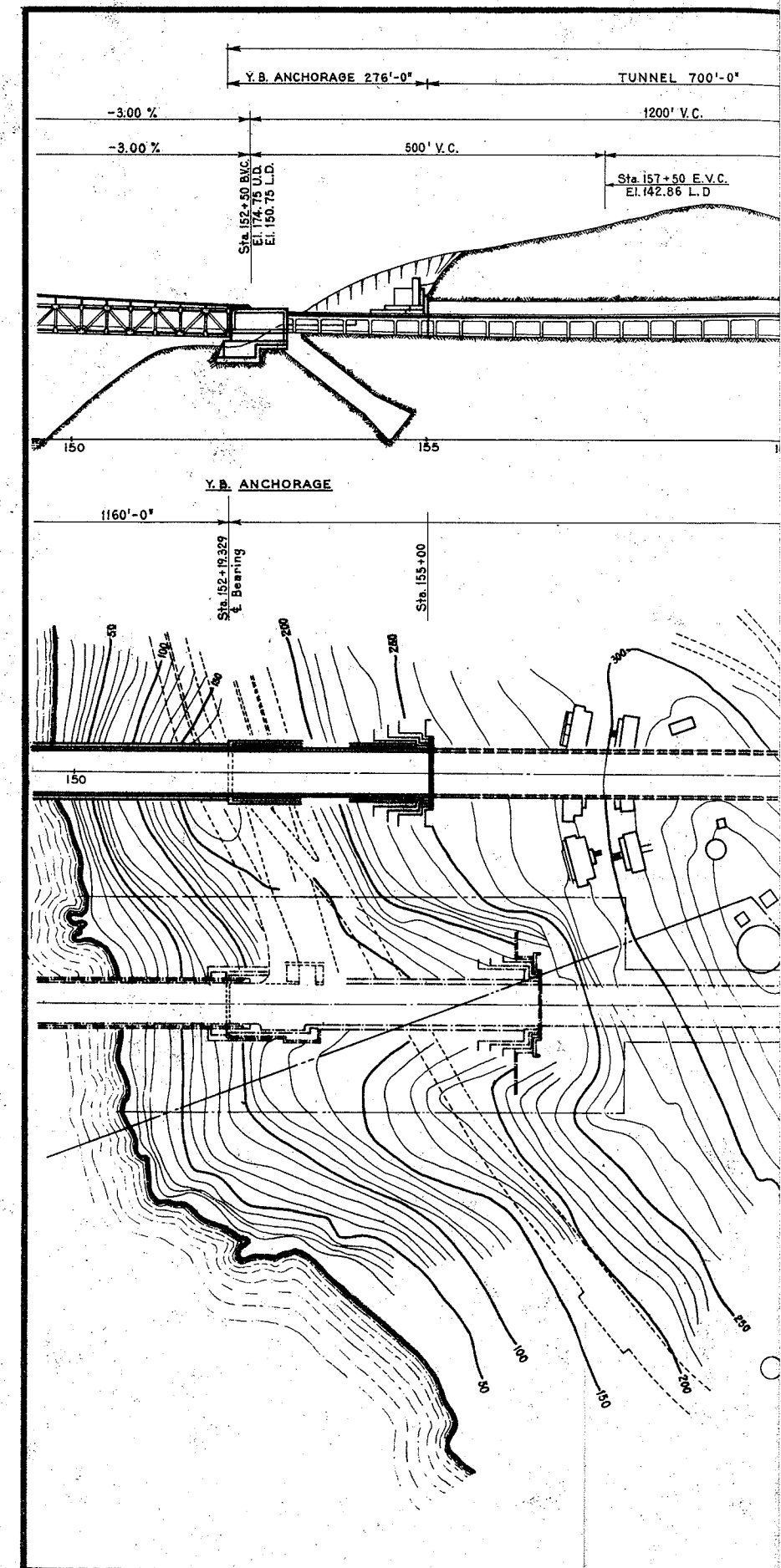
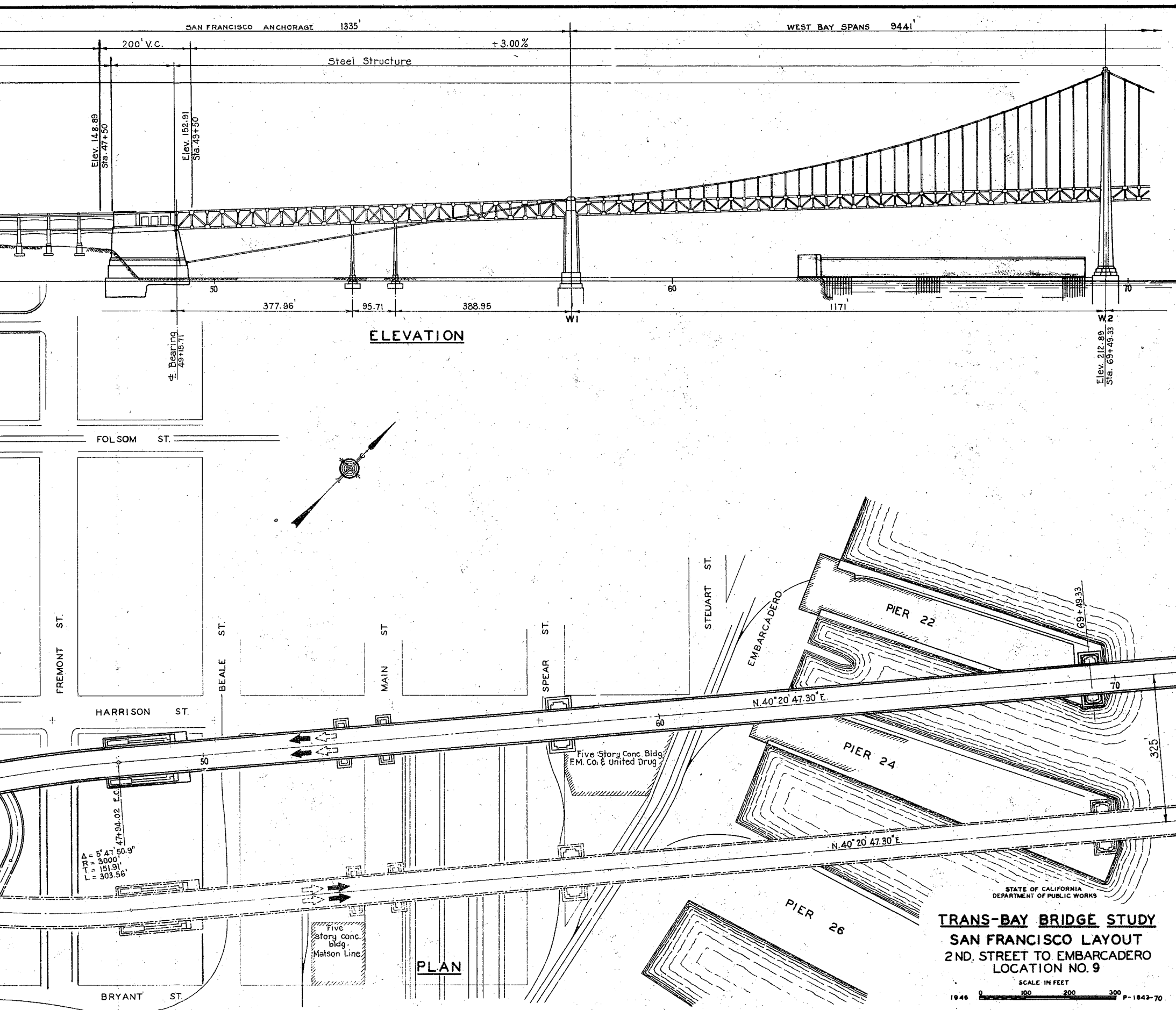


PLAN

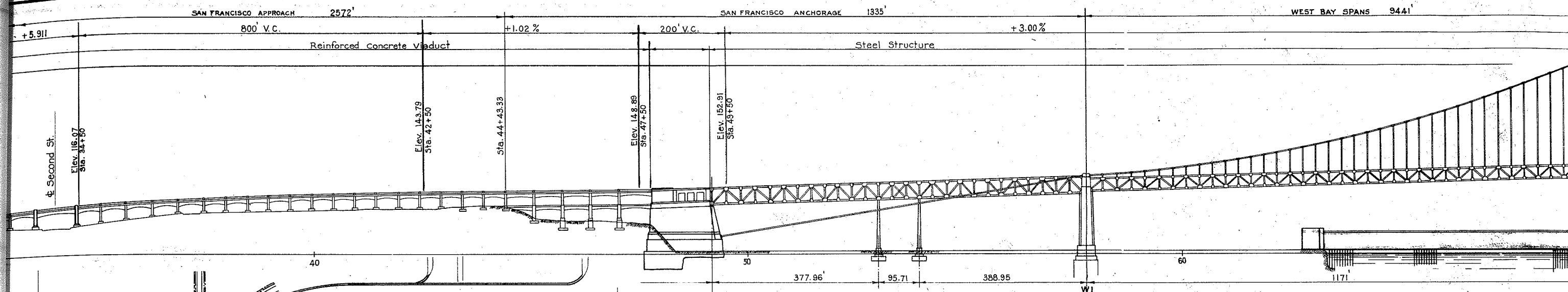
STATE OF CALIFORNIA  
 DEPARTMENT OF PUBLIC  
**TRANS-BAY BRIDGE**  
**SAN FRANCISCO**  
 8TH STREET TO 6TH  
 LOCATION  
 SCALE IN FEET  
 0 100 200  
 1946



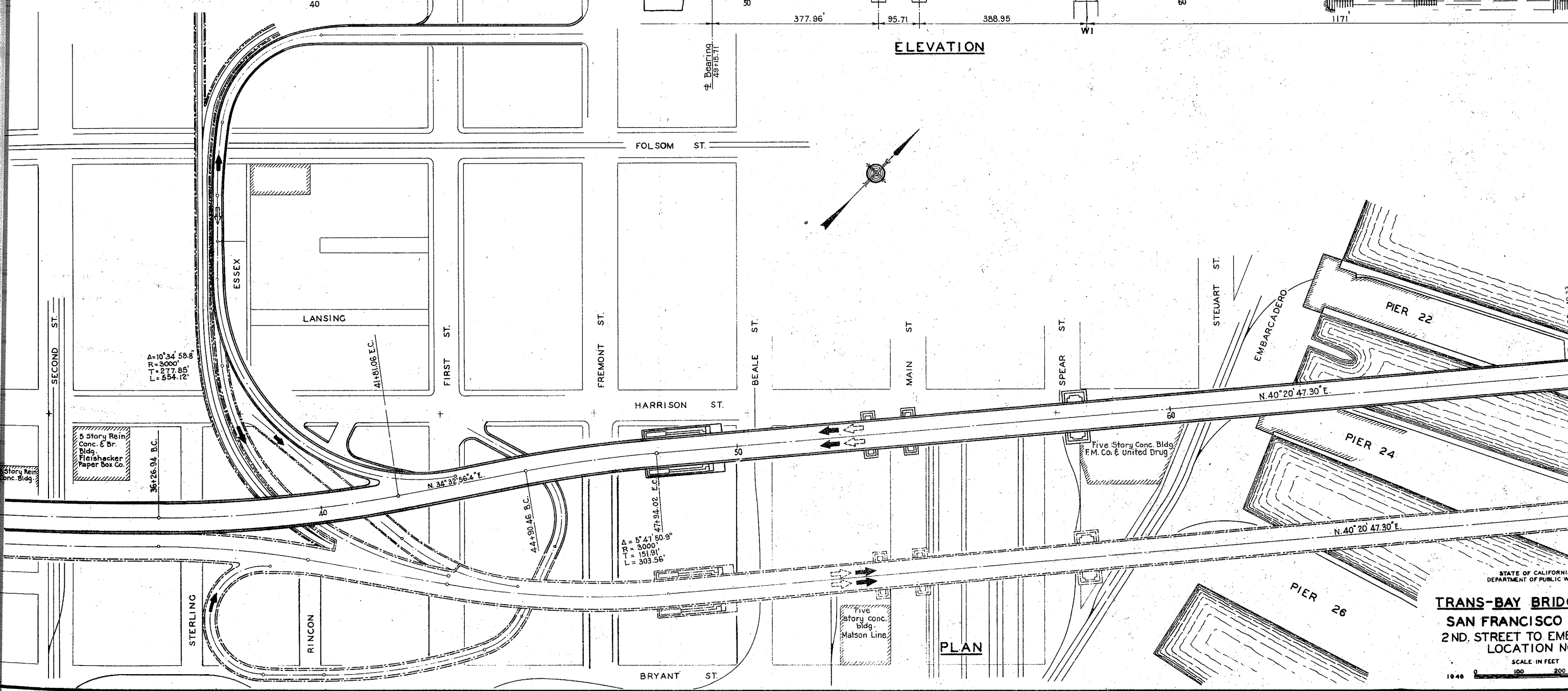






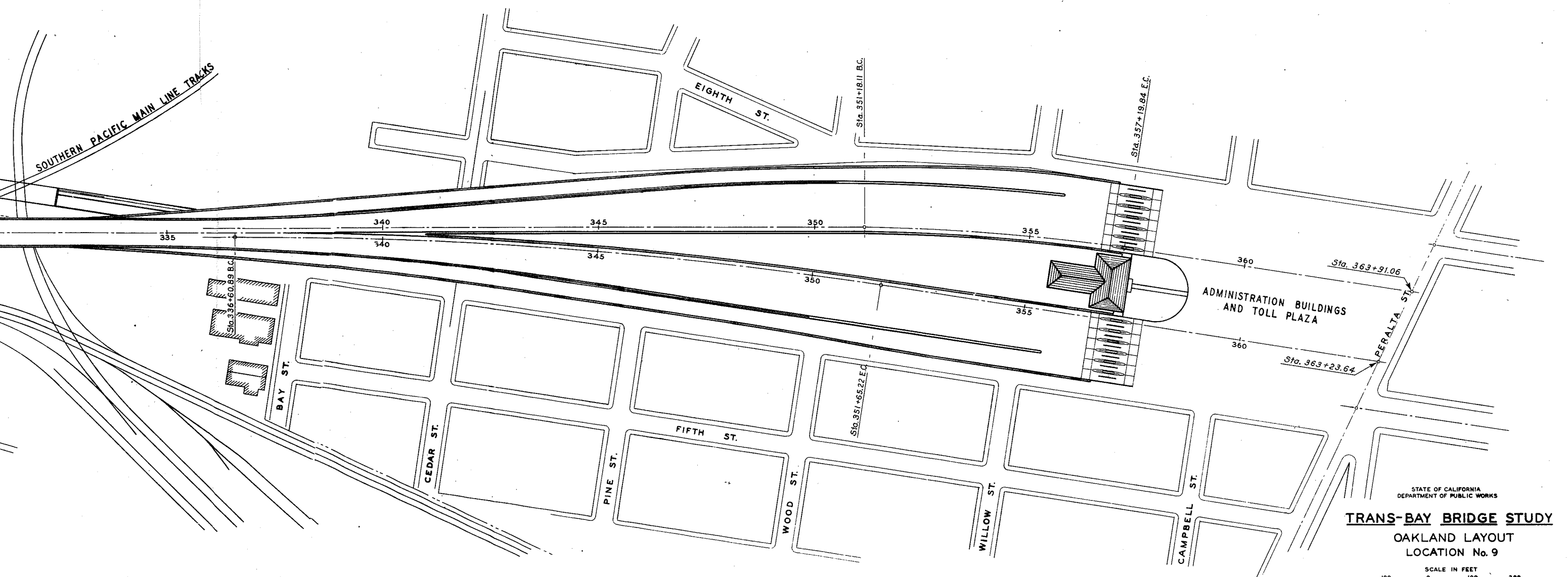
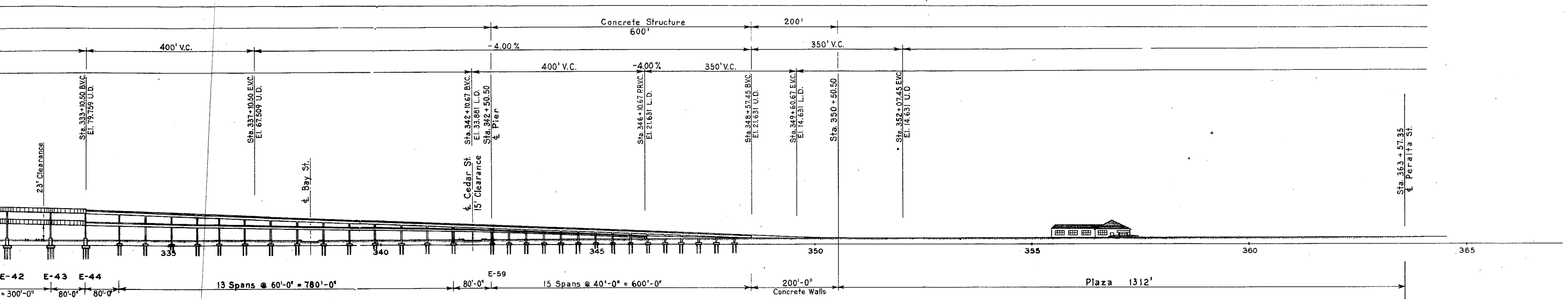


ELEVATION

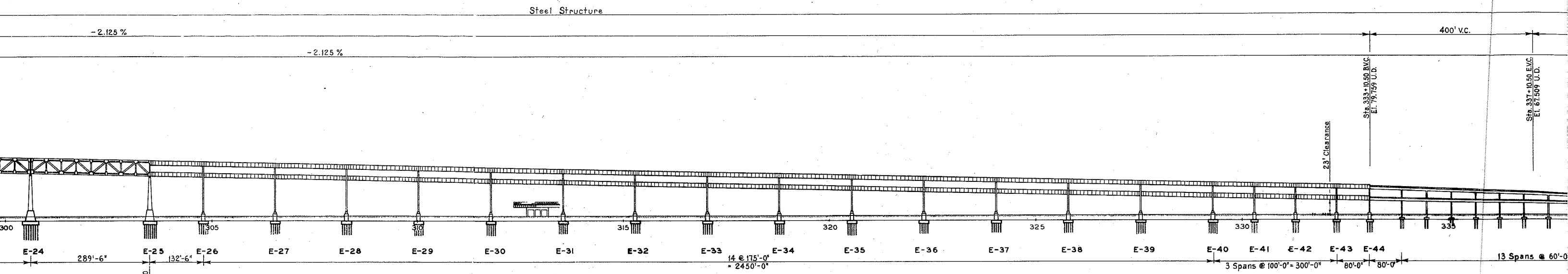


PLAN

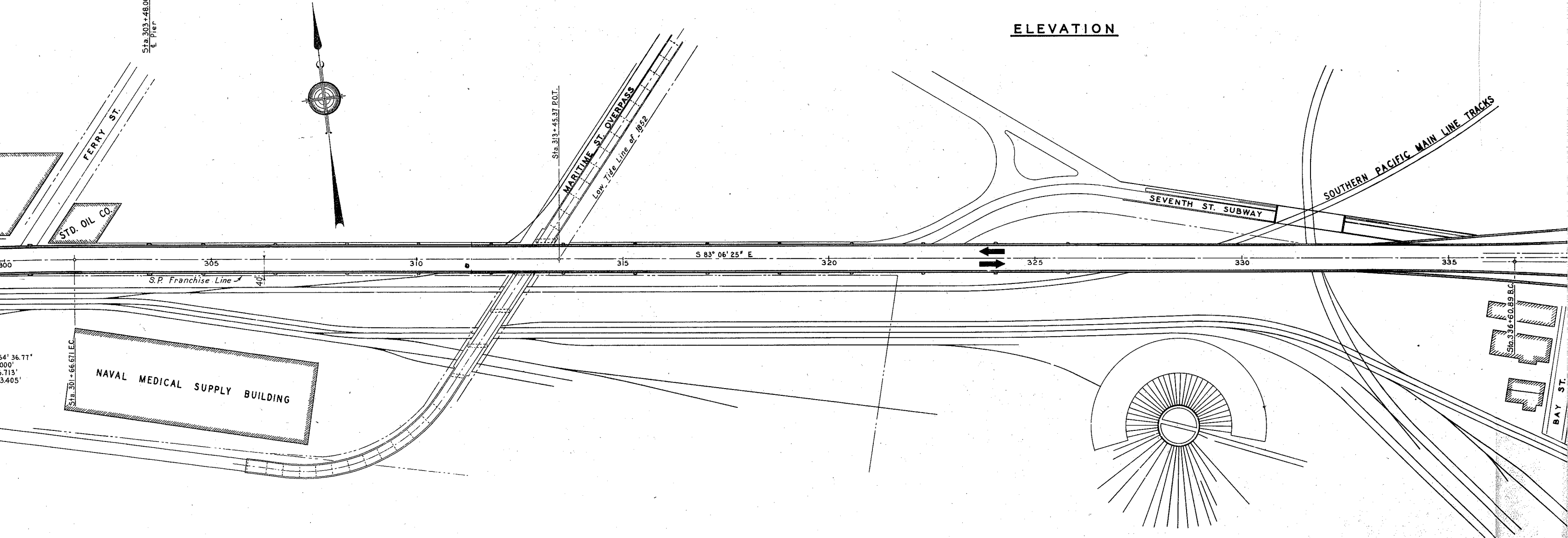
STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY BRIDGE**  
SAN FRANCISCO  
2ND STREET TO EMBARCADERO  
LOCATION NO. 1  
SCALE IN FEET  
1948 0 100 200







ELEVATION

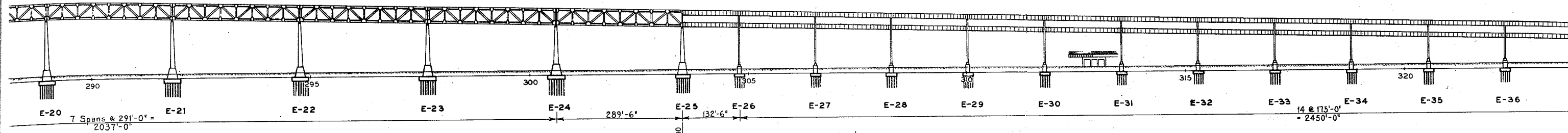


PLAN

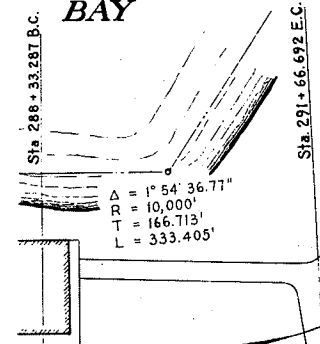
Steel Structure

-2.125 %

-2.125 %



SAN FRANCISCO BAY



KRAFT BUILDING

STD. OIL CO.

NAVAL MEDICAL SUPPLY BUILDING

Sta. 298+33.266 B.C.  
 $\Delta = 1^{\circ} 54' 36.77''$   
 $R = 10,000'$   
 $T = 166.713'$   
 $L = 333.405'$   
Sta. 301+66.671 E.C.

S.P. Franchise Line

Sta. 313+45.37 P.O.T.

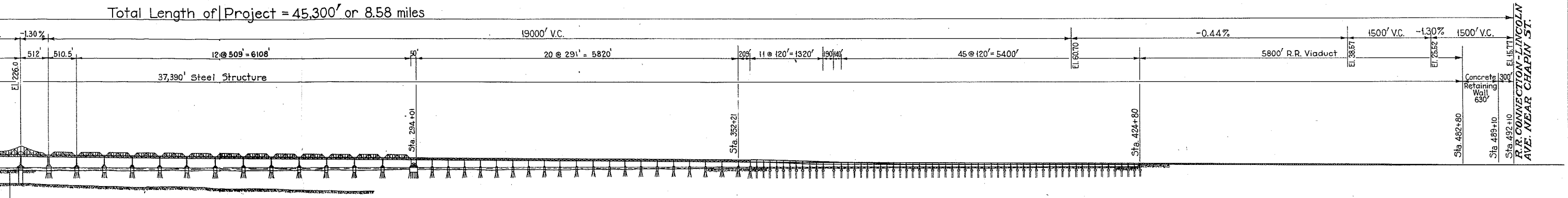
MARITIME ST. OVERPASS  
Low Tide Line of 1952

S 83° 06' 25" E

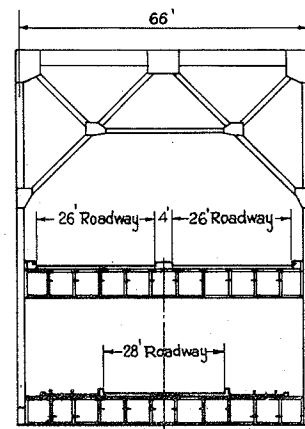
320



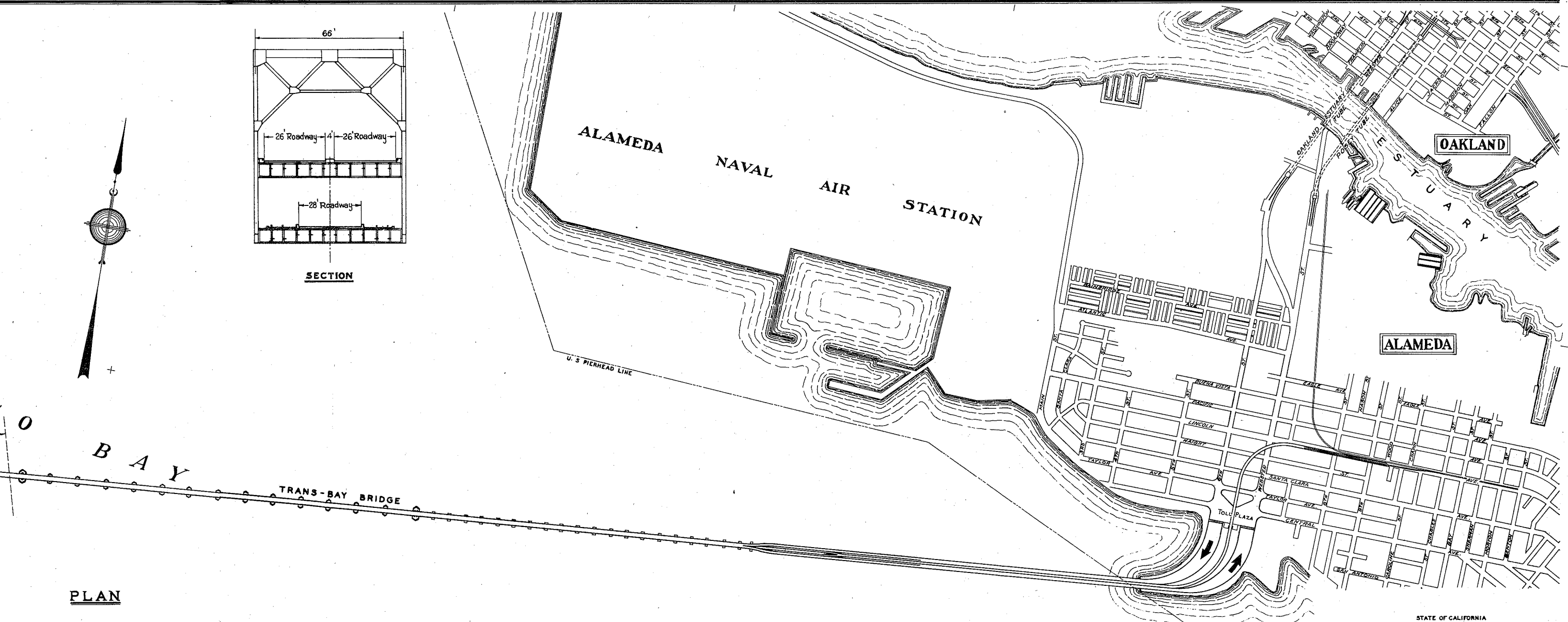
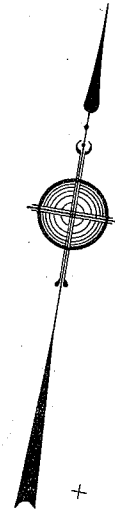
Total Length of Project = 45,300' or 8.58 miles



**ELEVATION**



**SECTION**



**PLAN**

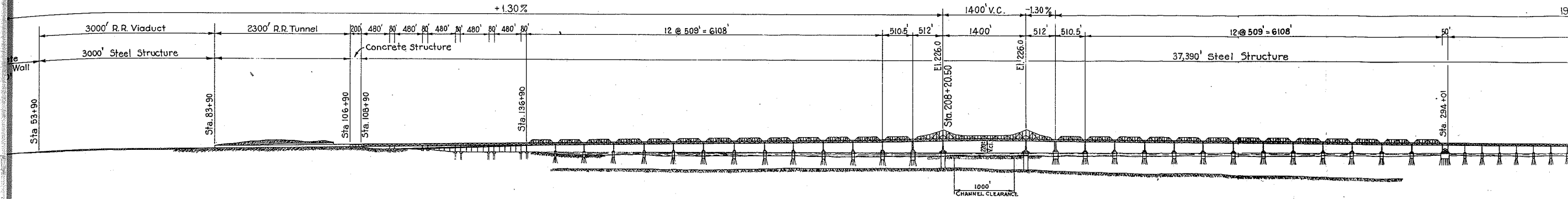
STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS

**TRANS-BAY BRIDGE STUDY**

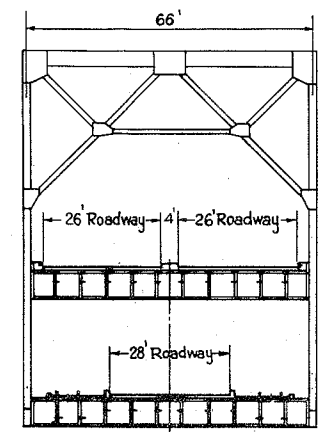
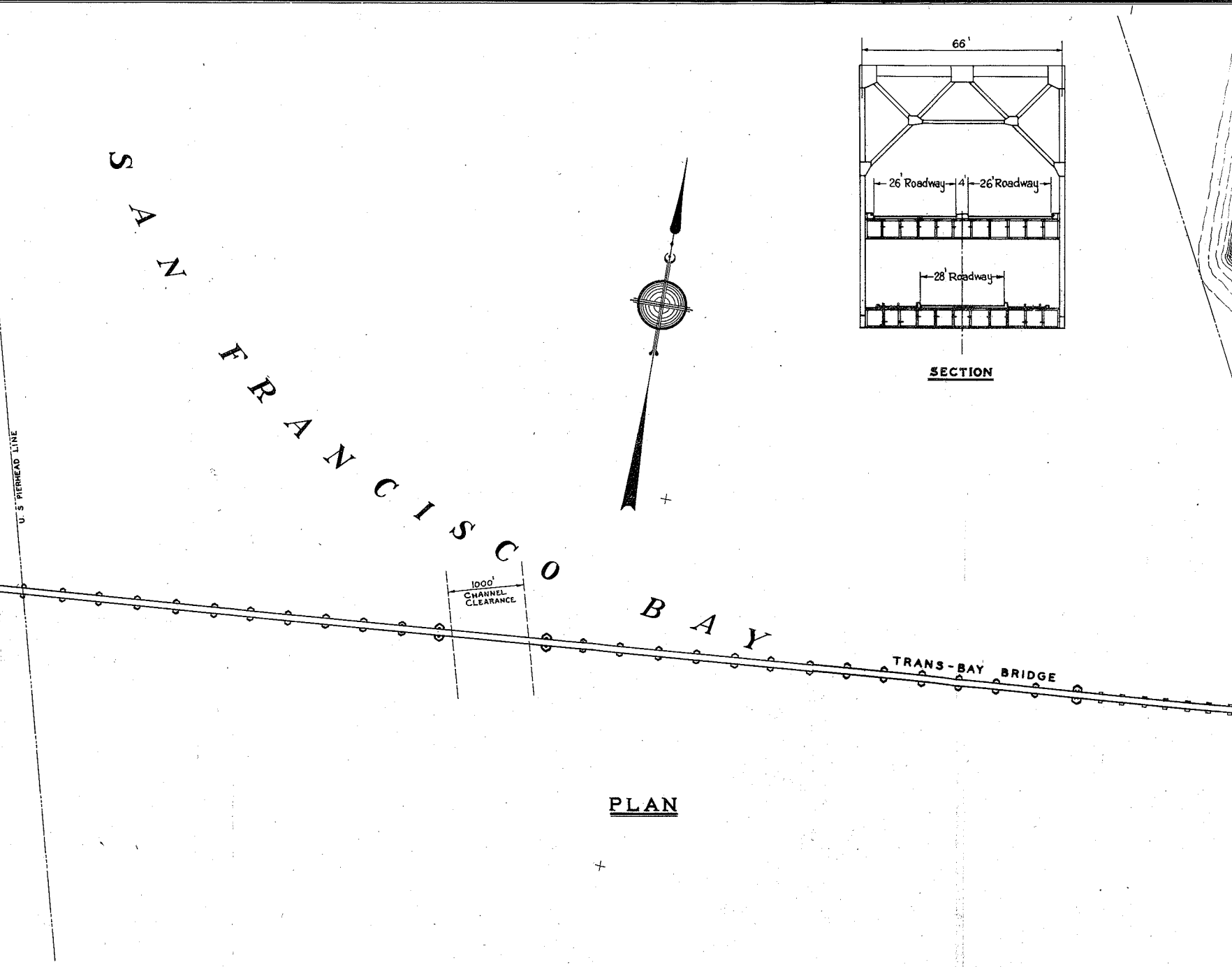
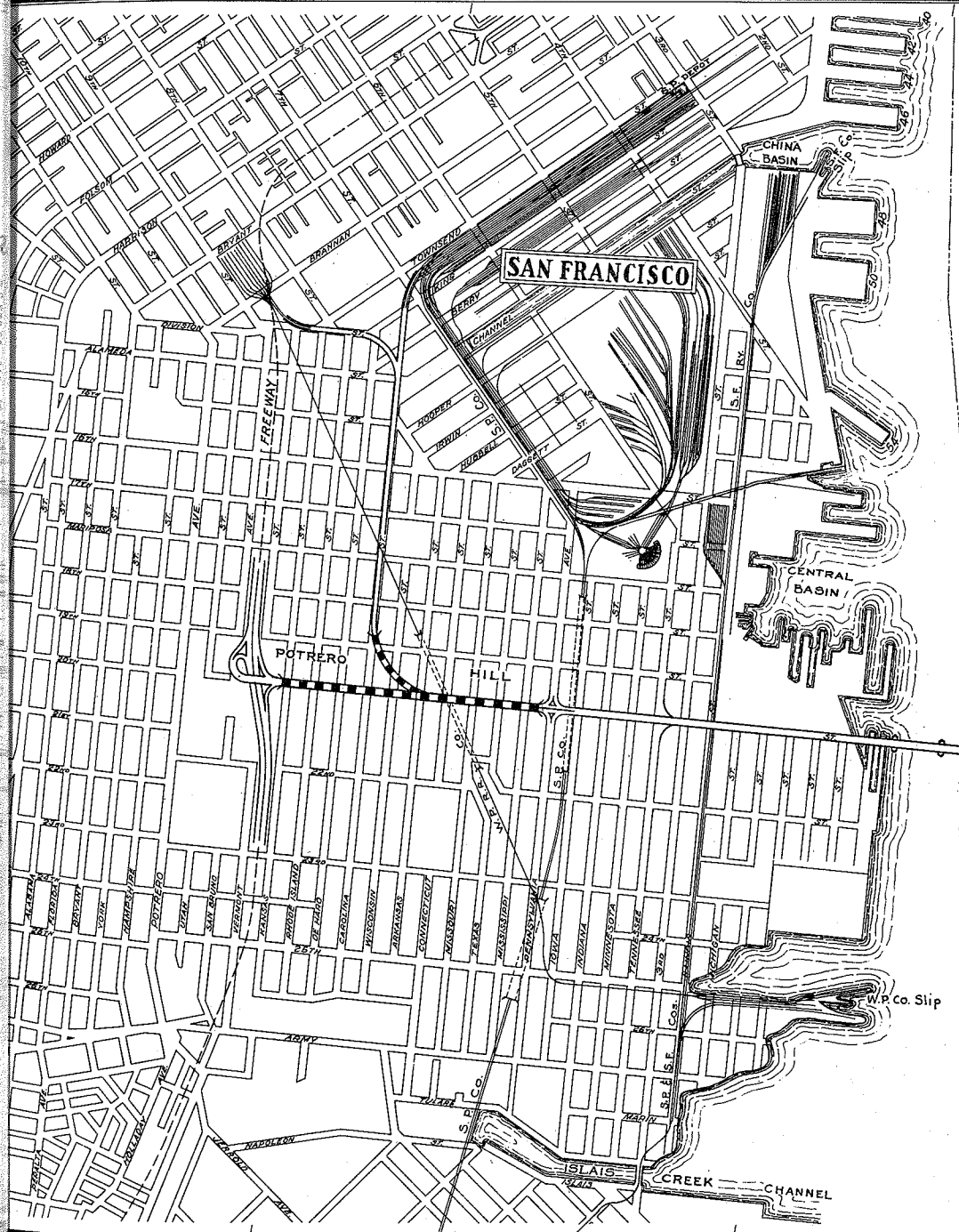
**GENERAL PLAN**  
LOCATION NO. 10

SCALE IN FEET  
0 1000 2500  
1946 P-1843

Total Length of Project = 45,300' or 8.58 miles



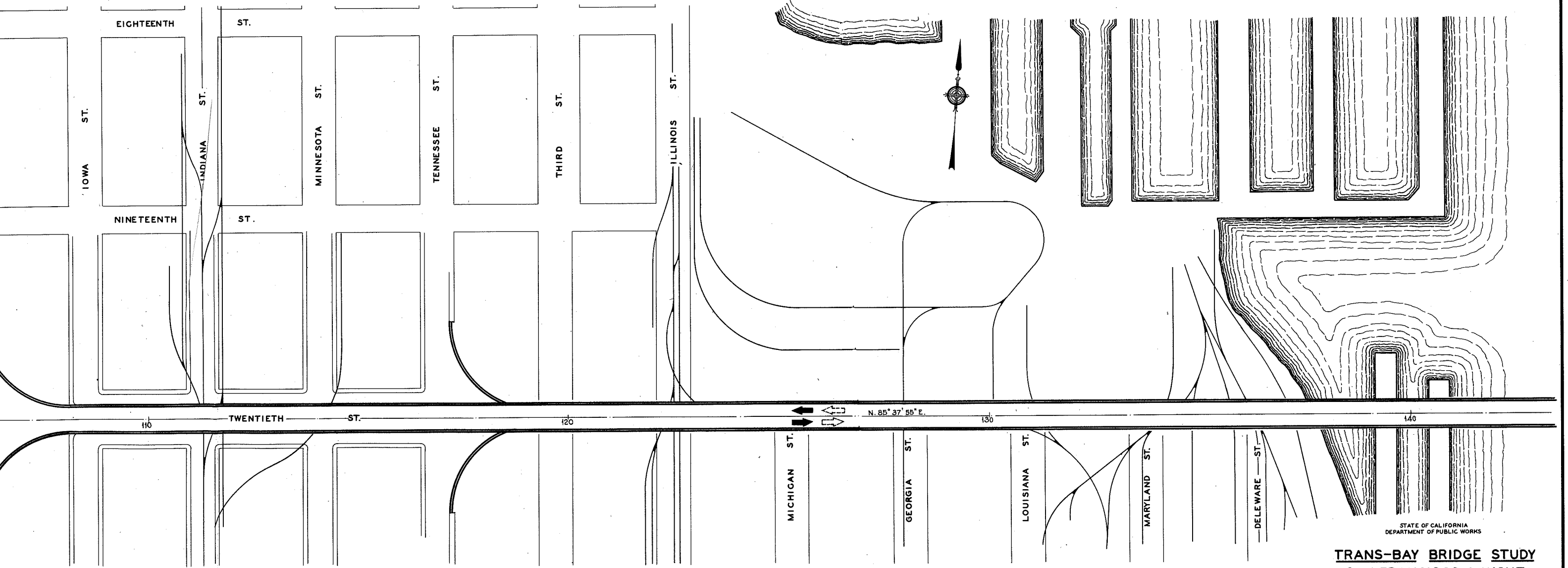
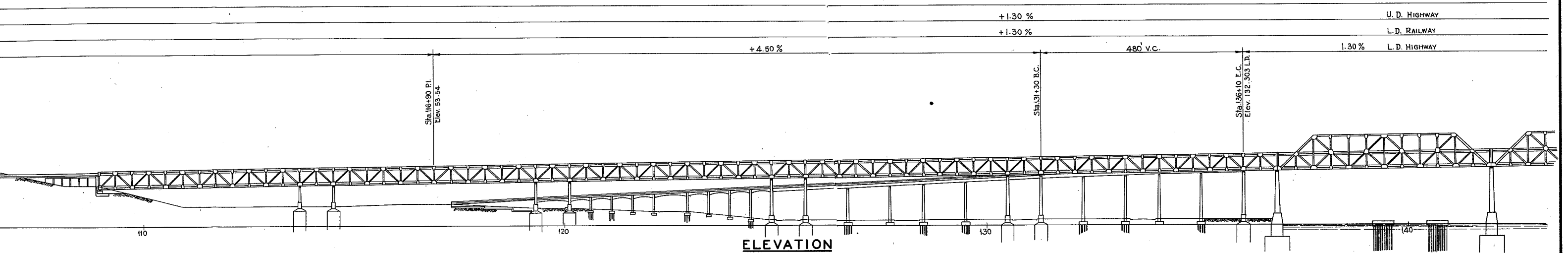
**ELEVATION**



**SECTION**

**PLAN**





PLAN

TRANS-BAY BRIDGE STUDY  
SAN FRANCISCO LAYOUT  
LOCATION NO.10

SCALE IN FEET  
0 100 200 300  
1946 P-1843-74



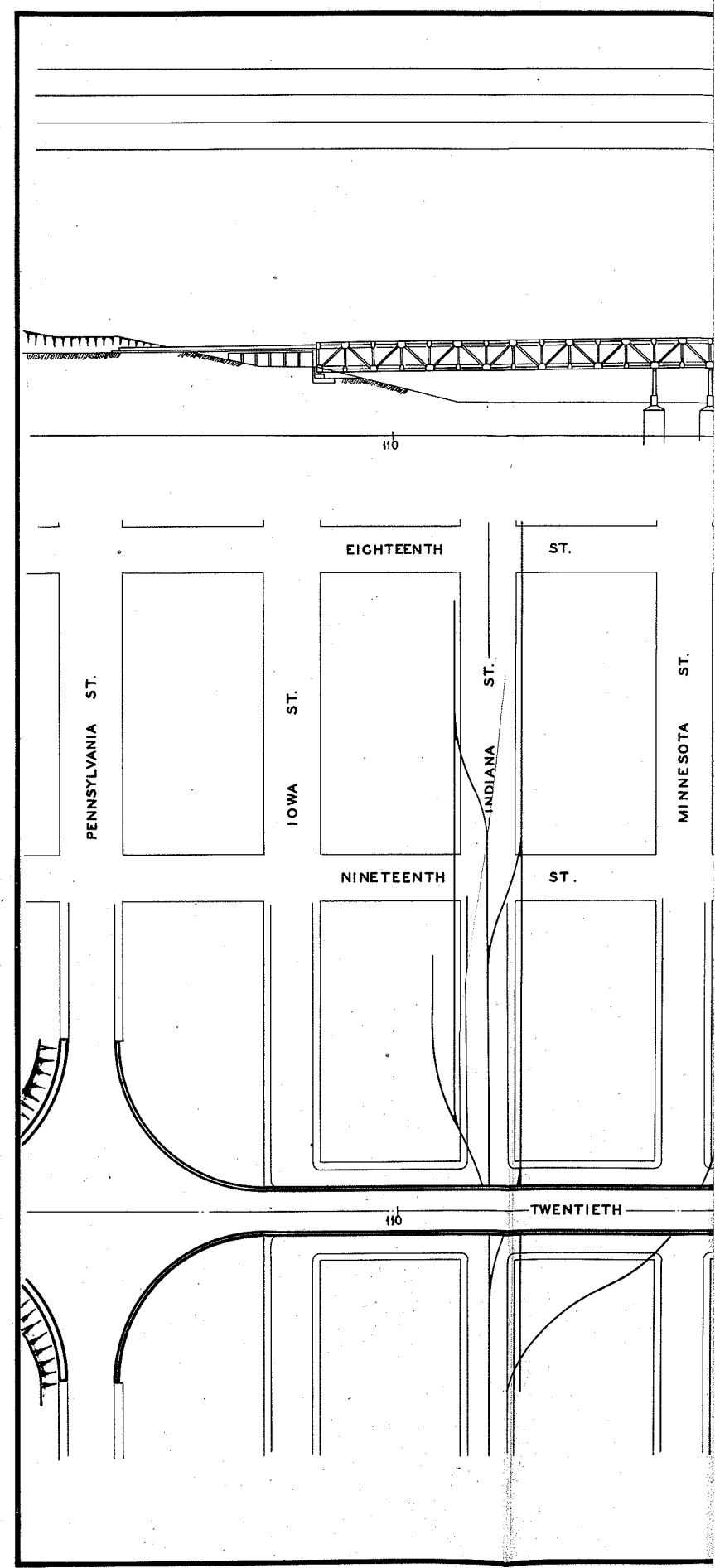
NAS OAKLAND CALIF.  
NAVAL RESERVE AIR TRAINING  
CAPT. J.E.BAKER USN COMDG.  
  
TRANS BAY BRIDGE STUDY  
TARGET NO 1 PLAN NO 10  
CAMERA F56 8IN. LENS  
ALT. 800' LOW OBLIQUE  
DATE OCT. 23, 1946  
PILOT LT. CDR. J. LAWYER  
PHOTOG. J. HOURIGAN

20TH ST.-SAN FRANCISCO



NAS OAKLAND CALIF.  
NAVAL RESERVE AIR TRAINING  
CAPT. J.E.BAKER USN COMDG.  
  
TRANS BAY BRIDGE STUDY  
TARGET NO 3 PLAN NO 10  
CAMERA F56 8IN. LENS  
ALT. 800' LOW OBLIQUE  
DATE OCT. 23, 1946  
PILOT LT. CDR. F. TONREY  
PHOTOG. J. HOURIGAN

WEBSTER ST.-ALAMEDA







NAS OAKLAND CALIF.  
NAVAL RESERVE AIR TRAINING  
CAPT. J.E. BAKER USN COMDG.

TRANS BAY BRIDGE STUDY  
TARGET NO 1 PLAN NO 10  
CAMERA F 56 8 IN. LENS  
ALT. 800' LOW OBLIQUE  
DATE OCT. 23, 1946  
PILOT LT. CDR. J. LAWYER  
PHOTOG. J. HOURIGAN

20TH ST.-SAN FRANCISCO

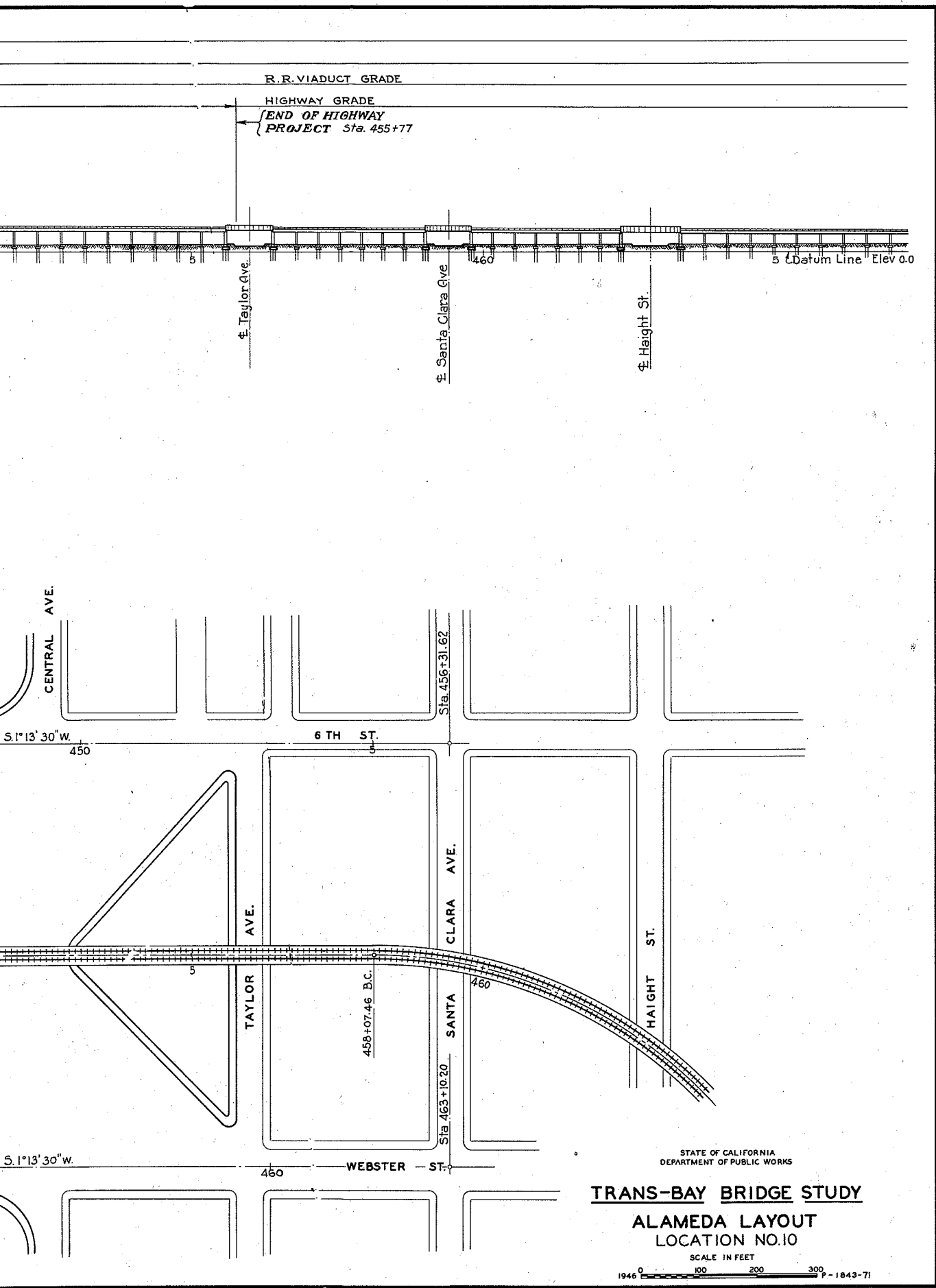


NAS OAKLAND CALIF.  
NAVAL RESERVE AIR TRAINING  
CAPT. J.E. BAKER USN COMDG.

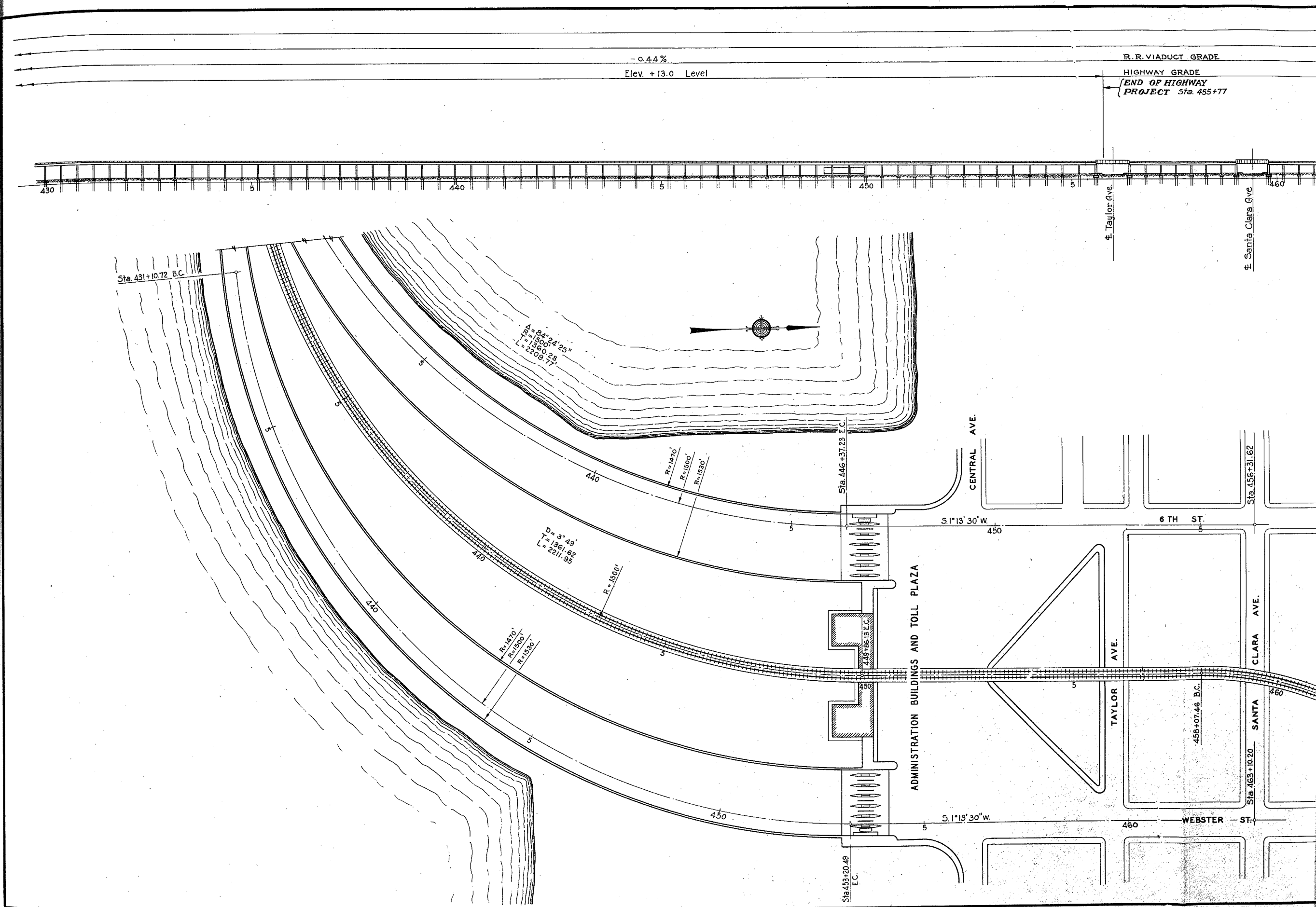
TRANS BAY BRIDGE STUDY  
TARGET NO 3 PLAN NO 10  
CAMERA F 56 8 IN. LENS  
ALT. 800' LOW OBLIQUE  
DATE OCT. 23, 1946  
PILOT LT. CDR. F. TONREY  
PHOTOG. J. HOURIGAN

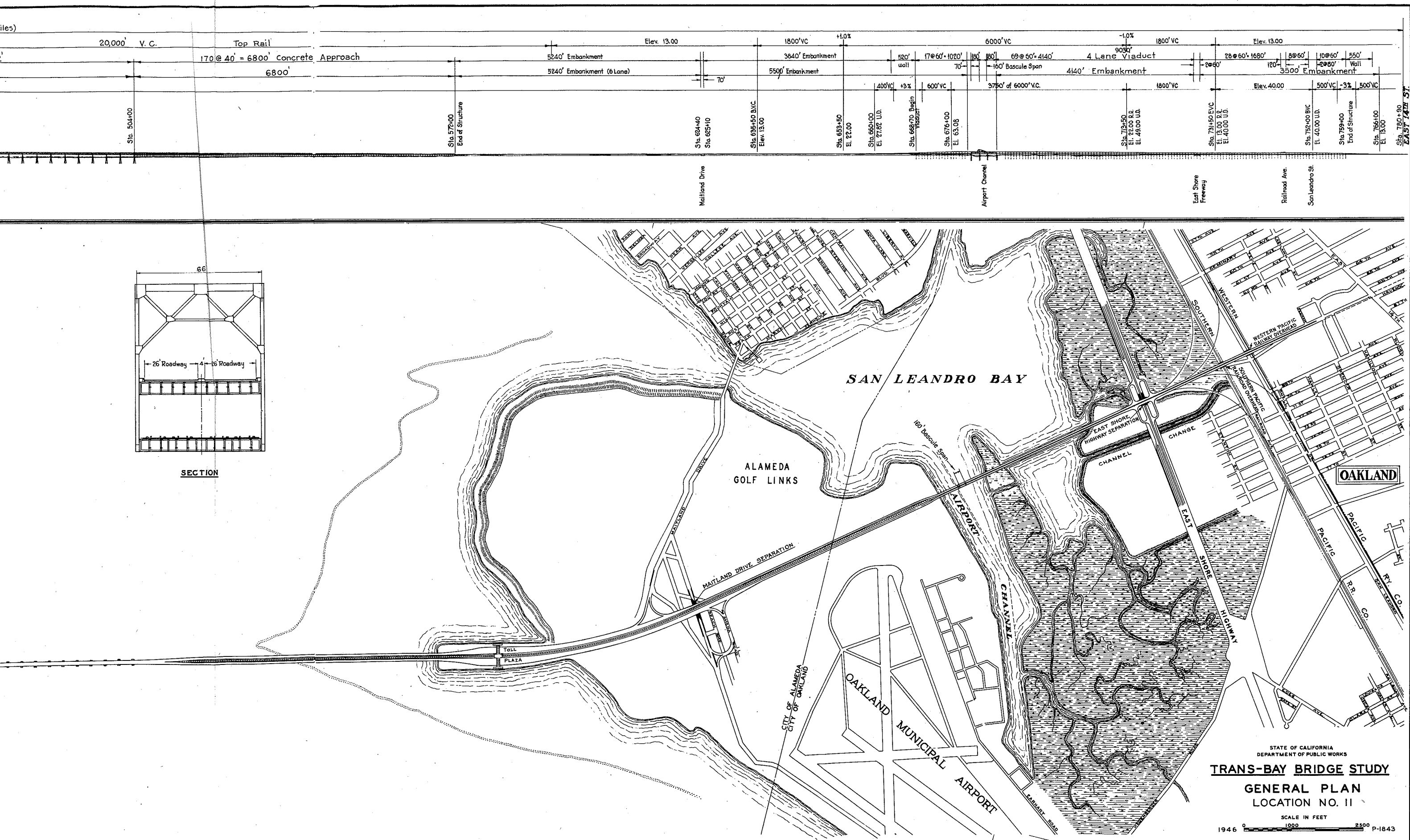
WEBSTER ST.-ALAMEDA



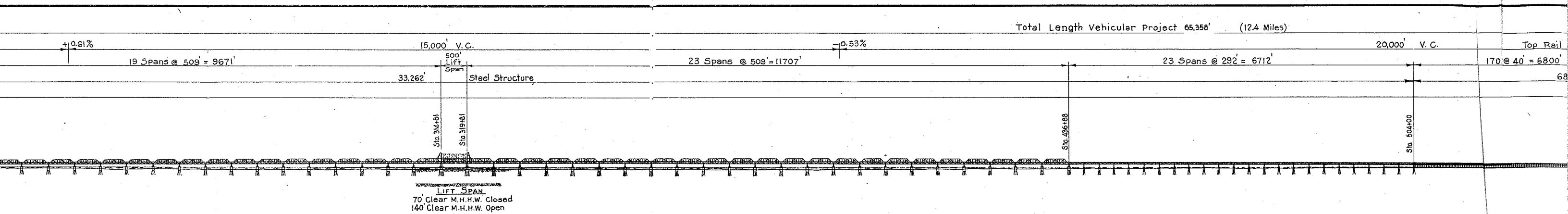




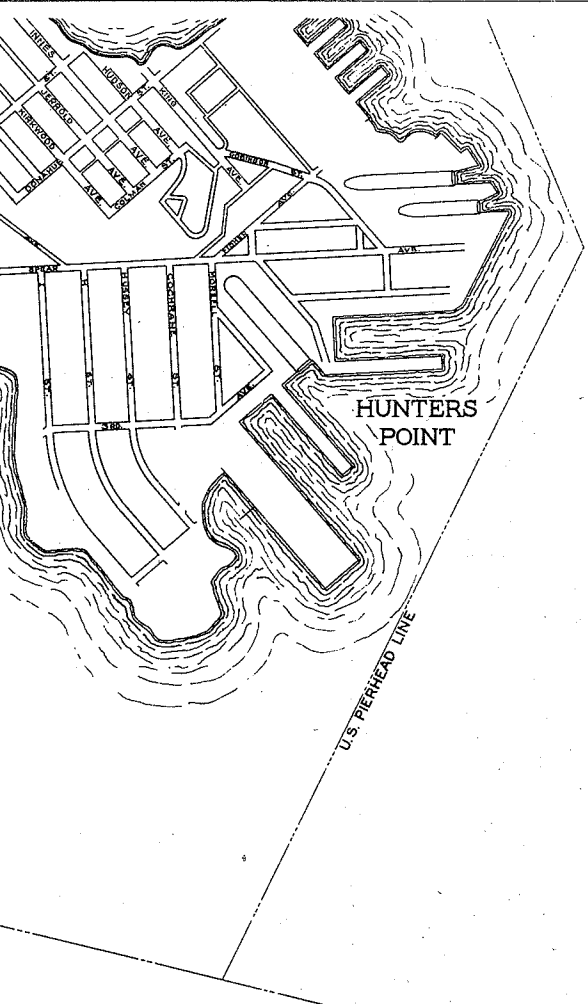






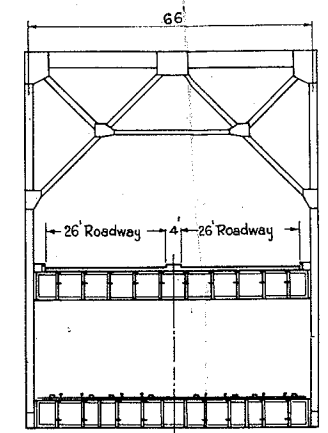
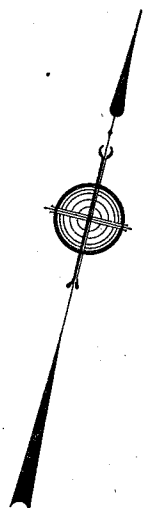


ELEVATION

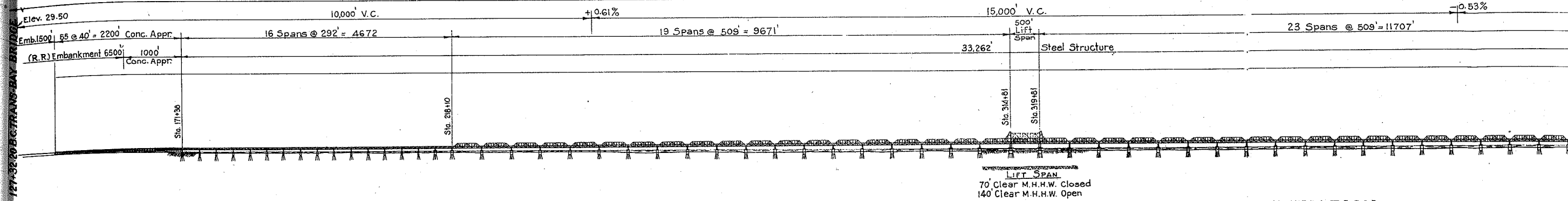


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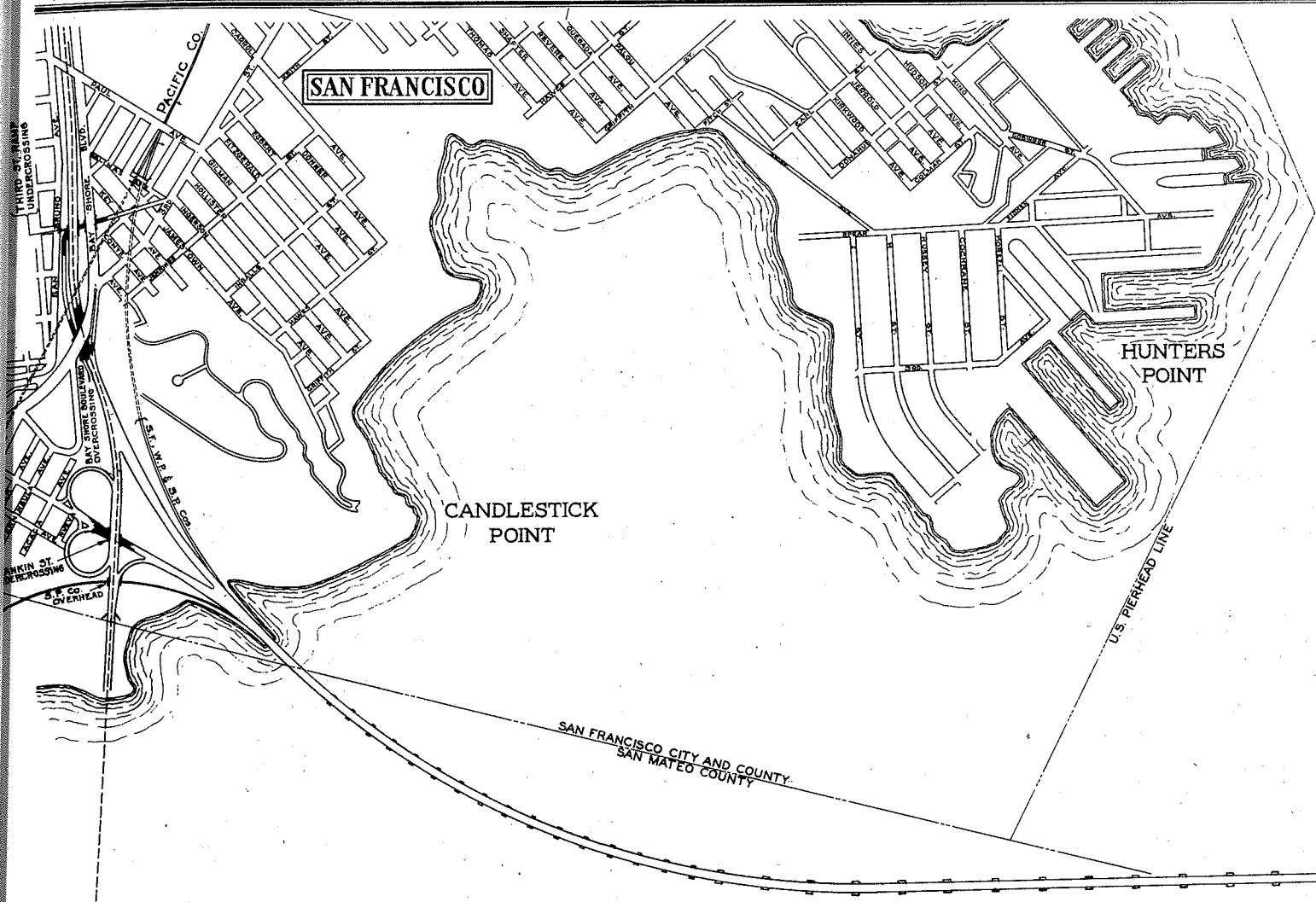
PLAN



SECTION



ELEVATION

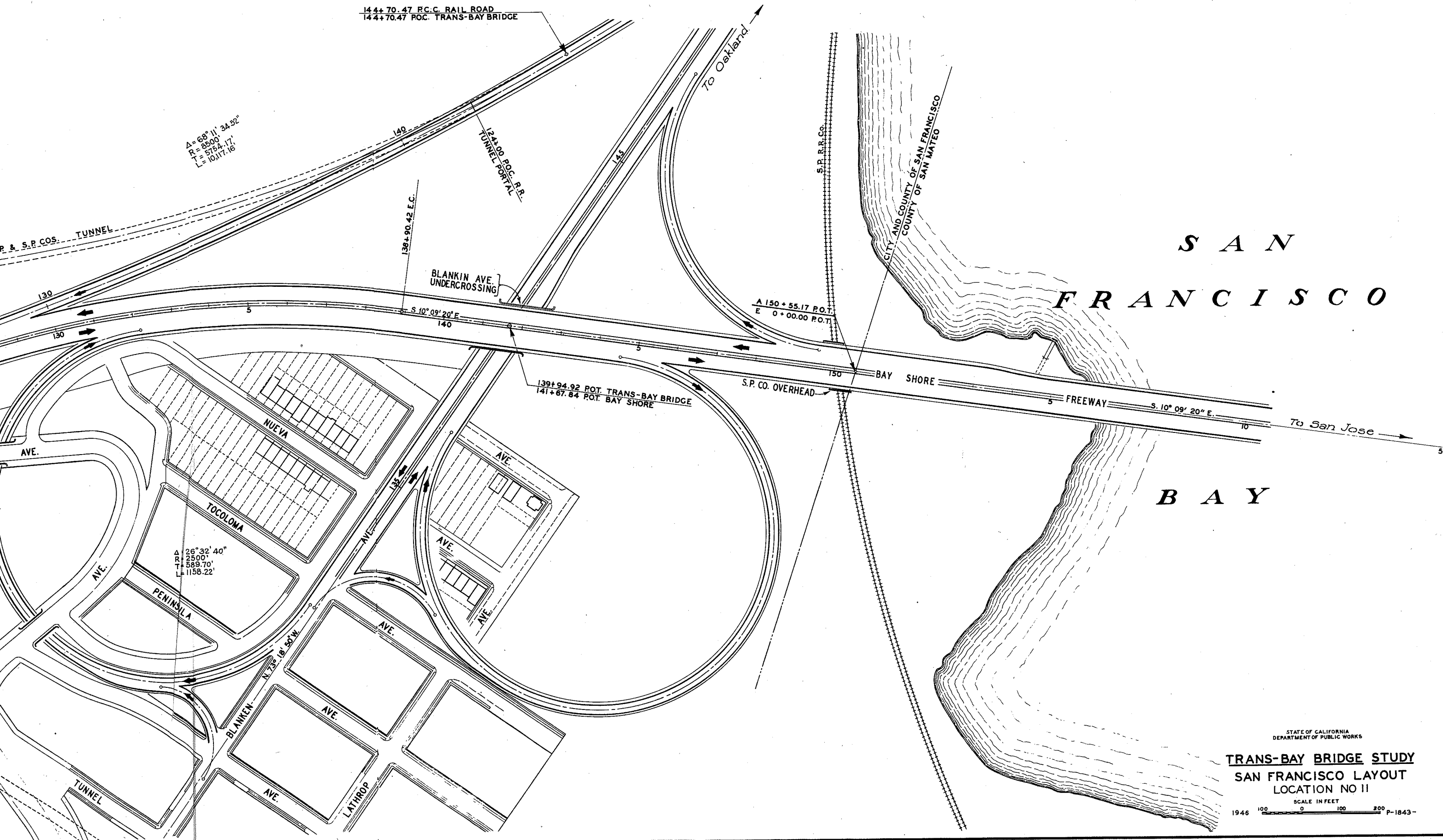


SAN FRANCISCO

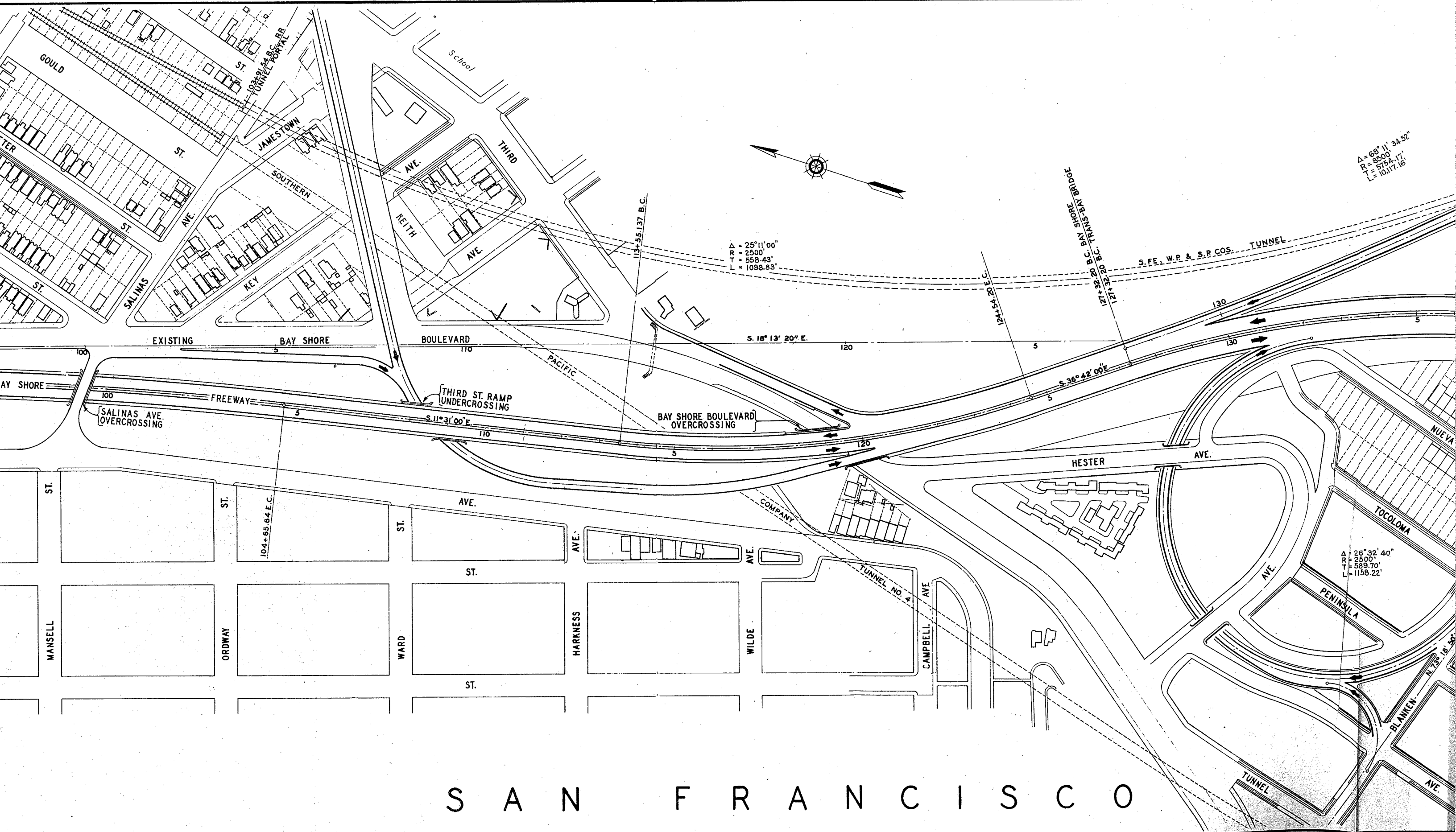
500' Lift Span

PLAN



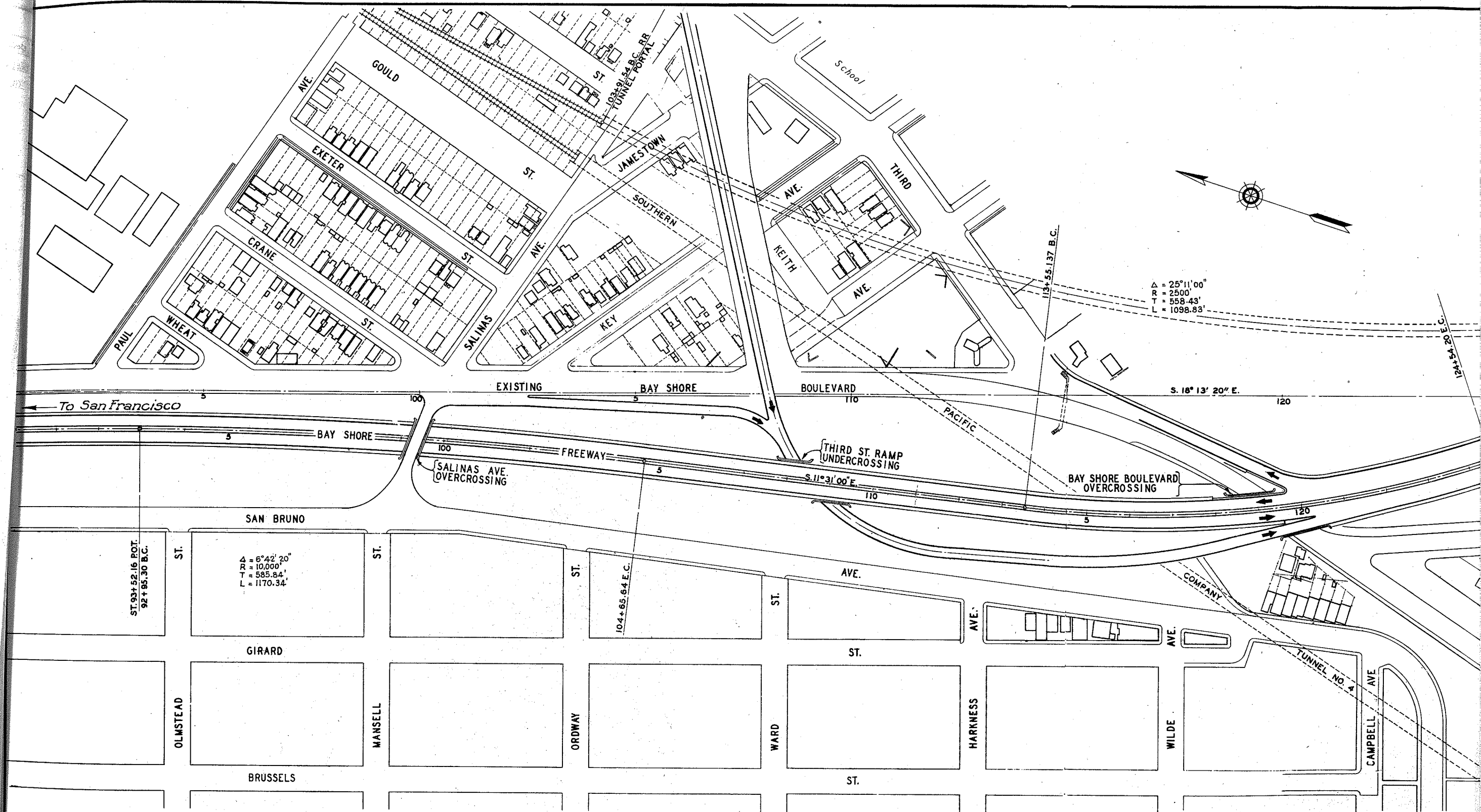


STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY BRIDGE STUDY**  
**SAN FRANCISCO LAYOUT**  
**LOCATION NO II**  
SCALE IN FEET  
1946 100 0 100 200 P-1843-



S A N F R A N C I S C O





S A N F R A N C I S



NAS OAKLAND CALIF.  
NAVAL RESERVE AIR TRAINING  
CAPT. J.E.BAKER USN COMDG.

TRANS BAY BRIDGE STUDY  
TARGET NO 2 PLAN NO II  
CAMERA F 56 8 IN. LENS  
ALT. 800' LOW OBLIQUE  
DATE OCT. 23, 1946  
PILOT LT. CDR. F. TONREY  
PHOTOG. J. HOURIGAN

BAY FARM ISLAND



NAS OAKLAND CALIF.  
NAVAL RESERVE AIR TRAINING  
CAPT. J.E.BAKER USN COMDG.

TRANS BAY BRIDGE STUDY  
TARGET NO 3 PLAN NO II  
CAMERA F 56 8 IN. LENS  
ALT. 800' LOW OBLIQUE  
DATE OCT. 23, 1946  
PILOT LT. CDR. F. TONREY  
PHOTOG. J. HOURIGAN

BAY FARM ISLAND





NAS OAKLAND CALIF.  
NAVAL RESERVE AIR TRAINING  
CAPT. J.E.BAKER USN COMDG.

TRANS BAY BRIDGE STUDY  
TARGET NO 2 PLAN NO II  
CAMERA F 56 8 IN. LENS  
ALT. 800' LOW OBLIQUE  
DATE OCT. 23, 1946  
PILOT LT. CDR. F. TONREY  
PHOTOG. J. HOURIGAN

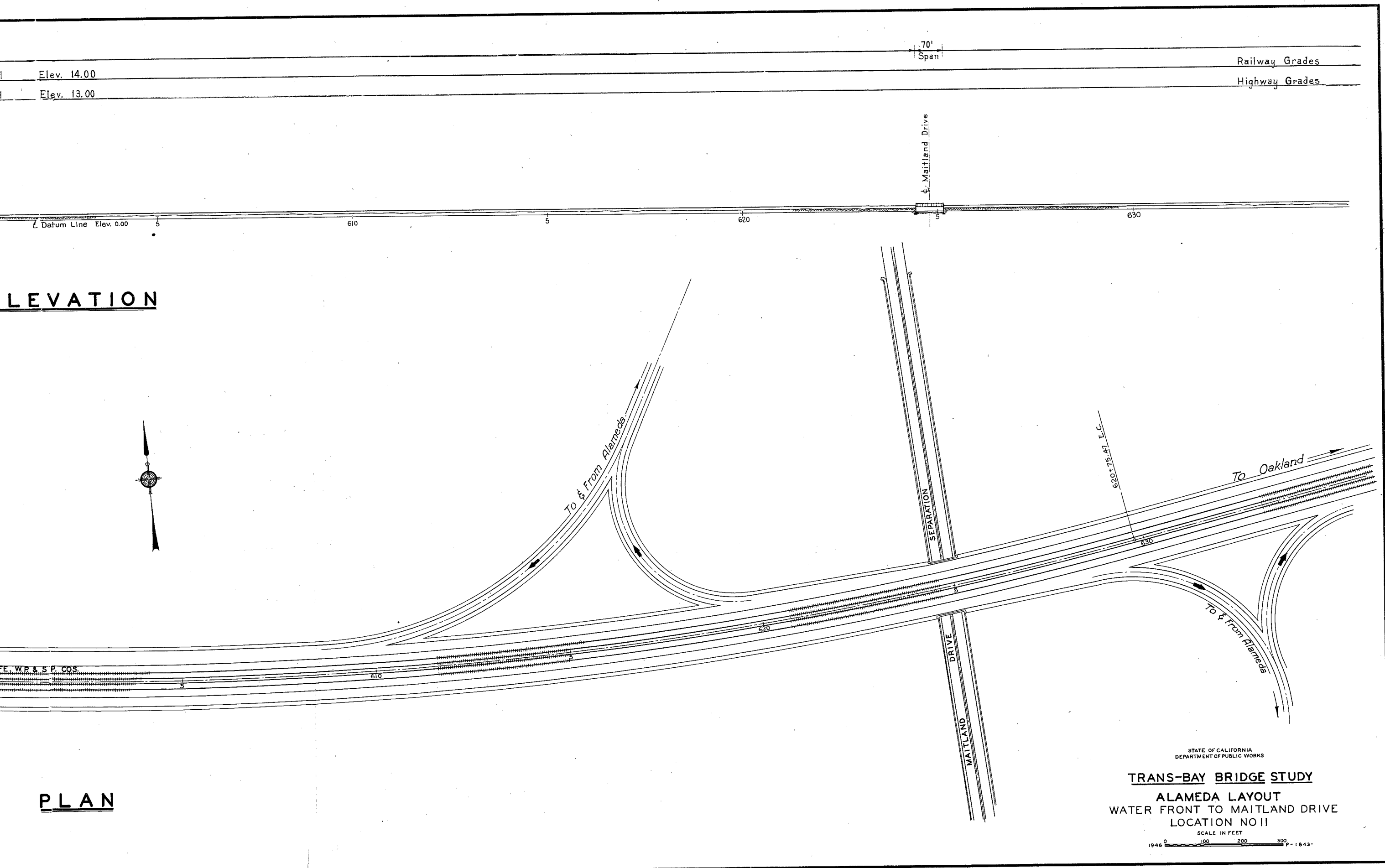
BAY FARM ISLAND



NAS OAKLAND CALIF.  
NAVAL RESERVE AIR TRAINING  
CAPT. J.E.BAKER USN COMDG.

TRANS BAY BRIDGE STUDY  
TARGET NO 3 PLAN NO II  
CAMERA F 56 8 IN. LENS  
ALT. 800' LOW OBLIQUE  
DATE OCT. 23, 1946  
PILOT LT. CDR. F. TONREY  
PHOTOG. J. HOURIGAN

BAY FARM ISLAND



Elev. 14.00  
Elev. 13.00

Railway Grades  
Highway Grades

LEVATION

E. W. P. & S. P. COS.

PLAN

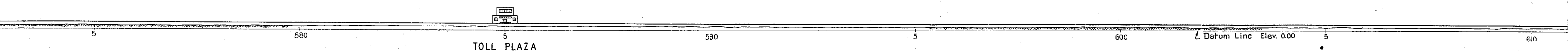
STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY BRIDGE STUDY**  
**ALAMEDA LAYOUT**  
WATER FRONT TO MAITLAND DRIVE  
LOCATION NO II  
SCALE IN FEET  
1946 0 100 200 300 P-1843-



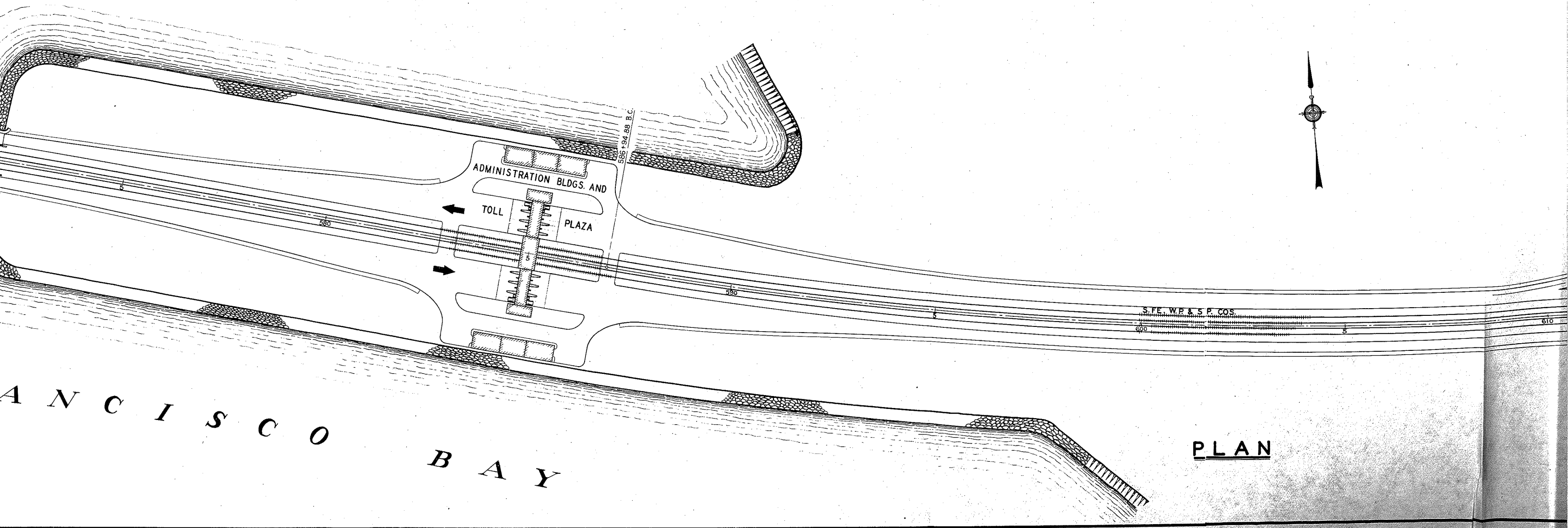
Grading and Paving

Level Elev. 14.00

Level Elev. 13.00



ELEVATION



PLAN

Concrete Structure 40' Spans

Grading and Paving

Level

Level

Sta. 572+00

TOLL PLAZA

To San Francisco

ADMINISTRATION BLDGS. AND

TOLL

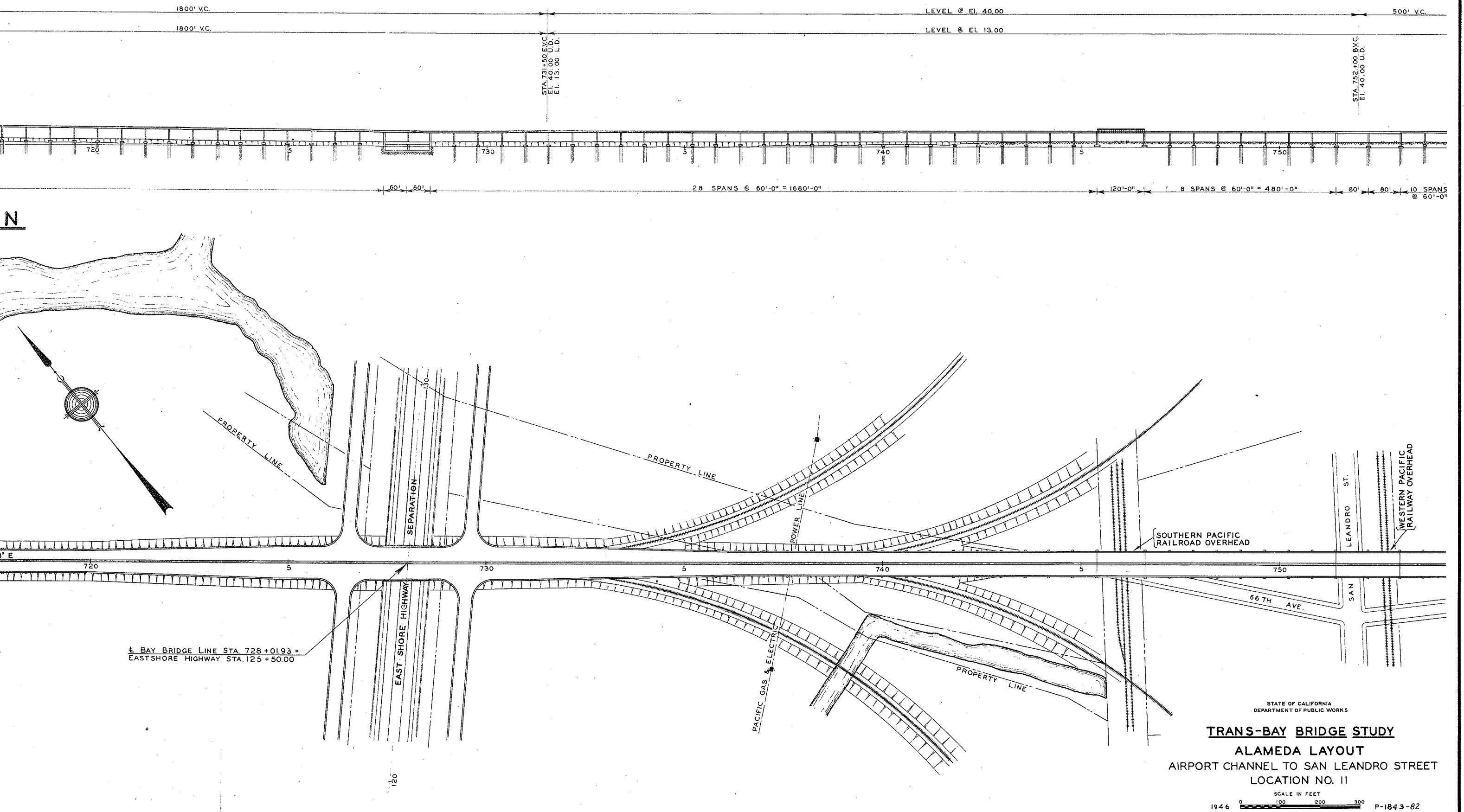
PLAZA

SAN

FRANCISCO

BAY





STEEL STRUCTURE 9030'-0"

3750' V.C.

1800' V.C.

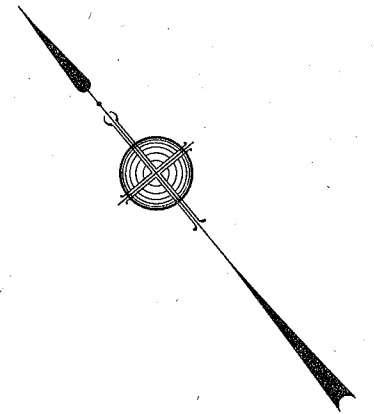
1800' V.C.

-1.00%  
-1.00%  
STA. 713+50 P.V.C.  
EL. 49.00 U.D.  
EL. 22.00 L.D.

69 SPANS @ 60'-0" = 4140'-0"

ELEVATION

SAN  
LEANDRO  
BAY



PROPERTY LINE

S 50° 34' 54" E

OUTLINE OF FUTURE PIER DEVELOPMENT

OUTLINE OF FUTURE PIER DEVELOPMENT

1/2 BAY BRIDGE LINE STA. 728+0  
EASTSHORE HIGHWAY STA. 125+5

PLAN

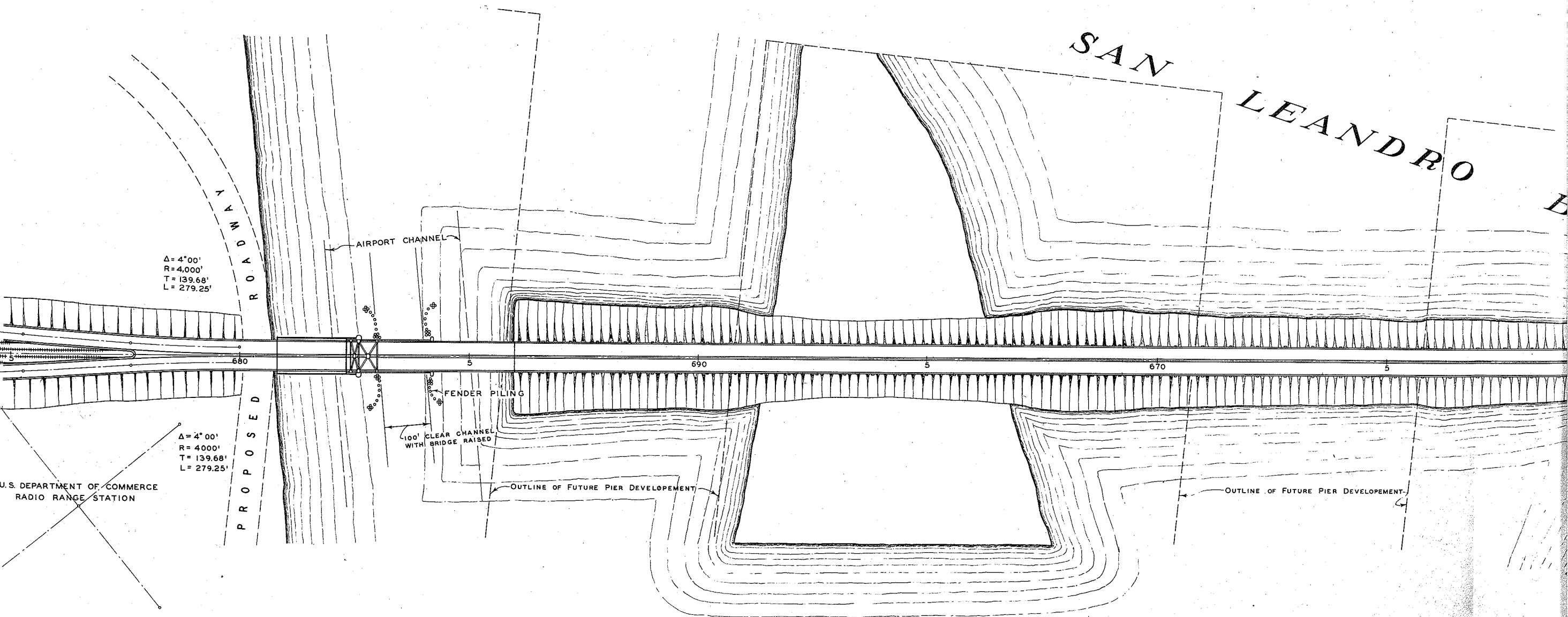
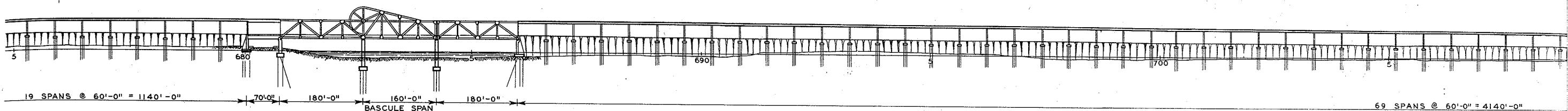


600' V.C. +0.22%

3750' V.C.

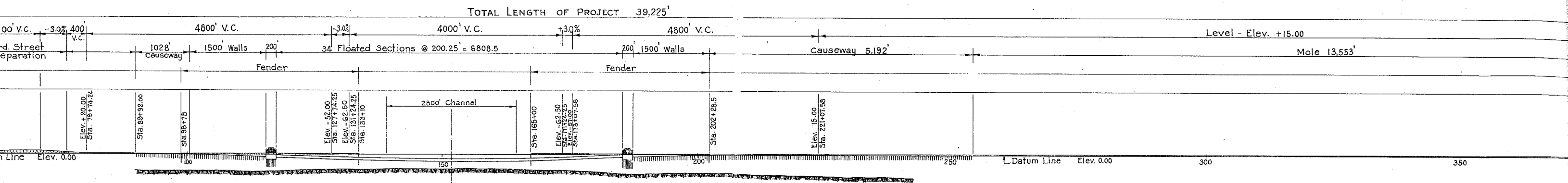
6000' V.C.

STA. 676+00 EVC  
El. 65.06 U.D.

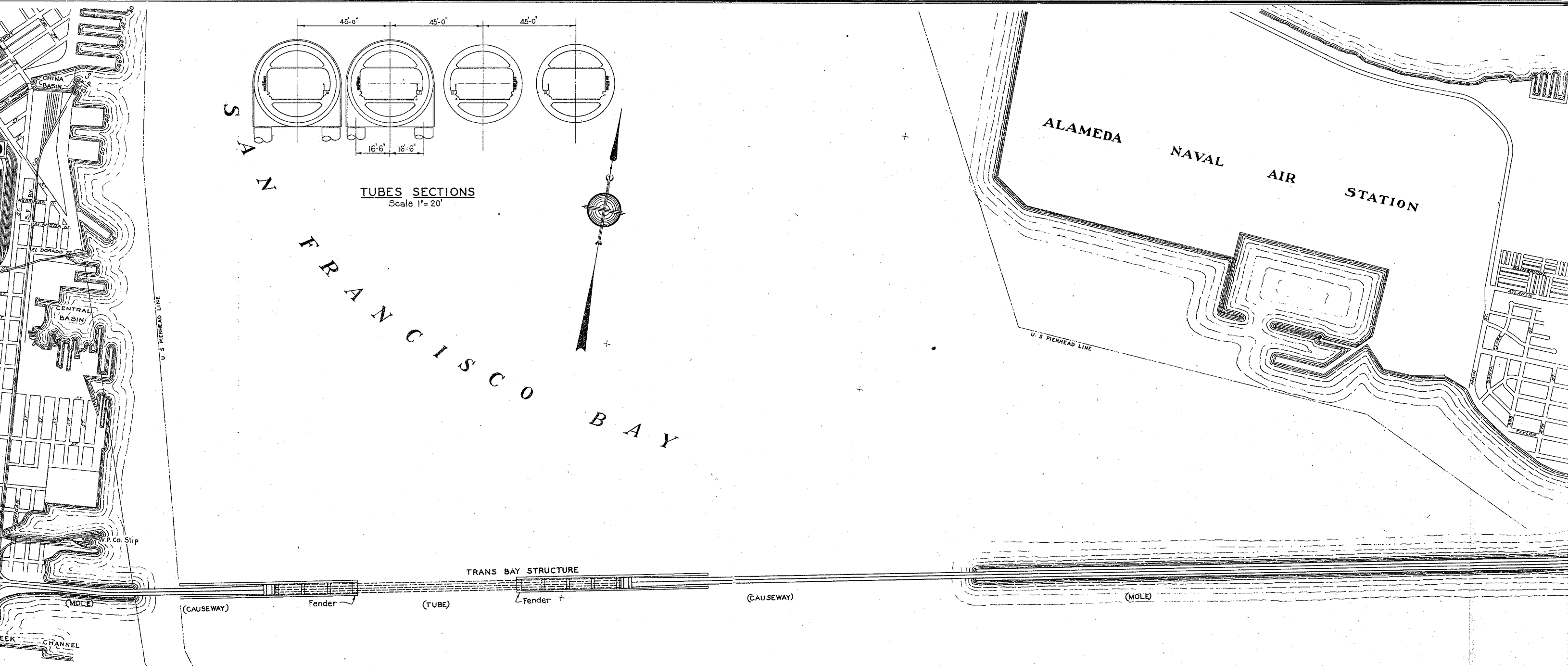


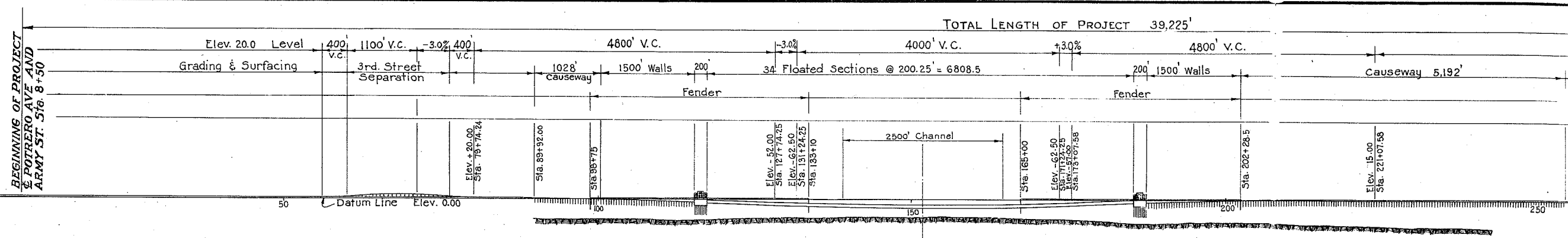




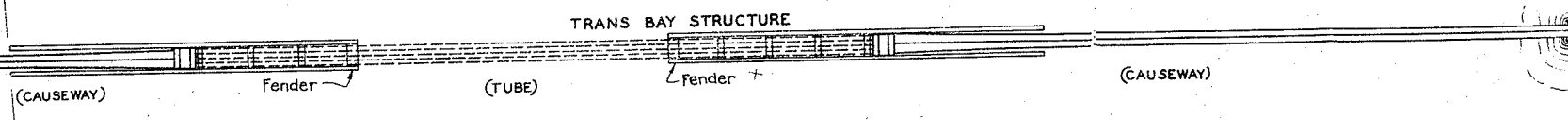
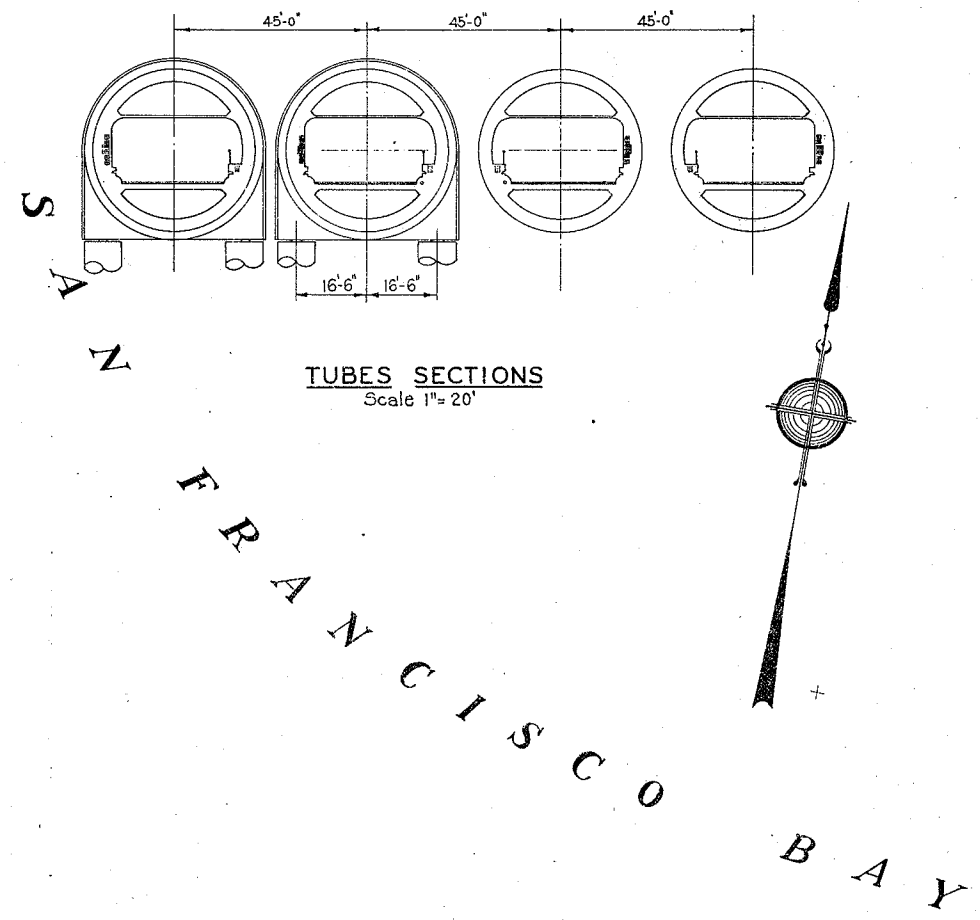
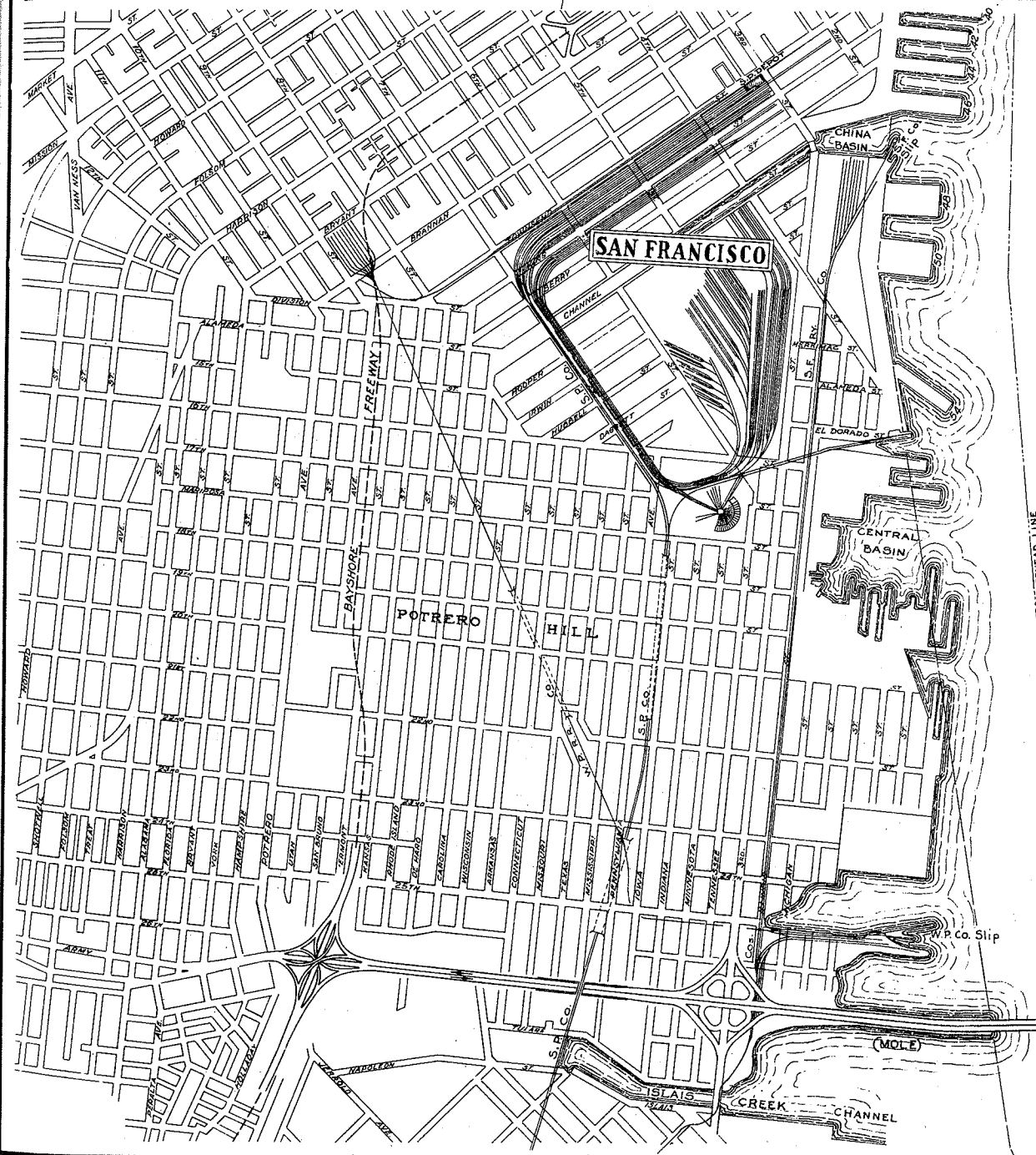


**ELEVATION**

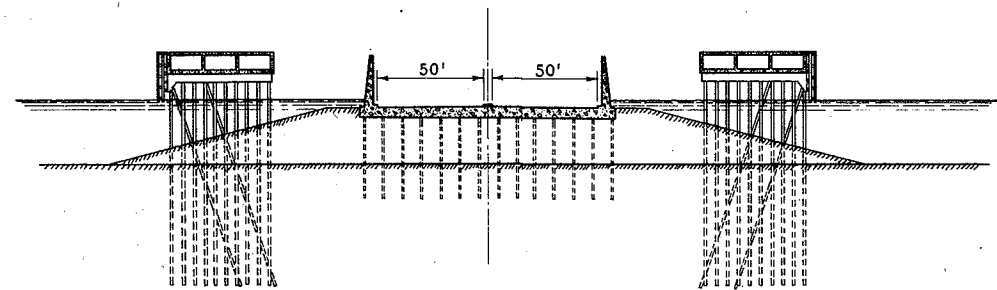
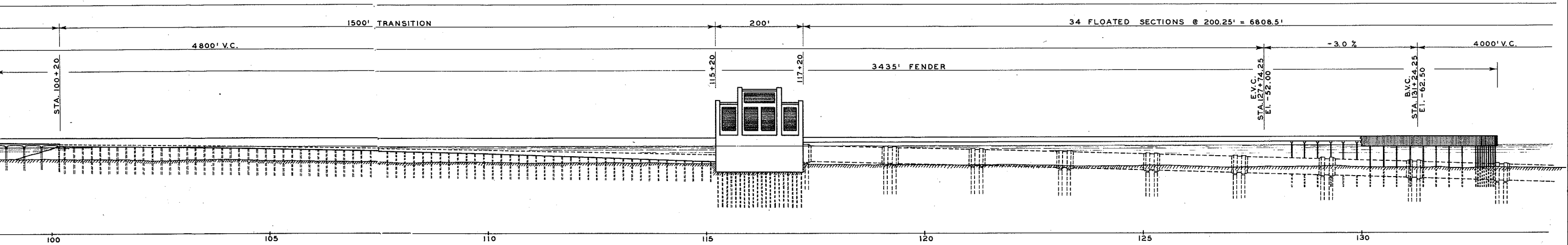




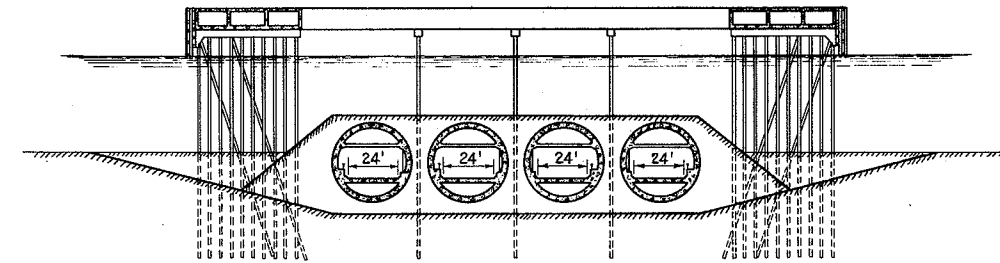
**ELEVATION**



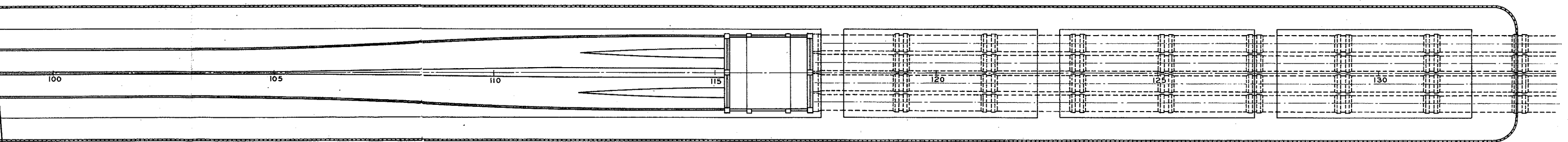




**TRANSITION SECTION**  
Scale: 1" = 40'

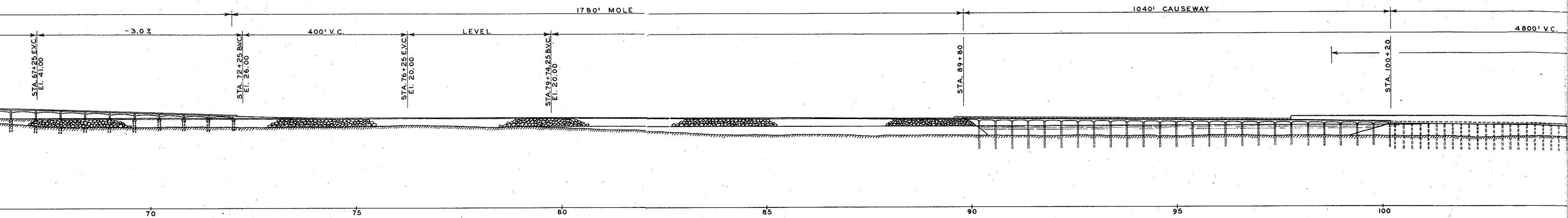


**TUBE SECTION**  
Scale: 1" = 40'

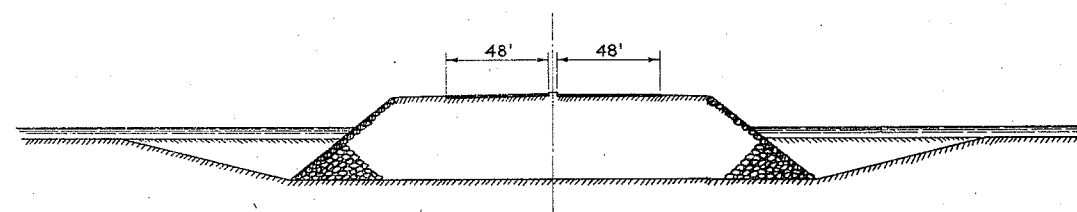


STATE OF CALIFORNIA  
DEPARTMENT OF PUBLIC WORKS  
**TRANS-BAY TUBE STUDY**  
SAN FRANCISCO LAYOUT  
LOCATION No. 12

SCALE IN FEET  
1946 100 0 100 200 P-1843

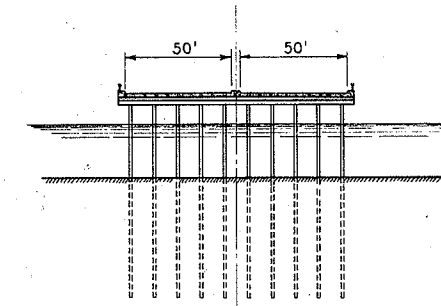


**ELEVATION**



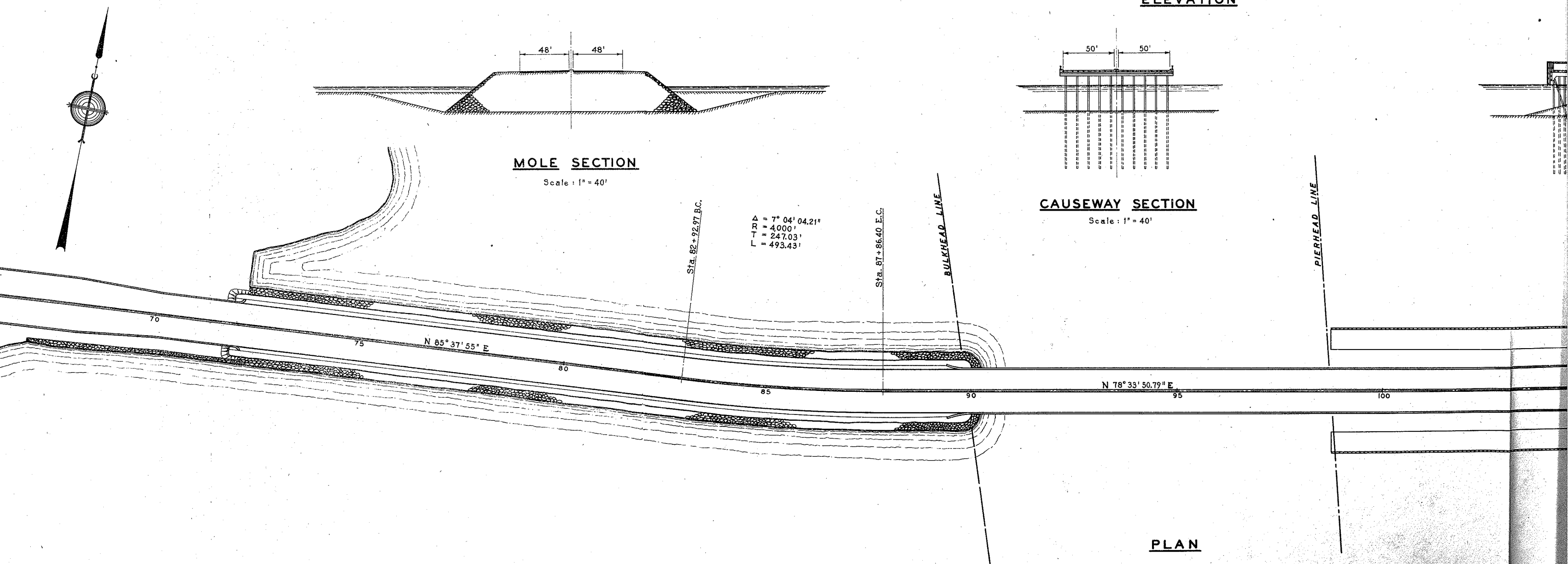
**MOLE SECTION**

Scale: 1" = 40'



**CAUSEWAY SECTION**

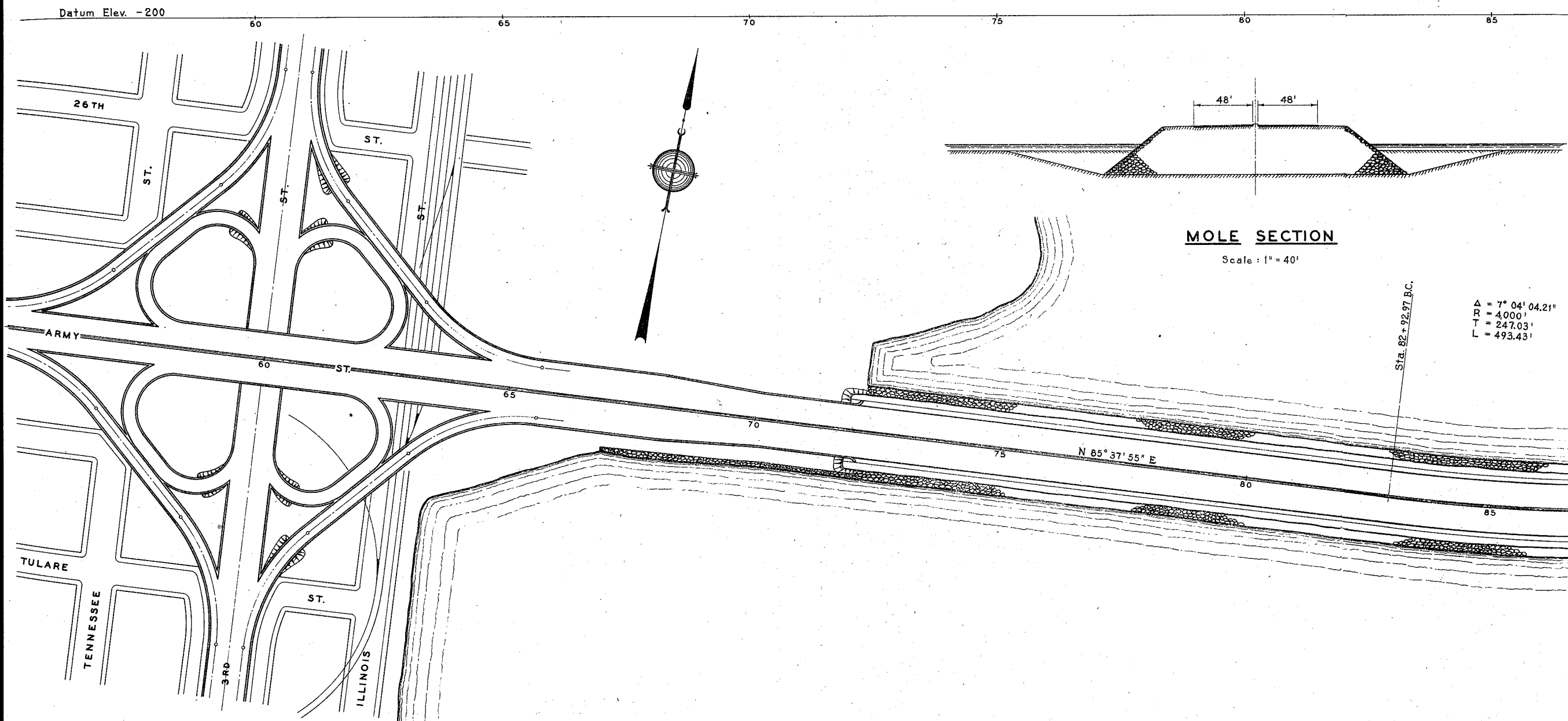
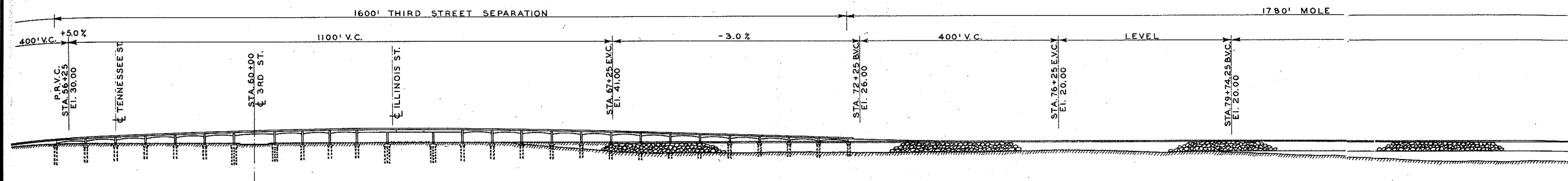
Scale: 1" = 40'

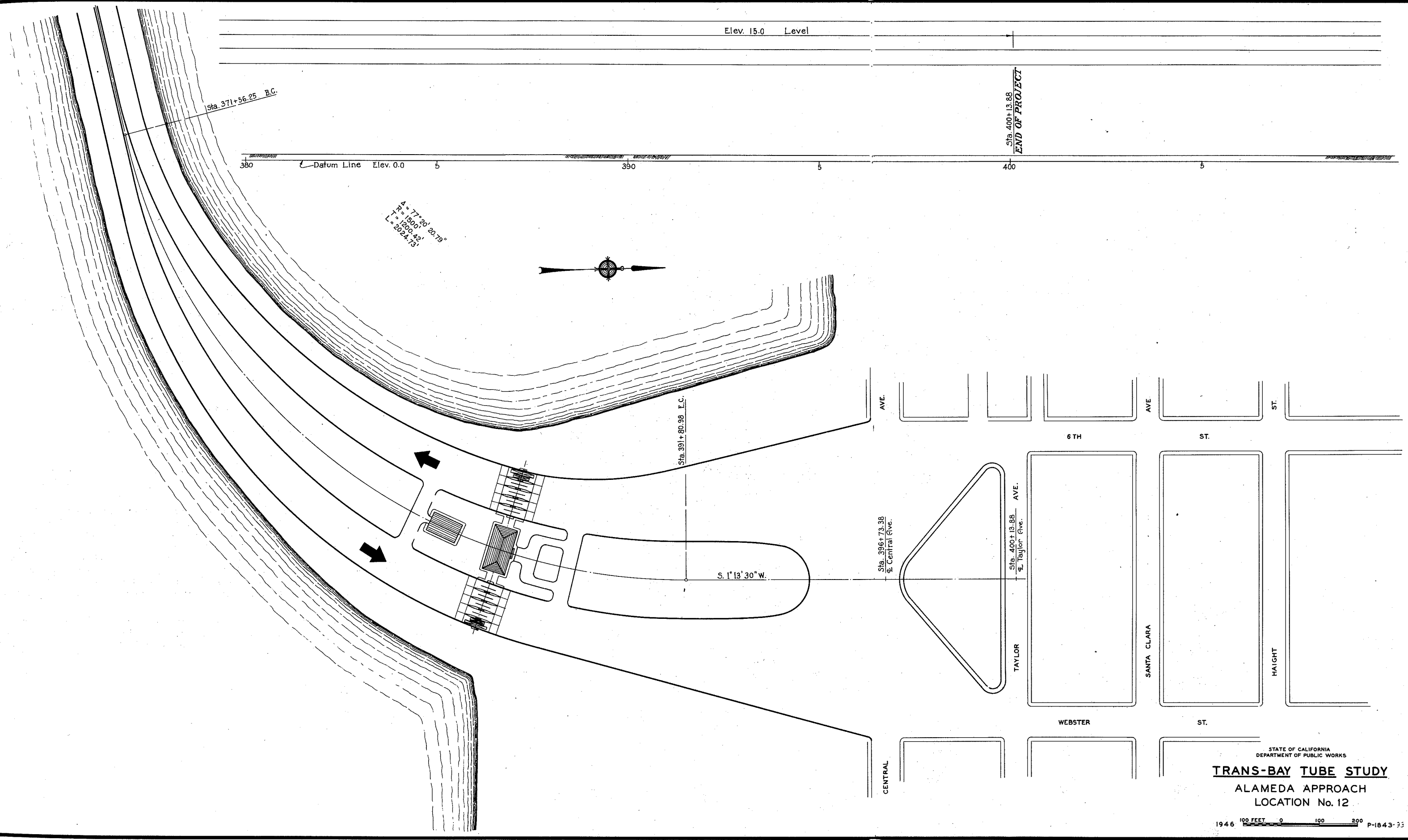


**PLAN**

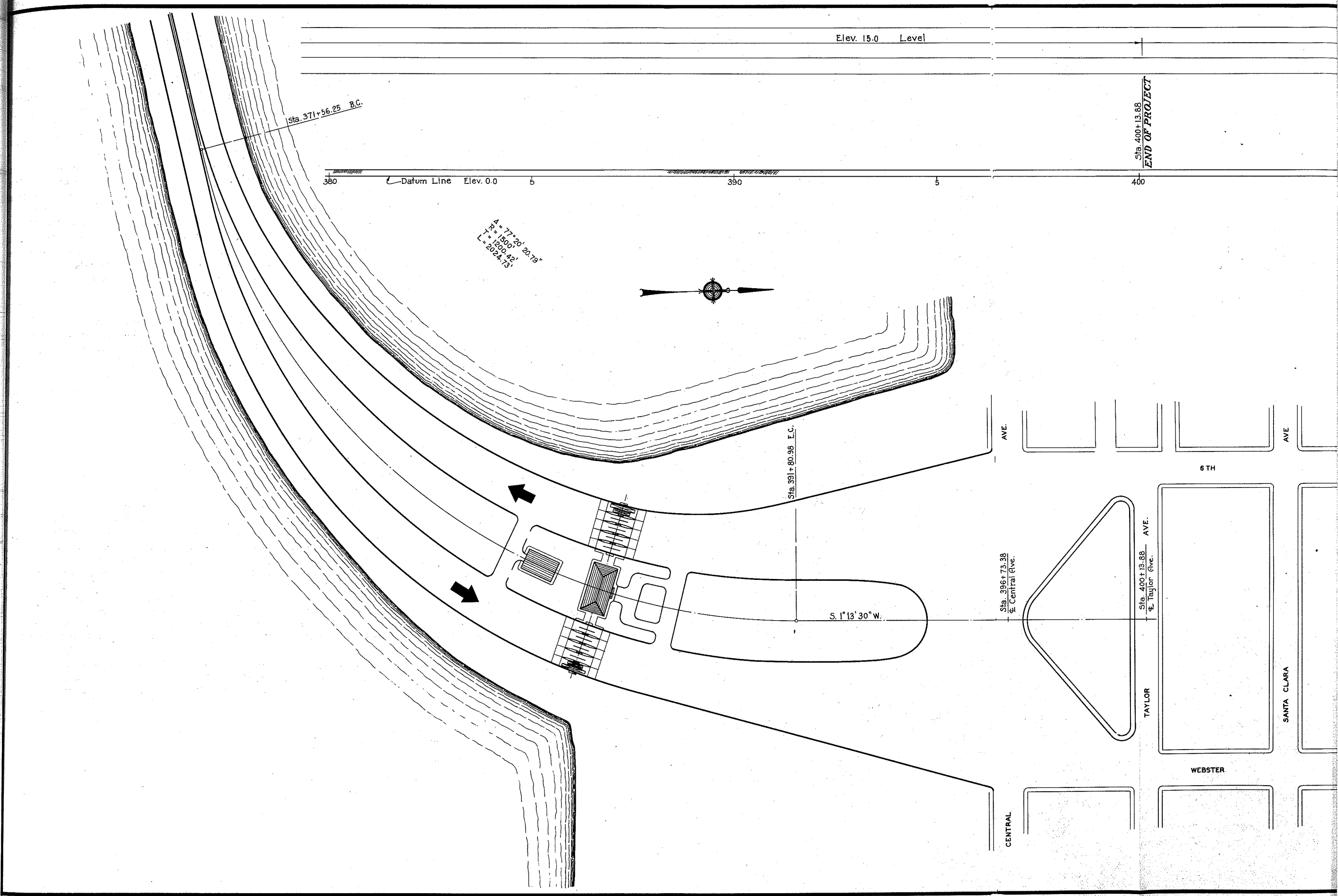
$\Delta = 7^\circ 04' 04.21''$   
 $R = 4000'$   
 $T = 247.03'$   
 $L = 493.43'$











through Alameda and Bay Farm Island offer opportunities for a greater dispersion. The physical features of the site do impose limitations on certain of these alignments.

There are really only four locations that are separate and distinct. The other proposals are modifications. The locations reported upon herein are as follows:

Plate V-76—Locations Nos. 2, 4, 7 and 8—vicinity of present San Francisco-Oakland Bay Bridge.

Plate V-77—Locations Nos. 3, 5 (tube), 6 and 9—Seventh and Peralta—Oakland.

Plate V-78—Location No. 10—Webster Street—Alameda.

Plate V-79—Location No. 11—Bay Farm Island—Alameda.

No other locations are reported upon nor is any recommendation made as to possible additional locations although certain modifications in alignment have been suggested for locations Nos. 10 and 11.

#### LOCATIONS NOS. 2, 4, 7 AND 8— SECOND BAY CROSSING

*22nd Street—Stanford Avenue  
San Francisco-Oakland Bay Bridge*

SEE PLATE V-76

These plans recommend a bridge parallel with and in the vicinity of the San Francisco-Oakland Bay Bridge.

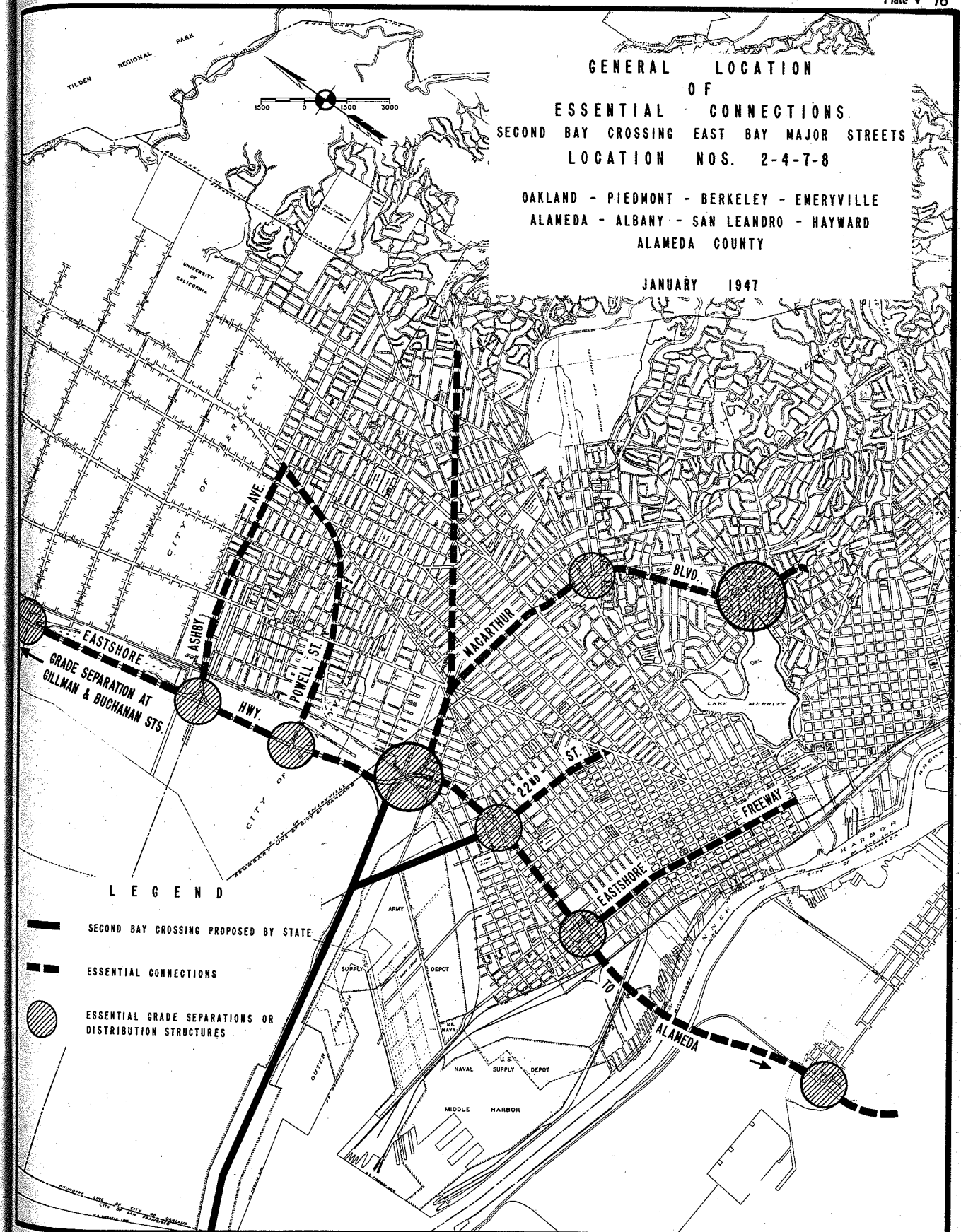
Location No. 2 is just north of the present San Francisco-Oakland Bay Bridge and crosses over the Eastshore Highway and Southern Pacific Railroad and enters Emeryville via Stanford Avenue. Cloverleaf connections are provided at the Eastshore Highway. Connections are provided from the San Francisco-Oakland Bay Bridge and the proposed Second Bay Bridge to 22d Street.

Location No. 4 proposes the construction of a bridge parallel and immediately south of the present San Francisco-Oakland Bay Bridge. This structure connects directly into 22d Street and does not provide for any interchange on the East Bay side. All interchange is to take place on Yerba Buena Island.

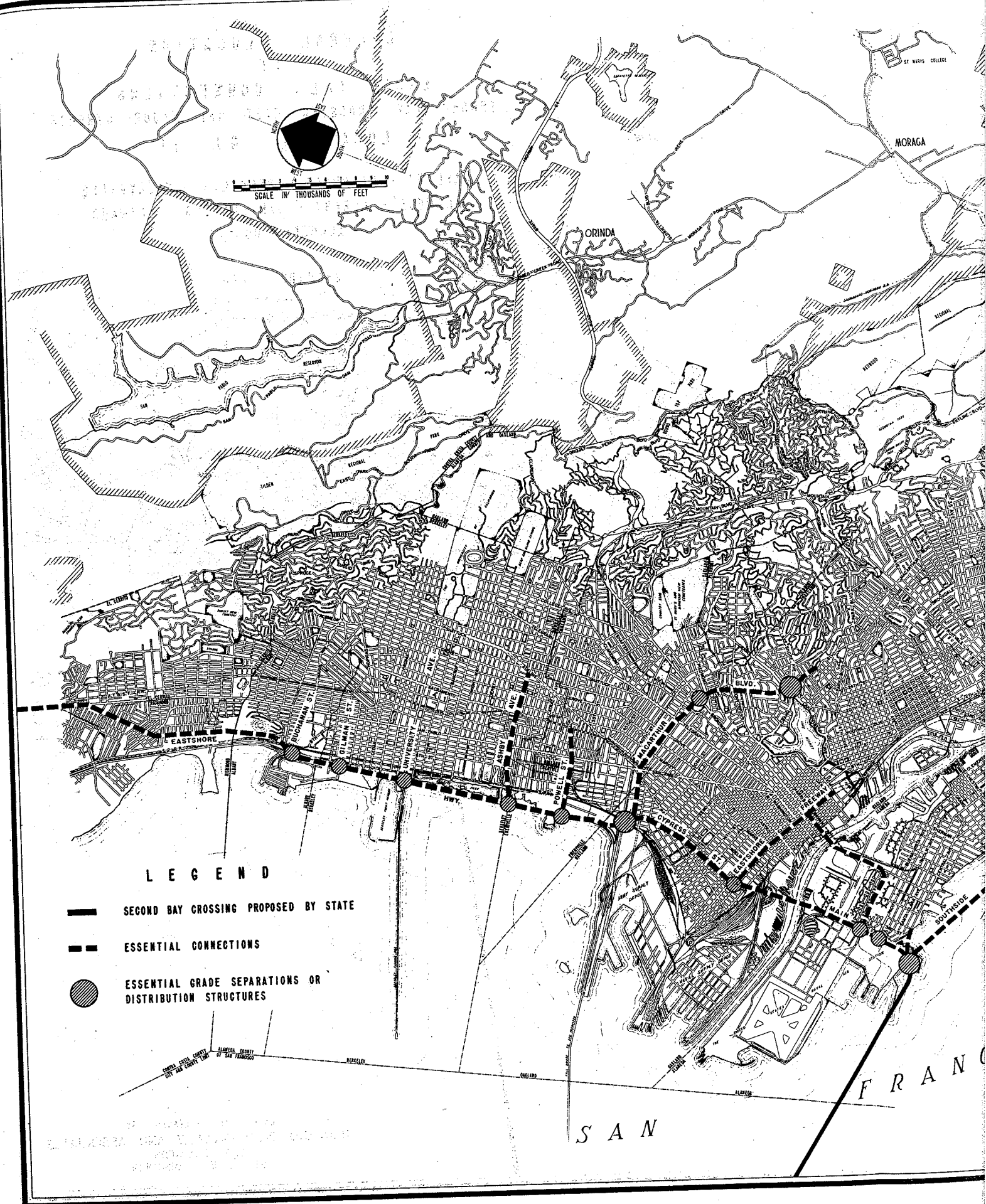
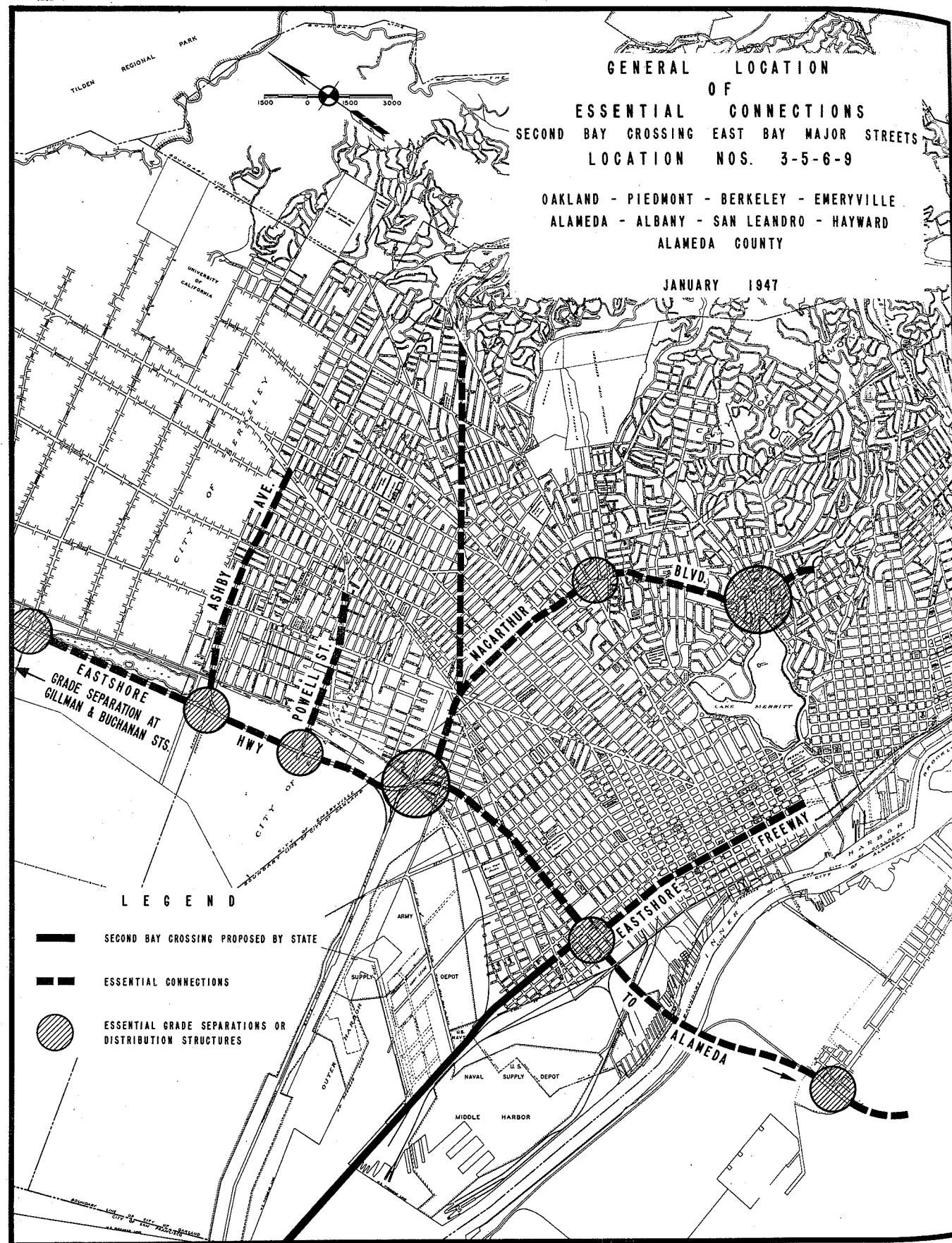
Locations Nos. 7 and 8 are practically identical and the necessary connections to the major street systems in the East Bay are the same. Locations Nos. 7 and 8 provide for a Second Bay Crossing parallel and immediately adjacent to the existing San Francisco-Oakland Bay Bridge. They also indicate distribution structures into the Eastshore Highway (northbound) and 22d Street.

The connections needed at this general location include:

- |  |               |
|--|---------------|
| (1) The improvement of Powell Street and Stanford Avenue from overpass at Southern Pacific Railroad to Ashby Avenue including a separation structure at San Pablo.<br>Land acquisition and improvement cost -----  | \$3,750,000   |
| (2) The widening and improvement of Ashby Avenue from the Eastshore Highway to Adeline Street.<br>Land acquisition and improvement cost -----  | 4,000,000     |
| (3) The improvement of the Eastshore Highway from the proposed bridge head north to San Pablo including separation structure at Powell, Ashby, University, Buchanan and Gilman.<br>Land acquisition and improvement cost -----   | 18,000,000    |
| (4) The redesign and reconstruction of the present San Francisco-Oakland Bay Bridge Distribution Structure.<br>Land acquisition and improvement cost -----   | 7,650,000     |
| (5) Twenty-Second Street improvement from overpass at Cypress Street to San Pablo Avenue.<br>Land acquisition and improvement cost -----   | 3,500,000     |
| (6) Widening MacArthur Boulevard from distribution structure to Barbara Road including separations at Broadway, Piedmont, Grand and Lakeshore.<br>Land acquisition and improvement cost -----  | 20,000,000    |
| (7) The widening and improvement of Cypress Street from the present distribution structure to Seventh Street including separation structures at Seventh Street and 22d Street.<br>Land acquisition and improvement cost -----  | 7,000,000     |
| (8) A connection to Alameda from Seventh and Cypress Streets to Central Avenue at Fourth Street including a four-lane tube, grade separation at Atlantic Avenue, distribution structure at Pacific Avenue and the improvement of Main and Central Avenue.<br>Land acquisition and improvement cost ----- | 30,000,000    |
| (9) A connection between the Eastshore Highway at Seventh and Cypress Streets to the Eastshore Freeway at Sixth and Fallon Streets.<br>Land acquisition and improvement cost -----   | 13,000,000    |
| (10) Connection from MacArthur Boulevard to Tunnel Road.<br>Land acquisition and improvement cost -----  | 7,000,000     |
| (11) TOTAL LAND ACQUISITION AND IMPROVEMENT COST -----   | \$113,900,000 |

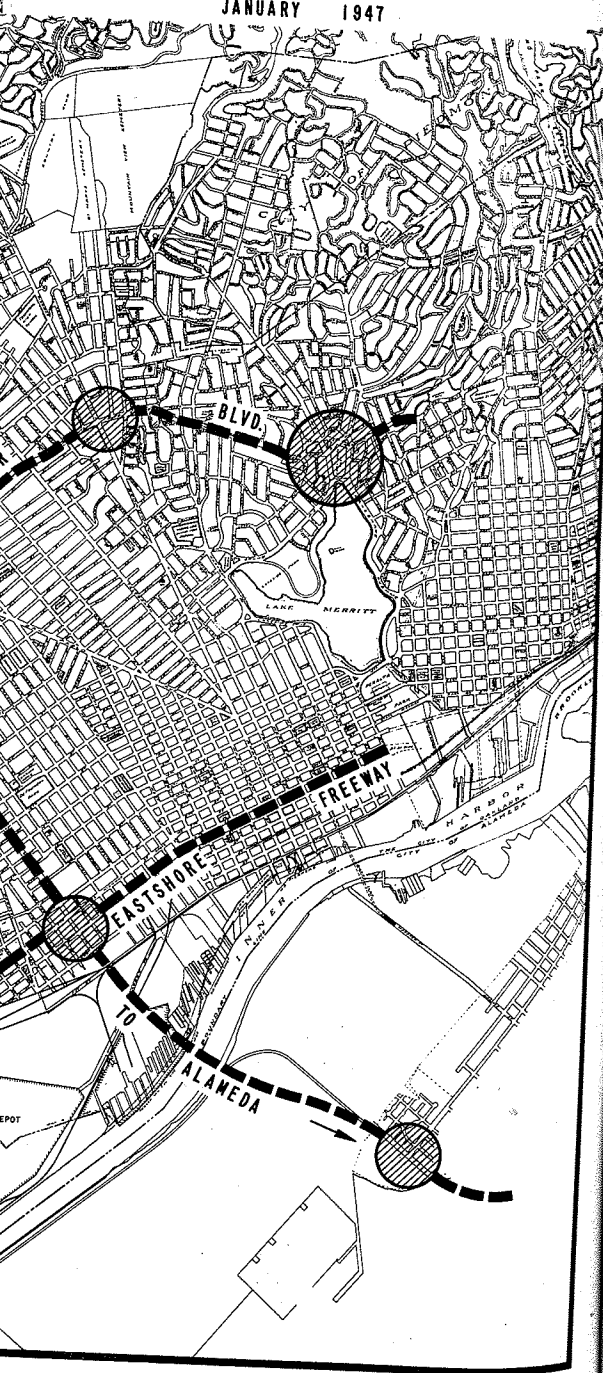






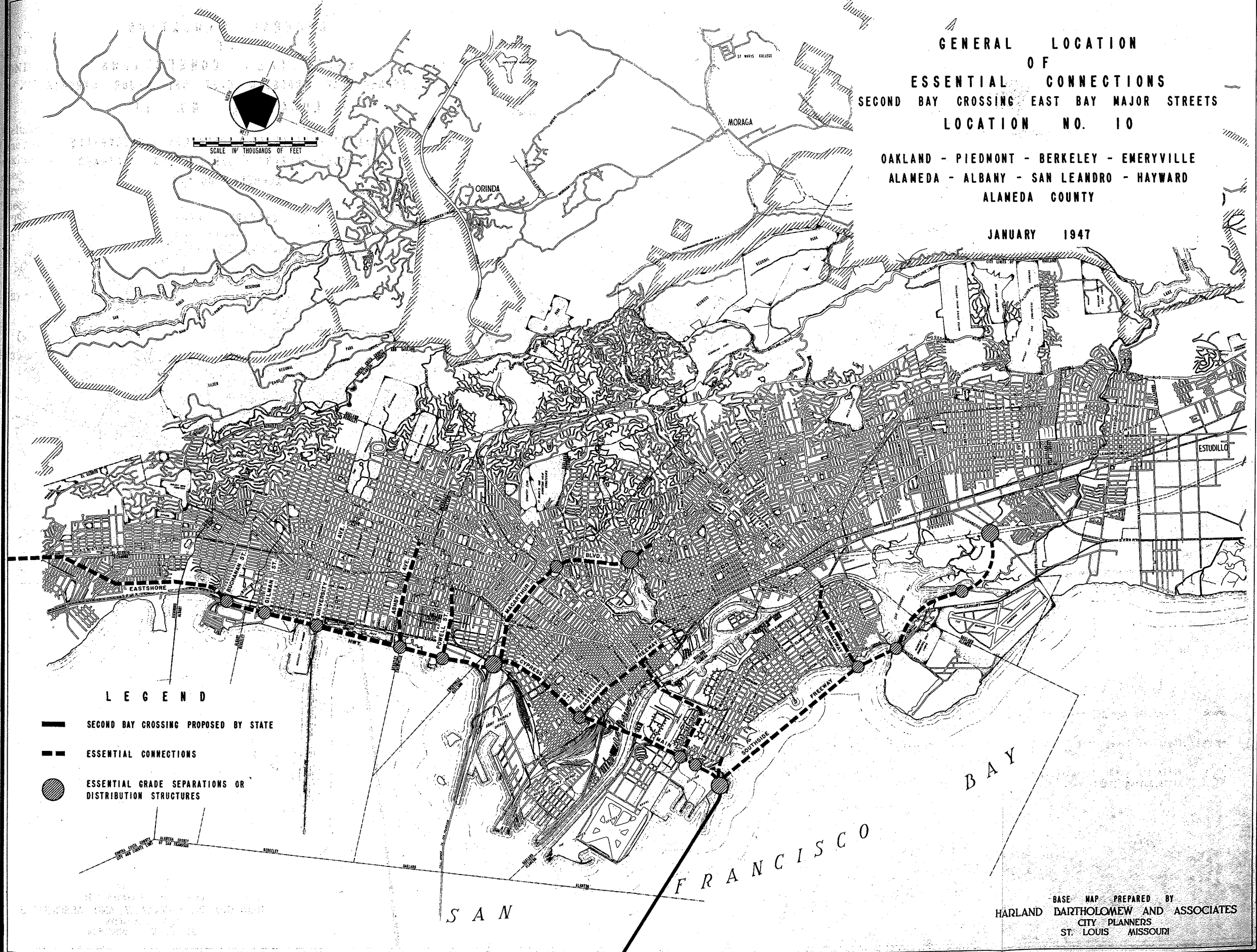
GENERAL LOCATION  
OF  
ESSENTIAL CONNECTIONS  
SECOND BAY CROSSING EAST BAY MAJOR STREETS  
LOCATION NOS. 3-5-6-9  
OAKLAND - PIEDMONT - BERKELEY - EMERYVILLE  
ALAMEDA - ALBANY - SAN LEANDRO - HAYWARD  
ALAMEDA COUNTY

JANUARY 1947



GENERAL LOCATION  
OF  
ESSENTIAL CONNECTIONS  
SECOND BAY CROSSING EAST BAY MAJOR STREETS  
LOCATION NO. 10  
OAKLAND - PIEDMONT - BERKELEY - EMERYVILLE  
ALAMEDA - ALBANY - SAN LEANDRO - HAYWARD  
ALAMEDA COUNTY

JANUARY 1947

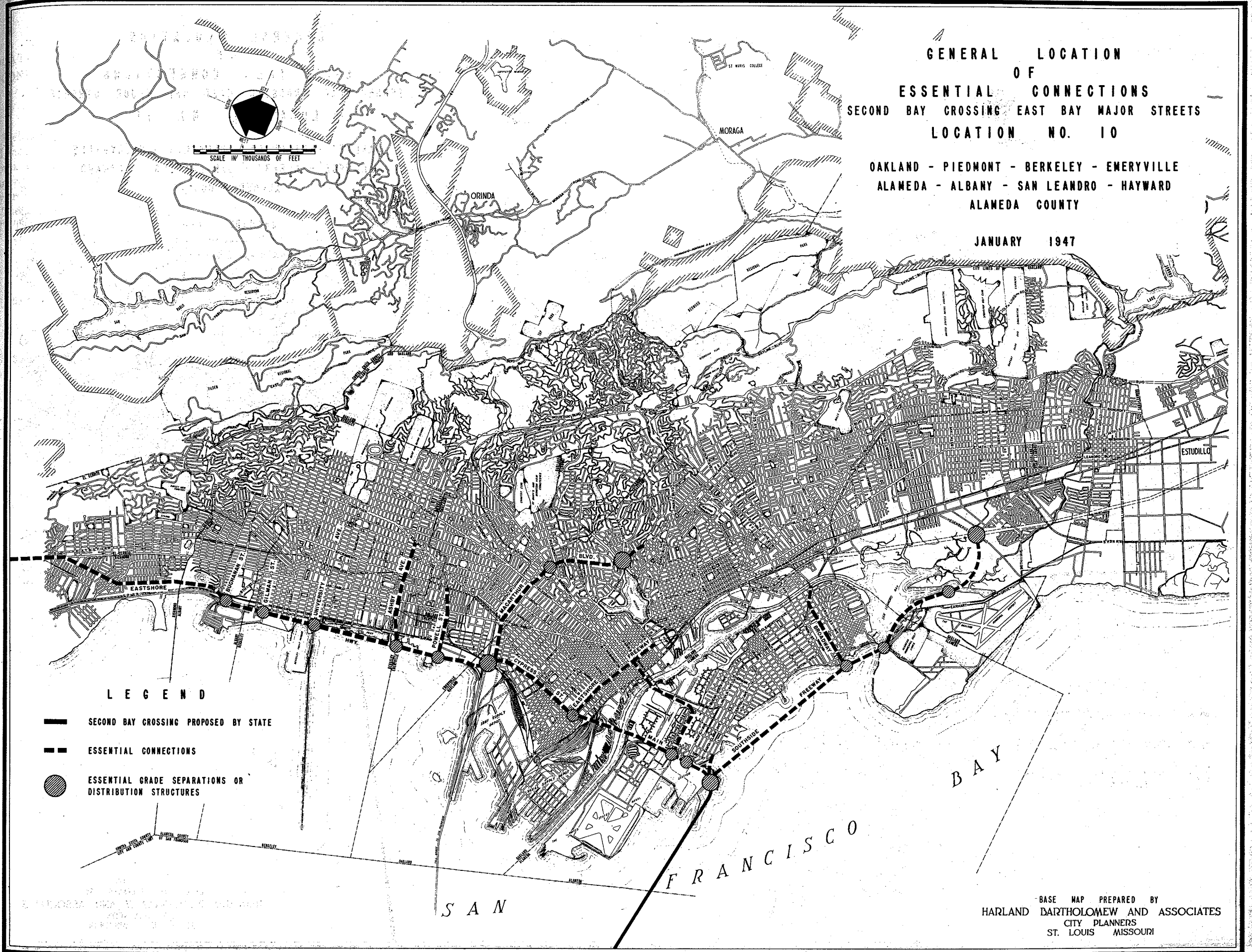
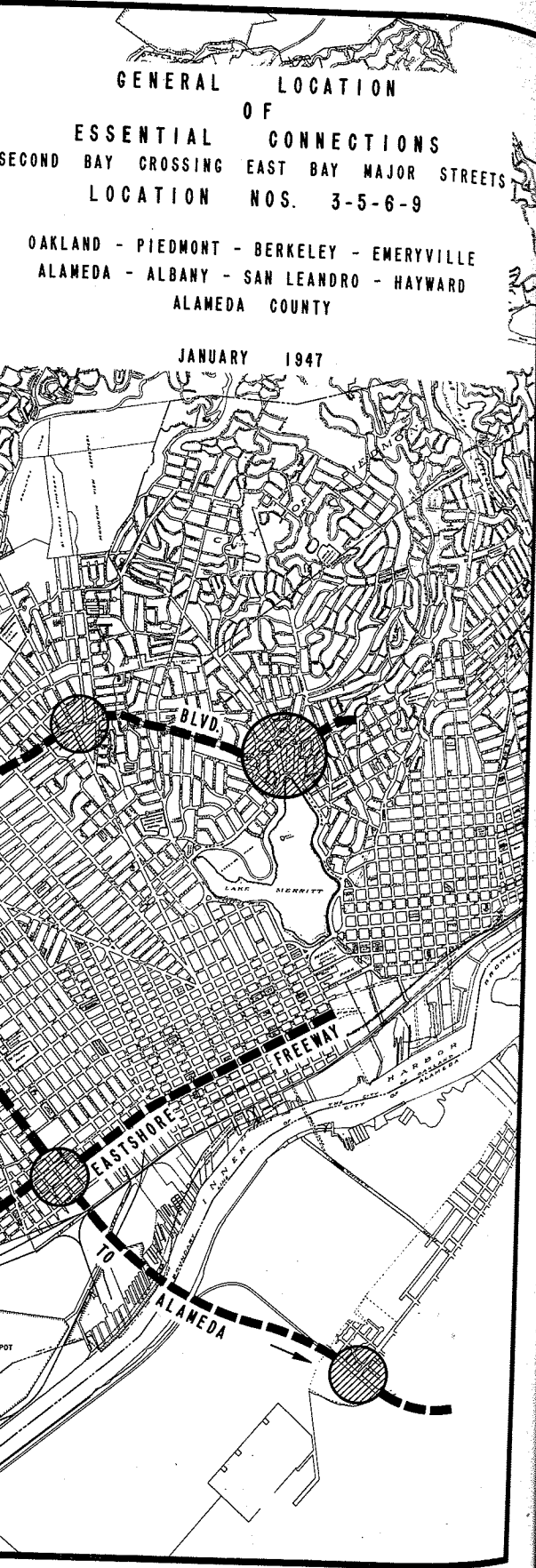


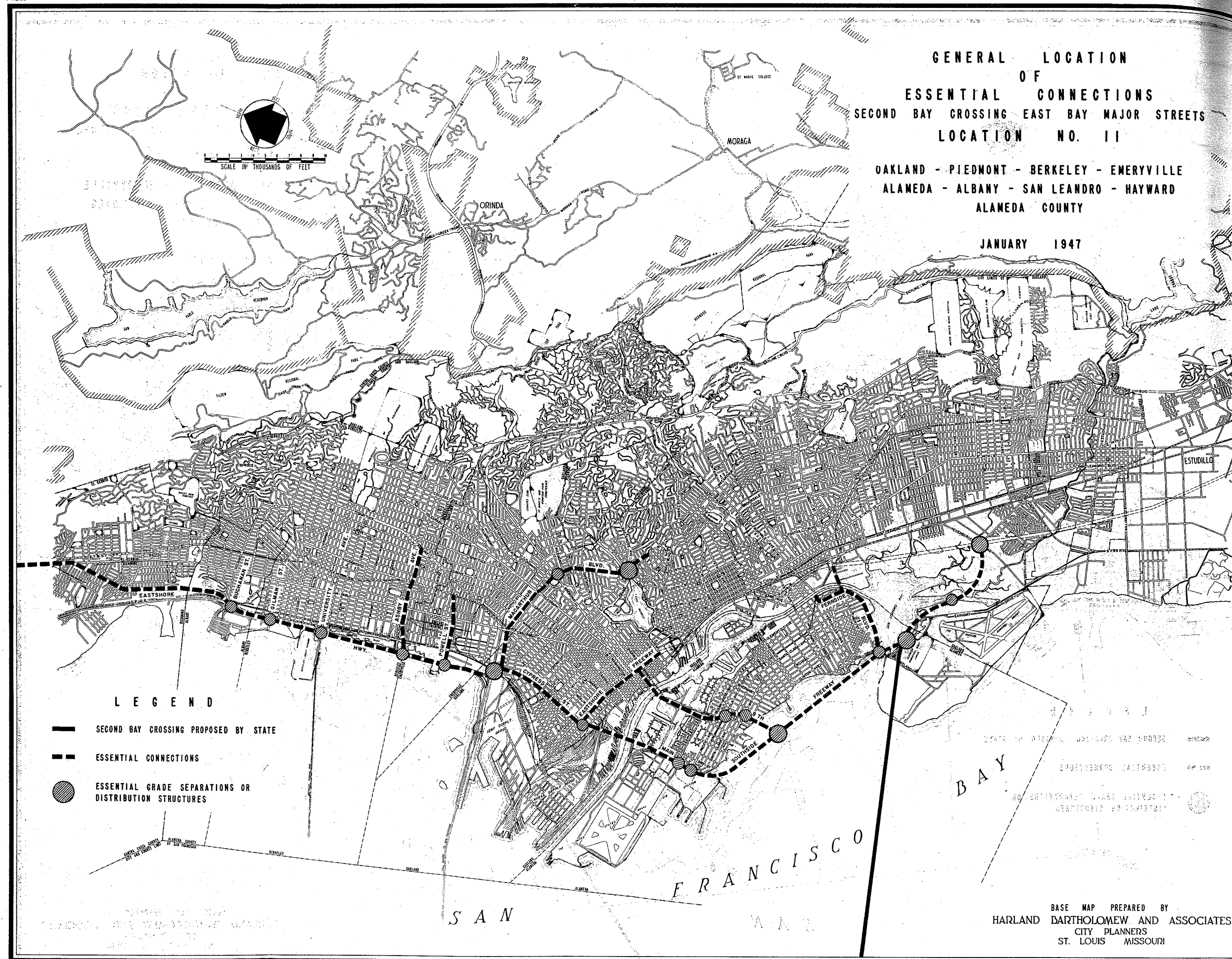
LEGEND

- SOLID LINE: SECOND BAY CROSSING PROPOSED BY STATE
- DASHED LINE: ESSENTIAL CONNECTIONS
- CIRCLE WITH DOT: ESSENTIAL GRADE SEPARATIONS OR DISTRIBUTION STRUCTURES

BASE MAP PREPARED BY  
HARLAND DARTHOLOWEY AND ASSOCIATES  
CITY PLANNERS  
ST. LOUIS MISSOURI







SECTION V—STUDIES

LOCATIONS NOS. 3, 5 (TUBE), 6 AND 9  
SECOND BAY CROSSING

Seventh and Peralta Streets

SEE PLATE V-77

Included at this location are three bridge proposals and one tube. The bridge heads and tube portals are in approximately the same location and the necessary connections to the major street systems in the East Bay area are estimated to be the same for all structures. The extent of these facilities are indicated on Plate V-77. They include:

- (1) The improvement of Powell Street and Stanford Avenue from the Eastshore Highway to Sacramento Street.  
Land acquisition and improvement cost ----- \$1,000,000
- (2) The widening and improvement of Ashby Avenue from the Eastshore Highway to Adeline Street.  
Land acquisition and improvement cost ----- 4,000,000
- (3) The improvement of the Eastshore Highway from the San Francisco-Oakland Bay Bridge head north to San Pablo including separation structures at Powell, Ashby, University, Buchanan and Gilman.  
Land acquisition and improvement cost ----- 18,000,000
- (4) The redesign and reconstruction of the San Francisco-Oakland Bay Bridge distribution structures.  
Land acquisition and improvement cost ----- 7,650,000
- (5) Widening MacArthur Boulevard from distribution structure to Barbara Road including separations at Broadway, Piedmont, Grand and Lakeshore.  
Land acquisition and improvement cost ----- 20,000,000
- (6) The widening and improvement of Cypress Street from the present distribution structure to Seventh Street including separation structures at Seventh Street.  
Land acquisition and improvement cost ----- 6,000,000
- (7) A connection to Alameda from Seventh and Cypress to Central Avenue at Fourth Street, including a four-lane tube, grade separation at Atlantic distribution structure at Pacific Avenue and the improvement of Main Street and Central Avenue.  
Land acquisition and improvement cost ----- 30,000,000
- (8) A connection between the Eastshore Highway at Seventh and Cypress Streets to the Eastshore Freeway at Sixth and Fallon Streets.  
Land acquisition and improvement cost ----- 13,000,000
- (9) A connection from MacArthur Boulevard to Tunnel Road.  
Land acquisition and improvement cost ----- 7,000,000
- (10) TOTAL LAND ACQUISITION AND IMPROVEMENT COST ----- \$106,650,000

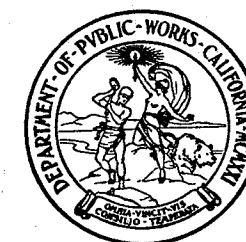


Report to the California Toll Bridge Authority

Covering Preliminary Studies

for an

Additional Bridge Between San Francisco  
and the East Bay Metropolitan  
Area



*Calif.*

BY DEPARTMENT OF PUBLIC WORKS

January 31, 1947

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